



DEPARTMENT OF TRANSPORTATION
UNITED STATES COAST GUARD

Agenda Item B-4
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REPORT TO THE NORTH PACIFIC FISHERIES MANAGEMENT COUNCIL
CONCERNING U.S. COAST GUARD FCMA ENFORCEMENT

1. Recent FCMA infractions. Since the last council meeting three reports of violation (civil penalty procedures) and two citations (written warnings) have been issued. A brief summary of each infraction follows.

a. 12 May. USCGC SHERMAN issued a report of violation to the South Korean stern trawler KYUNG YANG HO for continued harassment of a National Marine Fisheries Service observer by the vessel's officers and engineers during the six days she had been aboard. The observer was removed from KYUNG YANG HO for her safety.

b. 22 May. USCGC BOUTWELL issued a report of violation to the South Korean stern trawler NO. 707 DAI HO for continued harassment of a National Marine Fisheries Service observer by the vessel's master. The observer was removed from NO. 707 DAI HO for her safety.

c. 8 June. USCGC MIDGETT issued a citation to the Japanese longliner SHINKO MARU NO. 3 for failure to report the time and location it began independent fishing operations inside the U.S. Fisheries Conservation Zone.

d. 14 June. USCGC MIDGETT issued a report of violation to the South Korean stern trawler HIGHLY NO. 302 for failure to properly maintain its daily cumulative catch log. HIGHLY NO. 302 had failed to log 3.2 MT of Pacific cod caught two days prior to the boarding.

e. 6 July. USCGC MIDGETT issued a citation to the South Korean stern trawler NO. 303 DAI HO for failure to properly maintain its daily cumulative catch log. NO. 303 DAI HO's daily cumulative catch log failed to include one-day cumulative catch totals for five separate species.

Enclosure: (1) Items of Special Interest
(2) U.S. Coast Guard Patrol Effort
(3) Analysis of Boardings and Enforcement Incidents
(4) Surveillance Standard Analysis for Independent Fishing Vessels
(5) Boarding Standard Analysis for Independent Fishing Vessels

ITEMS OF SPECIAL INTEREST

I. USCGC MIDGETT REPORT ON BERING SEA JOINT VENTURE OPERATIONS

On 7 June, USCGC MIDGETT observed extensive joint venture operations approximately 60 miles northeast of Unimak Pass. Information received from the U.S. catcher boats STARWARD and SEA WOLF, who were working in joint venture with the Japanese stern trawlers OHTORI MARU and HARUNA MARU, revealed a well organized and satisfactory operation. The Japanese vessels participating in the joint venture provided observers onboard the catcher boats and the catcher boats placed representatives onboard the foreign vessels.

Similar positive reports were received from the U.S. vessel MORNING STAR who was participating in a joint venture with the Polish stern trawlers POLLUX and HAJDUK. MORNING STAR had been working with six other U.S. catcher boats catching primarily pollock.

II. INTERNATIONAL NORTH PACIFIC FISHERIES COMMISSION (INPFC) ENFORCEMENT ON FOREIGN GILLNET FISHERY ACTIVITY

A. High Seas Squid-Albacore Gillnet Fishery

In late May, aircraft surveillance flights from Coast Guard Air Station Kodiak detected groups of foreign gillnet vessels fishing both on the high seas east of 175E and within the U.S. Fisheries Conservation Zone (FCZ).

On 25 May, USCGC MUNRO gained contact of an unidentified gillnet vessel in position 46-46N 176-13E, outside of the U.S. FCZ but east of 175E. After erratic maneuvering, failure to respond to radio calls and limited success with flashing light attempts the vessel stopped, however, rough weather prevented an immediate boarding. On 26 May, MUNRO conducted a boarding under the provisions of the INPFC and identified the vessel as the Japanese gillnet vessel HORAI MARU No. 51. An inspection of the vessel's logs, living areas, decks and cabin presented no evidence contrary to the master's claim that the vessel had traveled north to avoid rough weather.

Surveillance flights in June continued to detect large fleets of foreign gillnet vessels in the vicinity of 40N 175W. The majority of the vessels sighted displayed Japanese names, markings and the horizontal blue band around the pilothouse indicative of participation in the Japanese albacore-squid gillnet fishery. In addition, eight Taiwanese gillnet vessels were observed fishing in the area.

On 20 June, USCGC BOUTWELL observed from 400 yards a haulback of the Japanese gillnet vessel HOKU MARU in position 40-45N 175-15W. Although a blue stripe around the pilothouse gave the indication that HOKU MARU was participating in the legitimate squid-albacore fishery, their haulback appeared to contain a salmon and on 21 June, BOUTWELL conducted an INPFC boarding with the consent of the master. An inspection of the vessel's holds, decks, logs and cabin presented no evidence of salmon being taken or retained.

B. HIGH SEAS SALMON FISHERY

In early July, surveillance flights detected a large group of Japanese gillnet vessels fishing from 46N to 52N in the vicinity of 175E inside the U.S. FCZ. On 1 July, five of these vessels were photographed fishing east of 175E inside the U.S. FCZ, an action in violation of the INPFC and the FCMA. Two of the vessels had drop cloths over their hull markings in an apparent attempt to hide their identity from the aircraft. Although all vessels sighted had orange hulls, indicative of the Japanese land-based salmon gillnet fleet, INPFC and FCMA regulations prohibit the Japanese fleet from catching and retaining salmon east of 175E and obstructing U.S. enforcement efforts. The vessels were more than 48 hours away from the nearest Coast Guard ship, which precluded efforts to initiate hot pursuit and effect enforcement boardings. Accordingly, photographs, position documentation and aircraft personnel statements will be forwarded to the U.S. Department of State for appropriate action.

Coast Guard enforcement efforts will continue to monitor the activities of both the international squid-albacore fleet and the traditional Japanese high seas salmon fleet for proper adherence to both the INPFC and the FCMA. While the boardings by MUNRO and BOUTWELL did not detect salmon being taken or retained the need to enforce strict adherence to the provisions of the INPFC and the FCMA exists to prevent the incidental catch of salmon.

U. S. COAST GUARD PATROL EFFORT (1981-1982)

| | CUTTER PATROL DAYS | AIRCRAFT PATROL HOURS | MILES PATROLLED | FISHING VESSEL IDENTIFICATIONS | | | | | | | | | FISHING VESSEL BOARDINGS | | | | | | | | |
|--------------|--------------------------|-----------------------------|--------------------|--------------------------------|-----|----|----|----|----|----|----|-------|--------------------------|----|----|----|----|----|----|----|-------|
| | | | | JA | KS | PL | TW | GE | UR | CA | NO | TOTAL | JA | KS | PL | TW | GE | UR | CA | NO | TOTAL |
| JULY 1981 | 78 | 86 | 28240 | 272 | 81 | 47 | 04 | 07 | 04 | 10 | 00 | 385 | 26 | 11 | 02 | 01 | 01 | 00 | 01 | 00 | 42 |
| AUGUST | 75 | 80 | 26170 | 270 | 80 | 44 | 01 | 03 | 02 | 06 | 00 | 366 | 24 | 10 | 01 | 01 | 01 | 00 | 00 | 00 | 37 |
| SEPTEMBER | 99 | 86 | 31472 | 276 | 100 | 26 | 03 | 02 | 00 | 00 | 00 | 407 | 18 | 07 | 01 | 01 | 01 | 00 | 00 | 00 | 28 |
| OCTOBER | 109 | 121 | 33032 | 425 | 96 | 06 | 01 | 10 | 15 | 01 | 00 | 554 | 12 | 09 | 02 | 00 | 00 | 00 | 00 | 00 | 23 |
| NOVEMBER | 75 | 72 | 20500 | 330 | 70 | 14 | 02 | 02 | 01 | 00 | 01 | 420 | 09 | 06 | 01 | 01 | 00 | 00 | 00 | 00 | 17 |
| DECEMBER | 22 | 100 | 22659 | 111 | 09 | 98 | 07 | 01 | 04 | 02 | 00 | 232 | 12 | 02 | 11 | 01 | 00 | 00 | 00 | 00 | 26 |
| JANUARY 1982 | 40 | 116 | 23013 | 96 | 39 | 00 | 00 | 01 | 02 | 01 | 00 | 139 | 06 | 05 | 00 | 00 | 00 | 00 | 00 | 00 | 11 |
| FEBRUARY | 26 | 152 | 32730 | 261 | 75 | 00 | 00 | 00 | 01 | 00 | 00 | 337 | 05 | 06 | 00 | 00 | 00 | 00 | 00 | 00 | 11 |
| MARCH | 67 | 165 | 37986 | 246 | 45 | 00 | 00 | 04 | 06 | 00 | 00 | 301 | 06 | 11 | 00 | 00 | 01 | 00 | 00 | 00 | 18 |
| APRIL | 87 | 231 | 48016 | 437 | 73 | 08 | 03 | 01 | 05 | 00 | 00 | 527 | 25 | 12 | 03 | 00 | 00 | 00 | 00 | 00 | 40 |
| MAY | 88 | 260 | 50046 | 380 | 150 | 10 | 18 | 05 | 10 | 03 | 00 | 576 | 24 | 05 | 00 | 00 | 00 | 01 | 00 | 00 | 30 |
| JUNE | 80 | 270 | 48150 | 360 | 56 | 06 | 06 | 01 | 10 | 00 | 00 | 439 | 29 | 11 | 01 | 02 | 00 | 00 | 00 | 00 | 43 |
| JULY | 27 | 106 | 22430 | 69 | 10 | 02 | 05 | 00 | 06 | 03 | 00 | 95 | 05 | 04 | 00 | 01 | 00 | 00 | 00 | 00 | 10 |

ANALYSIS OF BOARDING AND ENFORCEMENT INCIDENTS
FOR 1981-1982
(BOARDINGS/INCIDENTS) *

| | JA | UR | KS | PL | TW | GE | CA | NO. | ALL | BOARDINGS RESULTING IN INCIDENT |
|--------------------------|--------|-----|-------|------|-----|-----|-----|-----|--------|---------------------------------------|
| JUL 81 | 26/5 | 0/0 | 11/1 | 2/0 | 1/0 | 1/2 | 1/0 | 0/0 | 42/8 | 19 |
| AUG | 24/2 | 0/0 | 10/2 | 1/0 | 1/0 | 1/0 | 0/0 | 0/0 | 37/4 | 11 |
| SEP | 18/3 | 0/0 | 7/4 | 1/0 | 1/0 | 1/1 | 0/0 | 0/0 | 28/8 | 29 |
| OCT | 12/0 | 0/0 | 9/3 | 2/0 | 0/0 | 0/0 | 0/0 | 0/0 | 23/3 | 13 |
| NOV | 9/1 | 0/0 | 6/6 | 1/0 | 1/3 | 0/0 | 0/0 | 0/0 | 17/10 | 58 |
| DEC | 12/0 | 0/0 | 2/0 | 11/4 | 1/1 | 0/0 | 0/0 | 0/0 | 26/5 | 23 |
| JAN 82 | 6/0 | 0/0 | 5/0 | 0/0 | 0/0 | 0/0 | 0/0 | 0/0 | 11/0 | 0 |
| FEB | 5/0 | 0/0 | 6/1 | 0/0 | 0/0 | 0/0 | 0/0 | 0/0 | 11/1 | 9 |
| MAR | 6/1 | 0/0 | 11/5 | 0/0 | 0/0 | 1/0 | 0/0 | 0/0 | 18/6 | 33 |
| APR | 25/21 | 0/0 | 12/4 | 3/0 | 0/0 | 0/0 | 0/0 | 0/0 | 40/25 | 63 |
| MAY | 24/4 | 1/0 | 5/2 | 0/0 | 0/0 | 0/0 | 0/0 | 0/0 | 30/6 | 20 |
| JUN | 29/1 | 0/0 | 11/1 | 1/0 | 2/0 | 0/0 | 0/0 | 0/0 | 43/2 | 5 |
| JUL (through 7-15) | 5/0 | 0/0 | 4/1 | 0/0 | 1/0 | 0/0 | 0/0 | 0/0 | 10/1 | 10 |
| Cumulative Total | 201/38 | 1/0 | 99/30 | 22/4 | 8/4 | 5/3 | 1/0 | 0/0 | 336/79 | 24 |

* NOTE: RATIO DOES NOT INCLUDE INFRACTIONS DETECTED BY MEANS OTHER THAN BOARDING.

SURVEILLANCE STANDARD ANALYSIS FOR INDEPENDENT
FOREIGN FISHING VESSELS (FFV) FOR 1981-1982

| TIME PERIOD | NUMBER OF FFV ON GROUNDS FOR ENTIRE PERIOD | NUMBER OF FFV ON GROUNDS FOR ENTIRE PERIOD THAT WERE SIGHTED | %SIGHTED |
|--------------------|--|---|----------|
| 28 DEC - 10 JAN 82 | 67 | 24 | 36 |
| 11 JAN - 24 JAN | 80 | 26 | 33 |
| 25 JAN - 7 FEB | 130 | 61 | 47 |
| 8 FEB - 21 FEB | 141 | 76 | 55 |
| 22 FEB - 7 MAR | 147 | 90 | 61 |
| 8 MAR - 21 MAR | 150 | 90 | 60 |
| 22 MAR - 4 APR | 106 | 51 | 48 |
| 5 APR - 18 APR | 90 | 86 | 96 |
| 19 APR - 2 MAY | 120 | 105 | 87 |
| 3 MAY - 16 MAY | 107 | 64 | 60 |
| 17 MAY - 30 MAY | 166 | 55 | 30 |
| 31 MAY - 13 JUN | 199 | 139 | 70 |
| 14 JUN - 27 JUN | 230 | 108 | 47 |
| 28 JUN - 11 JUL | 232 | 150 | 65 |
| 12 JUL - 15 JUL | 227 | 95 | 42 |

BOARDING STANDARD ANALYSIS FOR INDEPENDENT
FOREIGN FISHING VESSELS FOR 1981-1982

| MONTH | GOAL | ACTUAL BOARDINGS | %ACHIEVED |
|--------------------------|------|------------------|-----------|
| JULY 1981 | 33 | 42 | 127 |
| AUGUST | 27 | 37 | 137 |
| SEPTEMBER | 33 | 28 | 85 |
| OCTOBER | 34 | 23 | 68 |
| NOVEMBER | 26 | 17 | 65 |
| DECEMBER | 15 | 26 | 173 |
| JANUARY 1982 | 19 | 11 | 58 |
| FEBRUARY | 27 | 11 | 41 |
| MARCH | 28 | 18 | 64 |
| APRIL | 26 | 40 | 154 |
| MAY | 30 | 30 | 100 |
| JUN | 47 | 43 | 92 |
| JUL (through 7-15) | 14 | 10 | 71 |
| Cumulative total | 359 | 336 | 94 |

NOTE: BOARDING GOAL IS TO BOARD EVERY INDEPENDENT FOREIGN FISHING VESSEL ONCE PER QUARTER.