


MEMORANDUM

TO: Council, SSC and AP Members

FROM: Clarence G. Pautzke  
Executive Director 

DATE: December 1, 1994

SUBJECT: Final Gulf of Alaska (GOA) Groundfish Specifications for 1995

ESTIMATED TIME 8 HOURS (for all D-3 items)
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**ACTION REQUIRED**

- (a) Finalize GOA Groundfish Specifications for 1995:
1. Approve final 1995 GOA Stock Assessment and Fishery Evaluation (SAFE) document.
  2. Approve final 1995 Acceptable Biological Catch (ABC) limits and Total Allowable Catch (TAC) limits for GOA groundfish, and set PSC specifications and apportionments for halibut.
- (b) Finalize discard mortality rates for halibut in the groundfish fisheries.

**BACKGROUND**

At this meeting, the Council will finalize specifications for groundfish ABCs, TACs, and bycatch allowances for 1995. The 1995 SAFE Report, groundfish specifications, and bycatch allowances need to be adopted. A final recommendation for halibut discard mortality rates also needs to be approved.

GOA SAFE Document

The groundfish Plan Teams met November 14-18 in Seattle to prepare the final 1995 SAFE documents. The final Gulf of Alaska (GOA) SAFE contains the Plan Team's estimates of biomass and ABCs for all groundfish species covered under the FMP and information concerning halibut bycatch to provide guidance to the Council in establishing PSC apportionments. Tables 1 - 3 from the SAFE summary chapter (Item D-3(a)(1)) list the 1994 ABCs, TACs, and catches through October 1994, and the Plan Team's recommended 1995 ABCs and corresponding overfishing levels for each of the species or species complexes. None of the Plan Team's recommended ABCs exceeds its corresponding overfishing level. Item D-3(a)(2) contains the Council's September 1994 initial recommendations for the 1995 fishing year.

Final ABCs, TACs, and Apportionments for the 1995 GOA Fisheries

Tables 1-3 provide current estimates of the biomass, ABC, overfishing level and stock status of seventeen GOA groundfish management groups compared to 1994. The Plan Team's sum of recommended ABCs for 1995 is 535,150 mt (almost identical to the 1994 combined ABC of 535,050 mt). The SSC and AP recommendations will be provided to the Council during the week of the Council meeting.

Set Final PSC Limits for Halibut

The PSC limits for halibut in the Gulf of Alaska are set by gear type and may be apportioned seasonally in accordance with the Council's objective to promote harvest of as much of the groundfish optimum yield as possible with a given amount of halibut PSC.

During 1994, halibut PSC mortality applied only to the bottom trawl and hook-and-line fisheries. The midwater trawl fishery for pollock was exempt from bycatch-related closures, as was the pot fishery for Pacific cod because of their minimal bycatch mortality contributions.

In September, the Council recommended the following halibut PSC apportionments for the Gulf of Alaska groundfish fisheries, dependent upon approval of a regulatory amendment to exempt the sablefish fishery from halibut PSCs, subject to annual review:

Trawl gear			Hook and Line gear		
1st quarter	600 mt	(30%)	1st trimester	80 mt	(26.7%)
2nd quarter	400 mt	(20%)	2nd trimester	200 mt	(66.7%)
3rd quarter	600 mt	(30%)	3rd trimester	20 mt	(6.7%)
4th quarter	400 mt	(20%)			
<b>TOTAL</b>	<b>2,000 mt</b>			<b>300 mt</b>	

Beginning last year, PSC limits for trawl gear were further apportioned by specific fishery, to the 'Shallow water complex' and the 'Deep water complex.' The shallow water complex includes pollock, Pacific cod, shallow water flatfish, Atka mackerel, and other species. Deep water complex species include deep water flatfish, rockfish, flathead sole, sablefish, and arrowtooth flounder. The following apportionments were made for 1994:

<u>Quarter</u>	<u>Shallow water Complex</u>	<u>Deep water Complex</u>	<u>Total</u>
1	500 mt	100 mt	600 mt
2	100 mt	300 mt	400 mt
3	200 mt	400 mt	600 mt
4	No Apportionment		400 mt

Discard Mortality Rates

The Council provides recommendations on discard mortality rates of halibut bycatch each year. In September the Council approved for public review the halibut mortality rates provided by the IPHC, with the following modifications:

- 1) a GOA pollock bottom trawl mortality rate of 54% for shoreside and 81% for offshore;
- 2) a BSAI Pacific cod hook and line mortality rate in the range of 12 to 18%.

The IPHC has provided revised mortality rates for GOA bottom trawl pollock by averaging the rates for 1992 and 1993. This results in a revised shoreside rate of 63% and offshore rate of 74 % (Item D-3(a)(3)).

Table 1. Gulf of Alaska groundfish 1994 and 1995 ABCs, 1994 TACs, and 1994 catches reported through October 29, 1994. MSY is unknown for all species.

Species	ABC (mt)		1994 TAC	1994 Catch	
	1994	1995			
Pollock	W(61)	22,130	30,380	22,130	20,020
	C(62)	23,870	15,310	23,870	22,725
	C(63)	56,000	16,310	56,000	62,326
	E	7,300	3,360	7,300	6,865
	<b>Total</b>	<b>109,300</b>	<b>65,360</b>	<b>109,300</b>	<b>111,936</b>
Pacific cod	W	16,630	31,300	16,630	14,712
	C	31,250	71,300	31,250	31,084
	E	2,520	5,400	2,520	1,707
	<b>Total</b>	<b>50,400</b>	<b>108,000</b>	<b>50,400</b>	<b>47,503</b>
Deepwater flatfish <sup>1</sup>	W	460	670	460	48
	C	12,930	8,150	7,500	3,544
	E	3,120	5,770	3,120	1,467
	<b>Total</b>	<b>16,510</b>	<b>14,590</b>	<b>11,080</b>	<b>5,059</b>
Rex sole <sup>2</sup>	W	800	1,350	800	49
	C	9,310	7,050	7,500	3,525
	E	1,840	2,810	1,840	85
	<b>Total</b>	<b>11,950</b>	<b>11,210</b>	<b>10,140</b>	<b>3,659</b>
Shallow water flatfish <sup>3</sup>	W	20,290	26,280	4,500	189
	C	12,950	23,140	12,950	3,694
	E	1,180	2,850	1,180	11
	<b>Total</b>	<b>34,420</b>	<b>52,270</b>	<b>18,630</b>	<b>3,894</b>
Flathead sole	W	9,120	8,880	2,000	498
	C	23,080	17,170	5,000	2,043
	E	3,650	2,740	3,000	13
	<b>Total</b>	<b>35,850</b>	<b>28,790</b>	<b>10,000</b>	<b>2,554</b>
Arrowtooth flounder	W	28,590	28,400	5,000	1,173
	C	186,270	141,290	20,000	21,178
	E	21,380	28,440	5,000	846
	<b>Total</b>	<b>236,240</b>	<b>198,130</b>	<b>30,000</b>	<b>23,197</b>
Sablefish	W	2,290	2,600	2,290	556
	C	11,220	8,600	11,220	9,536
	WY	4,850	4,100	4,850	4,541
	SEO	7,140	6,200	7,140	6,879
	<b>Total</b>	<b>25,500</b>	<b>21,500</b>	<b>25,500</b>	<b>21,512</b>
Other Slope rockfish	W	330	180	200	102
	C	1,640	1,170	990	713
	E	6,330	5,760	1,050	798
	<b>Total</b>	<b>8,300</b>	<b>7,110</b>	<b>2,240</b>	<b>1,613</b>
Northern rockfish	W	1,000	640	1,000	1,394
	C	4,720	4,610	4,720	4,521
	E	40	20	40	55
	<b>Total</b>	<b>5,760</b>	<b>5,270</b>	<b>5,760</b>	<b>5,970</b>
Pacific ocean perch	W	680	1,180	571	165
	C	850	3,130	714	922
	E	1,500	2,220	1,265	814
	<b>Total</b>	<b>3,030</b>	<b>6,530</b>	<b>2,550</b>	<b>1,901</b>

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Table 1. (continued)

Species 1994		ABC (mt)		1994		
		1994	1994	1995	TAC	Catch
Shortraker/rougheye	W		100	170	100	109
	C		1,290	1,210	1,290	887
	E		570	530	570	597
	<b>Total</b>		1,960	1,910	1,960	1,593
Pelagic shelf rockfish	W		1,030	910	1,030	290
	C		4,550	3,200	4,550	1,697
	E		1,310	1,080	1,310	997
	<b>Total</b>		6,890	5,190	6,890	2,984
Black rockfish	GW					681
	C			335		
Demersal shelf rockfish	SEO		960	580	960	515
Atka mackerel	W				2,500	2,661
	C				1,000	910
	E				5	0
	<b>TOTAL</b>		4,800	6,480	3,505	3,571
Thornyhead rockfish	GW		1,180	1,900	1,180	1,209
Other species	GW		NA		14,405	3,449
<b>Total</b>			553,050	535,150	304,500	242,119

- 1/ Shelikof Strait pollock is included within the W/C ABC range.
- 2/ "Deep water flatfish" means rex sole, Dover sole, and Greenland turbot in 1993. In 1994 rex sole is a separate target category.
- 3/ "Shallow water flatfish" means rock sole, yellowfin sole, butter sole, starry flounder, and other flatfish not specifically defined.
- 4/ Demersal shelf rockfish catch includes 97 mt of unreported mortality from halibut fisheries.

NOTE: ABCs and TACs are rounded to nearest 10, except for Pacific ocean perch.

GW means Gulfwide.

Catch data source: NMFS Blend Reports.

Northern rockfish were separated from Slope rockfish in 1993.

Atka mackerel was separated from "other species" in 1994.

Black rockfish was recommended for separation from the pelagic shelf rockfish in the Central Gulf for 1995.

Redbanded rockfish was removed from DSR and combined with other slope rockfish for 1995.

Table 2. Gulf of Alaska exploitable biomasses, 1995 ABCs, and estimated trends and abundances for Western, Central, Eastern, Gulfwide, West Yakutat, and Southeast Outside regulatory areas.

Species	Exploitable Biomass (mt)	----- 1995 -----		Abundance, <sup>3</sup> Trend		
		ABC	Overfishing Level			
Pollock	553,000 <sup>1</sup>	{ W(61)	30,380 }	266,000	Below, declining	
		{ C(62)	15,310 }			
		{ C(63)	16,310 }			
		E	3,360			14,400
		<b>Total</b>	<b>65,360</b>			<b>280,400</b>
Pacific cod	573,000	W	31,300	126,000	Above, declining	
		C	71,300			
		E	5,400			
		<b>Total</b>	<b>108,000</b>			
Deep water flatfish	116,710	W	670	17,040	Unknown, Unknown	
		C	8,150			
		E	5,770			
		<b>Total</b>	<b>14,590</b>			
Rex sole	89,660	W	1,350	13,091	Unknown, <sup>4</sup> Stable	
		C	7,050			
		E	2,810			
		<b>Total</b>	<b>11,210</b>			
Shallow water flatfish	355,590	W	26,280	60,262	Unknown, <sup>4</sup> increasing	
		C	23,140			
		E	2,850			
		<b>Total</b>	<b>52,270</b>			
Flathead sole	198,470	W	8,880	31,557	Unknown, <sup>4</sup> stable	
		C	17,170			
		E	2,740			
		<b>Total</b>	<b>28,790</b>			
Arrowtooth flounder	1,585,040	W	28,400	231,416	Above, stable	
		C	141,290			
		E	28,440			
		<b>Total</b>	<b>198,130</b>			
Sablefish	194,900	W	2,600	25,730	Near, stable	
		C	8,600			
		WYK	4,100			
		SEO	6,200			
		<b>Total</b>	<b>21,500</b>			
Other Slope rockfish	112,812	W	180	8,395	Unknown, Unknown	
		C	1,170			
		E	5,760			
		<b>Total</b>	<b>7,100</b>			
Northern rockfish	87,845	W	640	9,926	Unknown, Unknown	
		C	4,610			
		E	20			
		<b>Total</b>	<b>5,270</b>			
Pacific ocean perch	142,465	W	1,180	8,230	Below, increasing	
		C	3,130			
		E	2,220			
		<b>Total</b>	<b>6,530</b>			

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Table 2. (continued)

Species	Exploitable Biomass (mt)		1995		Abundance, <sup>3</sup> Trend
			ABC	Overfishing Level	
Shortraker/ Rougheye	71,811	W	170		Unknown, Unknown
		C	1,210		
		E	530		
		<b>Total</b>	1,910	2,925	
Pelagic shelf rockfish <sup>2</sup>	57,644	W	910		Unknown, Unknown
		C	3,200		
		E	1,080		
		<b>Total</b>	5,190	8,704	
Black rockfish		CG	335	335	Unknown, <sup>4</sup> Unknown
Demersal shelf rockfish	26,093	SEO	580	1,044	Unknown, Unknown
Atka mackerel	21,000	GW	6,480	11,700	Unknown, Unknown
Thornyhead rockfish	30,341	GW	1,900	2,660	Unknown, Stable
Other species	NA	W	NA		TAC = 5% of the sum of TACs
		C	NA		
		E	NA		

1/ Biomass estimates includes only Western and Central Gulf areas.

2/ Pelagic shelf rockfish for 1994 includes black rockfish

3/ Abundance relative to target stock size as specified in SAFE documents.

4/ Historically lightly exploited therefore expected to be above the specified reference point.

Note:

ABCs are rounded to nearest 10.

Overfishing is defined Gulf-wide.

Northern rockfish were separated from slope rockfish in 1993.

Atka mackerel will be separate from "other species" in 1994.

Rex sole was part of deepwater flatfish until 1994.

Black rockfish was separated from the pelagic rockfish in the Central Gulf for 1995.

Redbanded rockfish removed from DSR for 1995 and combined with other slope rockfish.

Table 3. Summary of fishing mortality rates for the Gulf of Alaska, 1995.

Species	ABC Rate <sup>1</sup>	FABC <sup>2</sup>	OFL <sub>j</sub> Rate <sup>3</sup>	F <sub>OFL</sub>
Pollock	0.200	F <sub>ABC</sub>	0.510	F <sub>30%</sub>
Pacific cod	0.40	F <sub>35%</sub>	0.48	F <sub>30%</sub>
Deepwater flatfish	0.125	F <sub>35%</sub>	0.146	F <sub>30%</sub>
Rex sole	0.125	F <sub>35%</sub>	0.146	F <sub>30%</sub>
Flathead sole	0.145	F <sub>35%</sub>	0.159	F <sub>30%</sub>
Shallow water flatfish	0.145-0.149 <sup>5</sup>	F <sub>35%</sub>	0.159-0.175 <sup>6</sup>	F <sub>30%</sub>
Arrowtooth	0.125	F <sub>35%</sub>	0.146	F <sub>30%</sub>
Sablefish	0.125	F <sub>35%</sub> <sup>4</sup>	0.166	F <sub>30%</sub>
Pacific ocean perch	0.048	F <sub>44%</sub>	0.078	F <sub>MSY</sub>
Shortraker/rougheye	0.03/0.025	F=M	0.03/0.046	F <sub>mix</sub> <sup>7</sup>
Rockfish (other slope)	0.04-0.10	F=M	0.04-0.10	F <sub>mix</sub> <sup>8</sup>
Northern rockfish	0.060	F=M	0.113	F <sub>30%</sub>
Rockfish (pelagic shelf)	0.090	F=M	0.151	F <sub>30%</sub>
Black rockfish				
Demersal Shelf Rockfish	0.020	F=M	0.040	F <sub>30%</sub>
Thornyhead rockfish	0.0359	F <sub>35%</sub>	0.0425	F <sub>30%</sub>
Atka mackerel	0.30	F=M	0.54	F <sub>30%</sub>

- 1/ Maximum 1993 catch level allowable under overfishing definition.
- 2/ Fishing mortality rate corresponding to acceptable biological catch.
- 3/ Maximum fishing mortality rate allowable under overfishing definition.
- 4/ Adjusted by current biomass.
- 5/ Shallow water flatfish; yellowfin sole 0.149, rocksole 0.147, others 0.145.
- 6/ Shallow water flatfish; yellowfin sole 0.175, rocksole 0.172, others 0.159.
- 7/ F<sub>30%</sub> for rougheye, F=M for shortraker.
- 8/ F<sub>30%</sub> for sharpchin, F=M for other species.

GULF OF ALASKA GROUND FISH ABCs and TACs								
Initial 1995 Plan Team, SSC, and AP recommendations (metric tons)								
Species	Area	1994			Plan Team 1995 ABC	SSC 1995 ABC	AP 1995 TAC	COUNCIL 1995 TAC
		ABC	TAC	Catch*				
Pollock	W (61)	22,130	22,130	16,709	30,380	30,380	30,380	30,380
	C (62)	23,870	23,870	18,475	15,310	15,310	15,310	15,310
	C (63)	56,000	56,000	44,618	16,310	16,310	16,310	16,310
	E	7,300	7,300	6,848	3,360	3,360	3,360	3,360
	Total	109,300	109,300	86,650	65,360	65,360	65,360	65,360
Pacific Cod	W	16,630	16,630	14,679	29,900	16,630 - 29,900	29,900	29,900
	C	31,250	31,250	30,066	68,000	31,250 - 68,000	68,000	68,000
	E	2,520	2,520	1,646	5,100	2,520 - 5,100	5,100	5,100
	Total	50,400	50,400	46,391	103,000	50,400 - 103,000	103,000	103,000
Flatfish, Deep Water	W	460	460	53	670	670	460	460
	C	12,930	7,500	2,344	8,150	8,150	7,500	7,500
	E	3,120	3,120	697	5,770	5,770	3,120	3,120
	Total	16,510	11,080	3,094	14,590	14,590	11,080	11,080
Rex Sole	W	800	800	50	1,350	1,350	1,350	1,350
	C	9,310	7,500	2,819	7,050	7,050	7,050	7,050
	E	1,840	1,840	5	2,810	2,810	2,810	2,810
	Total	11,950	10,140	2,874	11,210	11,210	11,210	11,210
Flathead Sole	W	9,120	2,000	495	8,880	8,880	2,000	2,000
	C	23,080	5,000	1,362	17,170	17,170	5,000	5,000
	E	3,650	3,000	2	2,740	2,740	3,000	3,000
	Total	35,850	10,000	1,859	28,790	28,790	10,000	10,000
Flatfish, Shallow Water	W	20,290	4,500	184	26,280	26,280	4,500	4,500
	C	12,950	12,950	2,549	23,140	23,140	12,950	12,950
	E	1,180	1,180	10	2,850	2,850	1,180	1,180
	Total	34,420	18,630	2,743	52,270	52,270	18,630	18,630
Arrowtooth	W	28,590	5,000	1,165	28,400	28,400	5,000	5,000
	C	186,270	20,000	14,141	141,290	141,290	25,000	25,000
	E	21,380	5,000	422	28,440	28,440	5,000	5,000
	Total	236,240	30,000	15,728	198,130	198,130	35,000	35,000
Sablefish	W	2,290	2,290	566	2,290	2,290	2,290	2,290
	C	11,220	11,220	8,112	11,220	11,220	11,220	11,220
	W. Yakutat	4,850	4,850	2,836	4,850	4,850	4,850	4,850
	E. Yak./SEO	7,140	7,140	6,292	7,140	7,140	7,140	7,140
	Total	25,500	25,500	17,806	25,500	25,500	25,500	25,500
Pacific Ocean Perch	W	680	571	170	1,370	1,780	1,195	1,195
	C	850	714	626	2,460	3,190	2,152	2,152
	E	1,500	1,265	121	2,970	3,860	2,630	2,630
	Total	3,030	2,550	917	6,800	8,830	5,977	5,977
Shortraker/Rougheye	W	100	100	77	170	170	170	170
	C	1,290	1,290	837	1,210	1,210	1,210	1,210
	E	570	570	554	530	530	530	530
	Total	1,960	1,960	1,468	1,910	1,910	1,910	1,910
Rockfish, Other Slope	W	330	200	74	170	170	170	170
	C	1,640	990	590	1,150	1,150	1,150	1,150
	E	6,330	1,050	726	5,610	5,610	5,610	5,610
	Total	8,300	2,240	1,390	6,930	6,930	6,930	2,235 - 6,930
Rockfish, Northern	W	1,000	1,000	1,610	640	640	640	640
	C	4,720	4,720	4,384	4,610	4,610	4,610	4,610
	E	40	40	49	20	20	20	20
	Total	5,760	5,760	6,043	5,270	5,270	5,270	5,270
Rockfish, Pelagic Shelf	W	1,030	1,030	253	910	910	910	910
	C	4,550	4,550	1,226	3,200	3,200	3,200	3,200
	E	1,310	1,310	888	1,080	1,080	1,080	1,080
	Total	6,890	6,890	2,367	5,190	5,190	5,190	5,190
Black Rockfish	Gulfwide	NA	NA	295	400	-	-	-
Rockfish, Demersal Shelf	SEO	960	960	406	960	960	960	960
Thornyhead	Gulfwide	1,180	1,180	1,068	2,320	1,450	1,450	1,450
Atka Mackerel	W		2,500	2,658			2,500	2,500
	C		1,000	5			1,000	1,000
	E		5	0			5	5
	Gulfwide	4,800	3,505	2,663	6,480	4,300	3,505	3,505
Other Species	Gulfwide	NA	14,405	2,913	NA	NA	15,549	15,314 - 15,549
<b>GULF OF ALASKA</b>	<b>TOTAL</b>	<b>553,050</b>	<b>304,500</b>	<b>196,675</b>	<b>535,110</b>	<b>481,090 - 533,690</b>	<b>326,521</b>	<b>321,591 - 326,521</b>

\* Catch through August 6, 1994



**\*\* A D D E N D U M \*\***

**PACIFIC HALIBUT DISCARD MORTALITY RATES IN THE 1993  
GROUND FISH FISHERIES OFF ALASKA**

by

Gregg H. Williams, IPHC  
November 10, 1994

**Introduction**

Two additional issues regarding Gulf of Alaska trawl fisheries were discussed at the September meeting of the Plan Team. The first had to do with splitting the bottom trawl fishery for pollock into at-sea and shore-based processing components. The second was a request to examine splitting rex and flathead sole target fisheries out from the shallow water flatfish species complex. Results on the latter will not be available for 1995, but will be examined this winter and will be reported next fall. This report provides further information on the pollock fishery separation. The full set of discard mortality rate recommendations for 1995 are attached.

**Splitting Bottom Trawl Pollock by Processing Mode**

At the September meeting, information was provided that showed that the shore-based fishery for bottom trawl pollock had a much lower discard mortality rate than at-sea processing vessels: 54% versus 81%. The difference was large enough to support splitting the discard mortality rate into separate rates for each component for management of 1995 fisheries.

The current approach for determining a preseason assumed rate calls for averaging the rates in the two most recent years. In this case, rates for 1992 and 1993 would be used to determine the preseason assumed rate for 1995, not just the 1993 rate.

Data for 1992 were obtained and indicated discard mortality rates of 67% for at-sea processors and 72% for shore-based vessels (Table 1). Averaging the 1992 and 1993 data yields the following results for preseason assumed rates for this fishery for 1995:

<b>Processing Mode</b>	<b>Discard Mortality Rate</b>
At-Sea	74%
Shore-Based	63%

**Table 1. Halibut condition and discard mortality rates in the 1992 and 1993 Gulf of Alaska bottom trawl pollock fishery.**

<b>Processing Mode</b>	<b>No. of Vessels</b>	<b>No. of Hauls</b>	<b>No. of halibut</b>	<b>% Exc</b>	<b>% Poor</b>	<b>% Dead</b>	<b>Discard Mortality Rate (%)</b>
<i>1992</i>							
At-Sea	11	40	218	23	20	57	67
Shore-based	36	258	874	13	25	62	72
<b>TOTAL</b>	<b>47</b>	<b>298</b>	<b>1,092</b>	<b>15</b>	<b>24</b>	<b>61</b>	<b>71</b>
<i>1993</i>							
At-Sea	5	14	1,100	7	13	80	81
Shore-based	18	142	683	35	34	31	54
<b>TOTAL</b>	<b>23</b>	<b>156</b>	<b>1,783</b>	<b>18</b>	<b>21</b>	<b>61</b>	<b>70</b>

**Table 2. IPHC recommendations for Preseason Assumed Discard Mortality Rates for monitoring halibut bycatch mortality in 1995. Rates shown under "Used in 1994" for hook & line fisheries represent rates applied to observed/unobserved vessels.**

Region/Target	1990	1991	1992	1993	1992-93 Average	Used in 1994	Recommendation for 1995
<b>BSAI TRAWL</b>							
MWT Pollock	81	81	87	90	89	80	89
Atka mackerel	69	73	62	56	59	70	59
Rock sole/Oflats <sup>1</sup>	58	68	78	72	75	70	75
Pacific cod	68	60	67	62	65	60	65
BT Pollock	65	59	76	78	77	60	77
Rockfish	62	54	59	78	69	60	69
Yellowfin sole <sup>1</sup>	73	74	77	75	76	70	76
Arrowtooth	57	41	-	-	-	40	49 <sup>2</sup>
Grnld. turbot	58	38	-	-	-	40	48 <sup>2</sup>
<b>GOA TRAWL</b>							
MWT Pollock	63	74	69	63	66	75	66
Rockfish	61	65	69	62	66	60	66
BT Pollock	65	56	67/72 <sup>3</sup>	81/54 <sup>3</sup>	74/63 <sup>3</sup>	55	74/63 <sup>3</sup>
Shallwtr. flatfish	62	61	62	66	64	60	64
Pacific cod	61	55	59	56	58	55	58
Deepwtr. flatfish	57	52	59	59	59	55	59
<b>BSAI H&amp;L</b>							
Pacific cod	17	21	18	18	18	18/18	18
Sablefish	13	18	19	14	17	12.5/15	17
Rockfish	18	29	-	-	-	12.5/15	24 <sup>2</sup>
Grnld. turbot	-	-	17	21	19	12.5/15	19
<b>GOA H&amp;L</b>							
Pacific cod	13	17	30	9	20	16/16	20
Sablefish	11	28	23	26	25	14/17	25
Rockfish	15	20	-	-	-	11.5/14	18 <sup>2</sup>
<b>BSAI POT</b>							
Pacific cod	7	3	12	4	8	5	8
<b>GOA POT</b>							
Pacific cod	10	5	16	20	18	5	18

<sup>1</sup>During 1990 and 1991, "Other flatfish" was grouped with yellowfin sole. Since 1992, the target has been grouped with rock sole.

<sup>2</sup>Average of 1990 and 1991, the two most recent years.

<sup>3</sup>For the GOA BT pollock fishery, the first value represents at-sea processors, the second value represents vessels delivering to shoreside processors.

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**TABLE 1. GULF OF ALASKA GROUND FISH ABCs and TACs  
Final 1995 Council recommendations (metric tons)**

Species	Area	1994			Council	
		ABC	TAC	Catch*	1995 ABC	1995 TAC
Pollock	W (61)	22,130	22,130	20,020	30,380	30,380
	C (62)	23,870	23,870	22,725	15,310	15,310
	C (63)	56,000	56,000	62,326	16,310	16,310
	E	7,300	7,300	6,865	3,360	3,360
	Total	109,300	109,300	111,936	65,360	65,360
Pacific Cod	W	16,630	16,630	14,712	20,100	20,100
	C	31,250	31,250	31,084	45,650	45,650
	E	2,520	2,520	1,707	3,450	3,450
	Total	50,400	50,400	47,503	69,200	69,200
Flatfish, Deep Water	W	460	460	48	670	460
	C	12,930	7,500	3,544	8,150	7,500
	E	3,120	3,120	1,467	5,770	3,120
	Total	16,510	11,080	5,059	14,590	11,080
Rex Sole	W	800	800	49	1,350	800
	C	9,310	7,500	3,525	7,050	7,050
	E	1,840	1,840	85	2,810	1,840
	Total	11,950	10,140	3,659	11,210	9,690
Flatfish, Shallow Water	W	20,290	4,500	189	26,280	4,500
	C	12,950	12,950	3,694	23,140	12,950
	E	1,180	1,180	11	2,850	1,180
	Total	34,420	18,630	3,894	52,270	18,630
Flathead Sole	W	9,120	2,000	498	8,880	2,000
	C	23,080	5,000	2,043	17,170	5,000
	E	3,650	3,000	13	2,740	3,000
	Total	35,850	10,000	2,554	28,790	10,000
Arrowtooth	W	28,590	5,000	1,173	28,400	5,000
	C	186,270	20,000	21,178	141,290	25,000
	E	21,380	5,000	846	28,440	5,000
	Total	236,240	30,000	23,197	198,130	35,000
Sablefish	W	2,290	2,290	556	2,600	2,600
	C	11,220	11,220	9,536	8,600	8,600
	W. Yakutat	4,850	4,850	4,541	4,100	4,100
	E. Yak./SEO	7,140	7,140	6,879	6,200	6,200
	Total	25,500	25,500	21,512	21,500	21,500
Pacific Ocean Perch	W	680	571	165	1,180	
	C	850	714	922	3,130	
	E	1,500	1,265	814	2,220	
	Total	3,030	2,550	1,901	6,530	**
Shortraker/Rougheye	W	100	100	109	170	170
	C	1,290	1,290	887	1,210	1,210
	E	570	570	597	530	530
	Total	1,960	1,960	1,593	1,910	1,910
Rockfish, Other Slope	W	330	199	102	180	199
	C	1,640	988	713	1,170	988
	E	6,330	1,048	798	5,760	1,048
	Total	8,300	2,235	1,613	7,110	2,235
Rockfish, Northern	W	1,000	1,000	1,394	640	640
	C	4,720	4,720	4,521	4,610	4,610
	E	40	40	55	20	20
	Total	5,760	5,760	5,970	5,270	5,270
Rockfish, Pelagic Shelf	W	1,030	1,030	290	910	910
	C	4,550	4,550	1,697	3,200	3,200
	E	1,310	1,310	997	1,080	1,080
	Total	6,890	6,890	2,984	5,190	5,190
Rockfish, Demersal Shelf	SEO	960	960	515	580	580
Thornyhead	Gulfwide	1,180	1,180	1,209	1,900	1,900
Atka Mackerel	W			2,661		2,310
	C			910		925
	E			0		5
	Total	4,800	3,500	3,571	3,240	3,240
Other Species	Gulfwide	NA	14,504	3,449	NA	12,944
<b>GULF OF ALASKA</b>	<b>TOTAL</b>	<b>553,050</b>	<b>304,589</b>	<b>242,119</b>	<b>492,780</b>	<b>271,829</b>

\* through October 29, 1994

\*\* to be determined prior to July opening

\*\*\* to be adjusted by NMFS

\*\*\*\* pending Pacific ocean perch and other slope rockfish TAC determinations

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# GULF OF ALASKA PLAN TEAM MEETING AUGUST 30 - SEPTEMBER 2, 1994

## PLAN TEAM MEMBERS

Sandra Lowe, chairman

Kaja Brix

Jeff Fujioka

Jim Hastie

Gregg Williams

Jane DiCosimo, plan coordinator

Rich Ferrero

Lew Haldorsen

Tory O'Connell (for Barry Bracken)

Sam Wright

The GOA Plan Team met on Tuesday morning to review the GOA stock assessments. The first order of business was to nominate and elect a chairman. Sandra Lowe was commended for her exemplary past service as chairman and was nominated and reappointed chair by unanimous acclamation.

### Slope Rockfish

Pacific Ocean Perch Jon Heifetz, NMFS-Auke Bay Lab, led the team through the 1994 Pacific ocean perch stock assessment, which estimated a 1995 ABC of 8,830 mt, a fourfold increase over the 1994 ABC of 2,550 mt. This increase is due the 1993 trawl survey results and new age composition data. Most of the biomass increase occurred in the central GOA. The model predicts an 80 percent recovery for POP (mostly in the western Gulf) compared with a 50 percent recovery last year. The strong 1986 year class should continue to contribute to recovery of the stock in upcoming years.

Considerable discussion occurred concerning the estimate of  $F_{MSY}$ . When  $F_{MSY}$  is known, the Council's overfishing definition sets  $F(OFL)$  equal to  $F_{MSY}$ , and if current biomass is below  $B_{MSY}$ , the rate is reduced proportionately. The stock assessment authors, as well as the plan team, could not determine if the optimal fishing rate ( $F_{44\%}=0.080$ ) used to compute ABC is an appropriate determination of  $F_{MSY}$  and opted to remain with their 1993 position. If it is a true estimate, then the level of overfishing also corresponds to the recommended ABC of 8,830 mt. If the  $F_{44\%}$  is not considered  $F_{MSY}$ , then OFL is determined by the application of  $F_{30\%}$ , resulting in an  $OFL = 15,925$  mt, a greater level of fishing mortality of concern to the team and an unnecessarily large buffer between ABC and OFL. To provide a reasonable buffer between ABC and OFL, the Plan Team adopted guidelines for reducing ABC below OFL by the proportion of  $F_{35\%}/F_{30\%}$  (Case I) which results in an ABC of 6,800 mt. Using the average distribution of exploitable biomass based on the 1987, 90, and 93 trawl surveys results in ABCs of 1,370 mt for the western area, 2,460 mt for the central area, and 2,970 mt for the eastern area. Alternative methods of apportionment that explicitly incorporate the selectivity pattern of the fishery and area specific age composition were discussed by the Plan Team.

The Plan Team also discussed the TAC for Pacific ocean perch which is determined from its rebuilding plan. The plan specifies that the fishing mortality rate is halfway between the optimal fishing mortality rate ( $F=0.080$ ) and the fishing mortality rate estimated to be sufficient to supply unavoidable bycatch of Pacific ocean perch in the Gulf based on 1992 bycatch rates. The fishing rate from this computation ( $F=0.054$ ) corresponds to the  $F_{55\%}$  rate and is adjusted downward by the ratio of current female spawning biomass to target female spawning biomass (0.812). This computation results in a  $F = 0.044$  and a TAC for Pacific ocean perch for the 1994 fishery of 5,977 mt, to ensure continued recovery.

The Plan Team would like to emphasize to the Council their concern for POP rebuilding in the eastern Gulf, and recommended including aging data by area for calculating ABC apportionments.

Shortraker/Rougheye Jon continued his briefing with the shortraker/rougheye analysis. He explained that the 1984 and 1987 trawl survey results were revised to remove fishing power adjustments employed in earlier assessments which lowered biomass estimates. However, the 1984 survey was dropped from estimating ABCs and biomass estimates. The Plan Team discussed whether to use all available surveys or just the most recent three surveys. Different scenarios were discussed, depending on the life history of species (i.e., long-lived versus short-lived species) and the possibility of weighting more recent surveys more heavily than earlier surveys. A consistent application of surveys in the models is preferred to the ad hoc application currently used. The team will take this issue up again in the November meeting for application in the 1996 stock assessments.

The ABC for shortraker/rougheye component of the complex is 1,910 mt (170 mt, 1,210 mt, and 530 mt for the western, central, and eastern areas, respectively) based on an  $F=M$  (.03 and .025 for shortraker and rougheye respectively) strategy and an average of the 1987, 1990, and 1993 survey biomass estimates. An  $F_{30\%}$  value of 0.046 was calculated for rougheye rockfish, which if applied to the rougheye rockfish biomass estimate of 48,123 mt results in an overfishing level of 2,214 mt. An  $F_{30\%}$  for shortraker has not been computed because of a lack of growth data, therefore  $F=M=0.03$  was applied to the biomass estimate of 23,689 mt to give an overfishing catch limit of 711 mt. The two overfishing levels were summed to obtain an overfishing limit for shortraker and rougheye of 2,925 mt.

The team discussed the species composition in the commercial fishery and the trawl survey. The commercial fishery has caught more shortraker than rougheye rockfish, while the trawl survey has sampled more rougheye than shortraker rockfish. Overall, the amount of each species is roughly equal, but biomass estimates of shortraker rockfish are twice that of rougheye rockfish. This is a concern of the Plan Team since the ABC is combined for both species. The team discussed setting a separate ABC for shortraker rockfish to afford it greater protection from overfishing, but declined at this time to recommend separation of this species.

Northern rockfish Based on the stock assessment, the team recommended an ABC using  $F = M = .06$  for northern rockfish of 5,270 mt (640 mt, 4,610 mt, and 17 mt for the western, central, and eastern areas, respectively). The OFL for northern rockfish is based on  $F_{30\%}$  and is equal to 9,926 mt. The team noted that the small ABC in the eastern might be causing high discards of northern rockfish in this area. The possibility of combining northern rockfish with other slope rockfish in the eastern area was discussed as a possible way to reduce discards.

Other slope rockfish The recommended ABC for this group is obtained by applying  $F = M$  fishing rates (0.04 - 0.10) to the average of the 1987, 1990, and 1993 trawl survey estimates of exploitable biomass for each species and summing to obtain a value of 6,930 mt (170 mt, 1,150 mt, and 5,610 mt for the western, central, and eastern areas, respectively). For the other slope rockfish, the rate of overfishing is determined by applying  $F_{30\%}$  values of .080 for sharpchin rockfish and natural mortality rates for the remaining species. This results in an OFL of 8,229 mt for other slope rockfish.

The team noted a substantial increase in the catch of sharpchin, redstripe, harlequin, silvergrey, and yellowmouth rockfish with removal of northern rockfish from the other slope rockfish category in 1993. They expressed concern that some species of other slope rockfish (i.e., yellowmouth and silvergrey,

targeted by catcher/processors) may be exploited at a rate disproportionately higher than their estimated abundance. These species are of higher commercial value than the other species because of their larger size. The Plan Team suggested that smaller, individual ABCs would afford greater protection to exploited stocks than one combined ABC, but did not recommend separation of those species at this time.

The Team noted that the proportion of discarded rockfish for some species has increased dramatically over the past four years. Most of these other species are of high value and discards should be discouraged. The team recommended that the directed fishing standards should be modified to allow for variable discard rates. This should help allow retention of legitimate bycatch while discouraging topping off or discard waste.

**Pelagic Shelf Rockfish** Dave Clausen, NMFS Auke Bay Lab, presented the stock assessment for pelagic shelf rockfish. This assemblage is comprised primarily of dusky rockfish. The 1984 and 1987 trawl survey results were also revised to remove the fishing power adjustments.

Current exploitable biomass for pelagic shelf rockfish is derived by averaging the biomasses for the 1987, 1990, and 1993 trawl surveys. This value, 57,644 mt, is lower than the estimate of 76,500 mt used in the 1994 assessment because the 1984 survey results were not included in the analysis and because the revised biomass estimate for 1987 is also much lower. The team recommended an ABC of 5,190 mt for 1995, down from 6,890 in 1994. Geographic apportionments as follows: 910 mt in the western area, 3,200 mt in the central area, and 1,080 mt in the eastern area.

The team recommended separating black rockfish from the assemblage and assigned a separate ABC. The fishery uses different gear, and the species has different habitat requirements. A jig fishery began for black rockfish in southeast Alaska, about equally in state and federal waters, and the team expressed concern that a combined ABC would not adequately protect this species as it experiences increasing fishing pressure. Assessment information on black rockfish is negligible, however, to prevent overfishing of black rockfish in the central area due to unrestrained fishing on the assemblage because the TAC is unmet, the team recommended a separate Gulf-wide ABC for black rockfish of 400 mt, an approximate average of historical catches since 1991. The commercial catches of black rockfish have increased to 295 mt through August 6, 1994, with most of the catch taken from a small area south of the Kenai Peninsula. There is insufficient data on catch distribution to recommend individual apportionments, and the team recommends not dividing TAC into apportionments by regulatory area. A Gulfwide ABC would constrain the existing fishery in the central area. It would also allow a fishery to develop in southeastern Alaska, where there has been some recent interest in harvesting this species.

**Demersal Shelf Rockfish** Tory O'Connell, ADF&G - Sitka, reported that the 1994 survey data is not yet available but would be available for the November 1994 meeting. Last year's reference numbers were used to calculate ABC and overfishing level. ABC was derived using  $F_{ABC} = M$  applied to the lower 90% confidence interval of the biomass for yelloweye. This catch level was then adjusted to allow for bycatch of other DSR species by dividing it by the fraction of yelloweye in the commercial catch (0.88) for recommending an ABC of 960 mt. Tory reported that based on her recent submersible censuses the total biomass of this assemblage is probably going down and the 1995 ABC will likely be below 800 mt.

The Plan Team recommended removing redbanded rockfish from the demersal shelf rockfish group and returning it to the other slope rockfish assemblage. This species is a transitional species between

nearshore and deep water. Previously, it had been landed primarily as a bycatch in the DSR longline fishery, but due to shifts in fishing patterns it is now landed as a bycatch in the slope rockfish trawl fishery. Consequently, relatively small amounts of redbanded rockfish trawler bycatch directly impacts the longline DSR fishery. The NMFS survey data will be used to assess the biomass of redbanded rockfish.

**Atka Mackerel** Sandra Lowe and Lowell Fritz presented the Atka mackerel assessment. The biomass estimate of 21,600 mt was used to calculate ABC. The fisheries stellar sea lion sections were expanded. The authors reported that the survey estimate of the population was down. The most recent biomass estimate for GOA Atka mackerel from the 1993 bottom trawl survey is 21,600 mt. Greater quantities of fish in more areas were surveyed in 1993, although they acknowledged the "hit-or-miss" quality of the survey design.

The team debated the appropriate fishing mortality to calculate ABC. Since there is evidence that Gulf of Alaska Atka mackerel may be a separate stock from those in the Aleutian Islands (based primarily on size- and weight-at-age data), the Team was hesitant to use the same approach used for the Aleutian Islands to arrive at an ABC for GOA Atka mackerel. Therefore, the Team used an exploitation rate of  $F = M = 0.3$  applied to the most recent biomass estimate (21,600 mt) to compute an ABC of 6,480 mt. The Team recognizes that this approach results in a doubling of the exploitation rate from 1994 despite a decrease in the survey biomass estimate, but feels that this is the most appropriate means to arrive at an ABC.

There are several additional factors, along with the possible sensitivity of GOA Atka mackerel to fishing pressures, which suggest that TAC be lower than ABC. Recent Steller sea lion food habits data indicate that Atka mackerel is an important prey species in the Aleutian Islands, which includes the Western GOA management area. The Team is concerned about the high levels of fishery removals in the last 3 years (80-99%) that have occurred within 20 nm of important Steller sea lion habitat, specifically rookeries on Adugak, Ogchul, Atkins, and Chernabura islands. Furthermore, most of these removals have occurred in winter (November-March, a particularly sensitive period for juveniles and recently weaned pups) and the fishery has been brief (on the order of days to weeks). Therefore, the Team recommends that TAC be reduced below ABC due to concerns about possible fishery effects on the recovery of Steller sea lions in the western GOA, or that other measures be taken to minimize fishery/marine mammals interactions. These include: seasonal closure (November through March), hot spot closure or delayed seasonal opening, setting a limited (1-2 day) fishing season, expanding the buffer zone around sea lion rookeries, and setting other fishing zones to limit impinging on sea lion habitat.

**Pacific cod** Grant Thompson presented the stock assessment for Pacific cod. The biomass was calculated to be 542,000 mt, with a recommended 1995 ABC of 103,000 mt, significantly higher than the 1994 ABC of 50,400 mt. The higher biomass estimate and ABC arose primarily from the assumption of dome-shaped selectivity and a higher natural mortality rate. The team recommended separating out gear data in the model and using size composition data from the survey as a proxy for age composition to calculate area apportionments for the November 1994 SAFE.

The team discussed the data which indicates that the trawl surveys do not sample the adult population completely and that a selectivity pattern that decreases with larger sizes is warranted. The model prediction of age three and older biomass is, therefore, larger than the survey biomass levels.

The  $F_{0.1}$  (0.57) rate was replaced by the  $F_{35\%}$  value (0.40) for the ABC recommendation of 103,000 mt.



The 1995 ABC is higher because the biomass estimate is higher and a higher natural mortality rate was assumed. The new natural mortality rate ( $M=0.37$ ) is equal to that used in the Eastern Bering Sea Pacific cod and also provided a good compromise to the model fit to the GOA data. The geographic apportionments are: 29% (29,900 mt) in the western area, 66% (68,000 mt) in the central area, and 5% (5,100 mt) in the eastern area. For the November 1994 meeting, the team suggested that the authors examine the area-specific apportionments based on the biomass available to the fishery as opposed to the survey biomass levels. They also expressed concern that large adult fish not well sampled by the surveys may be more abundant in certain areas.

The plan team indicated they would like to see the different fisheries (pot, longline and trawl) treated separately within the model because the selectivity of these gears is likely to be different. These factors may also affect the likelihood profile of terminal trawl survey selectivity and natural mortality.

Pollock Anne Hollowed, NMFS - Seattle, presented the pollock stock assessment. Chris Wilson, NMFS, discussed the 1994 Shelikof Strait hydroacoustic survey. The model predicts no significant change in biomass, but does indicate large area shifts in the population, which will greatly change ABC apportionments. The team discussed the distribution and abundance of pollock in the Shelikof area, and the timing of peak spawning.

Length frequency data from the 1994 hydroacoustic survey shows the progression of the strong 1988 year class through the population. A bimodal distribution of population numbers suggests that the 1993 year class may be an important contributor to the future pollock fishery. The 1992 hydroacoustic age composition showed the 1987 year class as the dominant age group. Previously, the 1987 year class was estimated as below average. Subsequent reevaluation of otoliths from this survey resulted in a change in the aging criteria. The team also discussed whether GOA pollock were really 1988 or 1989 year class Bering Sea fish migrating into the Shumagin area or possibly a new source of older recruits. The consensus was that the increase was probably due to migration from the Bering Sea, and the team suggested some methods (i.e., genetics, tagging, parasites) to determine the source. The team also discussed the size frequency shifts from the survey results (specifically a small surge of small fish in Kodiak).

The biomass is estimated to be 546,000 mt, with an  $F=0.2$ . The threshold biomass was determined to be 370,000 mt. The fishery is characterized by recent poor recruitment and an older stock moving out of the selective range of the fishery. The Plan Team extensively discussed the appropriate fishing mortality rate to be applied in estimating pollock ABC.

In 1993, the Plan Team requested that additional exploitation strategies be explored and recommended an ABC based on the fishing mortality rate that produced a minimal (5%) probability of falling below the threshold spawner biomass level in the long-term ( $F_{0.2}$ ). The yield associated with an  $F$  of 0.2 is 62,000 mt. Stock projections were made for the optimal  $F$  of 0.3 and the minimal probability  $F$  of 0.2 in the current assessment. Based on the results of these projections, the Plan Team recommended an ABC of 62,000 mt for the Western/Central (W/C) Gulf for 1995. The Plan Team chose this exploitation strategy because of recent trends in poor recruitment of Gulf of Alaska pollock and ecosystem considerations.

In order to estimate an optimal fishing mortality rate, the tradeoffs between increased yield and the risk of falling below the threshold were evaluated. The optimal fishing mortality rate that simultaneously maximized yield and minimized risk was determined to be 0.3 (full selection value). This fishing

mortality rate was associated with a yield of 90,000 mt which is the stock assessment authors' recommended ABC.

The Plan Team recommended using  $F = 0.2$ , rather than  $F = 0.3$ , to calculate the 1995 ABC of 62,000 mt to further protect the stock and limit stellar sea lion impacts. The Team agreed with this procedure, although they noted concerns over the specification and implications of the threshold level, and recommended an  $F$  consistent with the team's decision in 1993. Two team members dissented in applying this fishing mortality rate, suggesting that marine mammal (and other ecosystem) interactions and uncertainty in estimating stock size and ABCs should be addressed by the Council in setting TAC, and not in estimating ABC; they did agree with the rest of team that a conservative management approach should be taken with this stock. The team agreed to reexamine the applied rate for the November 1994 SAFE; alternatives for a short term risk analysis was requested.

The Team notes that although a fishing rate may be chosen for its optimal performance over the long term, it may not be the optimal rate for the short term, especially in regard to the risk of overfishing. Such a rate is one that would be chosen when conditions were expected to be average and if there was no provision for adjustment according to changing conditions. Under current conditions, continued use of the long term optimal  $F$  (0.3) results in biomass projections below threshold biomass by 1997. The Team remains concerned about the downward trend in pollock biomass and its approach to the threshold biomass reference point and is unaware of any compelling reason to adhere to a constant fishing rate. They noted that even with the more conservative  $F$  (0.2), which had only a 5% probability of falling below the threshold over the long term, the biomass is still likely to go below the threshold, now that the stock is at a low level, and expected recruitment is pessimistic. Suggestions were made for exploring short-term strategies that take into account the current stock level and knowledge of expected recruitment. Additional sources of stock information brought to our attention will be explored.

Apportionment of the pollock TAC was discussed in terms of the dramatic shift between 1990 and 1993 surveys and the resulting effects of increased TACs on stellar sea lion nursery grounds. The central Gulf has more critical sea lion pup habitat, while the western Gulf would not be as impacted. Some team members were interested in applying an average over the survey period to address the biomass shift. The team decided to apportion the TAC according to the 1993 trawl survey results: 49% in the Shumagin area (30,380 mt), 24.7% in the Chirikof area (15,310 mt), and 26.3% in the Kodiak area (16,310 mt).

The Team noted the lack of any new information with which to set an ABC for the eastern Gulf. Lack of age composition data has precluded any age-structured analysis similar to that conducted for the western and central areas. However, recruitment patterns appear similar to that observed in the western and central Gulf. Thus, the Team agreed that it would be appropriate to apply the ratio of current ABC to 1993 western and central survey biomass to the eastern Gulf 1993 biomass estimate and recommended an eastern Gulf ABC of 3,360 mt.

The Team noted that a lower exploitation rate could benefit the fishery and help address specific TAC considerations: 1) maintain the pollock population above threshold levels; 2) limit forage fish removals important to marine mammals and seabirds; and 3) increase the likelihood of higher long term yields.

Specific concerns are as follows:

- 1) Results of the stock synthesis model runs indicate that the Gulf of Alaska pollock biomass has been declining since the mid-1980s. Projections for 1995-97 based on the model used to compute ABC shows declines in both mid-year and spawning biomass levels which are among the lowest ever observed. Spawning biomass for 1996 is predicted to approach historic lows and to drop below threshold level in 1997.
- 2) Current knowledge of this stock suggests that a single above average year class (1988) will be supporting the stock for the next few years, given that the older portion of the population (age 6+ years) is declining and the 1991 and 1992 year classes are not expected to be strong.
- 3) Different pollock recruitment patterns between the 1970s and 1980s as shown by the stock synthesis model suggests that the Gulf of Alaska ecosystem is undergoing changes which influence carrying capacity for pollock. Declines in some upper trophic level predators, such as Steller sea lions, harbor seals and marine birds, and increases in others, such as arrowtooth flounder and halibut over this period, further suggest that unexplained large scale changes are occurring. While the pollock fishery/sea lion relationship is uncertain, the team feels that limiting removals of pollock may be appropriate given the current low pollock stock level and continued sea lion population decline.

Chris Blackburn, Alaska Groundfish Data Bank, presented additional information on pollock stocks in the Gulf of Alaska to the Plan Team on Wednesday morning prior to deliberation of the recommended ABC. She reported that Japanese boats did find pollock in deep water and that older fish do return to the Gulf. She indicated that 1984 was an anomalous year, and the 1983 trawl survey does not accurately reflect the condition of the stock that year; the 1981 survey identified a lot of fish, while the 1981 stock assessment model reduced the hydroacoustic population by 50 percent; and the egg production results from 1994 were disturbingly inaccurate, indicating fish were spawning at a much later age. She cited four scientific sources of Gulf groundfish data which could be incorporated into the model: annual ADF&G bottom survey; FOCI egg density data using a Russian vessel; 1989 study by Brenda Norcross, UAF, on egg production in Prince William Sound, and the Prince William Sound Echo System Assessment. She described cyclic variations in fish populations and the effects of physical oceanographic effects (e.g., el Niño) on fish populations.

**Sablefish** An assessment update of sablefish will not be completed until after completion of the annual longline surveys which were still underway in August, but will be provided to the team in November 1994. While new assessment modeling methods are being explored and reviewed, no major change in the assessment methods and total stock harvest strategy used for the 1994 season is anticipated for 1995.

The team is anticipating a change to the method of apportioning the total quota between the Bering Sea, Aleutian Island, and Gulf of Alaska regions, and between the western, central, west Yakutat, and east Yakutat/Southeast areas within the Gulf of Alaska. In the past, the latest distribution of survey relative population weight (RPW) was used to apportion the total ABC, while a weighted running average of annual RPWs were used to apportion to areas within the Gulf. The team intends to use a consistent method to apportion to both regions and areas, a method that buffers rapid changes in apportionment due to annual variation in estimated RPW distribution, but is also responsive to current estimates. The exponential decrease method of weighting is most sensitive to the latest year, and least sensitive to the oldest year, while still providing some buffering to variability in annual distribution. Alternative

approaches to apportioning, such as projecting trends in regional abundance were also discussed.

The team expressed little concern that apportionments may vary slightly from the true distribution, since sablefish exploitation rate is low and the rate of sablefish movement between areas is high. The team prefers to establish a method of apportionment that is reasonable biologically and minimizes unnecessary sensitivity of area-specific IFQ values to survey variation.

**Flatfish** Tom Wilderbuer, NMFS - Seattle, presented the flatfish assessment. There were no significant differences in trends from the previous assessment, but point estimates have decreased, thereby reducing the ABCs. The recommended ABC for flatfish is 304,970 mt. ABC and overfishing levels for the shallow water group have been determined by summing values calculated for rock sole, yellowfin sole, and other shallow-water species. The plan team recommends that ABCs for each group be apportioned among the three regulatory areas in proportion to biomass distributions in the 1993 trawl survey. The team discussed the need to obtain maturity data from the observer program to include in the models.

**Thornyheads** Jim Ianelli, NMFS - Seattle, presented the assessment. The new estimate of biomass (64,770 mt) is considerably larger than last year's estimate (26,207). The estimate was higher for the following reasons. First, the fishing power correction estimates were updated. Second, the 1990 and 1993 trawl surveys did not extend into deeper water (> 500 m) where concentrations of larger thornyheads are known to exist. This year the model set size selectivity asymptotic for the 1984 and 1987. Third, the model used a fishing mortality rate of 0.07 instead of 0.05, a new maturity schedule, and revised trawl survey biomass estimates. The team indicated their interest in incorporating the cooperative longline data to the model as it becomes available and that future NMFS trawl surveys sample deep water strata (> 500 m) in order to adequately sample adult thornyhead. The 1995 ABC for thornyheads is recommended to be 2,300 mt in the Gulf.

**Halibut Discard Mortality Rates** Gregg Williams reviewed this report for the team. For most fisheries, the 1993 rates were similar to 1992 values; exceptions were BSAI and GOA trawl rockfish, GOA hook & line cod, and BSAI pot cod. At the December 1993 Council meeting, discussions with the AP, SSC, and IPHC staff concluded that an average of the rates for the two most recent years would be an appropriate pre-season assumed rate. Accordingly, the IPHC report lists an average of the 1992-93 data as a recommendation for 1995 bycatch monitoring. The Team discussed these results and concurred with the IPHC recommendation that these are the most appropriate rates to use in 1995.

The team also discussed whether to use separate discard mortality rates for at-sea and shore-based trawl operations, and different rates for observed and unobserved hook & line vessels, since the arrowtooth bycatch fishery (used to "ballast" pollock in 1993) has been precluded. The team concurred with the IPHC report in the use of a single rate of 64% for this fishery. Since hook & line fisheries rates were derived in the same manner as for pots and trawls, the team concurred with the use of a single discard mortality rate for all hook & line fisheries. The team also requested that IPHC break out rex sole and flathead sole targets in the discard mortality rate analysis for the November 1994 SAFE to determine if these fisheries exhibit unique rates.

**Marine Mammals** Rich Ferrero updated the team on recent activity related to ESA and MMPA. The four year data gathering cycle recently ended in Alaska; the implementation cycle is next. He described the "strategic stock" concept as a reference point identified as a "marine mammal group where total biological

removal is exceeded by all known sources of human mortality." He described a potential biological removal (PBR) as a safety factor, defined as a minimum biological estimate X ½ the maximum net productivity rate X a recovery factor (0.1 - 1.0). He described the status of scientific reviews in the three regions (Atlantic, Pacific, and Alaska), reporting that a meeting will be convened in September 1994 to examine the draft assessments. He described the difficulty in meeting Congress' goals of assessing marine mammal populations; allowing 75 days since Congressional approval to complete 146 assessments. The formula for identifying a strategic stock was identified as being listed by ESA or MMPA, lack of good estimate of a minimum population size, where total human mortalities exceed PBR, and where fishing mortalities exceed PBR. He reported that no cases were identified in Alaska. Only inshore set net and gill net fisheries in Alaska might be considered due to insufficient monitoring. One case in the northeast was identified as the harbor porpoise in the northeast inshore set net fisheries.

Rich noted that the current level of legal subsistence takes of marine mammals are not addressed by either ESA or MMPA, and may far exceed the threshold reference levels (approximately 517 stellar sea lions). Subsistence takes dwarf the effort involved in reducing marine mammal takes by commercial fishing from 30 to 20 (approximately 6 - 30).

Rich described the Bering Sea ecosystem program recently approved by Congress and suggested it might shift emphasis away from the Gulf of Alaska. Plan Team members suggested that the Bering Sea study was designed with "new" money and may bring further attention to studies in both areas. Rich suggested that the limiting factor for the Gulf may be scientific personnel.

**Proposals** The Plan Team reviewed two proposals specific to the GOA Groundfish FMP and approved them for forwarding to the AP, SSC, and Council, although the team noted that they were each low priority items given the other management issues currently before the Council. They include a proposal by the Bill Alwert on allocating a fixed percentage of Pacific cod TAC to fixed gear; the City of Chignik on opening the cod fishery. These two are in addition to two that were approved in joint session.

**Adjourn** The Gulf of Alaska Groundfish Plan Team meeting was adjourned on Friday, September 2, 1994 at 11 a.m.

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**GULF OF ALASKA PLAN TEAM MEETING  
NOVEMBER 15-17, 1994**

**PLAN TEAM MEMBERS**

Sandra Lowe, chairman  
Kaja Brix  
Jeff Fujioka  
Jim Hastie  
Gregg Williams

Jane DiCosimo, plan coordinator  
Rich Ferrero  
Lew Haldorsen  
Barry Bracken

The GOA Plan Team met on Tuesday morning to review the GOA stock assessments. Team members were awarded certificates of appreciation from the Council and Council pins for their service on the Gulf of Alaska Plan Team to conserve the groundfish stocks of the North Pacific. The contributions of Barry Bracken and Sam Wright to the Team was particularly acknowledged with announcements of their retirements.

**Marine Mammals** Rich Ferrero reported on the current status of Steller sea lions. The population estimate was 18,702 animals in 1994, down 9.6% from 20,679 animals in 1992. Pup counts were down at most locations. The Aleutian Islands population estimate was down 19.5 % from 1992 to 1994. Harbor seals were estimated to be 4,000 animals in the Bering Sea, 7,000 in the Gulf of Alaska, and 25,000 insoutheast Alaska. The Scientific Review Group will meet in Anchorage in late November to discuss the conservation plan for these species.

**Pollock** Chris Wilson reported on the 1994 Shelikof Strait hydroacoustic survey. Length frequency data shows the progression of the strong 1988 year class. He reported that the survey found a strong echo sign in late February 1994 in Shumagin and the project will spend five days in Shumagin in 1995 to search for a spawning aggregation of pollock, along with nine days in Shelikof Strait. The Team discussed whether the increased biomass in Shumagin was 1989 Bering Sea pollock that moved to the Gulf or mature 1988 pollock moving west.

Anne Hollowed, NMFS - Seattle, presented the pollock stock assessment. The Plan Team ABC recommendation of 65,360 mt did not change from the September SAFE.

The Team evaluated three stock synthesis (SS) models that differed as follows: Model A provides a comparison to the 1993 model configuration; Model B is similar to A, but several years with similar selectivity curves have been combined to reduce the number of parameters used in the model, and model C incorporates the 1993 bottom trawl age composition and the updated egg production spawner biomass. Models B and C were configured with a single selectivity curve for the period 1989-90 and the period 1992-95. Based on the exploratory runs and the data presented to the Team, the Team agreed that Model C was more appropriate.

In 1993, the Team requested additional exploitation strategies be explored and recommended an ABC based on the fishing mortality rate that produced a minimal (5%) probability of falling below the threshold spawner biomass level in the long-term ( $F=0.2$ ). The yield associated with an  $F$  of 0.2 is 62,000 mt. In the preliminary SAFE the Team also requested that alternative short-term strategies be explored that take the current stock conditions into account. Stock projections were made for the optimal  $F$  of 0.3, the minimal

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probability F of 0.2, and a constant low level of catch intended to provide for bycatch only. Based on the results of these projections, the Team recommended an ABC of 62,000 mt for the Western/Central (W/C) Gulf for 1995. The Team chose this exploitation strategy rather than the optimal F strategy because of recent trends in poor recruitment of Gulf of Alaska pollock, concern about maintaining the pollock population above threshold levels and ecosystem considerations such as limiting forage fish (e.g., juvenile pollock and other species) removals important to marine mammals and seabirds. Furthermore, the Team did not choose a bycatch-only strategy or other alternatives (which were explored) below the 62,000 mt since: 1) conservative assumptions have been incorporated into the assessment which recommends a 91,000 mt ABC; and 2) short-term projections that show spawner biomass dropping below threshold in 1997 are based on assumptions of weak recruitment from the 1993 and 1994 year classes. The 1994 hydroacoustic survey indicates that the 1993 year class is more likely to be average, and the FOCI predictions are for average 1993 and 1994 year classes. Under the assumption of average 1993 and 1994 year classes, spawner biomass will be slightly above threshold in 1997 with an F of 0.2. The Team feels we now have more evidence to support the assumption of average recruitment from the 1993 and 1994 year classes.

The Team did discuss, however, providing to the SSC a "threshold" scenario of the range from 10,000 mt for a bycatch only fishery to the Team's ABC recommendation of 62,000 mt. The Team was concerned with potentially weaker recruitment than assumed in the model. The Team noted that the ABC could be stair-stepped, to choose a conservative ABC at the beginning or at the end of the projected time series. The Team discussed the conservative nature of the model's assumptions, and the ability of improving the model's projection with additional data next year.

The Team recommended that the ABC be apportioned according to the most recent distribution of biomass from the 1993 bottom trawl survey: 49% in the Shumagin area (30,380 mt), 24.7% in the Chirikof area (15,314 mt), and 26.3% in the Kodiak area (16,306 mt). The current distribution has shifted relative to the 1990 distribution, in which most of the biomass was found in the Kodiak area. Also, the increase in Shumagin biomass may be due to the presence of Bering Sea fish. However, until the degree of mixing and the regularity with which this occurs can be determined, the Team chose to apportion ABC according to the most recent distribution of survey biomass.

The overfishing mortality rate is  $F_{30\%}=0.51$  which corresponds to a harvest of 266,000 mt for the Western and Central Gulf of Alaska. Therefore, pollock are not considered overfished at the ABC level. The threshold of 370,000mt is projected to be approached by 1997 (Table 21) under a pessimistic recruitment assumption.

The Team noted the lack of any new information with which to set an ABC for the Eastern Gulf. Lack of age composition data has precluded any age-structured analysis similar to that conducted for the W/C areas. However, analysis of Eastern Gulf length frequency data show that recruitment patterns appear similar to that observed in the W/C Gulf. Thus, the Team agreed that it would be appropriate to apply the ratio of current ABC to 1993 W/C survey biomass to the Eastern Gulf 1993 biomass estimate. The recommended Eastern Gulf ABC is 3,360 mt. Similarly, the overfishing level for the Eastern Gulf is 14,400 mt.

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### TAC considerations

- 1) Results of the stock synthesis model runs indicate that the Gulf pollock biomass has been declining since the mid-1980s. Projections for 1995-97 show declines in both mid-year and spawning biomass levels which are among the lowest ever observed. Spawning biomass for 1996 is predicted to approach historic lows and to drop below threshold level in 1997 under a pessimistic recruitment assumption for the 1993 and 1994 year classes.
- 2) Our current knowledge of this stock suggests that a single above average year class (1988) will be supporting the stock for the next few years, given that the older portion of the population (age 6+ years) is declining and the 1991 and 1992 year classes are not expected to be strong.
- 3) While the pollock fishery/sea lion relationship is uncertain, the team feels that limiting removals of pollock may be appropriate given the current low pollock stock level and continued sea lion population decline.

**Atka Mackerel** Sandra Lowe presented the Atka mackerel assessment. The Plan Team ABC recommendation of 6,480 mt did not change from the September SAFE.

The biomass estimate of 21,600 mt was used to calculate ABC. The Team discussed the SSC recommendation for a stairstep approach for setting Atka mackerel ABC over six years, culminating in an exploitation rate of  $F=M=0.3$ . The fourth year of the phase-in would occur in 1995, when the exploitation rate would be 0.2. Although one team member preferred the SSC approach to avoid the competition between Steller sea lions and commercial fisheries for Atka mackerel, the Team chose not to apply the same approach used for Aleutian Islands Atka mackerel since there is evidence the Gulf mackerel may be a separate stock. The Team used an exploitation rate of  $F=M=0.3$  applied to compute an ABC of 6,480 mt following the Team's policy for setting ABC given the available information. The Team recognizes that this approach results in a doubling of the exploitation rate from 1994 despite a decrease in the survey biomass estimate, but lacks a basis for an alternate quantitative means to calculate an ABC. A TAC set below ABC is recommended in the face of this dilemma.

There are also ecosystem considerations suggesting that TAC should be set lower than ABC. Recent data of Steller sea lion food habits indicate that Atka mackerel is an important prey species in both the Aleutian Islands and in the Gulf of Alaska. The Team is concerned about the high levels of fishery removals in the last three years (80-99%) that have occurred within 20 nm of important Steller sea lion habitat, specifically rookeries on Adugak, Ogchul, Atkins and Chernabura Islands; most removals have occurred in winter (November to March), a sensitive period for juveniles and recently weaned pups. Furthermore, increases in the harvest of Atka mackerel have occurred during a period of decreasing pollock abundance in the GOA which could exacerbate efforts to recover the Steller sea lion population.

The Team acknowledged that both the SSC recommendation for ABC (4,300 mt) and the AP recommendation for TAC (3,505 mt) from the September 1994 Council meeting are consistent with the Team's opinion that the harvest level should be below ABC. In light of the many uncertainties surrounding both the reliability of the Atka mackerel surveys and the potentially important relationship between Atka mackerel and Steller sea lions, the Team could also support a much lowered TAC that would just allow for the collection of biological data. A TAC of 3,500 mt would allow a three day fishery for



## - DRAFT -

two or three factory trawlers, sufficient to collect data for age-composition estimate.

**Flatfish** There was no revision of the flatfish stock assessment. Industry reported that in 1994 concentrations of some flatfish species (Dover sole, rock sole, and flathead sole) were not found in their usual locations.

### **Demersal Shelf Rockfish**

The 1995 ABC of 580 mt is derived by using the  $F=M$  (0.02) applied to the point estimate of the 1994 yelloweye biomass estimates from central SEO, northern SEO, and southern SEO and to the lower 90% confidence limit for the east Yakutat area. The ABC for east Yakutat remained unchanged from 1994 because there was no new information. The ABC for yelloweye rockfish is adjusted to allow for bycatch of the other six species by dividing it by the fraction of yelloweye in the commercial catch (0.90).

The 1994 line transect survey results are substantially different than past surveys. Tory O'Connell and Bary Bracken of ADF&G reported that some of these differences are due to the following:

- 1) The 1994 survey directly measured density of yelloweye in northern, central, and southern SEO. Past assessments expanded the stock density estimates obtained from a small portion of central SEO to the remainder of central SEO area and to southern SEO and northern SEO.
- 2) Line length estimates are more precise than in past years due to improvements in technology. Previously line lengths were underestimated, resulting in an overestimate of density.
- 3) There appears to be a relatively strong year class entering the central SEO and east Yakutat area and accounts for some decrease in average individual weights from the commercial catch data.

Jim Ianelli of NMFS-AFSC reported that he had examined the data for DSR species for applying the stock synthesis model.

Redbanded rockfish has been removed from this assemblage and combined with other slope rockfish. Some complications of moving this species to be included with other slope rockfish, include 1) harvest identified as shortraker rougheye may actually be redbanded rockfish; and 2) based on behavior, redbanded rockfish may more appropriately be grouped with shortraker rougheye.

**Thornyheads** Jim Ianelli, NMFS - AFSC, presented the assessment. The estimate of ABC (1,900 mt) is substantially lower than that presented in the September SAFE (2,320 mt), even though the same model was used. The primary difference is the result of using  $F_{40\%}$  rather than  $F_{35\%}$  as an exploitation rate, since it was determined that  $F_{40\%}$  is more appropriate for longlived species, as found here. This more conservative approach also accounts for the current uncertainty surrounding the natural mortality rate for this species. The use of  $F_{4\%}$  was suggested by the stock assessment authors and endorsed by the Plan Team. For Pacific ocean perch  $F_{44\%}$  was recently used; Mace and Sissenwine discussed the application of  $F_{40\%}$  which is more scientifically based than the stairstepping approach.

Other differences in the most recent analysis include the addition of data from the longline surveys and the use of gear-specific fishery selectivity functions. Both of these features were recommended by the Team

## - DRAFT -

in September 1994 and add substantially to the stock assessment document for this species. The Team continues to support their earlier recommendation that future trawl surveys sample deep water strata (> 500 m) to adequately sample adult thornyhead rockfish and other deep-water species.

### Slope Rockfish

#### PACIFIC OCEAN PERCH

Jon Heifetz, NMFS-Auke Bay Lab, updated the Team on the stock synthesis model for Pacific ocean perch to include the biomass estimate and age composition from the 1993 triennial survey and length data from the 1992 fishery. The Plan Team ABC is revised to 6,530 mt. To provide a buffer between ABC and OFL the Team applied its guidelines for reducing the authors' ABC estimate by the proportion of  $F_{35\%}/F_{30\%}$ , which results in an ABC of 6,530 mt.

Jon discussed details of the assessment with the Team. Age composition data indicate an exceptionally strong 1986 year class, especially in the Central and Western areas. As in last year's assessment, the optimal  $F_{44\%}$  rate adjusted by the ratio of current female spawning biomass (116,334 mt) to target spawning biomass level of 150,000 mt is used by the authors to determine their ABC recommendation of 8,230 mt. The current  $F_{44\%}$  rate is estimated to be 0.078. The optimal F and target biomass were based on an analysis by Ianelli of spawner recruit data generated by the stock synthesis model. The current  $F_{44\%}$  rate deviates from the rate presented in Ianelli et al. (1993) due to slight changes in the fishery selectivity pattern as estimated in the stock synthesis model.

The Team was concerned that the method of apportionment which gives equal weighting to each of the last three surveys does not reflect the current estimate of biomass distribution. In the 1993 survey, the proportion of estimated exploitable biomass in the Central Gulf increased to 56% compared to 29% and 23% based on the 1987 and 1990 surveys, respectively. The large amount of uncertainty associated with biomass estimates based on trawl surveys of rockfish, and their relatively slow growth, low natural mortality, and low migration, suggests that equal or nearly equal weighting be given to all surveys. However, age composition information that indicates an exceptionally strong 1986 year-class in the Central area gives an underlying explanation for the observed shift in biomass distribution. Alternative methods of apportionment that recognize the uncertainty in biomass estimates yet adapt to other information were discussed. The Team chose to employ a method of weighting prior surveys based on the relative proportion of variability attributed to survey error. If it is assumed that survey error contributes  $2/3$  of the total variability in predicting the distribution of biomass, the weight of a prior survey should be  $2/3$  the weight of the previous survey. Applying this assumption to the estimates of exploitable biomass from the 1987, 1990 and 1993 trawl surveys results in ABCs of 1,180 mt for the Western area, 3,130 mt for the Central area, and 2,220 mt for the Eastern area. Apportioning OFL by area results in OFLs of 1,480 for the Western area, 3,950 the Central area, and 2,800 mt in the Eastern area.

The TAC for Pacific ocean perch is determined from its rebuilding plan. In last year's assessment, the fishing rate from this computation corresponded to the  $F_{55\%}$  rate. This rate is adjusted downward by the ratio of current female spawning biomass to target female spawning biomass. The Team used the currently adjusted  $F_{55\%}$  rate to compute a TAC consistent with the rebuilding plan. The adjusted  $F_{55\%}$  rate of 0.041 results in a TAC for Pacific ocean perch for the 1995 fishery of 5,630 mt with apportionments of 1,014 for the Western area, 2,702 in the Central area, and 1,914 in the Eastern area.

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The Team discussed the implications of reproductive value examined by Leaman (1991) for Pacific ocean perch in British Columbia. In this study, shifts to a lower size-specific fecundity in response to reduced stock abundance was examined within the framework of rockfish management. The Team agreed that the method used to determine an optimum fishing rate for Pacific ocean perch should be robust to assumptions on size-specific fecundity.

### SHORTTRAKER/ROUGHEYE

The shorttraker/rougheye Plan Team ABC is unchanged from September, at 1,910 mt

### NORTHERN ROCKFISH

The Plan Team ABC of 5,270 mt (640 mt, 4,610 mt, and 20 mt for the western, central, and eastern areas, respectively) is unchanged from the September SAFE.

The small ABC in the Eastern was noted as possibly causing high proportion of discards of northerns in the Eastern area. The possibility of combining northern rockfish with other rockfish in the Eastern area was discussed as a possible way to reduce discards.

### OTHER SLOPE ROCKFISH

The addition of redbanded rockfish along with other slope rockfish results in an increase of 170 mt of ABC to 7,100 mt (180 mt, 1,170 mt, and 5,760 mt for the Western, Central, and Eastern areas, respectively).

With removal of northern rockfish from the other slope rockfish group in 1993, there has been a substantial increase in the catch of sharpchin, redstripe, harlequin, silvergrey, and yellowmouth rockfish. Concern was expressed that some species of other slope rockfish (i.e., silvergrey and yellowmouth rockfish) may be exploited at a rate disproportionately higher than their estimated abundance. These species are of higher commercial value than the other species because of their larger size.

The Team noted that the proportion of catch of some slope rockfish species which is discarded has increased dramatically over the past four years. For example, the discard of POP, which averaged 18.6% during 1991-92 has averaged 69.6% during 1993-94. Average percentages of other slope rockfish discarded during the same two periods are 24.9% and 57.3%, respectively. As long as these fish are being accurately accounted for, this discard does not represent a conservation problem. However, the Team is concerned that more attention be directed towards determining whether minor changes in the structure of directing fishing standards might yield lower rates of discard, without encouraging targeting on species such as POP. In particular, the Team received comment that one reason the POP discard rate has risen is that the restrictions placed on the bycatch of all rockfish have encouraged fishery participants to retain higher-valued rockfish and discard POP in order to remain within the rockfish bycatch retention limit. If this is the case, reducing the standard for rockfish other than POP, while establishing a separate maximum retention rate for POP might facilitate greater retention of POP. The net effect on the long-term value of the fishery is likely to depend on whether the current catch rates of more lucrative rockfish species are truly incidental, or whether they reflect some degree of co-targeting or topping-off behavior. Also, it is not clear to what extent the current discard of POP is driven by the marketability of smaller POP, which

## - DRAFT -

may be more abundant now in some areas of the Gulf. The Team would like to see more analysis of the catch composition of operations discarding POP, as well as the length/age composition of the discarded and retained POP catch.

**Pelagic Shelf Rockfish** The Plan Team recommendation of 5,190 mt for PSR remains unchanged from the September SAFE.

**Pacific cod** Grant Thompson presented the stock assessment for Pacific cod. The Plan Team ABC recommendation was revised to 108,000 mt since the September SAFE. For calculation of ABC, the  $F_{0.1}$  (=0.57) strategy was abandoned in favor of the  $F_{35\%}$  (=0.40) strategy. Changes to the assessment consist of some minor fine-tuning of final estimates and the inclusion of additional supplemental runs of the model.

The authors also addressed SSC concerns related to the dome-shaped selectivity curve. Possible explanations for a decline in selectivity at larger sizes include: 1) larger fish may be more able to outswim sampling gear; 2) larger fish may inhabit habitat inaccessible to sampling gear; and 3) larger fish may differentially migrate out of the sampling area or to deeper depths. Grant identified two reasons for choosing  $M = 0.37$ : 1) conformity with the 1994 SAFE and the Bering Sea Pacific cod model; and 2) choosing the low end of the range minimizes the change from  $M = 0.27$  used in the 1994 SRA. Grant discussed other possible model configurations on page 2-8 of the SAFE.

The projected biomass for 1995 is 573,000 mt, up considerably from the 1994 projection of 296,000 mt given in last year's assessment. The reasons for these changes are the estimation of a dome-shaped selectivity pattern by the model which results in higher projected biomass estimates, and the new natural mortality rate of 0.37 which is equal to that used in the eastern Bering Sea Pacific cod assessment. While the Team acknowledges that this new natural mortality rate provides a good compromise fit in terms of the other data components in the model, they remained concerned about the selection of this value given the broad range of natural mortality rates for Pacific cod in the literature. The Team also acknowledges that the data indicate that the trawl surveys do not sample the adult population completely and that a selectivity pattern which decreases with larger sizes is warranted from a model fit standpoint, but has reservations about accepting the assumption of dome-shaped selectivity without more justifiable observations. For these reasons, the model prediction of ages three and older biomass is larger than the survey biomass levels.

The Plan Team feels that the 1995 ABC should be distributed by management area approximately as the 1993 survey biomass is distributed: 29% (31,300 t) in the western area, 66% (71,300 t) in the central area, and 5% (5,400 t) in the eastern area. At its September 1994 meeting, the Plan Team had suggested that the authors provide an alternative apportionment scheme by dividing the area-specific survey biomass-at-length distributions by estimated survey selectivity at length and then summing over length. However, given existing uncertainty regarding Pacific cod migration, it is difficult to reach firm conclusions about appropriate apportionments. Therefore, the Plan Team opted to remain with the traditional approach of apportioning ABC on the basis of the most recent trawl survey biomass distribution.

The Plan Team would like to see the different fisheries (pot, longline, and trawl) treated separately within the model because the selectivity of these gears is likely to be different. In addition, the Plan Team would like to encourage the assessment authors to explore the possibility of allowing trawl survey catchability to deviate from the conventional value of unity. These factors may affect the likelihood profile of terminal

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trawl selectivity and natural mortality.

### TAC considerations

While the Plan Team agrees that use of a length-based stock synthesis model is an improvement over previous methods, concern was expressed that there is very little empirical evidence which indicates that setting TAC equal to the higher ABC is justified. For example, larger, older cod are not being harvested by the fishery and the selectivity function of the model assumes that they are present in the population. Setting TAC below ABC may be advisable until this uncertainty can be addressed:

**Sablefish** The Plan Team ABC has been revised from the 1994 rollover to 21,500 mt. There has been no major change in the assessment method and harvest strategy for computing the 1995 sablefish ABC.

Jeff Fujioka, NMFS-Auke Bay Lab, presented the model results to the Team. Catch data has been updated and incorporated in the assessment and the 1994 Cooperative and Domestic Longline Surveys have been completed and the abundance indices incorporated. The combined survey indices indicate an 8.3 % decrease in biomass from 1993 to 1994 in the combined Gulf of Alaska, Bering Sea and Aleutian Island regions, with a 9.7 % decrease in the Gulf of Alaska. The updated assessment results in a slight decrease in estimated survival and recruitment and projects a 1995 exploitable biomass of 225,370 mt for the combined regions, a decrease of 8.4 % from the 1994 value.

The assessment updates the biomass reference level,  $B_{35\%}$ , to 247,000 and adjusts the  $F_{35\%}$  fishing rate ( $=.137$ ) by the ratio,  $B_{95}/B_{35\%}$ , resulting in an  $F_{adj} = 0.125$ , (4.8% less than last year's  $F_{adj} = 0.131$ ). The adjusted fishing rate is applied to exploitable biomass resulting in an ABC of 25,220 mt for the combined regions, a 12.6% decrease from last year's ABC.

A change has been made in the method of apportioning the total quota between the Bering Sea/Aleutian Islands and Gulf of Alaska, and between the Western, Central, West Yakutat, and East Yakutat/Southeast areas within the Gulf. In the past, the latest distribution of survey RPW was used to apportion the total ABC to regions, while a weighted running average of annual RPWs were used to apportion to areas within the Gulf. For 1995 an exponential weighting scheme has been chosen to apportion to both regions and areas. This method buffers rapid changes in apportionments and is responsive to current RPW distribution by balancing survey measurement error against variability in recruitment, migration, and natural mortality. This method apportions the combined ABC: 21,500 mt to the Gulf of Alaska; 1,600 mt to the Bering Sea; and 2,200 mt to the Aleutian Islands.

Applying the same method used for apportioning between regions, the Gulf of Alaska ABC would be apportioned 2,600 mt to Western Area, 8,600 mt to the Central Area, 4,100 mt to the West Yakutat Area, and 6,200 mt to the East Yakutat/Southeast Area.

The overfishing level for the Gulf of Alaska is obtained by applying the  $F_{30\%}$  ( $=.166$ , exploitation rate  $=.146$ ) to the estimated 1995 biomass for the combined regions (225,370 mt), and apportioning as was done for the ABC, resulting in a Gulf of Alaska OFL of 28,040 mt.

A review of an age-structured model applied to sablefish was presented to the Team by Mike Sigler of Auke Bay Lab. The model utilized information in sablefish length frequency and age composition to

- DRAFT -

provide an estimate of absolute biomass. An estimate obtained in this manner can provide an alternative to the reliance on area-swept biomass estimates. The Team expressed interest in reviewing progress in this modeling approach as well as others being applied to sablefish.

With the advent of ITQ fisheries, the Team noted the likelihood of longline survey results being affected by fishing operations just prior to and during station sampling. Survey scientists have noted fishing operations oriented at survey stations in the past when the survey and open seasons coincided, usually occurring only occasionally in the Western Gulf. With seasons expected to last much longer under the ITQ system, there is the potential for the survey time series to be distorted by short term localized depletion at survey stations. The Team notes the importance of the survey index in determining ABC and understanding the dynamics of the sablefish stock. The existence of a population index series of this extent and consistency is rarely found in groundfish assessments and should be protected. The Team discussed whether regulated closures prior to survey sampling were practical or necessary, or if individual cooperation within the fleet would suffice. It should be obvious that significant removal of fish in the vicinity of sampling stations just prior to sampling will result in the calculation of a decreased ITQ, particularly for that area. The Team and the assessment scientists request Council guidance as to whether regulatory measures should be pursued to assure the integrity of the survey time series.

**Halibut Discard Mortalities** Gregg Williams of IPHC presented a revision of 1993 halibut discard mortalities in the groundfish fisheries. At-sea and shoreside discard mortality rates for bottom trawl pollock were revised to 74 % and 63%, respectively.

**Adjourn** The Gulf of Alaska Groundfish Plan Team meeting was adjourned on the afternoon of Thursday, November 17, 1994.

MEMORANDUM

TO: Recipients of the 1995 Gulf of Alaska Stock Assessment & Fishery Evaluation  
(SAFE)

FROM: Jane DiCosimo *DC*

DATE: December 1, 1994

SUBJECT: Replacement Pages for 1995 GOA SAFE

Please replace pages:

CURRENT

3-17 and 3-18  
3-25 through 3-27  
5-15 and 5-16

NEW

3-17 and 3-18  
3-25 through 3-30  
5-15, 5-15a - 5-15n, and 5-16

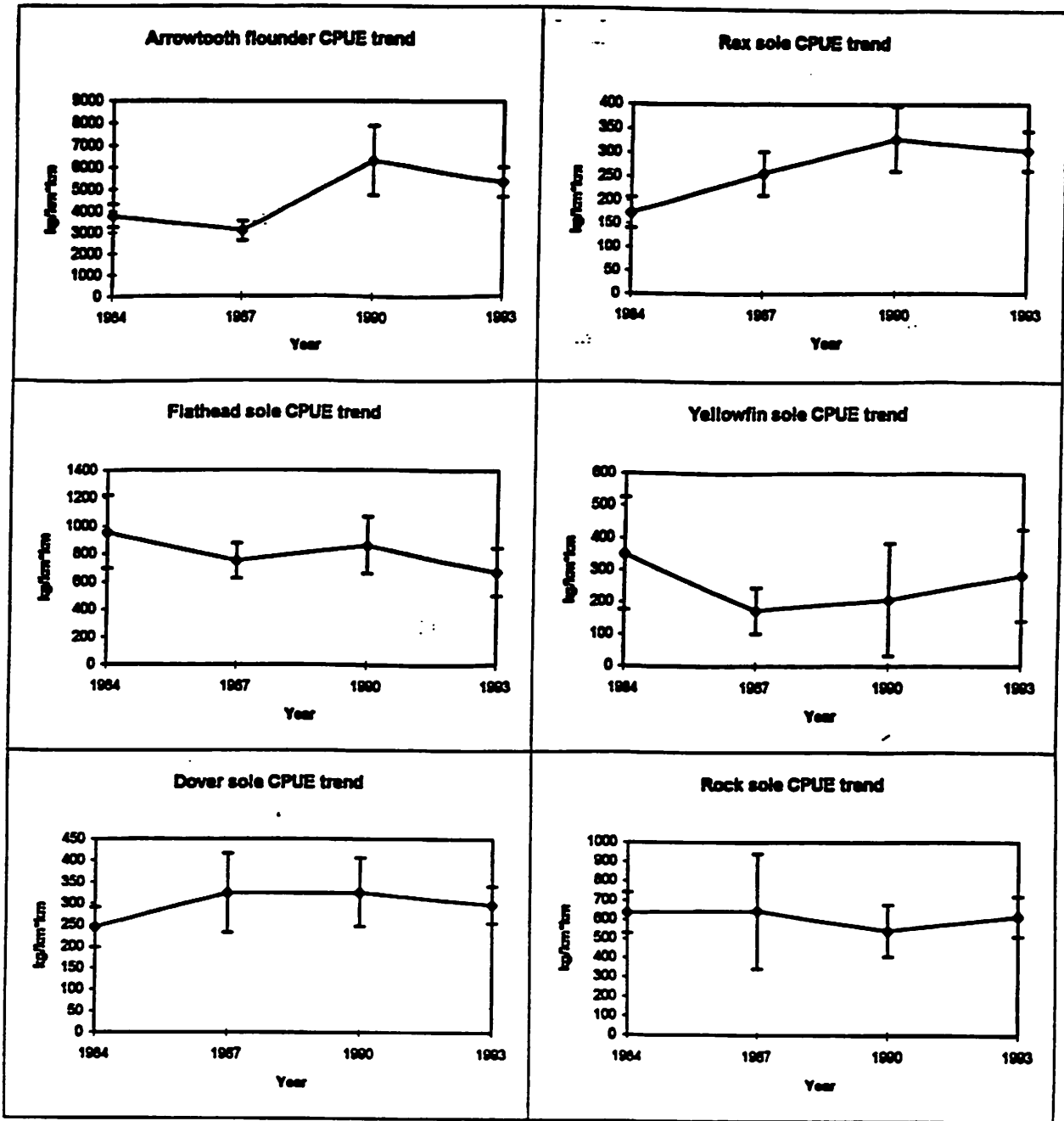


Figure 3.1—CPUE trend and 95% confidence intervals for six major flatfish species estimated from four triennial trawl surveys conducted from 1984-93.



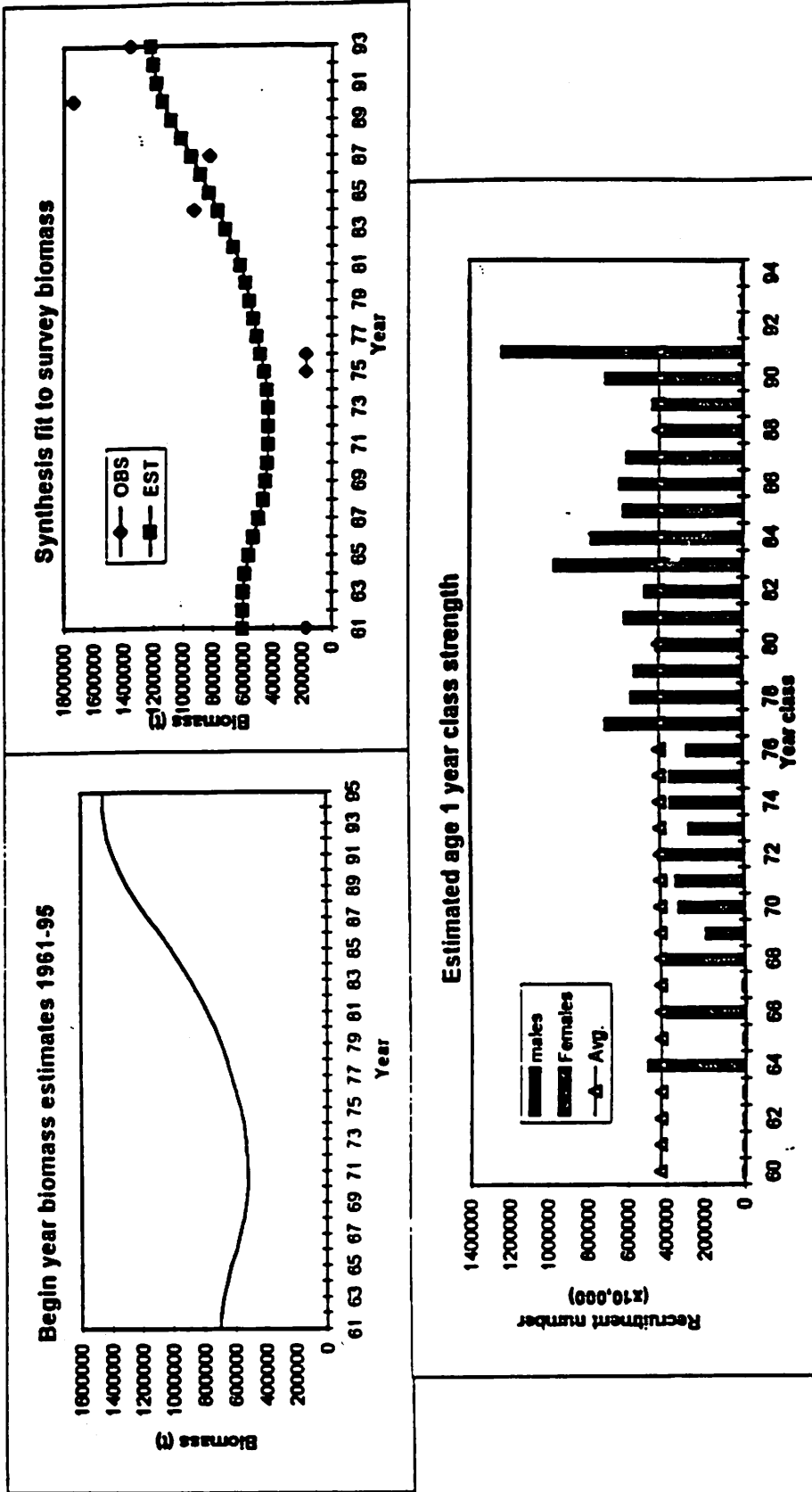
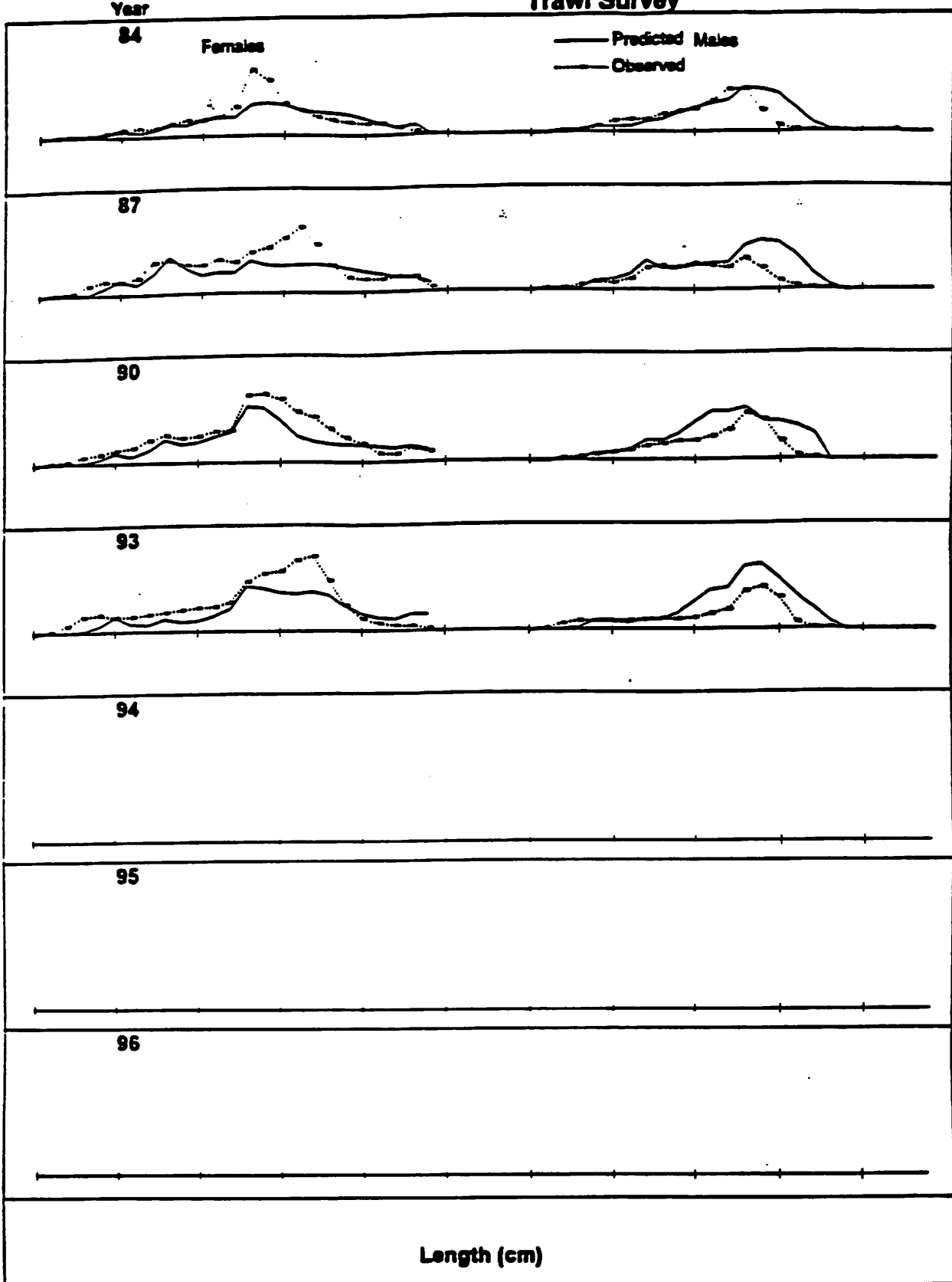


Figure 3.2--Selected results of a stock synthesis application to Gulf of Alaska arrowtooth flounder.

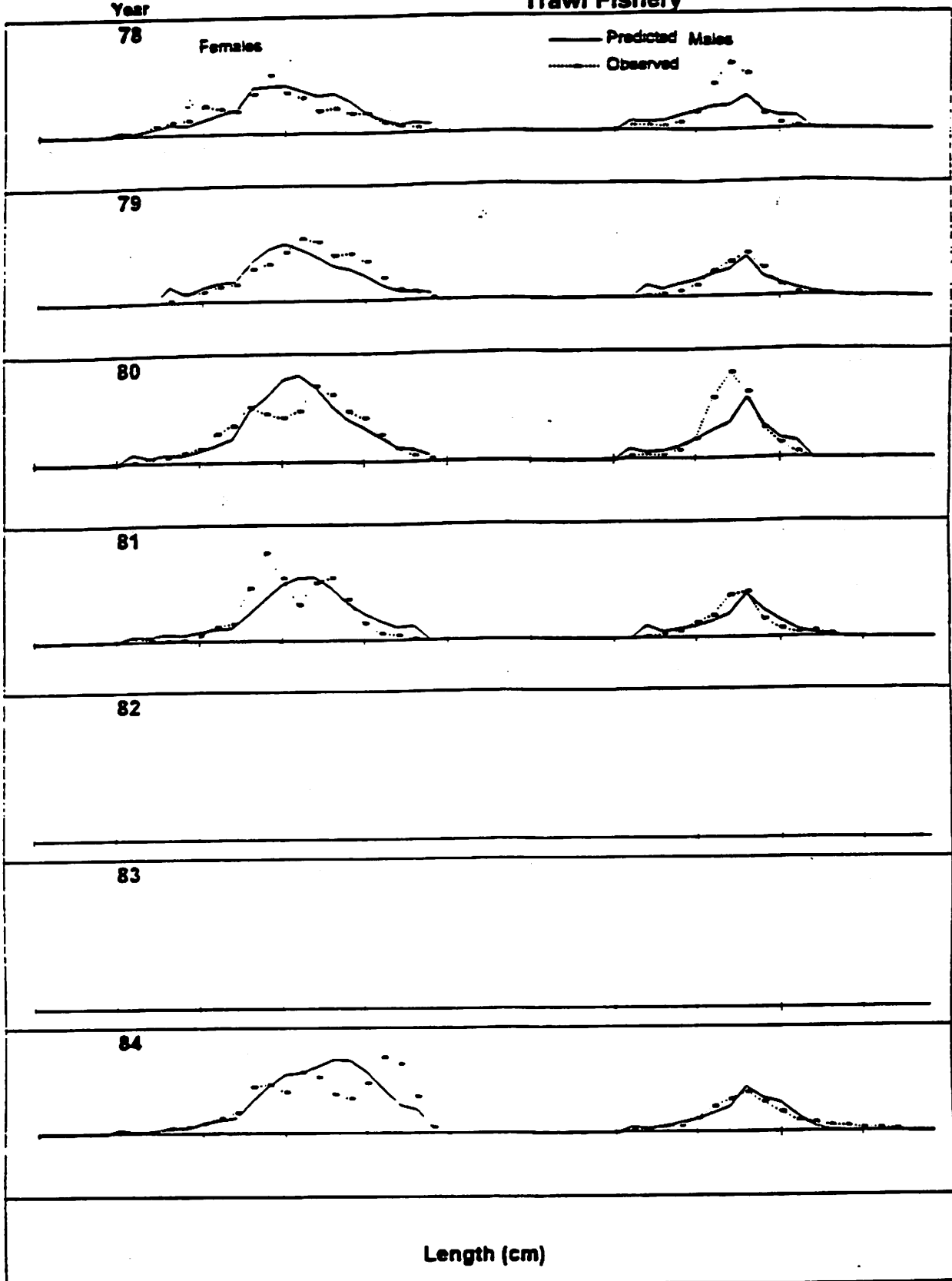
APPENDIX

Figures showing the fit of the stock synthesis model to the time-series of fishery and trawl survey size compositions (survey and fishery observations are the dotted lines) and a table of the sex-specific estimates of population at age.

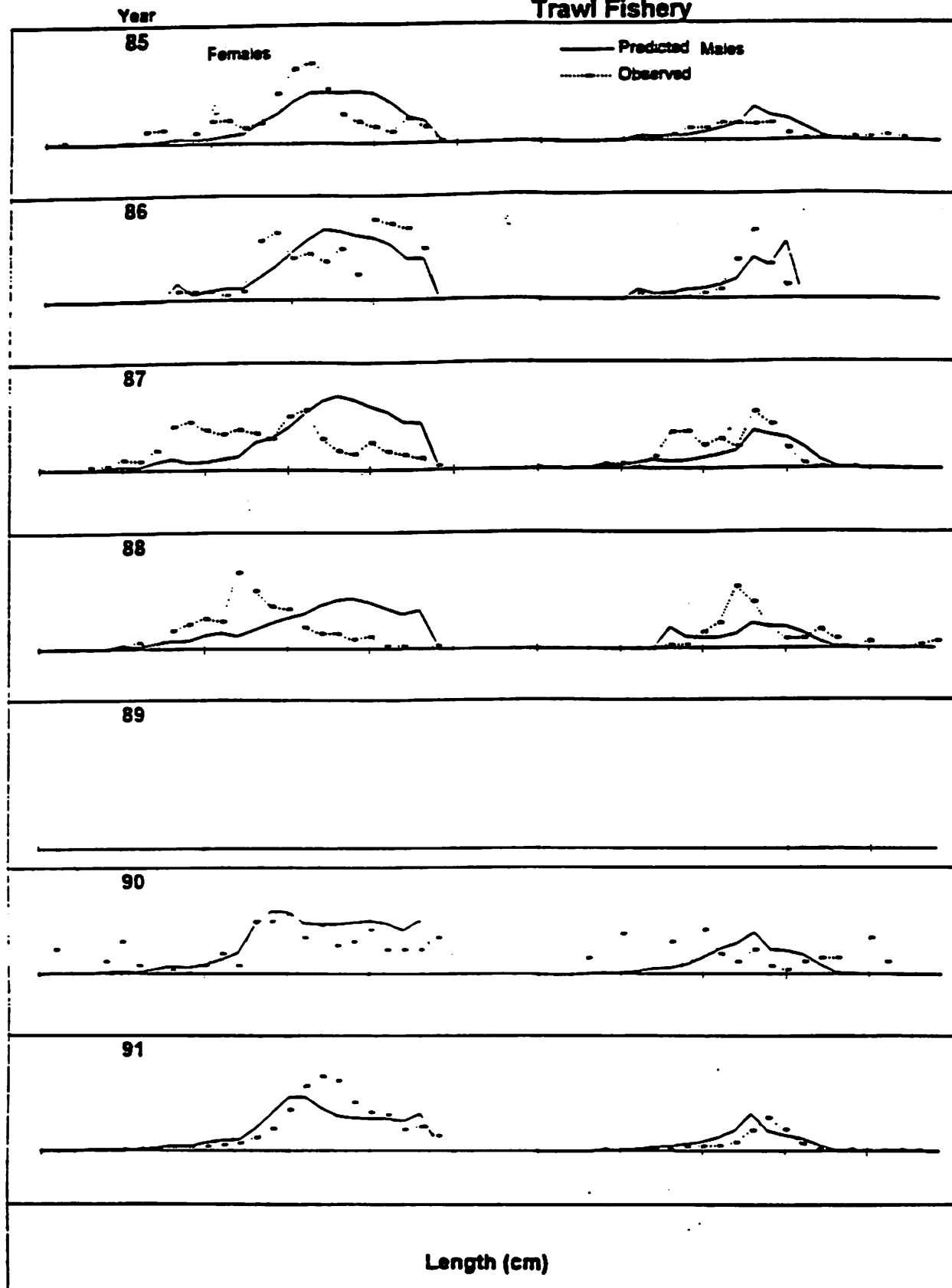
### Arrowtooth Flounder Trawl Survey



### Arrowtooth Flounder Trawl Fishery



### Arrowtooth Flounder Trawl Fishery



Year/Age	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20	21
61	3784	108778	80268	72809	66863	48848	36070	32687	26741	21870	17888	14678	11885	9787	8005	6548	5356	4382	3584	2882	13188
62	3784	3108	60701	72915	69803	48804	36083	32725	26784	21884	17888	14678	11885	9787	8005	6548	5356	4382	3584	2882	13188
63	3784	3108	2543	72915	69803	48804	36083	32725	26784	21884	17888	14678	11885	9787	8005	6548	5356	4382	3584	2882	13188
64	6051	3108	2543	2082	2082	48818	40017	32744	26783	21877	17875	14680	11888	9808	8020	6560	5366	4389	3591	2885	13208
65	240847	4834	2543	2082	2082	48818	40017	32744	26783	21877	17875	14680	11888	9808	8020	6560	5366	4389	3591	2885	13208
66	5185	205458	4056	2082	1705	1395	40005	32746	26783	21859	17866	14683	11893	9831	8040	6571	5375	4388	3588	2881	13228
67	187885	4245	166207	3320	1704	1395	40005	32746	26783	21859	17866	14683	11893	9831	8040	6571	5375	4388	3588	2881	13228
68	5804	182885	3478	166207	137888	2718	1394	1141	20738	21860	17868	14682	11893	9815	8025	6566	5372	4394	3584	2840	13218
69	212085	4834	132875	2845	12329	2224	1141	833	783	21847	17819	14682	11893	9808	8025	6566	5372	4394	3584	2840	13218
70	66041	173848	3857	2845	12329	2224	1141	833	783	21847	17819	14682	11893	9808	8025	6566	5372	4394	3584	2840	13218
71	187481	78388	3857	3240	88888	1808	75448	1488	1488	624	17884	14818	11888	9787	8020	6548	5356	4382	3584	2882	13188
72	174543	137130	64878	112258	118384	2632	1558	81708	1216	823	510	417	11828	9770	8007	6548	5356	4382	3584	2882	13188
73	220143	143231	53182	85213	85213	2188	56413	81708	1216	823	510	417	11828	9770	8007	6548	5356	4382	3584	2882	13188
74	138628	180237	112728	91838	88448	43485	17883	1272	50278	891	508	415	340	8732	7885	6522	5340	4373	3578	2878	13172
75	187888	113489	147848	98448	88448	35525	83417	48218	1830	40884	802	411	337	275	224	6431	5281	4333	3548	2857	13078
76	188208	153764	82918	120775	78517	81448	28038	51785	38280	638	33138	603	335	274	224	6431	5281	4333	3548	2857	13078
77	141530	154880	125881	78058	98831	64220	50224	23714	1174	868	28181	27051	22882	17828	223	183	150	148	148	148	148
78	381703	115875	128128	182888	82177	80818	52318	40811	42272	868	28181	27051	22882	17828	223	183	150	148	148	148	148
79	287808	287882	84892	103208	84217	50778	83773	42580	18234	34373	27838	21217	17243	388	354	181	148	148	148	148	148
80	218234	234882	238714	103208	84217	50778	83773	42580	18234	34373	27838	21217	17243	388	354	181	148	148	148	148	148
81	222053	227788	182388	182388	84217	50778	83773	42580	18234	34373	27838	21217	17243	388	354	181	148	148	148	148	148
82	303881	181801	188478	187887	83484	68885	58287	45744	27461	21821	21821	18333	18427	14032	300	1884	234	234	234	234	234
83	251812	248588	148834	152838	128818	105321	42388	45887	37483	24832	22808	18884	18414	18007	340	8005	8005	8005	8005	8005	8005
84	488844	208748	203481	121817	124882	105321	105484	88145	28258	30820	24831	14920	18243	18007	340	8005	8005	8005	8005	8005	8005
85	388488	388318	188833	188833	88700	107114	88145	88145	28258	30820	24831	14920	18243	18007	340	8005	8005	8005	8005	8005	8005
86	307288	318423	258081	138238	138238	118181	88145	88145	28258	30820	24831	14920	18243	18007	340	8005	8005	8005	8005	8005	8005
87	317871	281570	258081	138238	138238	118181	88145	88145	28258	30820	24831	14920	18243	18007	340	8005	8005	8005	8005	8005	8005
88	308428	288258	208885	212884	215885	82318	82318	82318	82318	82318	82318	82318	82318	82318	82318	82318	82318	82318	82318	82318	82318
89	215328	248888	213882	188883	175885	142884	144888	144888	81820	80884	38448	38448	31488	28688	28688	28688	28688	28688	28688	28688	28688
90	228237	178238	203178	174428	138887	142884	144888	144888	81820	80884	38448	38448	31488	28688	28688	28688	28688	28688	28688	28688	28688
91	381538	188831	144280	184835	142884	112887	116888	116888	81820	80884	38448	38448	31488	28688	28688	28688	28688	28688	28688	28688	28688
92	817888	287815	188888	118884	134870	118718	82220	82220	82220	82220	82220	82220	82220	82220	82220	82220	82220	82220	82220	82220	82220
93	3084	588481	188888	127718	88583	118718	82220	82220	82220	82220	82220	82220	82220	82220	82220	82220	82220	82220	82220	82220	82220
94	3084	4737	413803	182821	104488	78842	88888	78842	88888	88888	88888	88888	88888	88888	88888	88888	88888	88888	88888	88888	88888
95	3084	2534	3878	338783	187773	85431	84382	73428	83317	48884	81188	81884	22275	21880	21880	13450	11341	11350	3728	4038	14388

Year/Age

Male Arrowtooth Rounder

01	3794	108770	80258	72809	59083	48948	39070	32897	28741	21870	17069	14029	11966	9787	8006	6648	5399	4382	3594	2932	13189
02	3794	110091	80963	72915	59963	49064	39993	32725	28770	21894	17095	14044	11977	9796	8013	6654	5391	4385	3594	2935	13190
03	3794	11088	8108	72917	59986	48873	40007	32744	28783	21917	17025	14060	11990	9806	8020	6660	5396	4389	3591	2937	13209
04	6031	3108	2543	2062	59699	48072	40014	32755	28800	21936	17044	14076	12002	9816	8028	6667	5397	4393	3594	2940	13219
05	250047	4954	2543	2062	1705	48072	40008	32750	28803	21939	17059	14089	12011	9823	8034	6671	5397	4396	3596	2941	13228
06	5165	206458	4056	2062	1705	1396	40008	32746	28803	21939	17059	14089	12011	9823	8034	6671	5397	4396	3596	2943	13233
07	187905	4248	188207	3320	1704	1395	1141	32703	28759	21909	17068	14052	11890	9815	8030	6672	5397	4396	3596	2944	13239
08	5904	102005	3476	137699	2716	1394	1141	633	28725	21909	17068	14052	11890	9815	8030	6672	5397	4396	3596	2944	13239
09	212035	152975	3957	108918	2845	1141	1820	833	783	21847	17076	14052	11979	9800	8025	6669	5371	4394	3593	2940	13219
10	99041	173949	3957	108918	2845	1141	1820	833	783	21847	17076	14052	11979	9800	8025	6669	5371	4394	3593	2940	13219
11	187481	173949	142165	108918	2845	1141	1820	833	783	21847	17076	14052	11979	9800	8025	6669	5371	4394	3593	2940	13219
12	187481	173949	142165	108918	2845	1141	1820	833	783	21847	17076	14052	11979	9800	8025	6669	5371	4394	3593	2940	13219
13	187481	173949	142165	108918	2845	1141	1820	833	783	21847	17076	14052	11979	9800	8025	6669	5371	4394	3593	2940	13219
14	187481	173949	142165	108918	2845	1141	1820	833	783	21847	17076	14052	11979	9800	8025	6669	5371	4394	3593	2940	13219
15	187481	173949	142165	108918	2845	1141	1820	833	783	21847	17076	14052	11979	9800	8025	6669	5371	4394	3593	2940	13219
16	187481	173949	142165	108918	2845	1141	1820	833	783	21847	17076	14052	11979	9800	8025	6669	5371	4394	3593	2940	13219
17	187481	173949	142165	108918	2845	1141	1820	833	783	21847	17076	14052	11979	9800	8025	6669	5371	4394	3593	2940	13219
18	187481	173949	142165	108918	2845	1141	1820	833	783	21847	17076	14052	11979	9800	8025	6669	5371	4394	3593	2940	13219
19	187481	173949	142165	108918	2845	1141	1820	833	783	21847	17076	14052	11979	9800	8025	6669	5371	4394	3593	2940	13219
20	187481	173949	142165	108918	2845	1141	1820	833	783	21847	17076	14052	11979	9800	8025	6669	5371	4394	3593	2940	13219
21	187481	173949	142165	108918	2845	1141	1820	833	783	21847	17076	14052	11979	9800	8025	6669	5371	4394	3593	2940	13219

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Table 5-1.--Species comprising the slope rockfish assemblage in the Gulf of Alaska.

Common name	Scientific name	Management subgroup
Pacific ocean perch	<u>Sebastes alutus</u>	Pacific ocean perch
Shortraker rockfish	<u>S. borealis</u>	Shortraker/rougheye
Rougheye rockfish	<u>S. aleutianus</u>	Shortraker/rougheye
Northern rockfish	<u>S. polyspinis</u>	Northern rockfish
Sharpchin rockfish	<u>S. zacentrus</u>	Other slope rockfish
Redstripe rockfish	<u>S. proriger</u>	Other slope rockfish
Harlequin rockfish	<u>S. variegatus</u>	Other slope rockfish
Silvergrey rockfish	<u>S. brevispinis</u>	Other slope rockfish
Redbanded rockfish	<u>S. babcocki</u>	Other slope rockfish
Yellowmouth rockfish	<u>S. reedi</u>	Other slope rockfish
Bocaccio	<u>S. paucispinis</u>	Other slope rockfish
Greenstriped rockfish	<u>S. elongatus</u>	Other slope rockfish
Darkblotched rockfish	<u>S. crameri</u>	Other slope rockfish
Pygmy rockfish	<u>S. wilsoni</u>	Other slope rockfish
Splitnose rockfish	<u>S. diploproa</u>	Other slope rockfish
Aurora rockfish	<u>S. aurora</u>	Other slope rockfish
Blackgill rockfish	<u>S. melanostomus</u>	Other slope rockfish
Chilipepper	<u>S. goodei</u>	Other slope rockfish
Shortbelly rockfish	<u>S. jordani</u>	Other slope rockfish
Stripetail rockfish	<u>S. saxicola</u>	Other slope rockfish
Vermilion rockfish	<u>S. miniatus</u>	Other slope rockfish

## 5-15b

Table 5-2.--Catch\* (mt) of fish in the slope rockfish assemblage in the Gulf of Alaska, with Gulfwide values of acceptable biological catch (ABC) and fishing quotas<sup>b</sup> (mt), 1977-94. Updated as of October 29, 1994.

Year	Fishery category	Regulatory area			Gulfwide Total	Gulfwide Management value	
		Western	Central	Eastern		ABC	Quota
1977	Foreign	6,282	6,166	10,993	23,441		
	U.S.	0	0	12	12		
	JV	-	-	-	-		
	Total	6,282	6,166	11,005	23,453	50,000	30,000
1978	Foreign	3,643	2,024	2,504	8,171		
	U.S.	0	0	5	5		
	JV	-	-	-	-		
	Total	3,643	2,024	2,509	8,176	50,000	25,000
1979	Foreign	944	2,371	6,434	9,749		
	U.S.	0	99	6	105		
	JV	1	31	35	67		
	Total	945	2,501	6,475	9,921	50,000	25,000
1980	Foreign	841	3,990	7,616	12,447		
	U.S.	0	2	2	4		
	JV	0	20	0	20		
	Total	841	4,012	7,618	12,471	50,000	25,000
1981	Foreign	1,233	4,268	6,675	12,176		
	U.S.	0	7	0	7		
	JV	1	0	0	1		
	Total	1,234	4,275	6,675	12,184	50,000	25,000
1982	Foreign	1,746	6,223	17	7,986		
	U.S.	0	2	0	2		
	JV	0	3	0	3		
	Total	1,746	6,228	17	7,991	50,000	11,475
1983	Foreign	671	4,726	18	5,415		
	U.S.	7	8	0	15		
	JV	1,934	41	0	1,975		
	Total	2,612	4,775	18	7,405	50,000	11,475
1984	Foreign	214	2,385	0	2,599		
	U.S.	116	0	3	119		
	JV	1,441	293	0	1,734		
	Total	1,771	2,678	3	4,452	50,000	11,475
1985	Foreign	6	2	0	8		
	U.S.	631	13	181	825		
	JV	211	43	0	254		
	Total	848	58	181	1,087	11,474	6,083
1986	Foreign	Tr	Tr	0	Tr		
	U.S.	642	394	1,908	2,944		
	JV	35	2	0	37		
	Total	677	396	1,908	2,981	10,500	3,702
1987	Foreign	0	0	0	0		
	U.S.	1,347	1,434	2,088	4,869		
	JV	108	4	0	112		
	Total	1,455	1,438	2,088	4,981	10,500	5,000
1988	Foreign	0	0	0	0		
	U.S.	2,586	6,467	4,718	13,771		
	JV	4	5	0	8		
	Total	2,590	6,471	4,718	13,779	16,800	16,800

Table 5-2.--(Continued).

Year	Fishery category/ Management subgroup	Regulatory area			Gulfwide Total	Gulfwide Management value	
		Western	Central	Eastern		ABC	Quota
1989	U.S.	4,339	8,315	6,348	19,002	20,000	20,000
1990	U.S.	5,203	9,973	5,938	21,114	17,700	17,700
1991	POP	1,589	2,956	2,087	6,631	5,800	5,800
	Shortraker/ Rougheye	123	408	171	702	2,000	2,000
	Other slope	634	4,011	162	4,806	10,100	10,100
1992	POP	1,266	2,658	2,234	6,159	5,730	5,200
	Shortraker/ Rougheye	115	1,367	683	2,165	1,960	1,960
	Other slope	1,068	7,495	875	9,438	14,060	14,060
1993	POP	477	1,140	443	2,060	3,378	2,560
	Shortraker/ Rougheye	85	1,197	650	1,932	1,960	1,764
	Northern	902	3,778	145	4,825	5,760	5,760
	Other slope	342	2,423	2,658	5,423	8,300	5,383
1994	POP	165	922	814	1,901	3,030	2,550
	Shortraker/ Rougheye	109	887	597	1,593	1,960	1,960
	Northern	1,394	4,521	55	5,970	5,760	5,760
	Other slope	102	713	798	1,613	8,300	2,235

Note: There were no foreign or joint venture catches after 1988. Catches prior to 1989 are landed catches only. Catches in 1989 and 1990 also include fish reported in weekly production reports as discarded by processors. Catches in 1991-94 also include discarded fish, as determined through a "blend" of weekly production reports and information from the domestic observer program.

Definitions of terms: JV = Joint venture; Tr = Trace catches; POP = Pacific ocean perch management subgroup; Other slope = other slope rockfish management subgroup (in 1991-92 consisted of all species in the slope rockfish assemblage except for Pacific ocean perch and shortraker and rougheye rockfish; in 1993-94 consisted of all species in the slope rockfish assemblage except for Pacific ocean perch and shortraker, rougheye, and northern rockfish); Northern = northern rockfish management subgroup.

\*Catch defined as follows: 1977, all *Sebastes* rockfish for Japanese catch, and Pacific ocean perch for catches of other nations; 1978, Pacific ocean perch only; 1979-87, the 5 species comprising the Pacific ocean perch complex; 1988-90, the 18 species comprising the slope rockfish assemblage; 1991-94, the 20 species comprising the slope rockfish assemblage.

<sup>b</sup>Quota defined as follows: 1977-86, optimum yield; 1987, target quota; 1988-94, total allowable catch.

Sources: Catch: 1977-84, Carlson et al. (1986); 1985-88, Pacific Fishery Information Network (PacFIN), Pacific Marine Fisheries Commission, 305 State Office Building, 1400 S.W. 5th Avenue, Portland, OR 97201; 1989-94, National Marine Fisheries Service, Alaska Region, P.O. Box 21668, Juneau, AK 99802. ABC and Quota: 1977-1986 Karinen and Wing (1987); 1987-93, Heifetz et al. (1993); 1994, North Pacific Fishery Management Council Newsletter, Dec. 21, 1993. P.O. Box 103136, Anchorage, Alaska 99510.

Table 5-3.--Species composition (percent) of the "shortraker/rougheye" and "other slope rockfish" management subgroups in the 1992 and 1993 Gulf of Alaska commercial catch, based on data collected in the domestic observer program.

Species	Regulatory area			Gulf of Alaska
	Western	Central	Eastern	
<u>1992</u>				
Shortraker/rougheye:				
Shortraker rockfish	45.8	49.1	70.1	53.1
Rougheye rockfish	54.2	50.9	29.9	46.9
Other slope rockfish:				
Northern rockfish	92.9	88.7	14.8	82.3
Sharpchin rockfish	0.4	2.3	29.5	4.6
Redstripe rockfish	0.0	1.0	21.3	2.8
Harlequin rockfish	6.6	7.5	12.9	7.9
Silvergrey rockfish	tr	0.1	14.0	1.4
Yellowmouth rockfish	0.1	0.5	7.2	1.1
Other species	tr	tr	0.2	tr
<u>1993</u>				
Shortraker/rougheye:				
Shortraker rockfish	73.3	62.7	82.8	68.7
Rougheye rockfish	26.7	37.3	17.2	31.3
Other slope rockfish:				
(removed from subgroup in 1993)				
Northern rockfish	1.8	23.9	28.6	24.8
Sharpchin rockfish	5.6	25.2	22.3	22.5
Redstripe rockfish	92.3	48.0	14.5	34.4
Harlequin rockfish	tr	2.3	15.9	8.2
Silvergrey rockfish	tr	0.7	18.1	9.2
Yellowmouth rockfish	0.2	tr	0.6	0.3

tr = trace

Table 5-4.--Relative population number (RPN) and relative population weight (RPW) of rougheye and shortraker rockfish in the Gulf of Alaska, based on results of the NMFS domestic longline survey, 1988-94. Values listed are for the upper continental slope only, 201-1,000 m depth.

Year	INPFC Areas					Gulfwide Total
	Shumagin	Chirikof	Kodiak	Yakutat	South- eastern	
RPN for Rougheye and Shortraker Rockfish Combined:						
1988	7,234	2,227	4,855	8,751	5,872	28,939
1989	8,627	2,783	5,889	10,585	11,294	39,178
1990	7,847	1,807	8,998	12,961	6,793	38,405
1991	6,743	1,867	7,401	15,379	13,617	45,007
1992	9,071	1,527	5,570	13,086	6,475	35,729
1993	8,308	1,785	5,136	12,773	8,234	36,236
1994	6,472	1,356	2,999	8,173	12,323	31,323
RPW for Rougheye Rockfish:						
1988	3,348	1,186	2,786	3,816	5,976	17,112
1989	6,610	2,414	3,752	5,116	13,068	30,960
1990	5,277	1,136	6,315	4,365	7,303	24,396
1991	3,856	1,268	5,246	6,420	15,326	32,116
1992	7,555	1,243	4,455	4,544	6,770	24,566
1993	5,936	1,775	4,158	4,965	8,184	25,018
1994	3,787	930	2,010	3,294	16,004	26,025
RPW for Shortraker Rockfish:						
1988	4,924	2,574	5,010	13,233	2,458	28,199
1989	4,272	1,441	5,795	13,247	3,362	28,117
1990	4,972	1,208	6,742	19,382	2,199	34,503
1991	5,914	1,375	4,830	20,259	3,522	35,900
1992	2,059	904	2,784	16,672	2,040	24,458
1993	2,739	385	1,887	15,853	4,212	25,076
1994	3,984	1,147	2,567	10,680	3,051	21,430

Table 5-5.--Estimated biomass (mt), by area, for slope rockfish in the 1993 triennial trawl survey of the Gulf of Alaska. Gulfwide 95% confidence intervals (mt) are also listed.

	INPFC areas					Gulfwide total	Gulfwide 95% confidence interval
	Shumagin	Chirikof	Kodiak	Yakutat	South-eastern		
Pacific ocean perch	79,294	104,495	154,013	33,600	89,353	460,755	255,523 - 665,987
Shortraker rockfish	2,802	2,441	5,194	6,913	1,675	19,025	11,019 - 27,032
Rougheye rockfish	11,295	9,468	33,380	7,662	2,272	64,077	33,348 - 94,806
Shortraker/rougheye	14,097	11,909	38,574	14,575	3,947	83,102	52,604 - 113,600
Northern rockfish	15,838	41,979	51,990	28	0	109,835	32,559 - 187,111
Sharpchin rockfish	129	1	7,942	3,554	10,936	22,562	5,706 - 39,418
Redstripe rockfish	6	96	16	3	26,617	26,737	0 - 56,257
Harlequin rockfish	43	261	9,079	263	267	9,913	0 - 20,404
Silvergrey rockfish	0	81	478	704	15,728	16,991	6,296 - 27,685
Redbanded rockfish	11	117	327	1,103	1,986	3,544	1,579 - 5,509
Darkblotched rockfish	3	0	0	182	115	300	126 - 475
Greenstriped rockfish	0	0	0	9	241	250	9 - 491
Vermillion rockfish	0	0	21	0	0	21	0 - 64
Bocaccio	0	0	0	0	95	95	0 - 233
Pygmy rockfish	0	0	0	3	0	3	0 - 9
Yellowmouth rockfish	0	0	0	0	3,460	3,460	0 - 8,988
Total, other slope	192	556	17,863	5,821	59,445	83,876	48,646 - 119,106
Total, all species	109,421	158,939	262,440	54,024	152,745	737,568	517,662 - 957,474

Table 5-6.--Comparison of original ("old") versus revised ("new") biomass estimates for major species of slope rockfish in the 1984 and 1987 triennial trawl surveys of the Gulf of Alaska. "Old" biomass estimates were used in all previous SAFE reports (except for Pacific ocean perch, for which the the old estimates were used before the 1992 report). The "new" estimates are based on Kappenman's (1992) reanalysis of fishing power correction factors between survey vessels.

Species	Biomass (mt)			
	1984		1987	
	Old	New	Old	New
Pacific ocean perch	370,673	232,694	352,736	214,827
Shortraker rockfish	53,661	17,721	47,702	41,457
Rougheye rockfish	74,368	46,999	53,225	43,929
Northern rockfish	75,731	40,564	172,619	140,049
Sharpchin rockfish	5,989	7,219	70,155	70,160
Redstripe rockfish	n.a.	4,803	23,706	23,706
Harlequin rockfish	1,777	2,442	90,879	63,833
Silvergrey rockfish	n.a.	4,145	4,684	4,710

n.a. = not available

## 5-15g

Table 5-7.--Comparison of biomass estimates for slope rockfish species in the Gulf of Alaska in the 1984, 1987, 1990, and 1993 triennial trawl surveys. Biomass estimates for 1984 and 1987 are based on Kappenman's (1992) reanalysis of fishing power corrections between survey vessels. This indicated that no corrections were necessary except for northern rockfish in 1987. Also, a computational error was discovered in the data for 1990, and as a result, the 1990 estimates have been slightly revised compared to those in previous SAFE reports.

Species	Biomass				% of assemblage biomass			
	1984	1987	1990	1993	1984	1987	1990	1993
Pacific ocean perch	232,694	214,827	138,003	460,755	64.8	35.5	34.0	62.5
Shortraker rockfish	17,721	41,457	10,809	19,025	4.9	6.9	2.7	26
Rougeye rockfish	46,999	43,929	46,142	64,077	13.1	7.3	11.4	87
Subtotal	64,720	85,386	56,951	83,102	18.0	14.1	14.0	11.3
Northern rockfish	40,564	140,049	112,948	109,835	11.3	23.1	27.8	14.9
Sharpchin rockfish	7,219	70,160	37,050	22,562	2.0	11.6	9.1	31
Redstripe rockfish	4,803	23,706	24,681	26,737	1.3	3.9	6.1	36
Harlequin rockfish	2,442	63,833	17,194	9,913	0.7	10.6	4.2	13
Silvergrey rockfish	4,145	4,710	13,774	16,991	1.2	0.8	3.4	23
Redbanded rockfish	1,400	1,561	3,173	3,544	0.4	0.3	0.8	05
Darkblotched rockfish	6	33	184	300	tr	tr	tr	r
Splitnose rockfish	0	2	3	0	0.0	tr	tr	00
Greenstriped rockfish	16	62	156	250	tr	tr	tr	r
Vermilion rockfish	0	0	0	21	0.0	0.0	0.0	r
Bocaccio	502	38	176	95	0.1	tr	tr	r
Pygmy rockfish	0	366	76	3	0.0	0.1	tr	r
Yellowmouth rockfish	516	241	1,900	3,460	0.1	tr	0.5	05
Subtotal	21,049	164,712	98,367	83,876	5.9	27.2	24.2	11.4
Total, all species	359,027	604,974	406,269	737,568	100.0	100.0	100.0	100.0

Table 5-8.--Biomass estimates (mt) for Pacific ocean perch in the Gulf of Alaska based on trawl surveys. 1984 and 87 estimates are based on Kappenman's (1992) reanalysis of fishing power correction factors between survey vessels. The 1990 estimates have been revised slightly compared to those in previous SAFE reports.

	Western	Central		Eastern		Total	95% Confidence interval
	Shumagin	Chirikof	Kodiak	Yakutat	South-eastern		
1984	59,710	9,672	36,976	94,055	32,280	232,694	101,550 - 363,838
1987	62,906	19,666	44,441	35,612	52,201	214,827	125,499 - 304,155
1990	24,375	15,991	15,221	35,635	46,780	138,003	70,993 - 205,013
1993	79,294	104,495	154,013	33,600	89,353	460,755	255,253 - 665,987

## 5-15h

Table 5-9.--Estimates of exploitable biomass of slope rockfish in the Gulf of Alaska, by NPFMC regulatory area, based on the 1984, 1987, 1990, and 1993 triennial trawl surveys. Biomass estimates for 1984 and 1987 are based on Kappenman's (1992) reanalysis of fishing power corrections between survey vessels.

Species	Exploitable biomass (mt)			Total
	Western	Central	Eastern	
	1984			
Pacific ocean perch	59,598	46,645	126,291	232,534
Shortraker rockfish	5,114	5,170	7,347	17,721
Rougheye rockfish	<u>9,342</u>	<u>32,346</u>	<u>4,320</u>	<u>46,008</u>
Subtotal, shortraker/rougheye	14,456	37,516	11,667	63,729
Northern rockfish	7,091	9,990	6	17,087
Sharpchin rockfish	0	1,805	5,415	7,219
Redstripe rockfish	0	142	4,661	4,803
Harlequin rockfish	68	950	1,414	2,432
Silvergrey rockfish	0	54	4,091	4,145
Redbanded rockfish	0	184	1,216	1,400
Minor species	<u>0</u>	<u>0</u>	<u>1,040</u>	<u>1,040</u>
Subtotal, other slope rockfish	68	3,135	17,837	21,039
Total	81,213	97,286	155,801	334,389
Proportion of total (%)	24.3	29.1	46.6	100.0
	1987			
Pacific ocean perch	56,723	60,452	87,813	204,989
Shortraker rockfish	3,204	30,488	7,615	41,307
Rougheye rockfish	<u>2,716</u>	<u>20,870</u>	<u>19,268</u>	<u>42,854</u>
Subtotal, shortraker/rougheye	5,920	51,358	26,883	84,161
Northern rockfish	16,987	80,865	523	98,376
Sharpchin rockfish	3,223	43	66,894	70,160
Redstripe rockfish	1,208	1,919	20,571	23,698
Harlequin rockfish	6,909	15,137	35,958	58,003
Silvergrey rockfish	39	122	4,515	4,676
Redbanded rockfish	19	605	935	1,558
Minor species	<u>68</u>	<u>42</u>	<u>433</u>	<u>544</u>
Subtotal, other slope rockfish	11,466	17,868	129,306	158,639
Total	91,096	210,543	244,525	546,165
Proportion of total (%)	16.7	38.5	44.8	100.0



Table 5-9.--(continued).

Species	Exploitable biomass (mt)			Total
	Western	Central	Eastern	
		1990		
Pacific ocean perch	22,061	30,926	82,415	135,402
Shortraker rockfish	363	3,944	6,502	10,809
Rougheye rockfish	<u>1,165</u>	<u>29,537</u>	<u>7,403</u>	<u>38,104</u>
Subtotal, shortraker/rougheye	1,528	33,481	13,905	48,913
Northern rockfish	13,701	74,287	354	88,342
Sharpchin rockfish	2	3,175	33,873	37,050
Redstripe rockfish	0	15	24,282	24,297
Harlequin rockfish	121	13,213	3,347	16,681
Silvergrey rockfish	0	297	13,470	13,768
Redbanded rockfish	0	218	2,954	3,173
Minor species	<u>5</u>	<u>3</u>	<u>2,487</u>	<u>2,495</u>
Subtotal, other slope rockfish	128	16,921	80,413	97,464
Total	37,418	155,615	177,087	370,121
Proportion of total (%)	10.1	42.0	47.9	100.0
		1993		
Pacific ocean perch	75,661	254,992	122,953	453,605
Shortraker rockfish	2,726	7,636	8,588	18,950
Rougheye rockfish	<u>11,230</u>	<u>42,326</u>	<u>9,854</u>	<u>63,410</u>
Subtotal, shortraker/rougheye	13,956	49,962	18,442	82,360
Northern rockfish	2,849	73,941	28	76,818
Sharpchin rockfish	22	7,943	14,490	22,455
Redstripe rockfish	0	111	26,620	26,731
Harlequin rockfish	30	8,060	530	8,619
Silvergrey rockfish	0	448	16,433	16,880
Redbanded rockfish	11	444	3,089	3,544
Minor species	<u>0</u>	<u>0</u>	<u>4,105</u>	<u>4,105</u>
Subtotal, other slope rockfish	63	17,006	65,267	82,334
Total	92,529	395,901	206,690	695,117
Proportion of total (%)	13.3	57.0	29.7	100.0

Table 5-10. Mortality rates, maximum age, and age of recruitment for slope rockfish. Area indicates location of study; West Coast of USA (WC), British Columbia (BC), Gulf of Alaska (GOA), Aleutians (AL), Bering Sea (BS). All mortality rates except where noted are for instantaneous rate of total mortality (Z) estimated with catch-curves.

Species	Mortality rate	Maximum age	Age of recruitment	Area	Reference
Pac. ocean perch	0.02-0.08	90	-	BC	1,2
	-	79	10	GOA	3
	-	98	-	AL	4
Northern	0.06 <sup>a</sup>	49	-	GOA	7
		56	-	AL	7
		57	-	BS	7
Rougheye	0.01-0.04	140	-	BC	1,2
	0.04	95	30	GOA	5,6
	0.030-0.039 <sup>b</sup>	-	-	WC, BS, AL, GOA	8
Shortraker	-	120	-	BC	2
	0.027-0.042 <sup>b</sup>	-	-	WC, BS, AL, GOA	8
Sharpchin	0.05	46	-	BC	1
Yellowmouth	0.06	71	-	BC	1,2
Darkblotched	0.07	48	-	BC	1
Harlequin	-	43	-	BC	2
Redstripe	0.10	41	-	BC	1,2
Silvergrey	0.01-0.07	80	-	BC	1,2

1) Archibald et al. 1981; 2) Chilton and Beamish 1982; 3) this report; 4) Ito 1987; 5) Nelson and Quinn 1987; 6) Nelson 1986; 7) Heifetz and Clausen 1991 8) McDermott 1994. <sup>a</sup>The mortality rate for northern rockfish is for the instantaneous rate of natural mortality (M) estimated by the method of Alverson and Carney (1975). <sup>b</sup>M based on the gonad somatic index method (McDermott 1994).

Table 5-11. Von Bertalanffy parameters and length-weight coefficients for some species of slope rockfish. Length-weight coefficients are for the formula  $W=aL^b$  where  $W$  = weight in kg and  $L$  = length in cm.

Species	Length-weight coefficients		$t_0$	k	$L_{inf}$ (cm)	Refer- ence
	a	b				
Pacific ocean perch	$1.54 \times 10^{-5}$	2.96	-8.22	0.088	44.8	1,2
	—		-5.22	0.126	42.6	1
	—		-0.32	0.207	41.1	3
Northern	$1.63 \times 10^{-5}$	2.98	-1.51	0.190	35.6	3,5
Rougheye	—		-4.21	0.050	54.7	4
Sharpchin	—		-2.12	0.095	34.9	1

1) Archibald et al. 1981; 2) Ito 1982; 3) Clausen and Heifetz 1989;  
4) Nelson 1986; 5) Heifetz and Clausen 1991.

Table 5-12. Estimated numbers (thousands) of Pacific ocean perch at age in 1995 and schedule of age specific maturity, fishery selectivity, and mean weight based on the stock synthesis model.

	<b>Age Numbers in 1995</b>	<b>Percent mature</b>	<b>Percent Selected</b>	<b>Weight (grams)</b>
2	42,026	0	1	53
3	39,969	0	2	116
4	38,008	5	3	194
5	48,452	12	5	279
6	24,580	27	8	363
7	49,123	50	13	442
8	49,919	73	20	515
9	92,694	88	31	579
10	22,207	95	45	635
11	51,054	98	61	683
12	32,986	99	77	724
13	18,827	100	89	759
14	6,782	100	97	788
15	29,996	100	100	812
16	2,921	100	100	832
17	2,842	100	97	848
18	3,722	100	94	861
19	12,032	100	89	872
20	1,133	100	84	881
21	702	100	79	889
22	514	100	75	895
23	987	100	70	900
24	1,031	100	65	904
25+	14,974	100	61	907

## 5-15m

Table 5-13. Summary of computations of ABC's and overfishing levels for slope rockfish. Since ABC's and overfishing levels are based on subgroups, individual species are shown only for illustrative purposes. Fishing rate and TAC based on rebuilding plan for Pacific ocean perch is given in parentheses.

Species	Exploitable biomass	F	ABC	Overfishing rate	Overfishing catch
Pacific ocean perch	142,465	0.060 (0.041)	8,232 (5,631)	F44% (adj)=0.060	8,232
Shortraker rockfish	23,689	0.030	711	F=M=0.030	711
Rougheye rockfish	48,123	0.025	1,203	F30%=0.046	2,214
Subtotal rougheye/shortraker	71,811		1,914		2,925
Northern rockfish	87,845	0.060	5,271	F30%=0.113	9,926
Sharpchin rockfish	43,222	0.050	2,161	F30%=0.080	3,458
Redstripe rockfish	24,909	0.100	2,491	F=M=0.100	2,491
Harlequin rockfish	27,768	0.060	1,666	F=M=0.060	1,666
Silverygrey rockfish	11,775	0.040	471	F=M=0.040	471
Redbanded rockfish	2,758	0.060	166	F=M=0.060	166
Minor species	2,381	0.060	143	F=M=0.060	143
Subtotal other slope rockfish	112,812		7,098		8,395
Total	414,954		22,515		29,478

Table 5-14 Percentage of exploitable biomass by area for slope rockfish based on the 1987, 90, and 93 triennial trawl surveys.

	Western	Central	Eastern
<u>1987</u>			
Pacific ocean perch	27.67%	29.49%	42.84%
Rougheye/shorthead rockfish	7.03%	61.02%	31.94%
Northern rockfish	17.27%	82.20%	0.53%
Other slope rockfish	7.23%	11.26%	81.51%
<u>1990</u>			
Pacific ocean perch	16.29%	22.84%	60.87%
Rougheye/shorthead rockfish	3.12%	68.45%	28.43%
Northern rockfish	15.51%	84.09%	0.40%
Other slope rockfish	0.13%	17.36%	82.51%
<u>1993</u>			
Pacific ocean perch	16.68%	56.21%	27.11%
Rougheye/shorthead rockfish	16.95%	60.66%	22.39%
Northern rockfish	3.71%	96.25%	0.04%
Other slope rockfish	0.08%	20.65%	79.27%
<u>Average</u>			
Pacific ocean perch	20.21%	36.18%	43.60%
Rougheye/shorthead rockfish	9.03%	63.38%	27.59%
Northern rockfish	12.16%	87.51%	0.32%
Other slope rockfish	2.48%	16.43%	81.10%

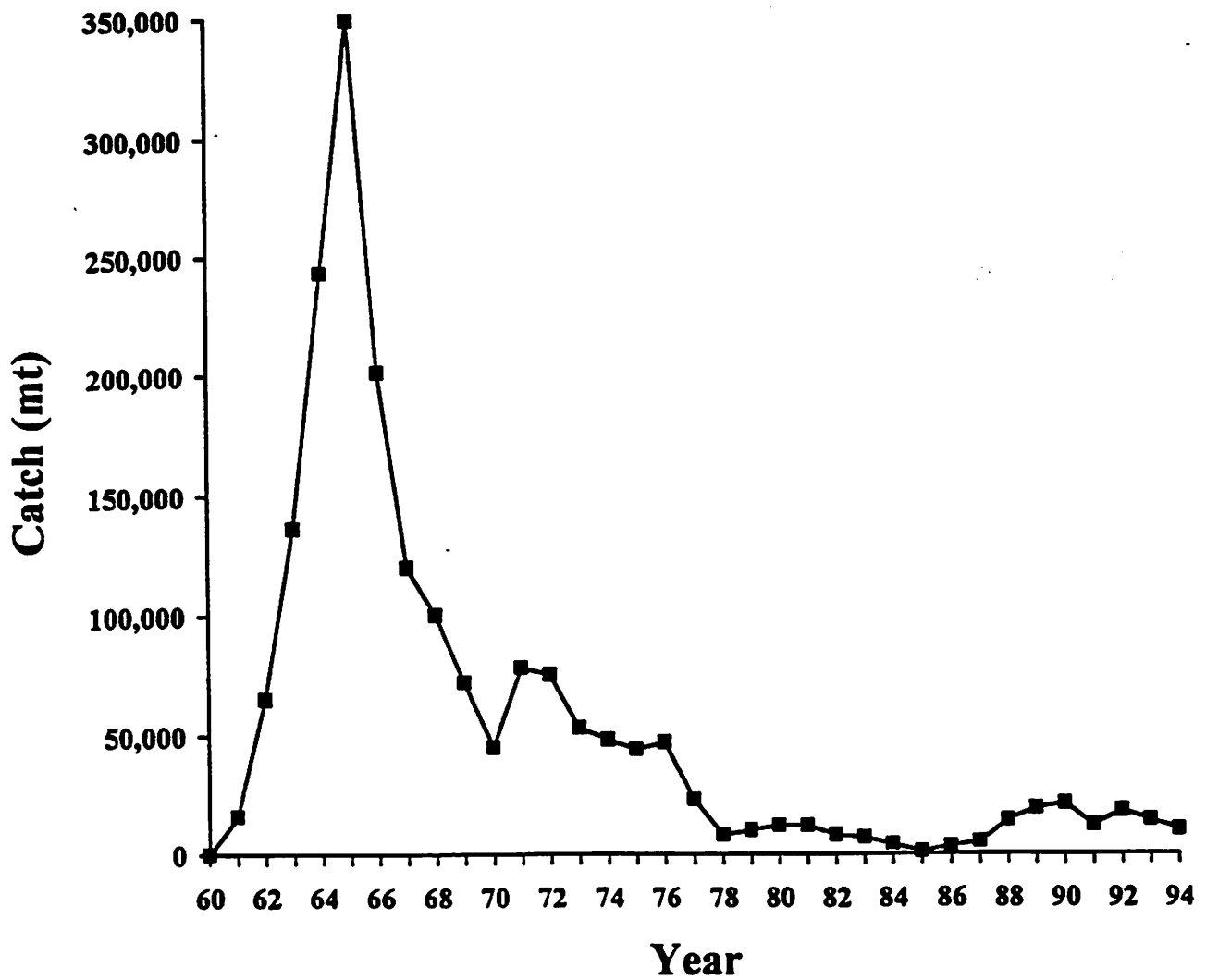
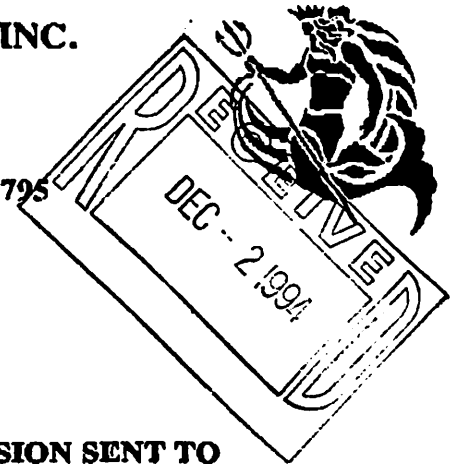


Figure 5-1. -- All nation catch of Pacific ocean perch and other slope rockfish in the Gulf of Alaska as of October 15, 1994. Data sources: 1960-63, Balsiger et al. (1985); 1964-84, Carlson et al. (1986); 1985-94, Table 5-2, this report.



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**Mr. Rick Lauber, Chairman**  
**North Pacific Fishery Management Council**  
**P.O. Box 103136**  
**Anchorage, Alaska 99501**

**December 2, 1994**

**FAX TRANSMISSION SENT TO**  
**907-271-2817**

**RE: CONTINUED EXEMPT STATUS FOR THE PACIFIC COD POT FISHERY FROM THE HALIBUT PSC CAPS ASSIGNED TO FIXED GEAR FISHERIES IN THE GOA AND BSAI. AGENDA ITEMS D-3a,b - GOA specs/SAFE and, D-3c,d - BSAI specs/SAFE**

**BACKGROUND:**

The cod pot fishery for Pacific cod has been exempt from the fixed gear halibut PSC caps in the Gulf of Alaska and the Bering Sea since 1992. In granting this exemption, the NPFMC recognized that this developing gear type was very selective in it's pursuit of Pacific cod. The NMFS regulation that all groundfish pots have individual entrances no larger than 9" X 9" has proven to be very effective in keeping both halibut and crab from entering the cod pots. Catch and observer data over the past 3 years has proven that the Pacific cod pot fishery is one of the most selective fisheries undertaken in the GOA and BSAI.

**CURRENT STATUS:**

The continued exemption for the pot cod fishery from the halibut PSC caps will be considered during the December NPFMC meetings. IPHC has recommended an increase in the halibut discard mortality rate in both the GOA and BSAI cod pot fisheries. In the GOA, IPHC recommended an increase from 5% to 18%. In the BSAI, IPHC recommended an increase from 5% to 8%. To the uninformed, these halibut mortality rate increases might seem to be alarming, especially the increase in the GOA. This is not the case. These increases in halibut mortality percentages translates into a miniscule amount of additional halibut mortality as can be seen in the following analysis for both the GOA and BSAI cod pot fisheries.

**RECOMMENDATIONS:** The continued exemption for the cod pot fishery is warranted in both the Gulf of Alaska and Bering Sea. Even if the mortality rate increases recommended by IPHC are adopted by the Council, the cod pot fishery will continue to be the cleanest harvesting method for Pacific cod by a very large margin. The actual catch data developed over the past 3 years continues to confirm that this is the case. The continued exempt status for the cod pot fishery is warranted in both the Gulf of Alaska and the Bering Sea.

Sincerely,

Ed Wyman



## HALIBUT BYCATCH MORTALITY BETWEEN GEAR TYPES IN THE PACIFIC COD FISHERY

### GULF OF ALASKA FISHERY - 1993

GEAR TYPE	COD CATCH (MT)	HALIBUT YCATCH (MT)	MORT- ALITY RATE	DISCARD AMOUNT (POUNDS)	(MT)	RATIO OF COD TO HALIBUT
TRAWL -SHORESIDE	29,457	641	55%	777,356	353.3	83:1
-OFFSHORE	<u>833</u>	<u>13</u>	<u>55%</u>	<u>15,757</u>	<u>7.2</u>	<u>116:1</u>
TRAWL TOTALS	30,290	654	55%	793,113	360.5	84:1
LONGLINE-SHORESIDE	2,835	298	16%	105,130	47.8	59:1
CATCHER/PROCESSOR	<u>5,351</u>	<u>228</u>	<u>16%</u>	<u>80,425</u>	<u>36.6</u>	<u>146:1</u>
LONGLINE TOTALS	8,186	526	16%	185,555	84.4	97:1
POTS - SHORESIDE	9,695	47	5%	5,187	2.4	4,112:1
(Note: If the pot mortality rate was increased to 18%						
per the 1995 IPHC recommendations, this would have resulted						
in the following numbers using the 1993 data:						
				18,612	8.5	1,140:1

### BERING SEA FISHERY - 1993

TRAWL-SHORESIDE	26,408	1,148	60%	1,518,844	690	38:1
TRAWL-MOTHERSHIP	3,407	76	60%	100,082	45	76:1
TRAWL-FACTORY	<u>24,879</u>	<u>580</u>	<u>60%</u>	<u>766,853</u>	<u>349</u>	<u>71:1</u>
TRAWL TOTALS	54,694	1,804		2,385,779	1,084	50:1
LONGLINE-C/P	65,415	2,164	18%	858,896	390	168:1
LONGLINE-SHORESIDE	<u>68</u>	<u>2</u>	<u>18%</u>	<u>3,375</u>	<u>1.5</u>	<u>45:1</u>
LONGLINE TOTALS	65,483	2,173	18%	862,271	391.5	167:1
<b>POT FISHERY</b>						
SHORESIDE CATCHER	1,576	6	5%	654	0.30	5,253:1
CATCHER PROCESSOR	<u>522</u>	<u>2</u>	<u>5%</u>	<u>237</u>	<u>0.11</u>	<u>4,745:1</u>
POT TOTALS	2,098	8	5%	891	0.41	5,117:1
(Note: If the pot mortality rate was increased to 8%						
per the 1995 IPHC recommendations, this would have resulted						
in the following numbers if the 1993 data is used:						
				1,408	0.64	3,278:1

Source: Discards in the Groundfish Fisheries of Bering Sea/Aleutian Islands & Gulf of Alaska During 1993 - ADF&G Report prepared by Pacific Associates -August 1994

**Alaska Department of Fish and Game staff comments and  
recommendations regarding Gulf of Alaska  
rockfish management for 1995.**

**SLOPE ROCKFISH**

**PACIFIC OCEAN PERCH** - The exploitable biomass as indicated by the triennial trawl survey more than tripled from 135,402 mt in 1990 to 453,605 mt in 1993 (Figure 1). Much of this change was the result of a dramatic increase in young fish which appeared for the first time in the 1993 survey in the Kodiak INPFC area. The department is encouraged by the apparent increase in POP biomass indicated by the 1993 survey. However, there is a great deal of uncertainty in the biomass estimate due to survey error inherent in using area swept trawl survey methods for assessing rockfish. Therefore, we recommend against relying too heavily on the results of the 1993 survey when establishing TAC levels until strength of the younger year classes can be confirmed.

The authors of the SOS document warn, "In past SAFE reports, we have speculated that a change in availability of rockfish to the survey, caused by unknown behavioral or environmental factors, may explain some of the observed variation in biomass. It seems prudent to repeat this speculation in the present report..." As calculated according to the formula adopted by the Council under the POP rebuilding schedule, TAC would increase 121% from 2,550 in 1994 to 5,631 t in 1995 (Figure 2). Department staff questions whether one additional year of survey data provides adequate evidence of stock rebuilding to justify that level of increased harvest. Even if the indicated increase in biomass is real, virtually all of the increased biomass can be attributed to very young fish which were observed in the population for the first time during the 1993 survey.

There are several reasons the department encourages the Council to maintain a very conservative approach to POP management:

1. There is a great deal of uncertainty in the biomass estimate due to the high variability intrinsic in the use of area swept trawl surveys to assess rockfish. It is highly unlikely that the POP population has actually fluctuated (upward or downward) in the past decade to the extent indicated by the surveys.
2. Most of the increased biomass in the 1993 survey is attributed to young fish (<9 years) in the Central and Western Gulf. These fish are not fully mature and are not fully recruited to the fishery. A nine year old POP yields less than 0.3 pounds of fillets and, therefore, these young fish are of relatively little commercial value because of their small size (Figure 5-2, Table 5-12).
3. Directed fisheries for POP would likely occur if the TAC as calculated according to the rebuilding plan as currently written in the FMP. A directed fishery would target on the older and larger animals disproportionate to their abundance in the population with the potential of adversely impacting future rebuilding.

4. Of all POP caught in 1994, 84.2% were reported to have been discarded. It is presumed that many of the fish were discarded because such a large proportion of the population is currently comprised of fish too small to be of commercial value. This provides further justification to keep harvests at very low levels until the younger fish which apparently dominate the Central and Western Gulf POP population are larger and more valuable to the industry.

5. Directed POP fisheries would result in high bycatch levels of other species of concern such as shortraker/rougheye and thornyhead rockfish. If sufficient amounts of these other species are taken, fisheries for other species, such as deep-water flatfish or sablefish, could be impacted.

**Recommendation:**

Adopt a policy which restricts POP harvest to bycatch only until the apparent increase in the biomass estimate can be verified by the 1996 triennial trawl survey or other surveys, and until the young fish which currently make up most of the population in the Central and Western Gulf are fully recruited and reach a more desirable commercial market size. Adoption of this policy may require a modification to the current TAC-setting formula outlined in FMP.

**OTHER SLOPE ROCKFISH** - According to observer data, 65.3% of all other slope rockfish which were caught during 1994 were discarded. The department has gone on record voicing concern that many of the species in the other slope rockfish category are of little commercial value or are of limited abundance. Much of the fishery for other slope rockfish appears to be conducted to acquire ballast against which other more valuable bycatch species can be obtained. Most of the species which make up this group inhabit or overlap the same depth range as other rockfish species of concern including POP, shortraker/rougheye, and thornyhead rockfish, and high bycatch levels of these species can be anticipated.

The ABC for other slope rockfish is currently calculated as an accumulation of the estimated ABCs for the individual species which make up that group. An  $F = M$  exploitation rate is applied to the estimated biomass for each species as assessed by the triennial trawl survey. For many of the species where biology is poorly understood, natural mortality is assumed to be the average of the estimated natural mortality rates for several other similar species. There are several potential problems with this approach:

1. The triennial survey is not a reliable tool for assessing rockfish abundance. Therefore, biomass estimates for many of the species which make up the other rockfish group are questionable.
2. Because of the variability and uncertainty in natural mortality rates among the various species, there is a considerable risk of over-exploiting the slower-growing and older-aged species within the complex.

3. If any one of the species within the complex becomes the target of a directed fishery, that one species could potentially be harvested up to the TAC for the entire group, thus greatly exceeding the ABC (and OFL, if calculated) for that one species.

**Recommendation:**

The department urges the Council to consider adopting a policy which restricts harvest of other slope rockfish to bycatch only in fisheries for other species. Directed fisheries should not be allowed unless it can be demonstrated that there are species within the complex which are abundant enough, resilient enough, and valuable enough to support a directed fishery. Even if that determination is made, TAC should be set very low to reduce the risk that other species in the complex are over-exploited.

**PELAGIC SHELF ROCKFISH**

**BLACK ROCKFISH** - The department concurs with the Plan Team recommendation to set a separate ABC for black rockfish in the Central Gulf Regulatory District equal to the average recent-year harvest. However, using this default method of setting ABC would result in ABC equal to OFL, a situation which could potentially have adverse impacts on other fisheries. Therefore, we recommend that the Council set TAC at 90% of ABC to provide a 10% buffer between TAC and OFL.

Black rockfish should remain in the pelagic shelf rockfish management group in the Western Gulf and Eastern Gulf Regulatory Districts, at least for the time being.

**DEMERSAL SHELF ROCKFISH**

**Demersal Shelf Rockfish** - The department concurs with the SAFE Report author's and Plan Team's recommendation to reduce ABC for this species group in the Southeast Outside District from 960 t to 580 t. Because the department has the ability to closely monitor and manage the DSR fishery, we recommend setting TAC equal to ABC.

To remain within the reduced TAC, the department intends to release only 150 t of TAC for a directed fishery on January 1. The department will then close the directed fishery until it can be determined how much of the remaining TAC will be needed as bycatch in the halibut IFQ fishery. If there is sufficient TAC remaining at the end of the halibut season, the directed fishery may be reopened to harvest the balance.

# EXPLOITABLE BIOMASS OF POP IN THE GULF OF ALASKA, 1984-1993

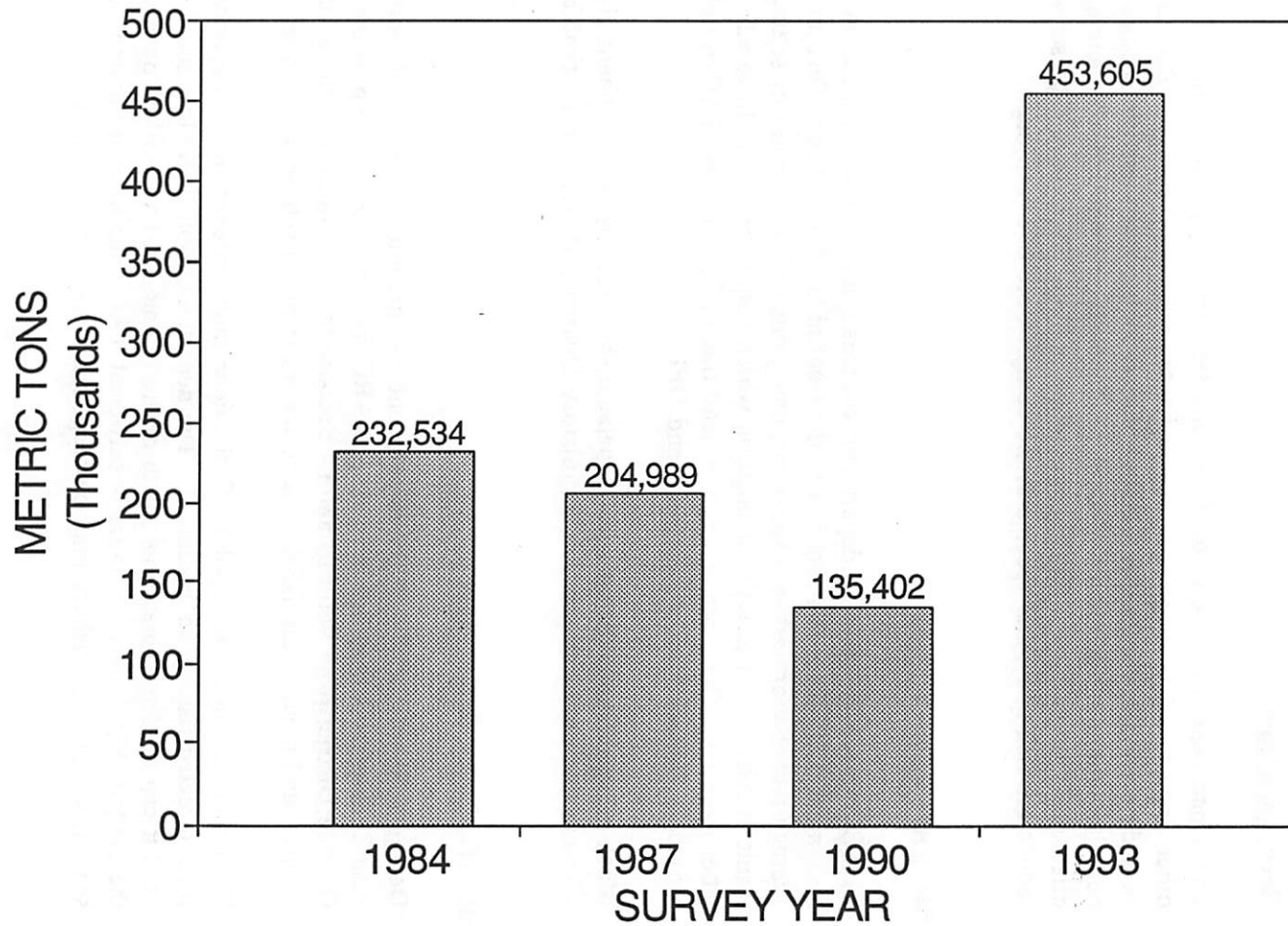


Figure 1

# TOTAL ALLOWABLE CATCH OF POP IN THE GULF OF ALASKA, 1991-1995

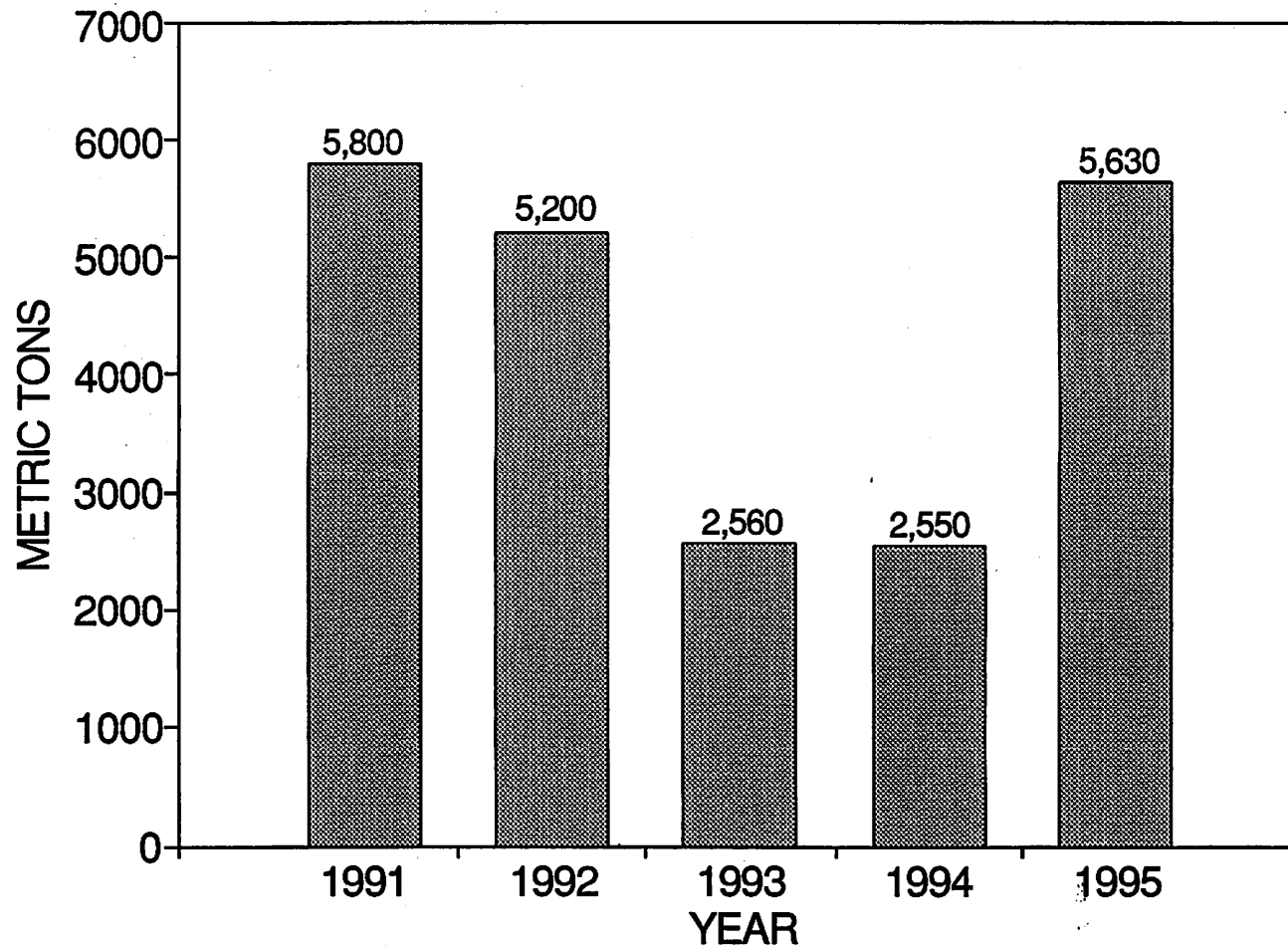


Figure 2

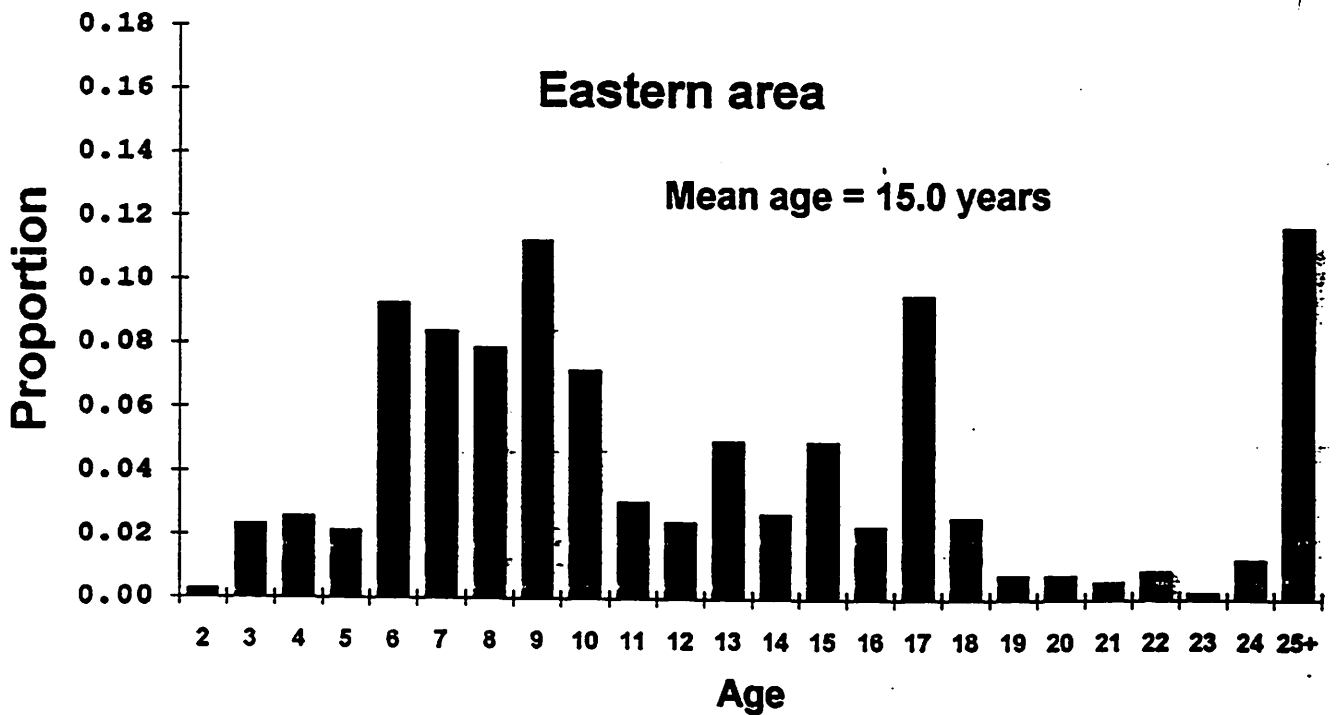
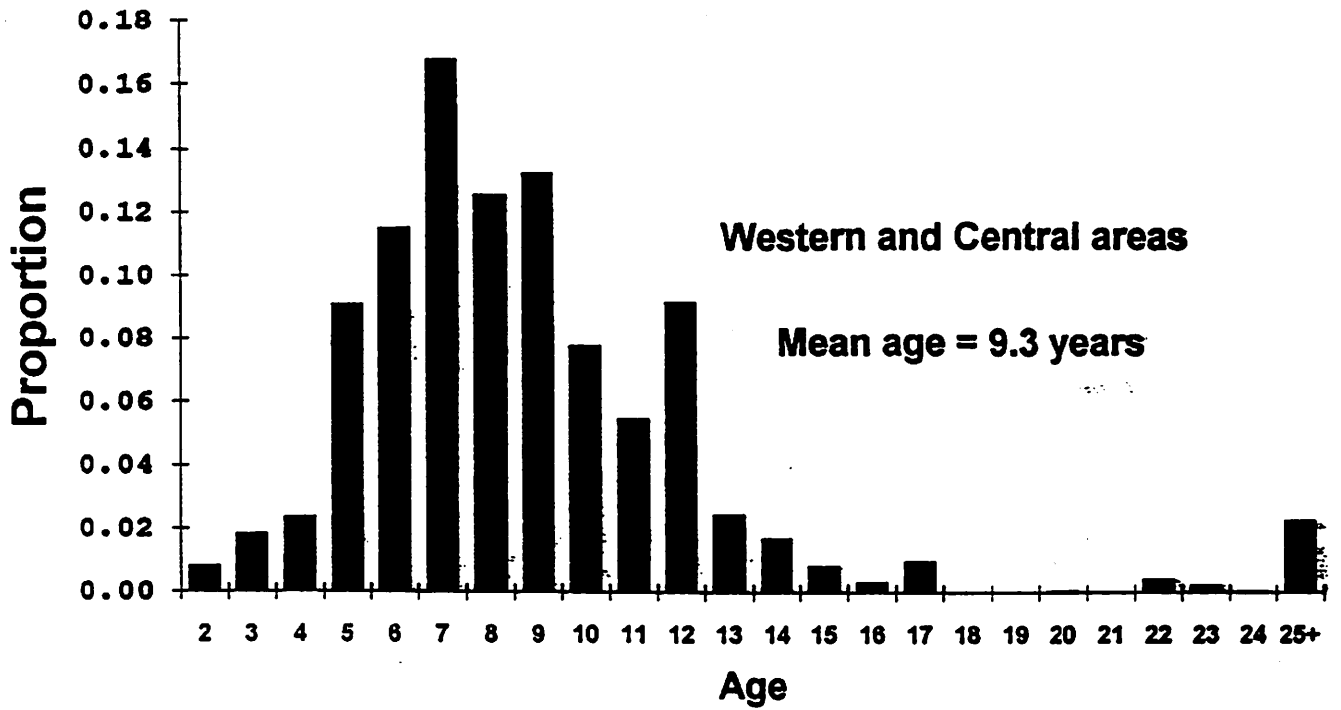


Figure 5-2. -- Age composition of the estimated population of Pacific ocean perch in the Gulf of Alaska based on the 1993 triennial trawl survey.

Table 5-12. Estimated numbers (thousands) of Pacific ocean perch at age in 1995 and schedule of age specific maturity, fishery selectivity, and mean weight based on the stock synthesis model.

	Age	Numbers in 1995	Percent mature	Percent Selected	Weight (grams)	
	2	42,026	0	1	53	
	3	39,969	0	2	116	
	4	38,008	5	3	194	
	5	48,452	12	5	279	
	6	24,580	27	8	363	
	7	49,123	50	13	442	
	8	49,919	73	20	515	
1986	9	92,694	88%	31	579	1.27 lbs (.28 lbs)
	10	22,207	95	45	635	
	11	51,054	98	61	683	
	12	32,986	99	77	724	— 1.6 lbs
	13	18,827	100	89	759	(.35 lbs)
	14	6,782	100	97	788	
	15	29,996	100	100	812	— 1.79 lbs
	16	2,921	100	100	832	(.39 lbs)
	17	2,842	100	97	848	
	18	3,722	100	94	861	
	19	12,032	100	89	872	
	20	1,133	100	84	881	
	21	702	100	79	889	
	22	514	100	75	895	
	23	987	100	70	900	
	24	1,031	100	65	904	
	25+	14,974	100	61	907	



Queen Anne Fisheries, Inc.  
1939 Eighth Avenue West  
Seattle, Washington 98119  
(206) 284-9158  
Fax (206) 282-6175

D-3

F/V MASONIC  
Mark S. Lundsten, Operator

December 5, 1994

Rick Lauber, Chairman  
North Pacific Fishery Management Council  
P.O. Box 103136  
Anchorage, Alaska 99510

Dear Rick,

I am writing to request the Council to set the TACs for sablefish in the Western Gulf, Aleutian Islands, and Bering Sea areas at lower levels than the 1995 recommendations in order to rebuild the stocks.

In the late 1980s, we experienced good catch rates in those three areas. Each has fallen substantially since then. I think we should lower the TACs in those areas so that fish we once had there eventually will return.

A phenomenon common to quota share holders in those areas is a realization that it will take so much time to harvest the amount of quota share that is based on our historical average annual production. If the stocks were indeed in good shape now, the ability of boats to harvest fish under IFQs in 1995 would be no more onerous than it was in 1987 or 1989. In the Aleutians, for example, 25,000 pounds was considered a "fair to good" trip in 1988. Now that amount is considered a very good trip.

I would much rather take a cut now, reassess the whole situation after a year, and realize that we erred on the side of conservation than to realize that we had erred the other way. I'd just like to have good fishing again after a few years.

I don't have any problem with the suggestions for TACs for other areas or for the IPHC's general projections for halibut quotas, as little as I know about those yet. But the fish in these three areas just haven't come back for some years now.

I feel uncomfortable suggesting these actual numbers for TACs. I don't

feel the stocks in any of them are in any real emergency; I simply think that for 1995, all the recommendations for these three areas are too high. Please consider these suggestions as no more than ballpark numbers from a fisherman who thinks it's harder than it should be to find the fish, not from a biologist with an extensive data bank.

	1994 TAC	1994 Catch	1995 TAC from Team	1995 TAC suggestion
WG	2290	556 (closure due to bycatch)	2600	1800
BS	540	--	1600	1000
AI	2800	--	2200	1600

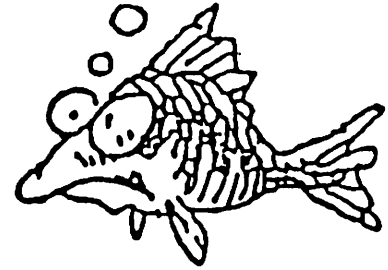
Thank you for your consideration and sorry for the lateness of this letter.

Sincerely,



Mark S. Lundsten

North  
Pacific  
Longline  
Association



December 1, 1994

Mr. Richard B. Lauber, Chairman  
North Pacific Fishery Management Council  
605 West 4th Avenue  
Anchorage, AK 99501

RE: Assumed Halibut Mortality Rate - 1994 BSAI Longline  
Cod Fishery

Dear Rick:

Careful release works, and we are confident that we can maintain a 12.5% mortality rate in our halibut bycatch next year. We urge the Council to leave our assumed mortality rate at that level. Our purpose in writing is to explain our experience this year, and our plans for improved communications next year.

1994 - Operating In the Dark

1994 was the first year we had careful release regulations in place. The Observer Program did not inform most of our captains or vessel owners of any suspected problems during the season. Only in May, after our primary fishery closed, did the IPHC indicate that there might be a minor problem. We immediately requested vessel-by-vessel mortality data, but did not receive it until September - well after the fall fishery had started. Nor were any citations issued for failure to carefully release halibut. In short, no one thought he had a problem until the end of the fishing year.

In September NMFS sent our vessels the attached bar chart, which shows that the program is largely successful. If you "eyeball" the halibut mortality rates of the first 32 of the 37 vessels participating in the 1994 BSAI cod fishery, you will see that on average they approached the 12.5% assumed rate (see vessel no. 16, the mean). Only five boats appear to have fallen outside this range.

The charts were sent to each company, with its own vessel(s) identified. I immediately got calls from two of the companies whose vessels appeared on the high end. In each case they were dumbfounded to learn that the observers had reported mortality rates so high, and asked why they had not been given this information earlier. They stated in the strongest terms (!) that

the observers were wrong. Conventional wisdom is that you couldn't kill halibut at those rates unless you shot them in the head with a .44 magnum. I also spoke with some other owners, whose vessels were consistently under the assumed rate - demonstrating that the program does work.

### FIS Study

Many freezer-longliners have submitted FOIA requests to the Observer Program so that Fisheries Information Services (FIS) can examine the haul-by-haul data and the observers' reports to determine the validity of the alleged mortalities. Note also that the individual vessel mortalities are not weighted - there is no way to tell what the real mortality rates are until you determine how much halibut each vessel handled. It is possible that we will have some preliminary impressions from FIS by the time of the Council meeting.

### 1995 - Improvements In Communications

This fall NMFS began reporting bycatch rates by vessel - bringing considerable peer pressure on bad actors. Next year we plan to FAX this information to the vessels each week. It has even been suggested that we broadcast this information by single sideband, so that any malfeasors will be suitably embarrassed. We will also employ FIS to calculate mortality rates in real time and to identify bycatch hot spots. The vessels will FAX their weekly mortality and bycatch data to FIS. FIS will calculate their mortality rates and identify any high bycatch areas - and inform the vessels by immediate return FAX. Any captain with a problem will be able to fix it.

We feel certain that these efforts will bring our mortality rate within the 12.5% assumed rate during 1995 - and we respectfully request that the Council leave it at that level.

### Freezer-Longliner/IPHC Meeting

Today we hosted a well-attended seminar for freezer-longliners at EXPO, to discuss bycatch. The purpose was to make sure everyone understands the bycatch issues, and to plan for next year. Greg Williams of the IPHC was kind enough to attend and to share some impressions he has gained in reviewing observer reports on the handful of vessels which may have experienced high halibut mortality rates. Apparently inexperienced roller men overwhelmed by occasional high volumes of fish was the main problem - which can be fixed. Occasionally there was a roller man whose English was poor, and who apparently did not understand the careful release program adequately - also fixable. The final (rare) cause was bad attitudes - roller men who professed not to care. The solution here is quite simple - a citation, followed by a NOVA, and a visit with the administrative law judge.

The fishermen recounted some of their difficulties with inexperienced observers - those who insisted that the average weight of bycaught halibut was 300 pounds (such fish cannot be caught with autobaiter hooks, which straighten out); spent whole days in bed; insisted that gangion-cutting is the only permissible means of careful release.

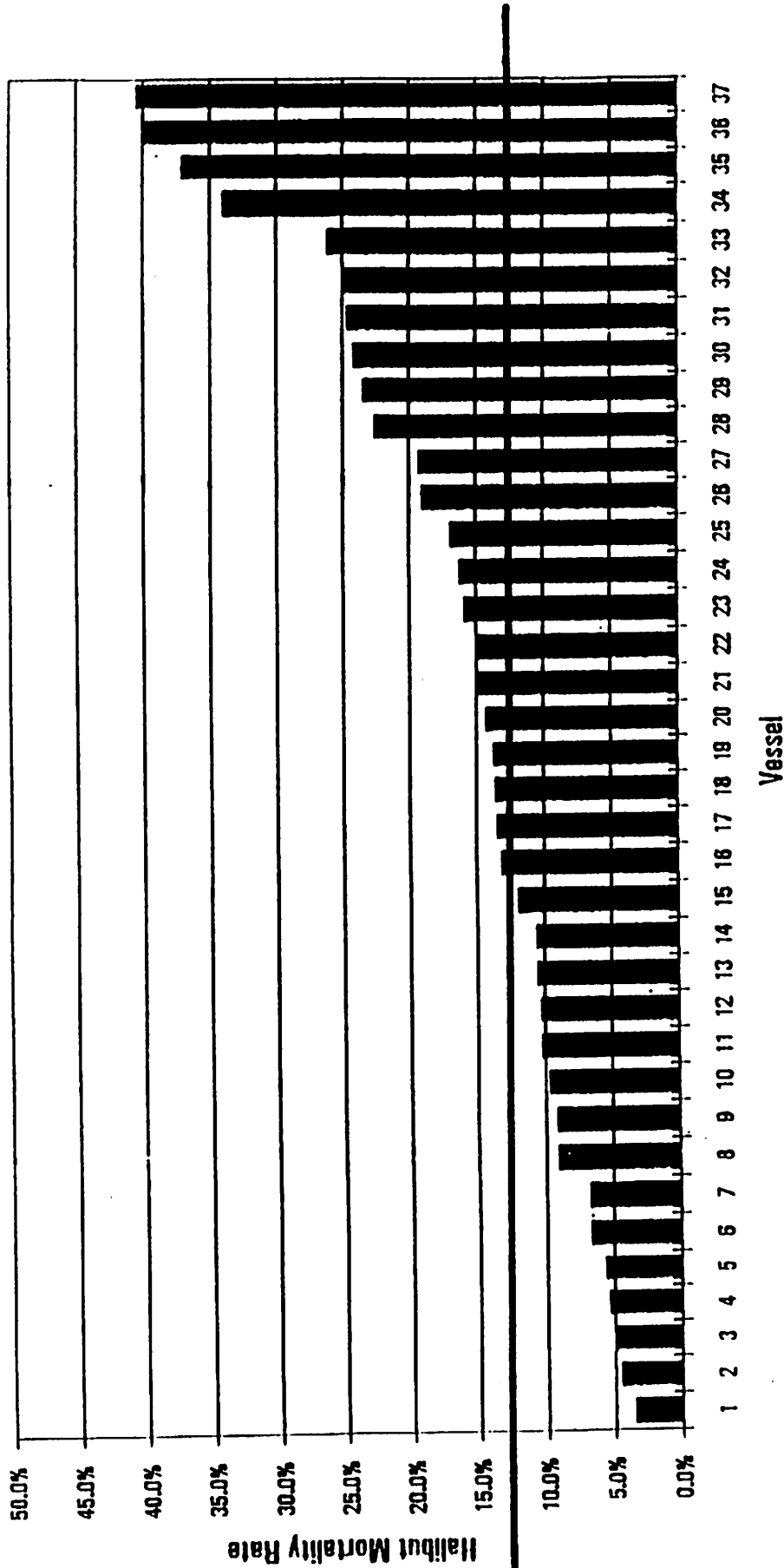
We are confident that these difficulties can be overcome through the exchange of real-time data which will take place next year - and that careful release will prove quite effective.

Sincerely,

*Thorn*

Thorn Smith

1994 BSA Pacific cod H&L Halibut Mortality Rates



12 1/2%

T. Smith

Fixed Gear Proposal for 1995 Pacific Cod Specifications

Plan Team ABC: 328,000 mt

Pacific Cod TAC Request:

Trawl:	54.00%	140,400 mt
Fixed Gear:	44.00%	114,400 mt
Jig:	2.00%	5,200 mt
	<u>100.00%</u>	<u>260,000 mt</u>

Fixed Gear Apportionment by Trimester:

Allocation of ITAC:

First Trimester:	68,000 mt
Second Trimester:	16,500 mt
Third Trimester:	12,740 mt
Reserve:	17,160 mt
	<u>114,400 mt</u>

Support  
APrec,  
instead

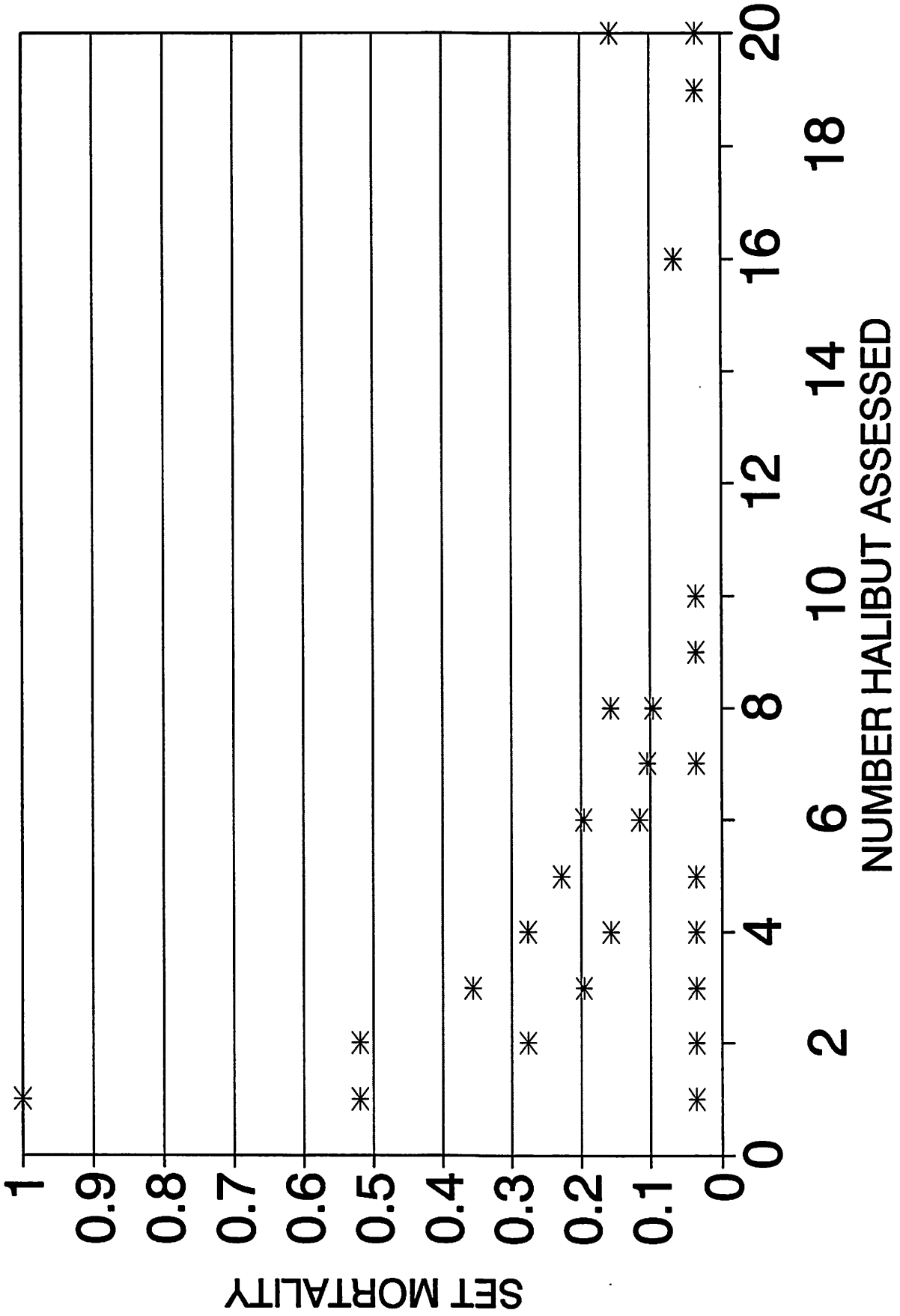
1995 Halibut PSC Proposal:

Halibut Cap: 725 mt

	Cap:
First Trimester:	475 mt
Second Trimester:	0 mt
Third Trimester:	250 mt plus other species halibut if IFQ exemption from cap is passed
	<u>725 mt</u>

Start fishing Sept 1 - no change

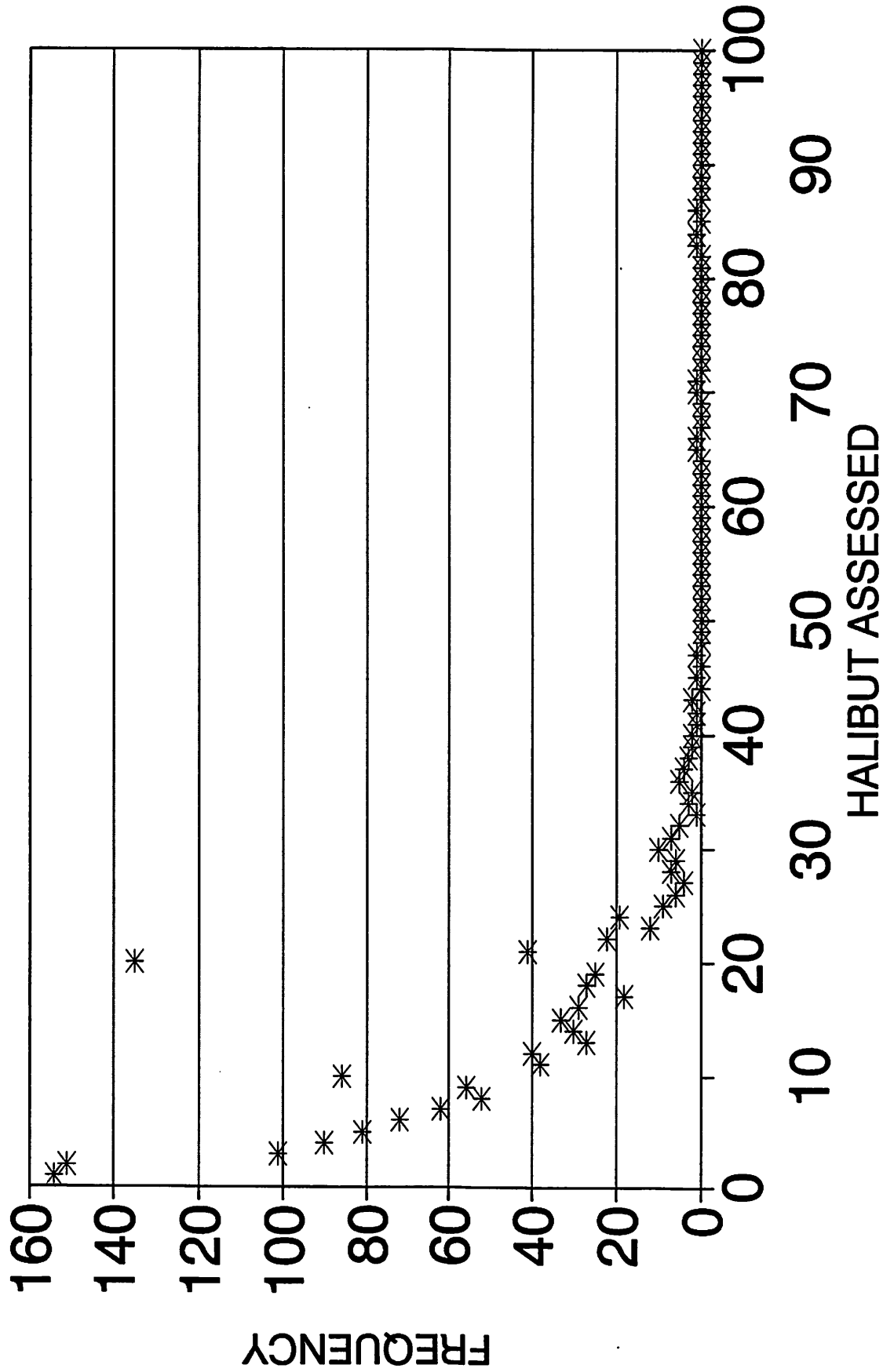
A BSAI COD WINTER COD CRUISE  
(TOTAL AV. MORTALITY = .089 = 8.9%)





FIS 12/94

# 1993 NORPAC BSAI COD SETS TOTAL 1494 SETS



FIS 12/94

RESULTS OF CHANGING "EXCELLENT" MORT.

1993 NORPAC    0.775   0.155   0.070   28599

SCENARIO	EXC	POOR	DEAD	TOTAL	MORT
A	22164	4433	2002	28599	0.178
B	22164	4433	2002	28599	0.165
C	22164	4433	2002	28599	0.156
D	22164	4433	2002	28599	0.152
E	22164	4433	2002	28599	0.152

	A	B	C	D	E
EXC	0.035	0.02	0.01	0.005	0
POOR	0.52	0.51	0.51	0.50	0.5
DEAD	1	1	1	1	1

# GREENPEACE

Greenpeace • 4649 Sunnyside Ave N • Seattle WA 98103 • Tel (206) 632-4326  
• Fax (206) 632-6122 •

December 9, 1994

Richard Lauber, Chairman  
North Pacific Fishery Management Council  
P.O. Box 103136  
Anchorage, AK  
99510

Mr. Chairman and Members of the Council:

On behalf of Greenpeace and its 1.8 million supporters here in the United States, I would like to comment on the Bering Sea/Aleutian Islands and Gulf of Alaska groundfish specifications. The focus of this testimony will be on recommendations to the ecosystem considerations chapter of the stock assessment and fishery evaluation (SAFE) documents.

We remain concerned with the health of North Pacific ecosystems and the fisheries that are supported by them. We believe that decisions made by this Council should reflect commitment to sustainably conserve and manage these resources. We are encouraged by the continual development of an approach to address ecosystem considerations in fisheries management. We commend the Plan Team's efforts to collect information about North Pacific ecosystem dynamics and we believe that this work is a necessary component of any analysis of fisheries practices and of any proactive management regime.

The intent of this testimony is to highlight our concerns in the Bering Sea and the Gulf of Alaska as it relates to our interpretation of fishery management schemes based on knowledge of ecosystem dynamics.

## **Ecosystem considerations**

There has been increasing interest in recent years for developing new fisheries management schemes based on ecosystem dynamics instead of individual fish stocks or groups of exploited fish stocks. Unfortunately, the reason is because in some exploited marine systems, commercial stocks are depleted or have collapsed despite the use of conventional management practices. Fisheries management has been focused on maximizing yields in weight and value, yet the condition of the North Pacific ecosystem warrants a

broad based approach that serves to incorporate the biological needs of this dynamic marine system when determining fishery yields. Because of the amount of uncertainty in fisheries science, more emphasis should be placed on risk-averse management decisions.

Over the past 30 years, significant changes have occurred in the North Pacific. Populations of fish stocks have fluctuated as a result of overexploitation. As one stock has declined another stock has been targeted. This has been the modus operandi of fisheries management in the region--to target under-utilized species as another becomes fully-utilized. Consequently, significant declines in key predator species, such as marine mammals and seabirds have been noted yet ignored. Commercial fish stocks are utilized to fulfill the concept of optimum yield and have continued irrespective of effects on other species in the ecosystem. As a result of single-species management, non-commercial ecosystem components, such as macro-invertebrates, non-targeted fish, birds and marine mammals have undergone significant yet largely unexplained changes in abundance.

Rational sustainable ecosystem based management of the Northeastern Pacific groundfish fisheries faces five major obstacles that need to be overcome:

1. The consequences of past overexploitation (e.g. depleted stocks, irreversible ecosystem changes).
2. The current and future pressure to overfish due to overcapitalization of the fleet. Of particular importance are the large highly mobile vessels for which sequential overexploitation of fish stocks is the rationale modus operandi.
3. Single species management and research, which ignores the needs of other consumers in the ecosystem and the interactions among its members.
4. Indiscriminate fishing practices that lead to significant levels of unintended mortality with detrimental effects on both the species directly impacted and the ecosystem as a whole.
5. Uncertainty (due to both lack of knowledge and/or understanding and to natural variability) concerning the reliability and significance of fishery data; the assumptions and parameters used in stock assessment; and the structure and dynamics of ecosystems in which the target species live.

In the management of Alaska's living marine resources, these obstacles may be overcome through a combination of management measures and research initiatives.

## Recommendations on quota setting procedures

Greenpeace has consistently advocated that the Council set the total allowable catch (TAC) below the acceptable biological catch (ABC). The reason for this is to separate the biology, the ABC from economics, the TAC. We believe that because overages of the TAC for numerous species does occur, that a buffer between the two quotas is necessary. As an example, we will recommend TACs for Gulf of Alaska pollock and Bering Sea pollock.

### Gulf of Alaska

We are encouraged by the amount of information that the stock assessment scientist and the Plan Team has included in the pollock chapter in the SAFE document. It is recognized that the stock biomass is at historic low levels and is declining, and understanding the need to consider maintaining the pollock population above threshold levels, a conservative exploitation strategy was chosen. Additionally, concerns were raised about recent trends in poor recruitment of pollock and ecosystem considerations such as limiting forage fish removals important to marine mammals and sea birds.

In order that there is an adequate buffer between this ABC and the amount of pollock which is allowed to be caught, we recommend that the TAC in the Gulf of Alaska (Western and Central areas) be set 10% lower than the ABC.

### Bering Sea/Aleutian Islands

In the Bering Sea, we question the absence of conservative exploitation strategies that have been applied to Bering Sea pollock. Specifically, the concerns about the status of the pollock stocks in the Bering Sea and how the declining biomass trend may impact other species in the ecosystem is largely absent from this chapter in the SAFE document. We contend that although a lower exploitation rate was used, ecosystem considerations were not included in the calculation of the ABC. We are also concerned that uncertainties about the strength of the 1989 year class should have been weighed equally, that is, a high and a low estimate of its strength should have been used in the model runs to calculate a range of yields for the fishery.

Since 1990, our organization has raised concerns about the high level of fishery removals in the North Pacific and how this may be impacting other components of the ecosystem. We have consistently stated our belief that the exploitation rates of pollock in the Eastern Bering Sea are too high. It is recognized that walleye pollock migrate throughout the Bering Sea and that the stocks are highly interdependent. Pollock fishing in the EBS and AI began in the mid-1960s, after yellowfin sole and Pacific Ocean perch had been depleted. The biomass of EBS pollock declined during the

1970s due to overharvesting. Good year classes in 1978, 1982 and 1984 contributed to a biomass increase during the late 1980s. Recently, however, the stock has declined markedly. The estimated biomass from the 1991 surveys was 6.5 million metric tons down from 12.2 million metric tons in 1988.

Each year we urge the Council to lower the TACs in the EBS, the Aleutian Islands and the Bogoslof subarea. Our arguments for this are based on the increases in TACs which continue irrespective of the declining trend of the biomass. Further, as with fisheries in the Gulf of Alaska, we believe that the TACs should be lower than the ABCs. Recently, the Council has moved away from this approach and instead set the TAC equal to the ABC. We urge you to incorporate a buffer between the two, recognizing that they are separate allotments.

For 1995, we recommend the TAC for EBS pollock be set at 1 million metric tons, the AI set at 51,600 mt and the Bogoslof subarea be set at 1000 mt. The reasons for these TACs is the unimproved status of the pollock stocks in the Bering Sea and the need to keep the removals at or below the levels set in 1991. In short, the EBS TAC has increased in recent years from 1.1 million mt to 1.33 million mt. Added to this concern is the fact that the area known as the EBS has actually decreased in size since 1991 because of the separation of the Bogoslof subarea. Since the 1992, more pollock has been removed from a smaller area.

Our comments about the roe and non-roo apportionment also relate to recent increases in this apportionment irrespective of the decreased amount of area in which the roe fisheries are prosecuted. We question the practice of targeting on spawning aggregations and request that a more risk-averse approach be applied to this type of fishery management. In our view, targeting on spawning populations may pose threats to the pollock populations. Because in several fish species, the oldest individuals return earlier and remain longer on the spawning grounds than younger fish, in those fisheries targeting on spawning aggregations the older and more genetically diverse individuals would suffer higher mortality than younger, less diverse individuals. This impoverishment of the genetic make-up of the stock may lead to a reduction in its ability to withstand fluctuations.

### **Biological interactions**

Parallel to the intense fishing in the North Pacific during the last 3 decades, several populations of marine birds and mammals that feed on exploited groundfish have undergone dramatic declines. For instance, since the late 1970s, Steller sea lions have declined over 80% throughout their core range. The production of Northern fur seal pups on the Pribilof Islands declined by more than 60% between 1955 and 1980. The harbor seal rookery in Tugidak Island in the western Gulf of Alaska once the largest in Alaska, has shrunk to about 15% of its size in the mid-1970s. EBS populations

of common murre, thick-billed murre, red-legged kittiwake and black legged kittiwake are also declining rapidly (from 50% to 90% over the past 20 years). Pollock are an important prey item in all of these species' diets.

Although a direct link between increased commercial fishing pressure and the decline of these populations cannot be established at this time, there are indications that birds and marine mammals are being outcompeted by the commercial fishery in their search for food. There are indications that significant changes in the North Pacific ecosystem are occurring. Biomass replacements in which the dominant species is driven to low levels and is substituted by another species can cause what is termed 'cascading effects' on other components of the ecosystem. There are indications that cascading effects are propagating through the GOA and the EBS ecosystems: several exploited groundfish species have been depleted while others, such as flatfish (e.g. arrowtooth flounder, rock sole) and scavenger species (e.g. skates) have markedly increased while several populations of marine mammals and seabirds have declined concomitantly.

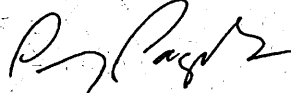
### **Conclusion**

In closing we urge the Council and the National Marine Fisheries Service to work closely in developing guidelines and procedures for dealing with uncertainty concerning the status of stocks and the numerical and functional relationships among fish stocks and other components of the ecosystem of which they are a part. Improving the information about North Pacific fisheries and the ecosystems which support them will serve to maintain viable fisheries for future generations.

Management procedures must explicitly take into consideration all the various types of uncertainty inherent in fisheries management and calculate the risks of failure from various management options. We recommend the continued development of research and monitoring programs needed to fill critical gaps in knowledge of the structure and dynamics of marine ecosystems, to verify the predicted effects and to detect the possible unforeseen effects of fishery management programs.

Thank you for your time.

Sincerely,



Penny Pagels  
Fisheries Campaigner

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