


MEMORANDUM

TO: Council, SSC and AP Members  
FROM: Chris Oliver   
Executive Director  
DATE: September 30, 2004  
SUBJECT: Staff Tasking

ESTIMATED TIME 2 HOURS
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**ACTION REQUIRED**

Review tasking and Committees and provide direction.

**BACKGROUND**

Committees

The list of Council committees is attached as Item D-4(a). Several issues may need to be discussed relative to committees, including:

1. Direction for the Steller Sea Lion Mitigation Committee, following from the report under B-7.
2. Appointment of a GOA Community Committee for groundfish rationalization.
3. Consideration of the role of the Council's MSA reauthorization committee.
4. Revisions to the policy for the Advisory Panel, including membership, guidelines for minority reports, etc. The report from the May meeting of the Advisory Panel Committee is attached at Item D-4 (b).

Projects and Tasking

Item D-4(c) is the three meeting outlook, and Item D-4(d) is the summary of current projects and tasking. New items from the last meeting that now appear on this list are Rockfish Management (#14) and the Aleutian Islands Special Management Area (#36). The rockfish management item was discussed earlier in the meeting under the D-3 agenda item. A preliminary outline of the Aleutian Islands discussion paper is provided as Item D-4(e). A first draft of this paper will be available for review in December.

At the June meeting, the Council identified priority areas for implementing the groundfish management policy previously adopted as part of the Groundfish Programmatic SEIS. The list of priorities, and a review of ongoing activities to address these actions, is attached as Item D-4(f). At this meeting, the Council may wish to discuss a process to address the remaining priority areas. Many of the priorities are being addressed directly or indirectly through current Council initiatives, either as amendments underway or in the form of developmental discussion papers. Some of them have yet to be explicitly initiated, and their development may be subject to various possible approaches (alternatives). The Council could consider a special call for proposals to explicitly address the PSEIS priorities, or the Council could evaluate progress on the ongoing projects next spring, and consider whether to tailor its existing groundfish proposal cycle next summer to more explicitly address PSEIS priorities.

While both the Council and its staff are subsumed with existing projects, some staff time is available to address new or previously tasked projects that have not yet been initiated. Item D-4(g) is a summary of staff time allocated to ongoing projects through the February Council meeting. Although we are adding an additional economist to the staff (Jim Richardson), most of his available time is allocated to the GOA rationalization project, and to assist staff with other ongoing analysis. Nevertheless, a few weeks of economist and other staff time can be carved out between now and February. My perception is that we could tackle a couple small projects, or begin work on an 'intermediate' project, but initiation of any major, new projects will have to wait, unless the Council re-prioritizes existing projects.

#### Other Issues

ADF&G has nominated Mr. Nick Sagalkin on GOA groundfish team to replace Mike Ruccio, who has departed (Item D-4(h)). The SSC will review Mr. Sagalkin's resume, and make a recommendation relative to this nomination. At the meeting, the Council should act on this appointment.

NPFMC COMMITTEES AND WORKGROUPS

Last Updated: September 30, 2004

**AP COMMITTEE**

<u>Pending</u> Staff: Chris Oliver	Roy Hyder, Chair Dennis Austin Kevin Duffy
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**National Conference Committee**

<u>Appointed June 2003</u> Staff: Chris Oliver	Stephanie Madsen, Chair Dennis Austin John Bundy Jim Balsiger
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**Council/Board of Fisheries Joint Protocol Committee**

Last update: 7/28/03 Staff: Jane DiCosimo	<u>Council</u> Dave Benson Hazel Nelson Vacant	<u>Board</u> Mel Morris Art Nelson Ed Dersham
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**Council Executive Committee**

Updated: 7/28/03 Staff: Chris Oliver	<b>Chair:</b> Stephanie Madsen Dennis Austin Jim Balsiger Kevin Duffy Roy Hyder
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**Crab Interim Action Committee**

[Required under BSAI Crab FMP]

Dennis Austin, WDF Jim Balsiger, NMFS Kevin Duffy, ADF&G
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**Ecosystem Committee**

Last update: 10/25/01  <u>Status:</u> Meet as necessary  Staff: Diana Evans/ David Witherell	<b>Chair:</b> David Fluharty Stosh Anderson Dorothy Childers Tony DeGange Dan Falvey George Hunt, Jr. Patricia Livingston Donna Parker
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## NPFMC COMMITTEES AND WORKGROUPS

### Enforcement Committee

Last update: July 2003  <u>Status:</u> Active  Staff: Chris Oliver	<b>Chair:</b> Roy Hyder Earl Krygier, ADF&G James Cockrell, F&W Protection Jeff Passer, NMFS-Enforcement Al McCabe, USCG Sue Salveson, NMFS-Mgmt. Lisa Lindeman, NOAA - GC
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### Essential Fish Habitat Committee

Appointed: 5/15/01 Last Update: July 2003  <u>Status:</u> Idle, pending direction  Staff: Cathy Coon	<b>Chair:</b> Linda Behnken <b>Vice Chair:</b> Stosh Anderson Gordon Blue Ben Enticknap Jon Kurland John Gauvin Earl Krygier Heather McCarty Glenn Reed Michelle Ridgway Scott Smiley
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### Finance Committee

Last Update: 10/25/01  <u>Status:</u> Meet as necessary  Staff: Gail Bendixen/Chris Oliver	<b>Chair:</b> Stephanie Madsen Dennis Austin Jim Balsiger Kevin Duffy Dave Hanson Roy Hyder Richard Marasco
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### Fur Seal Committee

Last Update: 7/25/03  <u>Status:</u> Active  Staff: Bill Wilson	<b>Chair:</b> David Benson Evie Witten Anthony Mercurief Larry Cotter Paul MacGregor Aquilina Lestenkof Steve Minor
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### Halibut Charter IFQ Implementation

<u>Status:</u> Pending SOC submittal
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## NPFMC COMMITTEES AND WORKGROUPS

### IFQ Implementation Committee

<p><u>Status:</u> Reconstituted as shown (July 2003).</p> <p>Staff: Jane DiCosimo</p>	<p><b>Chair:</b> Jeff Stephan          Bob Alverson          Arne Fuglvog/Cora Crome          Dennis Hicks          Don Iverson          Don Lane</p>	<p>Gerry Merrigan          Kris Norosz          Paul Peyton          David Soma</p>
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### IRIU Technical Committee

<p>Appointed: 07/12/02</p> <p><u>Status:</u> Pending reconstitution</p> <p>Staff:          Jon McCracken          Marcus Hartley, Northern Econ.          Lauren Smoker, NOAA GC</p>	<p><b>Chair,</b> Dave Hanson          Michelle Ridgway          Susan Robinson          John Henderschedt          Donna Parker          Eric Olson          Greg Baker          Gerry Merrigan</p>	<p>Teresa Kandianis          Matt Doherty          Bill Orr          Ed Richardson          Dave Wood</p>
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### Magnuson-Stevens Act Reauthorization Committee

<p><u>Status:</u> Pending appointment of additional members.</p> <p>Staff: Chris Oliver</p>	<p><b>Chair:</b> Stephanie Madsen          Dennis Austin          David Benton          Kevin Duffy          Roy Hyder          John Bundy</p>
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### Non-Target Committee

<p>Appointed: 7/26/03</p> <p>Staff: Jane DiCosimo,          Sarah Gaichas, NMFS</p> <p>Updated 8/6/04</p>	<p><b>Chair:</b> Dave Benson          Jule Bonney          Karl Haflinger          Whit Sheard          Michelle Ridgway          Eric Olson          Lori Swanson          Dave Wood          Thorn Smith          Paul Spencer</p>
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**NPFMC COMMITTEES AND WORKGROUPS**

**Observer Advisory Committee**

Last update: February 2004  <u>Status:</u> Active  Staff: Chris Oliver/ Nicole Kimball	<b>Chair:</b> Joe Kyle LeeAnne Beres Julie Bonney Pete Risse Kim Dietrich [Alt: Gillian Stoker] John Gauvin Rocky Caldero	Tracey Mayhew Trevor McCabe Bob Mikol Kathy Robinson Susan Robinson Arni Thomson Jerry Bongen Brent Paine
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**Pacific Northwest Crab Industry Advisory Committee**

Last Update: 6/2/04  Staff: Diana Stram	<b>Chair:</b> Steve Minor Keith Colburn Lance Farr Phil Hanson Kevin Kaldestad Garry Loncon Gary Painter	Rob Rogers Clyde Sterling Gary Stewart Tom Suryan Vic Sheibert Arni Thomson, Secretary [non -voting]
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**Steller Sea Lion Mitigation Committee**

Appointed: 2/10/01 Updated: Jan 2004 Pending membership adjustment [formerly SSL RPA Committee; renamed at Feb 02 meeting)  Staff: Bill Wilson	<b>Chair:</b> Larry Cotter David Benson Jerry Bongen Julie Bonney Shane Capron Tony DeGange Doug DeMaster Steve Drage John Gauvin Sue Hills	John Iani Terry Leitzell Denby Lloyd Chuck McCallum Matt Moir Bob Small Beth Stewart Farron Wallace John Winther
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**U.S.-Russia International Committee**

<u>Status:</u> Pending reconstitution.  Staff: Chris Oliver	<b>Chair:</b> Stephanie Madsen Dennis Austin John Bundy Kevin Duffy CDR. Mike Cerne
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**VMS Committee**

Appointed: 06/02  <u>Status:</u> Idle, pending direction  Staff: Jane DiCosimo	<b>Chair,</b> Earl Krygier Al Burch Guy Holt	Bob Mikol Ed Page CDR Mike Cerne Lori Swanson
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DRAFT  
AP COMMITTEE REPORT

The AP Committee met on May 7, 2004 at the Windham Hotel, Seattle/Tacoma Airport, Seattle, Washington. Attending the meeting were Roy Hyder, Committee Chair, and Committee members Dennis Austin and Kevin Duffy.

The purpose of the meeting was to conduct a preliminary review of the organization and functionality of the Advisory Panel and formulate suggestions for Council consideration.

The Committee reviewed the Council's Policy on Advisory Panel Structure and Operations, dated December 13, 1988, as well as information from the other Councils describing their organization of advisory functions. The Committee members concur the North Pacific Management Council approach for obtaining participation of recognized experts from the fishing industry and related fields is the preferred model. None of the other Council organizational models were found to be attractive to the Committee. The other Councils' Advisory Panels tend to be species specific and usually involve a greater number of members.

The Committee identified several Advisory Panel issues that warranted discussion. Those areas of interest included the number of Advisory Panel members, attendance, voting, timing of the Advisory Panel Report to the Council, term limits, minority reports, and public testimony.

The Committee's suggestions for consideration by the Council are reflected in the following draft proposal for changes to the Policy on Advisory Panel Structure and Operations. Current language to be deleted is bracketed [], new language to be added is underlined, and discussion comments are in bold typeface. Discussion comments are informational only and are not intended to be included in the Policy.

AP Policy adopted by Council in 1988 follows:

NORTH PACIFIC FISHERY MANAGEMENT COUNCIL  
Policy on Advisory Panel Structure and Operations\*

The North Pacific Fishery Management Council appoints an Advisory Panel of recognized experts from the fishing industry and several related fields.

Recognizing that to best serve the Council the AP should represent a variety of gear types, industry and related interests as well as a spread of geographic regions of Alaska and the Pacific Northwest having major interest in the fisheries off Alaska; and Recognizing that the Council relies on the AP for comprehensive industry advice on how various fishery management alternatives will affect the industry and local economies, on potential conflicts between user groups of a given fishery resource or area, and on the extent to which the United States will utilize resources managed by the Council's fishery management plans; and

Recognizing that gear conflicts and allocations will be the issue of greatest concern for the next few years.

The Council approves the following with respect to its Advisory Panel's structure and operations:

Size

The AP will consist of 20 members [(increased in 1991 and 1992 to 22)]. However, the Council will not necessarily keep all seats filled. This arrangement should allow sufficient flexibility in funding so the

Council can invite as necessary other individuals with particular expertise to work with the AP on an ad hoc basis.

**Discussion:** The Committee discussed membership at considerable length. The Committee concurs that AP representation for the three states should continue to be in the same proportion as the voting membership of the Council from the states. The Committee recommends AP membership not exceed 20, recognizing that this actually equates to a reduction from 23. The AP membership of 20 members approved in 1988 was increased by the Council in 1991 to 21 and increased again in 1992 to a total of 22. Additionally, a member was later added for observer representation resulting in a total of 23. Recent action by the Council has reduced the membership back to 20.

The Council looked at AP membership from a low of 15 to the recommended membership of 20, considering the issue of proportionality with each combination. One proposal considered to provide further reduction and continue proportionality between the states was an AP membership of 17 with Alaska having 10 members, Washington 5 members, and Oregon 2 members.

#### Qualifications

The Council will give highest priority to the following considerations when selecting AP members:

- (1) Of paramount importance is the demonstrated ability of the candidate to be objective and to consider all aspects of an issue.
- (2) The AP members should be of top quality and caliber and be committed to full and active participation for each meeting during their term.
- (3) The candidate should be considered because of the experience he/she brings to the Council rather than his/her political clout or connection.
- (4) The candidate should be an active, involved member of his/her community and business to ensure the best and most pertinent input into the Council and likewise be responsible and diligent in reporting Council decisions and concerns back to his/her community/business.
- (5) The AP membership should represent a broad geographic spread both for Alaska and the Pacific Northwest. Representation for the three states should be in the same proportions as those of the voting membership of the Council. However, recognizing that issues and priorities will change, the Council cautions that no seat is reserved for a particular area.
- (6) The AP membership should represent a variety of interests within the fishing industry and other related fields. While it is hoped that major gear types from the harvesting sector will be broadly represented, as with geographic representation, no particular seat is guaranteed to a gear type or fishery.
- (7) In addition to the above mentioned interests, the 1 will include representatives having an interest in recreational fishing, environmental concerns, and consumer/marketing issues.

Note: It is expected that as the issues and concerns of the Council change and evolve so, too, will the profile of the membership of the AP.



## Terms

[To allow maximum flexibility in making appointments,] AP members will serve for [one]three-year terms beginning with the first meeting each calendar year. All members will be appointed by and serve at the pleasure of the Council and may be reappointed to two subsequent consecutive terms. Appointments will be staggered to provide for the appointment of 1/3 of the membership of the AP each year. Persons wishing to serve on the Advisory Panel may submit their names with a short resume to the Executive Director who will keep for the calendar year a list of candidates at the Council headquarters. Resumes and requests to serve will not be retained after the annual appointment process. The Council may use this list of candidates in choosing Panel members to fill full-year terms or interim vacancies, but may also solicit individuals not on the list if a particular combination of experience and expertise is deemed desirable. The Council Chairman is authorized to remove members from the Panel and to fill interim vacancies on the AP subject to confirmation by the Council at the next regular meeting. Interim appointments are for the remaining unexpired term of the vacancy.

**Discussion: The Committee's consideration of term limits balanced the value of new membership resulting from term limits with the benefit of retaining the corporate knowledge of experienced members of the AP. It is the intent of the Committee that the term limits apply to three consecutive terms. If an AP member serves one or more terms and takes a break of at least one term, then that member would be eligible for reappointment for another three consecutive terms. It is the Committee's recommendation that the above-referenced rule changes shall apply with appointments of January 2005.**

Members of the Panel serve without compensation. They may be paid their actual expenses for travel and per diem incurred in the performance of their duties during the days in which the panel is in session[, except for t]. The chairman, [or] vice-chairman or the AP member designated to report to the Council may be paid expenses for additional days when necessary and approved by the Council chair. Security clearances for Panel members are requested as necessary.

## Operations

The Chairman and Vice-Chairman of the AP are nominated for one-year terms by the Panel from among its members and are confirmed by the Council.

The Panel meets as a whole, or in part, at the request of the Chairman of the Panel with approval of the Chairman of the Council, as often as necessary to fulfill the Panel's responsibilities, taking into consideration time and budget constraints. Panel members are expected to attend all meetings and participate fully at these meetings including voting on each issue. [and p] Poor attendance will be cause for a member being removed. Generally, acceptable absences will be the result of or involve personal emergencies or unavoidable fishery related conflicts.

In addition, the Panel, or members thereof will attend Council meetings at the request of the Council Chairman to advise the Council on particular fisheries problems. Panel members will also attend public hearings on Council-related activities, as requested by the Council Chairman. Expenses will be approved for any such attendance requested by the Council Chairman.

The Panel will set up such workgroups as the Chairman of the Panel and the Council deem necessary to carry out the Panel's duties. Additional members outside the Panel may be added to these workgroups as deemed appropriate by the Council Chairman.

The Council or the Council Chairman may assign the agenda topics for the Advisory Panel to discuss at its meetings. These topics will not normally include all items on the Council's agenda, but the AP may consider any topic or issue it deems important to bring to the Council's attention, time permitting. The panel members should be given sufficient advance notice of these topics to allow adequate preparation before the meeting.

The panel is expected to conduct meetings in a timely fashion with the objective of presenting AP recommendations to the Council consistent with the Council's order of business. Generally, the panel should utilize Council procedures limiting the time allowed for public testimony and questions by AP members.

The Advisory Panel Chairman or designee will be responsible for reporting the Panel's recommendations to the Council. This report should focus on the [frill] full discussion of the pros and cons of the issues in addition to the results of any vote that was taken, including minority reports which are signed by more than one member and submitted in writing. All minority reports consistent with the above standard shall be included in the AP report to the Council.

The Executive Director of the Council shall, upon request of the Chairman of the Panel, provide such staff and other support as the Council considers necessary for Panel activities, within budgetary limitations.

**DRAFT NPFMC THREE-MEETING OUTLOOK - updated 9/30/04**

October 4, 2004 Sitka, Alaska	December 6, 2004 Anchorage, Alaska	February 7, 2005 Seattle, Washington
Halibut Subsistence Changes: <i>Initial Review</i>	Halibut Subsistence Changes: <i>Final Action</i>	
CDQ Eligibility Amendments: <i>Report</i>	Review Crab Rationalization proposed rule	
CDQ Management of Reserves: <i>Status Report</i>		CDQ Management of Reserves: <i>Initial Review (T)</i>
IFQ Program changes: <i>Initial Review</i>	IFQ Program changes: <i>Final Action</i>	
GOA Rockfish Demonstration: <i>Refine Alternatives</i>	GOA Rockfish Demonstration: <i>Preliminary Review (T)</i>	GOA Rockfish Demonstration: <i>Initial Review (T)</i>
GOA Rationalization: <i>Review Progress/Refine Alternatives</i>	GOA Rationalization: <i>Action as necessary</i>	GOA Rationalization: <i>Action as necessary</i>
HAPC: <i>Initial review</i> EFH: <i>Receive CIE report, review comments; action as necessary</i>	HAPC: <i>Action as necessary</i> EFH: <i>Action as necessary</i>	HAPC: <i>Final Action</i> EFH: <i>Final Action</i>
Crab SAFE Report: <i>Review</i> Groundfish FMP Updates: <i>Final Action</i>		
Flatfish IRIU Trailing Amendment 80A & 80B: <i>Review discussion papers and progress</i>	Flatfish IRIU Trailing Amendment 80A & 80B: <i>Preliminary Review (T)</i>	Flatfish IRIU Trailing Am 80A & 80B: <i>Initial Review</i>
AI Pollock ICA: Review Discussion Paper	Observer Program: <i>Initial Review (T)</i>	Observer Program: <i>Final Action (T)</i>
Rockfish Management: <i>Review plan for discussion paper</i>	Rockfish Management: <i>Review Progress</i>	Rockfish Management: <i>Review Discussion Paper</i>
Protected Species Issues: <i>Report/Updates</i>	AI Special Management Area: <i>Review initial discussion paper</i>	AI Special Management Area: <i>Review Discussion paper</i>
Scallop LLP and FMP update: <i>Final Action (T)</i>		
Groundfish Specifications and SAFE: <i>Initial Review</i>	Groundfish Specifications and SAFE: <i>Final Action</i>	
Advisory Panel Structure: <i>Approve new policy</i>		

TAC - Total Allowable Catch  
BSAI - Bering Sea and Aleutian Islands  
IFQ - Individual Fishing Quota  
AFA - American Fisheries Act  
HAPC - Habitat Areas of Particular Concern  
LLP - License Limitation Program  
PSC - Prohibited Species Catch

MSA - Magnuson Stevens Act  
GOA - Gulf of Alaska  
SSL - Steller Sea Lion  
VIP - Vessel Incentive Program  
SEIS - Supplemental Environmental Impact Statement  
CDQ - Community Development Quota  
IRIU - Improved Retention/Improved Utilization

SAFE - Stock assessment and fishery evaluation  
VMS - Vessel Monitoring System  
CV - Catcher Vessel CP- Catcher Processor  
SSC - Scientific & Statistical Committee  
FMP - Fishery Management Plan  
DPSEIS - Draft Programmatic Groundfish SEIS  
(T) Tentatively scheduled

**Council Project Summary Updated September 29, 2004**

<b>Mandated Actions</b>	<b>Projected Weeks</b>	<b>Council/ NMFS %</b>	<b>Comments</b>
1 Programmatic Groundfish SEIS (revision)	0	20/80	Discuss schedule to initiate analysis of priorities in Oct (Diana E)
2 Groundfish FMP Updates	2	90/10	Final Action in Oct. (Diana E.)
3 EFH EIS	?	20/80	CIE review in Oct; Final action in February (David)
4 HAPC Designation	8	50/50	Initial Review in Oct; Final action in February (Cathy/NMFS)
5 Crab FMP EIS	2	50/50	Proposed rule being drafted (Mark)
6 Aleutian Islands Pollock Allocation	2	50/50	Being prepared for Secretarial review (Bill/NMFS)
7 GOA Rockfish Demonstration Program	10	80/20	Refine alternatives in Oct (Mark)

<b>Council Priorities</b>			
8 GOA Rationalization	?	90/10	Major project (Jane,Mark,Nicole, Elaine, contractors)
9 IR/IU flatfish adjustments (Am 79)	0	80/20	Amendment 79 being prepared for Secretarial review
10 IR/IU flatfish trailing amendments (Am 80)	12	80/20	Progress Report on Am 80 in Oct (Jon /contract help)
11 SR/RE retention	4	80/20	Not started. Note: DSR Retention being prepared for SOC. (Jane/NMFS)
12 Halibut Charter IFQ	0	90/10	Being prepared for Secretarial Review (Jane/NMFS)
13 Non-target (other rockfish, other flatfish, other species) development	?	60/40	Committee report in October (Jane/NMFS).
14 Rockfish management discussion paper	?	20/80	Staff report in October (Jane/NMFS)
15 Observer Program (fee and deployment mechanism)	10	80/20	Initial Review in December/February (Nicole/Chris)

<b>Other Projects Previously Tasked</b>			
16 BSAI Salmon Bycatch Discussion paper	?	?	Pending prioritization
17 IFQ Regulatory Changes (medical, hired skipper, check-in, blocks, QS categories, 4c&4D )	3	90/10	Initial review in October (NMFS/Jane/Daina E.)
18 Repeal of VIP	2	10/90	Delayed (NMFS/Jane)
19 GOA Salmon and Crab Bycatch Controls	10	80/20	Incorporated into GOA Rationalization EIS (Diana S./Cathy/ADF&G)
20 Opilio VIP	2	50/50	Not started -Pending action on existing VIP
21 Catch/bycatch disclosure (vessel level)	2	70/30	Discussion paper - Postponed

**Other Projects Previously Tasked (Continued)**

22	Scoping paper on fee/loan program for IFQ Charter (NMFS?)	1	10/90	Pending SOC review of program (NMFS)
23	Groundfish overfishing definitions	?	10/90	FR notice on NS 1 forthcoming
24	SSL Trailing Amendment (GOA changes)	0	30/70	Secretarial Review (Bill)
25	Subsistence halibut amendment	3	90/10	Initial Review in October (Jane)
26	AFA s/b caps to quotas and trawl LLP recency	10	80/20	Pending further Council direction
27	Charter IFQ Community Set-Aside analysis	6	90/10	Awaiting Secretarial Approval (Nicole)
28	Industry proposal for pollock bycatch	?	90/10	Pending proposal and Council Direction
29	Scallop LLP revision and FMP update	4	80/20	Final Review in October (Diana S)
30	Crab Overfishing definition revision	?	10/90	Initial review in June 05 (NMFS/ADF&G/Diana S)
31	CDQ eligible communities	?	80/20	Status report in Oct. Possible Legislation (Nicole)
32	CDQ Amendment 71 (a) Investment in non-fisheries	0	80/20	Being prepared for Secretarial Review (Nicole)
33	CDQ Amendment 71 (b) Oversight and Allocation	8	50/50	Initial Review in 2005 (NMFS/Nicole)
34	CDQ quota transfers and alternative plans	0	90/10	Being prepared for Secretarial Review (NMFS/Nicole)
35	CDQ: Management of CDQ Reserves	1	10/90	Status report in Oct. Initial Review in Feb? (NMFS/Nicole)
36	Aleutian Islands Special Management Area	10	90/10	Discussion paper in December (Diana E./David)

**Marine Mammal/Seabird Issues**

Trawl 3rd wire issue			Update in October (Bill)
Fur Seal Committee			Update in October (Bill)
Sea Otter Listing			Update in October (Bill)
Northern Right Whale - designate critical habitat?			Update in October (Bill)
EFP for Seabird avoidance with weighted groundlines			Council review of EFP application in June (Bill)
SSL research abstracts compendium			Summary prepared, awaiting direction on distribution (Bill)
SSL Mitigation Committee (re: adjustments for AI pollock fishery)			Update in October (Bill)

## Draft AI Discussion Paper Outline

**Question: Does the AI area merit area-specific management, and if so, what form should that management take?**

- I. Introduction
- II. Are the AI a unique area compared to the EBS (and GOA)?
  - A. Biological/physical
    - fish stocks
    - seabirds/marine mammals
    - unique oceanographical features
    - ecosystem interactions
  - B. Socioeconomic
    - communities
    - fishing activities/participants
- III. What are the AI species that are not easily addressed in the current management framework, and may benefit from AI-specific management?
  - A. P cod
  - B. Rockfish
  - C. SSL
  - D. Corals
  - E. Ecosystem
- IV. Management Options
  - A. Management context – history of BSAI/GOA management areas
    - how/why did the current AI subarea develop
  - B. Special management area within BSAI FMP
    - what would SMA mean? Criteria
    - how would interact with FMP, regulations
    - evaluate effectiveness for species listed in Section II
  - C. Separate FMP
    - difficulties of separating out FMP/disruption of existing regulations
    - advantages of totally separate management
    - evaluate effectiveness for species listed in Section II
  - D. FEP, with additional management measures in BSAI FMP
    - focus on ecosystem needs, modify FMP accordingly
    - evaluate effectiveness for species listed in Section II
- V. Conclusions

## Workplan for Implementing the Groundfish Management Policy

The list below identifies six priority areas for implementing the groundfish management policy, in no particular order of importance, and sets specific priorities within the general priorities.

### 1. Protection of Habitat

- a. complete EFH action as scheduled
- b. recommend to NOAA Fisheries increased mapping of benthic environment
- c. develop and adopt definitions of MPAs, marine reserves, etc.
- d. review all existing closures to see if these areas qualify for MPAs under established criteria
- e. evaluate effectiveness of existing closures

### 2. Bycatch Reduction

- a. complete rationalization of GOA fisheries
- b. complete rationalization of BSAI non-pollock fisheries
- c. explore incentive-based bycatch reduction programs
- d. explore mortality rate-based approach to setting PSC limits
- e. consider new management strategies to reduce incidental rockfish bycatch and discards

### 3. Protection of Steller Sea Lions

- a. continue to participate in development of mitigation measures to protect SSL including development of an EIS and participation in the ESA jeopardy consultation process
- b. recommend to NOAA Fisheries and participate in reconsideration of SSL critical habitat

### 4. Prevent Overfishing

- a. continue to participate in the development of "lumping and splitting" criteria
- b. consider new harvest strategies for rockfish
- c. set TAC at or < ABC

### 5. Ecosystem Management

- a. revisit the calculation of OY caps
- b. recommend to NOAA Fisheries and participate in the development and implementation of ecosystem indicators as part of stock assessment process

### 6. Improve Data Quality and Management

- a. expand or modify observer coverage and sampling methods based on scientific data and compliance needs
- b. develop programs for economic data collection that aggregate data
- c. modify VMS to incorporate new technology and system providers





Analytical staff scheduling projected through the February 2005 meeting (as of October 1, 2004).

Analytical Staff	Calendar Weeks	Work Weeks Already Committed	Leave Time	Committee & Other Meetings	Council Meetings & Preparation	"Administrative" Overhead*	Total Committed	Available for new projects
<b>David Witherell, Deputy Dir</b> Administrative EFH and MPAs National Meeting Coordination Special Projects	18 weeks	5 weeks	2 weeks	2 weeks National workshop media training FEP workshop	4 weeks	5 weeks	18 weeks	0 weeks
<b>Mark Fina, Sr. Economist</b> GOA Rationalization GOA Rockfish Project General Oversight	18 weeks	8 weeks	2 weeks	1 week media training	4 weeks	3 weeks	18 weeks	0 weeks
<b>Jon McCracken, Economist</b> Am. 80 IRIU Misc. economic assistance	18 weeks	8 weeks	2 weeks	0 weeks	4 weeks	1 week	15 weeks	3 weeks
<b>Jim Richardson, Economist</b> GOA Rationalization/EIS Misc. economic assistance	18 weeks	12 weeks	1 week	0 weeks	3 weeks	1 week	16 weeks	2 weeks
<b>Elaine Dinneford, Data Analyst</b> Misc Data Support AKFIN	18 weeks	13 weeks	2 weeks	0 weeks	2 weeks	1 week	18 weeks	0 weeks
<b>Jane DiCosimo, Sr. Plan Coord</b> GOA Rationalization IFQ Issues Non-target and Rockfish Issues Susbistence Issues Groundfish Issues	18 weeks	7 weeks	2 weeks	3 weeks Plan Team National workshops Rockfish/non target BOF/Protocol media training	4 weeks	2 weeks	18 weeks	0 weeks
<b>Diana Stram, Plan Coordinator</b> GOA Salmon/Crab Bycatch GOA Rockfish Project Am 80 IRIU	18 weeks	9 weeks	1 week	2 weeks Plan Teams Crab Overfishing	4 weeks	2 weeks	18 weeks	0 weeks
<b>Bill Wilson, Protect Species</b> Protected species issues Research Summaries	18 weeks	7 weeks	1 week	3 weeks SSL & Fur Seal AFS Meeting	4 weeks	3 weeks	18 weeks	0 weeks
<b>Diana Evans, NEPA Specialist</b> AI Special Management NEPA assistance	18 weeks	8 weeks	2 weeks	0 weeks Ecosystem	4 weeks	1 week	13 weeks	3 weeks
<b>Cathy Coon, GIS Specialist</b> HAPC EA GOA Salmon/Crab Bycatch GIS Support	18 weeks	6 weeks	2 weeks	0 weeks	4 weeks	2 weeks	14 weeks	4 weeks
<b>Nicole Kimball, Fisheries Analyst</b> GOA Community Provisions CDQ Projects Observer Program Analysis GOA Rationalization	18 weeks	8 weeks	1 week	1 week Social Science mtg. GOA Community	4 weeks	2 weeks	16 weeks	2 weeks

\* "Administrative" overhead = approximate % of time for phone calls, staff meeting, teleconferences, correspondence, public liaison, etc. (conservative estimate)

# STATE OF ALASKA

AGENDA D-4(h)  
OCTOBER 2004

FRANK H. MURKOWSKI  
GOVERNOR

## DEPARTMENT OF FISH AND GAME OFFICE OF THE COMMISSIONER

P.O. BOX 25526  
JUNEAU, AK 99802-5526  
PHONE: (907) 465-4100  
FAX: (907) 465-2332

September 14, 2004

RECEIVED  
SEP 17 2004

N.P.F.M.C.

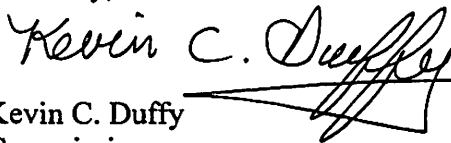
Mr. Chris Oliver  
Executive Director  
North Pacific Fishery Management Council  
605 West 4th Avenue, Suite 306  
Anchorage, AK 99510-2252

Dear Mr. Oliver:

I would like to nominate Mr. Nick Sagalkin for membership to the Council's Gulf of Alaska Groundfish Plan Team. Nick is the recently-appointed shellfish/groundfish Area Management Biologist for the Alaska Department of Fish and Game (ADF&G), Commercial Fisheries Division in Kodiak. Nick is the project leader for the state's multi-species trawl assessment survey in the Kodiak, Chignik and Alaska Peninsula areas, and manages groundfish fisheries in these areas. With the recent departure of Mike Ruccio, there is a vacancy on the Plan Team, and we here at ADF&G feel that Nick would be an ideal replacement.

I appreciate your consideration of our nomination of Nick Sagalkin for membership to the Gulf of Alaska Groundfish Plan Team. A copy of his curriculum vitae is enclosed.

Sincerely,



Kevin C. Duffy  
Commissioner

Enclosure

cc: Doug Mecum, Director, Commercial Fisheries Division, ADF&G  
Denby Lloyd, Regional Supervisor, Region IV, ADF&G  
Wayne Donaldson, Regional Management Biologist, Region IV, ADF&G

## Nicholas H. Sagalkin

211 Mission Road  
Kodiak, Alaska 99615

(907) 486-1848 *work*

(907) 486-2709 *home*

nick\_sagalkin@fishgame.state.ak.us

### ***Education:***

- M.S. in Wildlife and Fisheries, West Virginia University, 1994
- B.S. Magna Cum Laude, in Environmental Biology, SUNY - College of Environmental Science and Forestry, 1992

### ***Work Experience:***

- **Finfish Research Biologist**, ADF&G Kodiak. 7/98 to present. Salary \$4,400/mo.  
Supervisor: Steve Honnold. (907) 486-1873  
Specific duties: Oversee research projects pertaining to commercial fisheries in the Kodiak Island area. Current field projects include juvenile salmon assessments at Frazer and Karluk Lakes and adult salmon assessments at Frazer Lake. New projects include developing remote video to enumerate escapement and research on marine derived nutrients in Karluk Lake. Past projects include habitat assessment at Upper Station and a test fishery on salmon movement. Duties include all hiring, supervision, budgeting, data oversight, analysis, and report writing. Other current research projects include salmon forecasting, escapement goal evaluations, and assessment of sockeye salmon freshwater productivity. Duties associated with this research include report writing, presentation of findings before scientific groups and regulatory agencies, and make recommendations.
- **Assistant Biometrician**, ADF&G Kodiak. 4/97 to 7/98. Salary \$3,428/mo.  
Supervisor: Ivan Vining (907) 486-1861  
Specific duties: Data analysis for Westward Regional Alaskan fisheries projects. Duties included but were not limited to the following: analysis of scallop observer data; estimating crab and groundfish bycatch, scallop discards; analysis of gear selectivity on Bear River sockeye salmon; and development of inseason reporting worksheets for the Bristol Bay red king crab season. Helped with the inseason management of the Bristol Bay red king crab season.
- **Fishery Biologist I**, ADF&G Dutch Harbor. 5/96 to 4/97. Salary \$3,476/mo.  
Supervisor: Rance Morrison (907) 581-1239  
Specific duties: Developed spreadsheet for the analysis of inseason reporting data. Coordinated dockside sampling for shellfish stocks in the Bering Sea, Bristol Bay, and Aleutian Islands fisheries. Presented at the Board of Fisheries. Authored reports.
- **Fish Technician II**, ADF&G Juneau Regional Office. 4/96 to 5/96. Salary ~\$2,000/mo.  
Specific duties: Maintenance and operation of Sitkoh Creek weir. Duties included fish identification, measuring lengths and dissecting otoliths. Special projects included tagging and tracking cutthroat trout.
- **Fish Technician II**, ADF&G Juneau Regional Office. 12/95 to 3/96. Salary ~\$2,000/mo.  
Supervisor: Dave Gaudett (907) 465-6137  
Specific duties: Consolidate tagging data from Pacific NW salmon stocks of concern. Construct programs in SAS. Analyze stream of origin.

- **Fish Technician II**, ADF&G State Tagging Lab, Juneau. 6/95 to 4/96.  
Specific duties: Located coded wire tags in salmon heads. Deciphered code on tags. Used specialized laboratory equipment. Operated salmon weir in remote field camp. Identified salmon species, sex, measured length, and took scales.
- **Volunteer**, USFS Forest Sciences Lab, Juneau. 6/95.  
Specific duties: Helped locate winter wren nests and identify nesting activity. Located experimental nests and identified predation types. Mapped winter wren territories using song tapes and watching bird behavior.
- **Environmental Consultant**, Resource Management and Research, WV. 8/94 to 10/94.  
Specific duties: Reviewed incoming hydropower entertainment field data for quality control. Summarized entertainment density and costs based on flow and fish data. Performed statistical analysis of fish mortality in relation to turbine positions.
- **Silviculture Research Technician**, WV Univ. 9/94 to 11/94.  
Specific duties: Surveyed study plots using survey laser. Identified tree spp. and measured canopy characteristics (e.g. canopy height).
- **Research Assistant in Fisheries**, WV Univ. 8/92 to 8/94.  
Graduate Advisor: Dr. Perry  
Specific duties: Thesis research consisted of two projects: a validation study of instream flow habitat modeling as a predictor of smallmouth bass standing stock and the second an analysis of smallmouth bass population dynamics. Supervised collection of habitat data. Analyzed population data, modeled stream habitat, and interpreted results.
- **Research Assistant**, Aquatic Ecology Laboratory, Ohio State Univ. 5/92 to 8/92.  
Supervisor: Roy Stein/ John Dettmers  
Specific duties: Collected zooplankton and phytoplankton from enclosure experiments on two Ohio lakes. Identified and measured zooplankton and ichthyoplankton.
- **Field Technician**, SUNY-ESF Onondaga Lake Project. 5/91 to 10/91.  
Supervisor: Dr. Ringler/ Dr. Danehy  
Specific duties: Conducted research on both lake and stream components. Researched *Centrarchid* nesting success in Onondaga Lake and yellow perch diets. Stream work involved electroshocking and stream classification. Sorted and identified macrobenthic samples to genus including the family *Chironomidae*.
- **Technician**, Albert Powell State Trout Hatchery. 5/90 to 8/90.  
Specific duties: General hatchery maintenance. Assisted biologists with field work, including use of boat electroshockers, trap nets and gill nets.

***Special Skills:***

- Completed U.S.F.W. instream flow training courses IF200 and IF201.
- Completed ADF&G Trooper training.
- Certified in standard first aid and CPR.
- Graduate level statistics classes: Statistical Methods I, Statistical Methods II, Applied Regression Analysis, Quantitative Ecology, Applied Multivariate Analysis.

**Publications:**

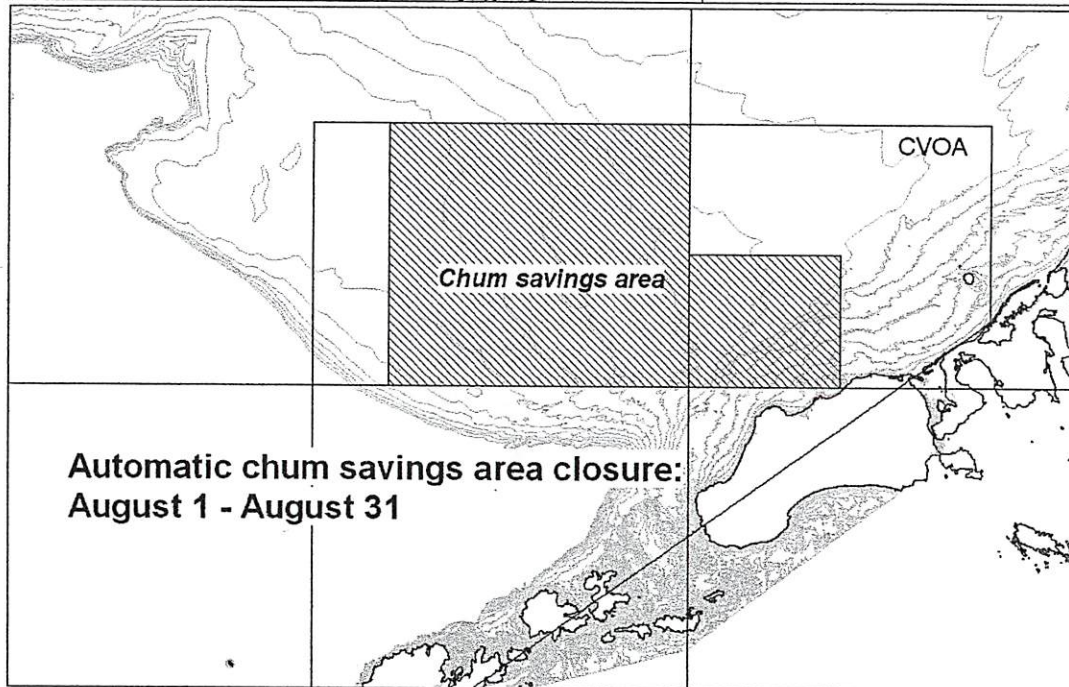
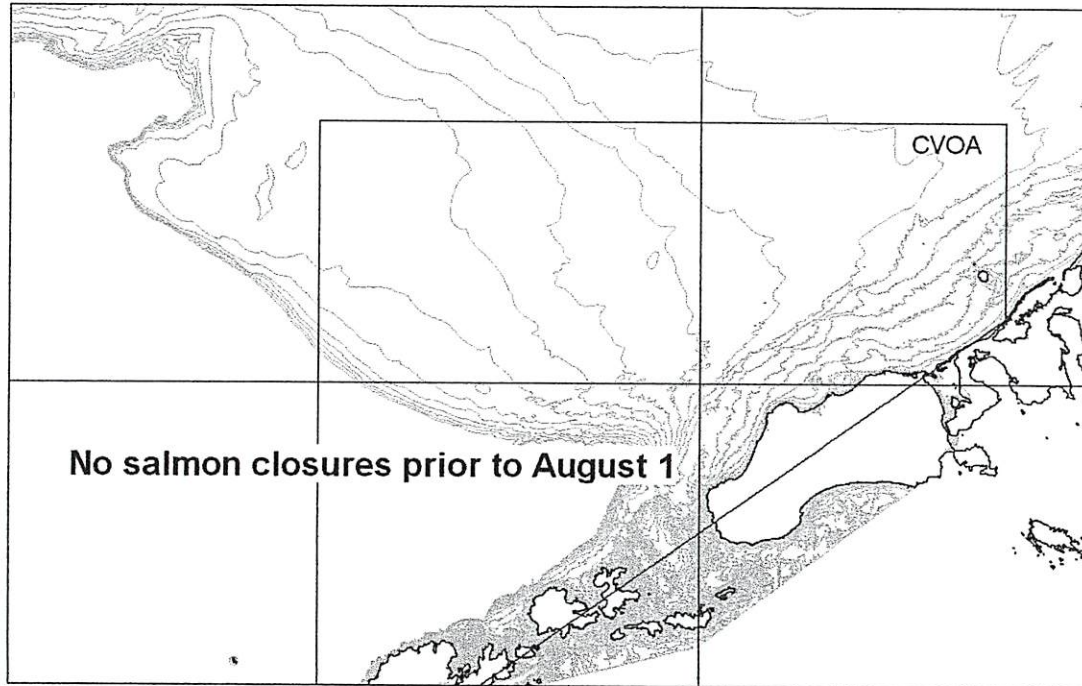
- Sagalkin, N. 1994. Population Dynamics and Habitat of Smallmouth Bass (*Micropterus dolomieu*) in the South Branch of the Potomac River, West Virginia. Masters Thesis. West Virginia University.
- Gaudet, D.M. and N. Sagalkin. 1996. Age composition of chinook salmon in Southeast Alaska troll fisheries, 1982 – 1995. Alaska Department of Fish and Game, Juneau. RIR 1J96-22.
- Morrison, R.M., R.K. Gish, and N. H. Sagalkin. 1997. Annual management report for the shellfish fisheries of the Bering Sea. Alaska Department of Fish and Game, Dutch Harbor. RIR 4K97-41.
- Sagalkin, N. 1997. Report to the Alaska board of fisheries on the 1996 Bering Sea snails. RIR 4K97-12.
- Swanton, C.O. and N.H. Sagalkin. 1997. Effects of the minimum mesh size regulation on production of Bear River late run sockeye salmon. Alaska Department of Fish and Game, Kodiak. RIR 4K97-55.
- Barnhart, J. P. and N.H. Sagalkin. 1998. A summary of data collected by scallop observers from the 1996/97 commercial scallop fishery in Alaska's Westward region. Alaska Department of Fish and Game, Kodiak. RIR 4K98-38.
- Sagalkin, N.S. 1998. Alaska surf clam survey in the eastern Bering Sea and along the Alaska Peninsula, 1995: with a review of previous surveys and management implications. Alaska Department of Fish and Game, Kodiak. RIR 4K98-27
- Sagalkin, N.S. 1999. Frazer Lake fish pass sockeye salmon smolt and adult research, 1997 and 1998. Alaska Department of Fish and Game, Kodiak. RIR 4K99-59.
- Coggins, L. and N.H. Sagalkin. 1999. Exxon Valdez Oil Spill Restoration Project Final Report. Akalura Lake sockeye salmon restoration. Restoration Project 97251-CLO.
- Sagalkin, N.H. and C.O. Swanton. 1999. The Moser-Olga Bay test fishery: research, historical perspective, and management importance. Alaska Department of Fish and Game, Kodiak, RIR 4K00-29.
- Sagalkin, N.H. and P.A. Nelson. 2000. Postseason sockeye and chinook salmon estimates for the Karluk and Ayakulik Rivers and Dog Salmon Creek. Alaska Department of Fish and Game, Kodiak, RIR 4K00-45.
- Honnold, S.G., and N.H. Sagalkin. 2001. A review of limnology and fishery data and a sockeye salmon escapement goal evaluation for Saltery Lake on Kodiak Island. Alaska Dept. of Fish and Game, Commercial Fisheries Division, Regional Information Report 4K01-37. Kodiak.
- Sagalkin, N.H. 2003. Evaluation of sockeye salmon smolt population estimate bias from single-site mark-recapture experiments. Alaska Department of Fish and Game, Commercial Fisheries Division, Kodiak, RIR 4K03-40.
- Sweetman, J.N., Honnold, S.G., Sagalkin, N., and Finnery, B.P. *in press*. Complex trophic interactions within zooplankton communities and implications for sockeye salmon production in Alaskan salmon nursery lakes.
- Sagalkin, N.H. *in press*. A sockeye salmon escapement goal evaluation for Frazer Lake. Alaska Dept. of Fish and Game, Commercial Fisheries Division, Regional Information Report 4K01-XX. Kodiak.
- Sagalkin, N.H. *in press*. A Review of Limnology and Fishery Data and a Sockeye Salmon Escapement Goal Evaluation for South Olga Lakes (Upper Station Weir). Alaska Dept. of Fish and Game, Commercial Fisheries Division, Regional Information Report 4K01-XX. Kodiak.

**PUBLIC TESTIMONY SIGN-UP SHEET FOR  
AGENDA ITEM D-4 Staff Tasking**

	NAME (PLEASE PRINT)	AFFILIATION
6	Heather Mc Cully	CBSTA
7	KARL HAFLINGER	POLLOCK INTERCOOP
8	Brent Paine/Joe Sullivan	UCB <del> </del> <del> </del>
9	Frank Kelly	City of Lunenburg
10	SANDRA MALER	ALEUT ENTERPRISE CORP.
11	Beth Stewart	AEB
12	GLENN REED	RSPA
13	Dorothy Parker	HSCC
14	Paul MacGregor	At-Sea Processors.
15		
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NOTE to persons providing oral or written testimony to the Council: Section 307(1)(I) of the Magnuson-Stevens Fishery Conservation and Management Act prohibits any person "to knowingly and willfully submit to a Council, the Secretary, or the Governor of a State false information (including, but not limited to, false information regarding the capacity and extent to which a United State fish processor, on an annual basis, will process a portion of the optimum yield of a fishery that will be harvested by fishing vessels of the United States) regarding any matter that the Council, Secretary, or Governor is considering in the course of carrying out this Act.





Karl Haflinger  
Pub: Test 124  
10-11-04 2:55p



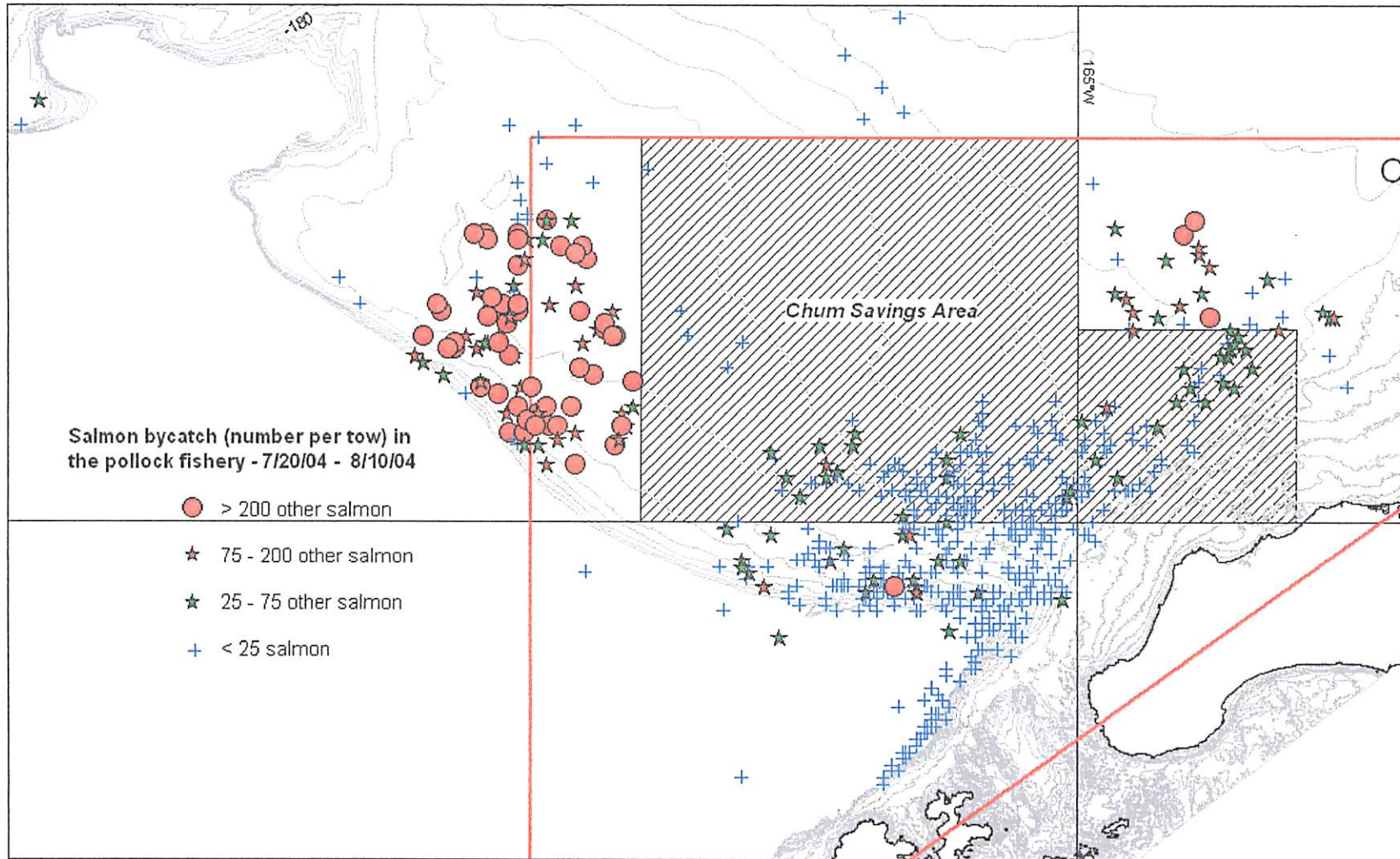
# Chum and chinook bycatch in week preceding and week following Chum Salmon Savings area closure on 8/1

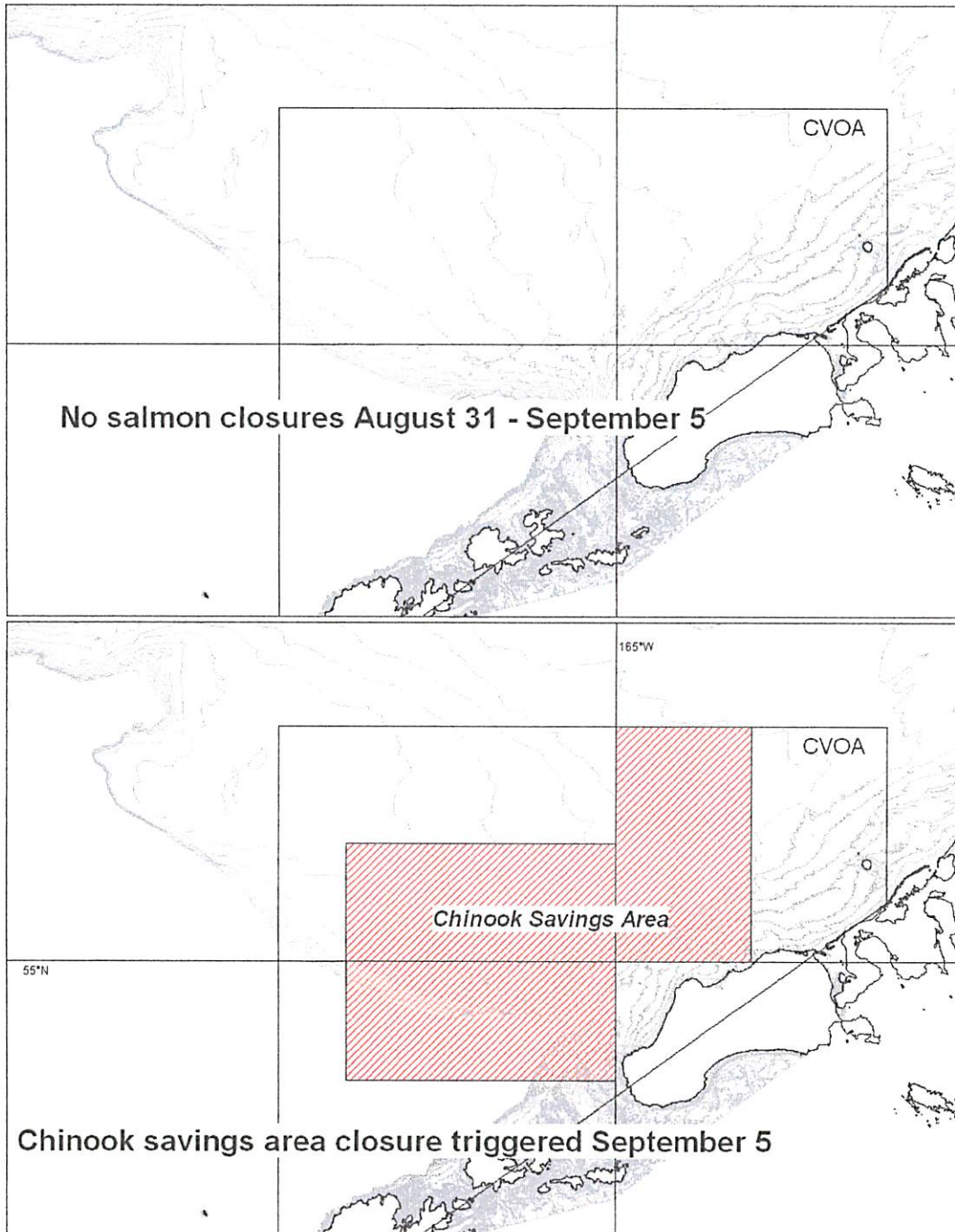
All areas open

Trip start	Pollock (mt)	Other Salmon (N)	Chinook (N)
7/25/04	4,096	92	4
7/26/04	4,278	80	4
7/27/04	3,205	230	8
7/28/04	4,708	416	5
7/29/04	4,019	239	8
7/30/04	3,139	735	17
7/31/04	4,090	994	13
8/1/04	4,300	3,589	23
8/2/04	2,515	2,091	18
8/3/04	5,009	10,154	42
8/4/04	3,536	7,535	64
8/5/04	2,966	5,699	24
8/6/04	4,348	3,040	56
8/7/04	4,466	1,971	45

Chum area  
closed

# Chum bycatch inside and outside of the chum savings area





Chum and chinook bycatch from shoreside catcher vessels before and after reopening chum savings area on 8/31 and closing chinook area on 9/5.

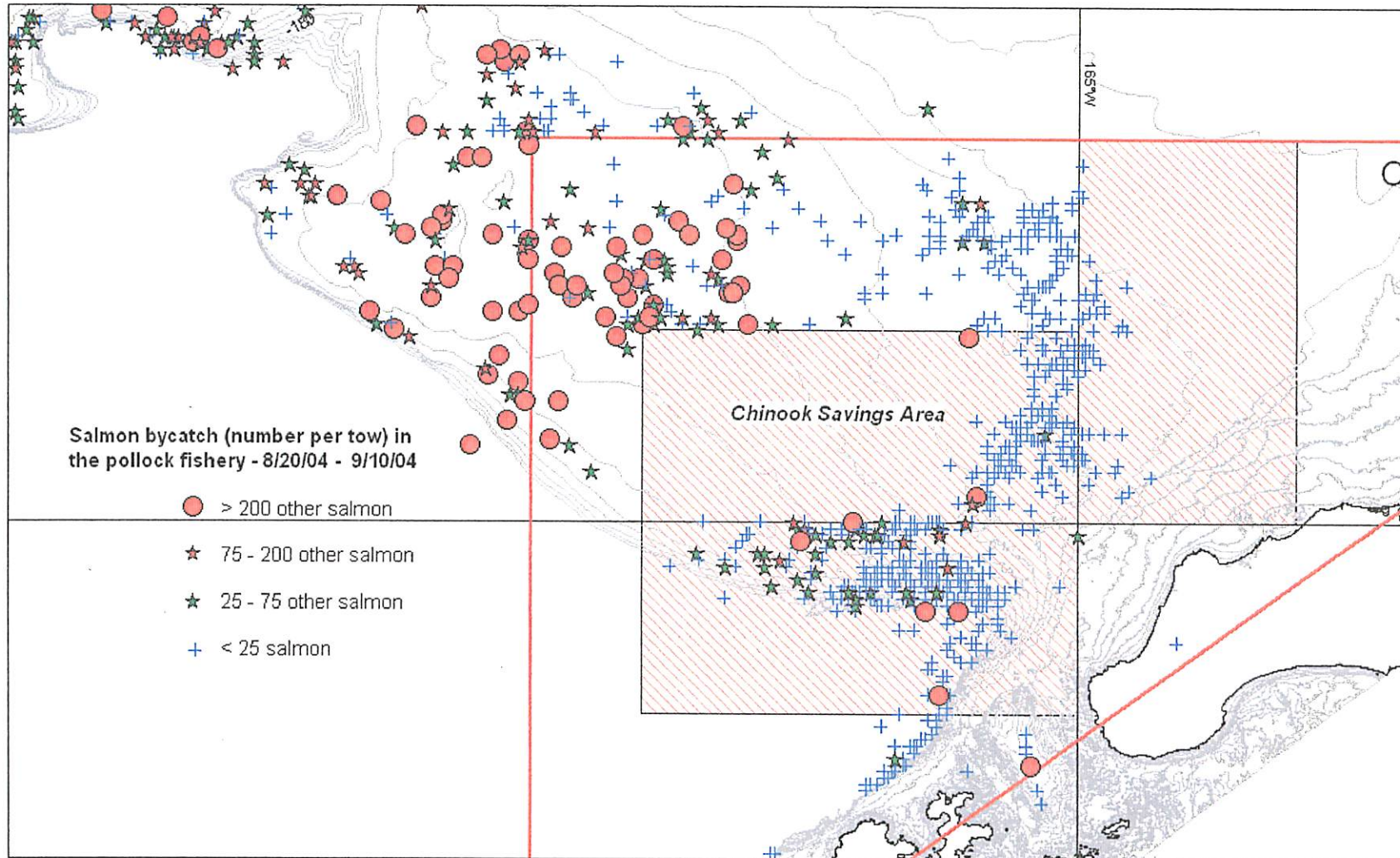
Chum area closed

Trip start	Pollock (mt)	Other Salmon (N)	Chinook (N)
8/20/04	2,309	13,612	101
8/21/04	1,160	4,498	79
8/22/04	4,742	9,891	141
8/23/04	2,104	1,336	51
8/24/04	3,404	1,972	96
8/25/04	3,741	1,174	74
8/26/04	3,341	1,319	50
8/27/04	4,683	967	73
8/28/04	3,318	1,511	119
8/29/04	3,052	196	69
8/30/04	4,350	61	163
8/31/04	4,462	84	112
9/1/04	4,829	79	88
9/2/04	4,854	293	106
9/3/04	5,893	492	208
9/4/04	4,927	531	155
9/5/04	2,870	9,563	100
9/6/04	4,718	23,843	153
9/7/04	4,851	19,304	156
9/8/04	2,465	788	85
9/9/04	2,782	1,210	147
9/10/04	2,275	5,972	296

All areas open

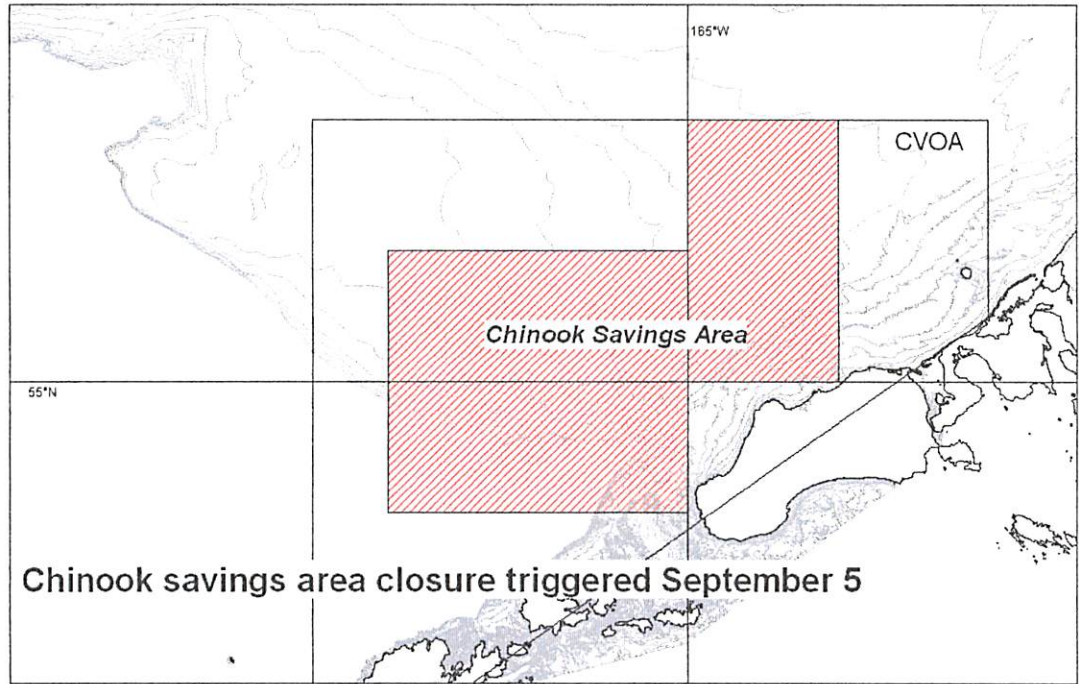
Chinook area closes

# Chum bycatch inside and outside of the chinook savings area

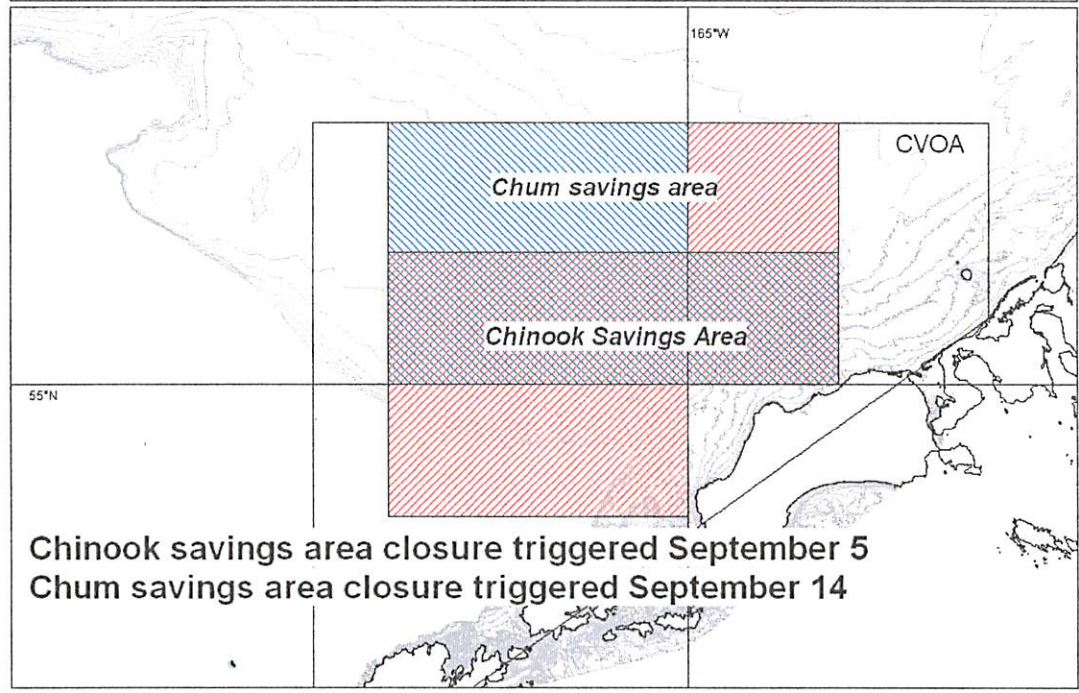


# How many chums caught because of closures?

- Other salmon bycatch rate when no closures in effect:  $\sim 0.1$  salmon per mt.
- Pollock caught by CVs July 25 - October 1: 218,734 mt
- Expected bycatch at no-closure rate: 218,734 mt x 0.1 salmon per mt = 21,873 salmon
- Actual bycatch: 276,041 salmon
- Unnecessary salmon bycatch: up to 250,000 salmon

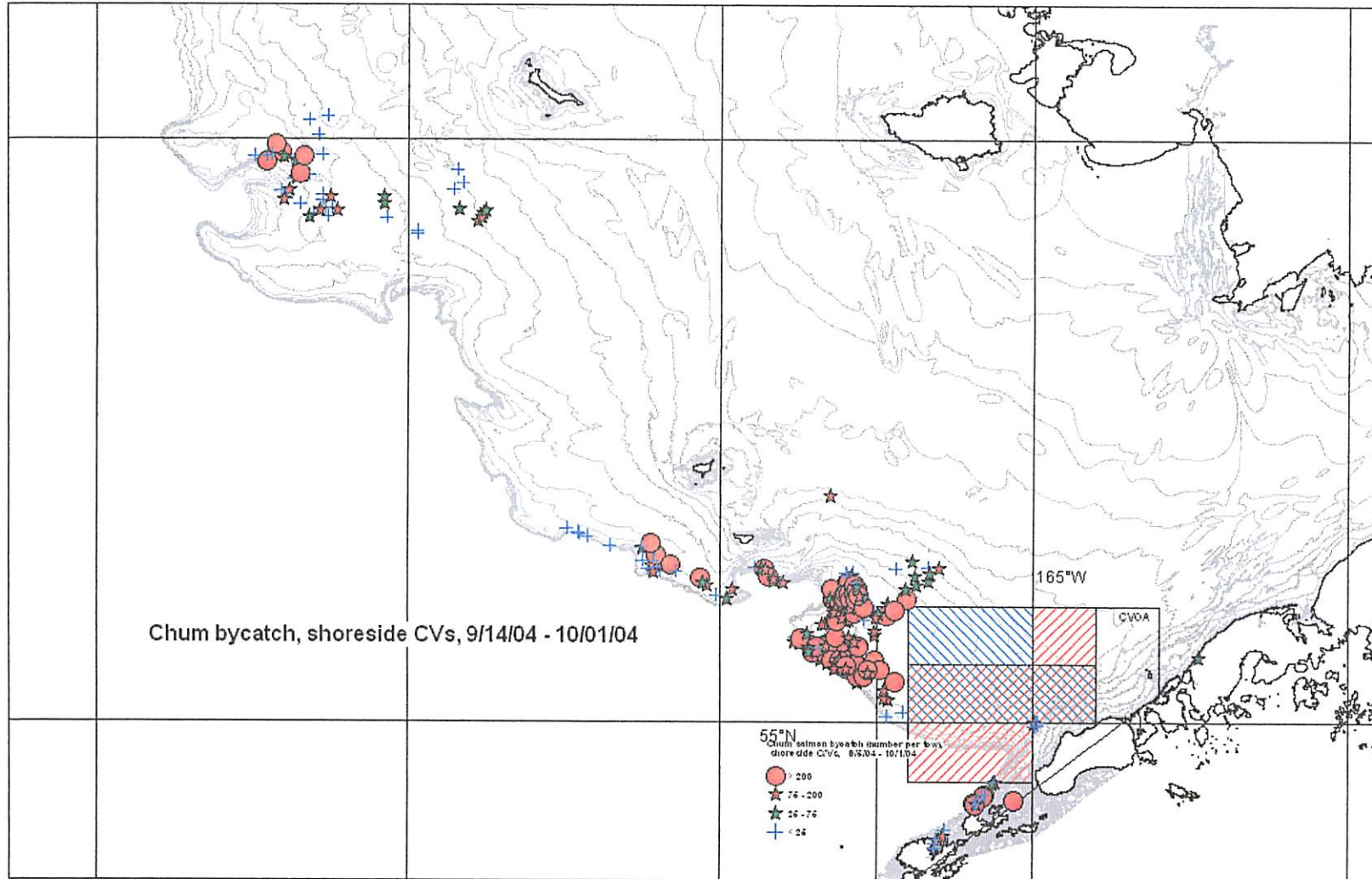


**Chinook savings area closure triggered September 5**



**Chinook savings area closure triggered September 5  
Chum savings area closure triggered September 14**

# Chum bycatch, shoreside catcher vessels only, after 9/15/04





Earl Krygier #10  
10-11-04

Krygier  
M/S Fugvog  
No OBS  
PASSES

## Bering Sea *C. bairdi* Crab Rationalization Issues

The present NPFMC approach to crab rationalization designates quota for *C. bairdi* as a single fishery prosecuted in the Bering Sea. When the harvestable portion of the *C. bairdi* population exceeds the minimum threshold necessary to prosecute a fishery, fishermen and processors holding *C. bairdi* quota shares would be allowed to harvest/process that species throughout the legal, open areas of the Bering Sea. Under authority of the FMP, the State of Alaska has determined that the Bering Sea *C. bairdi* fishery should be separated into two fisheries. Depending on stock condition, the State may open fishing seasons for both areas or only one area. This is outlined in the Alaska Board of Fisheries regulations addressing the Eastern Bering Sea *C. bairdi* harvest strategy, which directs the department to manage *C. bairdi* crab in the Bering Sea as two separate populations. Currently, the fishing season for Bering *C. bairdi* east of 168° W longitude opens for incidental harvest of *C. bairdi* during the Bristol Bay red king crab fishery (the BBRKC management area extends to 168° W longitudes). The fishing season for Bering Sea *C. bairdi* west of 168° W longitude opens for incidental harvest of *C. bairdi* during the *C. opilio* fishery. In March 2005 it is anticipated that the Alaska Board of Fisheries will adjust the longitudinal boundary from 168° W to 166° W longitude to more clearly reflect that historic boundary.

Because of the absence of public notice and analysis, the Council will likely have to address this issue through a separate plan amendment. This may not present a problem for the management of the fishery if the amendment is adopted in short order and neither of the *C. bairdi* fisheries opens next year (which is likely the case). Delaying an amendment could complicate a change in management, if people begin trading allocated shares from a single fishery, which could limit the potential methods the Council could use to rectify the situation. Options for making these allocations are:

### Option 1.

#### For the allocation of harvesting shares:

Make two equivalent allocations of QS (one for each fishery) based on all of a person's *C. bairdi* history during the qualifying years (regardless of where those harvests occurred). This structure would have two QS pools, one for each of the fisheries.

*So, if a person has 1 percent of the historic harvests in bairdi in total he would receive 1 percent of the west QS and 1 percent of the east QS. These QS would each yield IFQ in their respective fisheries.*

#### For the allocation of processing shares:

Make two equivalent allocations of PQS (one for each fishery) based on all of a company's *C. bairdi* processing history (regardless of where harvests that led to those landings occurred). Two PQS pools, one for each fishery.

*So, if a company processed 1 percent of the total historic harvests of bairdi, it would receive 1 percent of the west PQS and 1 percent of the east PQS. These PQS would each yield IPQ in their respective fisheries.*

**Option 2.**

**For the allocation of harvest shares:**

Make two allocations of QS (one for each fishery) with the allocations based on where harvests occurred. Harvests east of 166° W longitude would yield an allocation of QS in the fishery east of 166° W longitude. Harvests west of 166° W longitude would yield an allocation of QS in the fishery west of 166° W longitude. This structure would have two QS pools, one for each of the fisheries.

*So, if a person had 1 percent of the historic harvests in the west and 2 percent of the historic harvests in the east, he would get 1 percent of the west QS and 2 percent of the east QS. These QS would yield IFQ in their respective fisheries.*

**For the allocation of Processor shares:**

Make two allocations of PQS (one for each fishery) with the allocations based on where harvests occurred. Landings from harvests east of 166° W longitude would yield an allocation of PQS in the fishery east of 166° W longitude. Landings from harvests west of 166° W longitude would yield an allocation of PQS in the fishery west of 166° W longitude.

*So, if a company processed 1 percent of the historic landings of C. bairdi in the west and 2 percent of the historic landings from harvests in the east, it would get 1 percent of the west PQS and 2 percent of the east PQS. These PQS would yield IPQ in their respective fisheries.*

Structures with one QS pool would not allow a participant to trade long term share holdings (QS) in the two different fisheries independently. While QS is issued to qualified recipients annually, IFQ or IPQ would only be issued if the department opened the fishery.

## **Bering Sea *C. bairdi* Crab Rationalization Issues**

The present NPFMC approach to crab rationalization designates quota for *C. bairdi* as a single fishery prosecuted in the Bering Sea. When the harvestable portion of the *C. bairdi* population exceeds the minimum threshold necessary to prosecute a fishery, fishermen and processors holding *C. bairdi* quota shares would be allowed to harvest/process that species throughout the legal, open areas of the Bering Sea. Under authority of the FMP, the State of Alaska has determined that the Bering Sea *C. bairdi* fishery should be separated into two fisheries. Depending on stock condition, the State may open fishing seasons for both areas or only one area. This is outlined in the Alaska Board of Fisheries regulations addressing the Eastern Bering Sea *C. bairdi* harvest strategy, which directs the department to manage *C. bairdi* crab in the Bering Sea as two separate populations. Currently, the fishing season for Bering *C. bairdi* east of 168° W longitude opens for incidental harvest of *C. bairdi* during the Bristol Bay red king crab fishery (the BBRKC management area extends to 168° W longitudes). The fishing season for Bering Sea *C. bairdi* west of 168° W longitude opens for incidental harvest of *C. bairdi* during the *C. opilio* fishery. In March 2005 it is anticipated that the Alaska Board of Fisheries will adjust the longitudinal boundary from 168° W to 166° W longitude to more clearly reflect that historic boundary.

Because of the absence of public notice and analysis, the Council will likely have to address this issue through a separate plan amendment. This may not present a problem for the management of the fishery if the amendment is adopted in short order and neither of the *C. bairdi* fisheries opens next year (which is likely the case). Delaying an amendment could complicate a change in management, if people begin trading allocated shares from a single fishery, which could limit the potential methods the Council could use to rectify the situation. Options for making these allocations are:

### **Option 1.**

#### **For the allocation of harvesting shares:**

Make two equivalent allocations of QS (one for each fishery) based on all of a person's *C. bairdi* history during the qualifying years (regardless of where those harvests occurred). This structure would have two QS pools, one for each of the fisheries.

*So, if a person has 1 percent of the historic harvests in bairdi in total he would receive 1 percent of the west QS and 1 percent of the east QS. These QS would each yield IFQ in their respective fisheries.*

#### **For the allocation of processing shares:**

Make two equivalent allocations of PQS (one for each fishery) based on all of a company's *C. bairdi* processing history (regardless of where harvests that led to those landings occurred). Two PQS pools, one for each fishery.

*So, if a company processed 1 percent of the total historic harvests of bairdi, it would receive 1 percent of the west PQS and 1 percent of the east PQS. These PQS would each yield IPQ in their respective fisheries.*

**Option 2.**

**For the allocation of harvest shares:**

Make two allocations of QS (one for each fishery) with the allocations based on where harvests occurred. Harvests east of 166° W longitude would yield an allocation of QS in the fishery east of 166° W longitude. Harvests west of 166° W longitude would yield an allocation of QS in the fishery west of 166° W longitude. This structure would have two QS pools, one for each of the fisheries.

*So, if a person had 1 percent of the historic harvests in the west and 2 percent of the historic harvests in the east, he would get 1 percent of the west QS and 2 percent of the east QS. These QS would yield IFQ in their respective fisheries.*

**For the allocation of Processor shares:**


Make two allocations of PQS (one for each fishery) with the allocations based on where harvests occurred. Landings from harvests east of 166° W longitude would yield an allocation of PQS in the fishery east of 166° W longitude. Landings from harvests west of 166° W longitude would yield an allocation of PQS in the fishery west of 166° W longitude.

*So, if a company processed 1 percent of the historic landings of C. bairdi in the west and 2 percent of the historic landings from harvests in the east, it would get 1 percent of the west PQS and 2 percent of the east PQS. These PQS would yield IPQ in their respective fisheries.*

Structures with one QS pool would not allow a participant to trade long term share holdings (QS) in the two different fisheries independently. While QS is issued to qualified recipients annually, IFQ or IPQ would only be issued if the department opened the fishery.

MEMORANDUM

TO: Council members

FROM: Chris Oliver   
Executive Director

DATE: October 5, 2004

SUBJECT: Council Statement of Organization, Practices, and Procedures

BACKGROUND

Last year the Council reviewed and approved updated Council SOPPs, which were revised to incorporate the November 2001 updated regulations governing Council operations. Since that time minor, additional revisions have been made, in response to meetings with Grants Management officials and to more explicitly reflect employment and other administrative procedures per the 2001 revised regulations. These were included in a recent Council mailing and additional copies are available at this meeting. The revised SOPPs, incorporating Council actions at this meeting relative to Advisory Panel policy, need to be approved and re-submitted to NOAA. We may also wish to consider whether to include our existing policy on annual management cycles (proposal process) explicitly in our SOPPs, or leave it in a more discretionary mode to give the Council flexibility to respond to workloads and other factors.