

Status of analytical projects related to the Halibut & Sablefish IFQ Program

Updated May 2020

Name	Description	Target Date
Projects in the implementation process – Result of May 2020 NPFMC Special Session		
Emergency Rule Recommendation: Modify IFQ Transfer Provisions for 2020	Allow temporary transfer of halibut and sablefish IFQ for all quota share holders for the remainder of the 2020 fishing season. This action would not modify other aspects of the IFQ Program.	Summer 2020
Emergency Rule Recommendation: Waive halibut vessel use caps in Areas 4BCD for 2020	Temporary action to remove vessel use cap regulations under 50 CFR 679.42(h)(1) for halibut harvested in IPHC regulatory areas 4B, 4C, and 4D for the remainder of the 2020 IFQ fishing season. This action would not modify other aspects of the IFQ Program.	Summer 2020

Name	Description
Projects previously scheduled but currently pending (**order does not reflect priority**)	
Initial Review: Small Sablefish Release	<p>Analysis of alternatives to allow discarding (careful release) in the IFQ sablefish fishery. The Council is motivated by low commercial value and high survival rates for small sablefish, with potential for positive effects on stock biomass and future value. Alternatives include voluntary release of sablefish and a range of DMRs for pot and hook-and-line gear. Voluntary release is preferred over a size limit because it maximizes flexibility. There are two options to address catch accounting including: observer-based and survey-based discard estimation. Total discard mortalities would be estimated in the stock assessment. The analysis will explore how voluntary release would be accounted for in stock assessments and in setting catch limits. Monitoring and enforcement provisions that could improve discard estimation will also be evaluated. The accounting system for the IFQ fishery would need to be overhauled since IFQ discards could reduce allocations to trawl and IFQ vessels. Because IFQ is assigned to an individual and discards might be attributed based on observer program estimates, individual liability may need to be addressed.</p> <p>Previously scheduled for October 2020; Council will discuss timing of IFQ actions at the June 2020 meeting.</p>
Discussion Paper: IFQ Access Opportunities	<p>Consider design elements of a quota share “access pool” intended to promote entry into the halibut and sablefish IFQ fishery by entry-level participants. Entry-level is defined as a vessel owner/operator or crew who owns less than 5,000 lbs. of IFQ based on 2019 quota levels. Access pool QS would be held by a non-individual entity and could not be transferred by the eligible participants who qualify to fish the quota. The total amount of access pool QS would be capped at 1.0% of the total amount of quota for each species in each management area. QS could be placed in the access pool either by a one-time allocation or by withholding a percentage of QS that is transferred between existing QS holders until the cap is reached – or some combination of those two mechanisms. The paper will discuss the functionality and scope of the access pool’s impacts, identify Council decision points, and consider issues of consistency with MSA definitions of quota holding entities (e.g., Regional Fishery Associations).</p> <p>Previously scheduled for April 2020; Council will discuss timing of IFQ actions at the June 2020 meeting.</p>
Three-Year Review: GOA Sablefish Longline Pot Fishery	<p>The Council requested a review paper on the functioning of the GOA sablefish longline pot gear fishery to be conducted after three years of implementation. The fishery was implemented for the 2017 fishing year, so the review will cover 2017 through 2019. Depending on the timing of publication, 2020 fishery information may be included. Staff will include – but is not limited to – information about participation, catch, bycatch, observer coverage, gear loss, and gear conflict. Economic performance data will be included for the 2017 through 2019 fishing years based on what is available. Information on implementation costs will be included to the extent that it is made available by participants. Staff will also consider any available information that relates to the Council’s policy objectives, including mitigation of whale depredation, safety at sea, and cooperation among fishermen to avoid gear conflict.</p> <p>Previously scheduled for April 2020; Council will discuss timing of IFQ actions at the June 2020 meeting.</p>

Name	Description
<i>Projects not yet scheduled (**order does not reflect priority**)</i>	
Discussion Paper: Use of Hired Master Provision	Given the increasing use of hired masters in the IFQ fishery, assemble data on hired master use and describe business arrangements between vessel owners, QS holders, and crew to the extent possible. The Council is scoping for potential modifications to hired master regulations that would promote the original program objected of an owner/operator fleet.
Discussion Paper: QS Transfer Mechanisms	Explore regulatory and non-regulatory options that promote willing transfers of QS from initial QS recipients to hired masters and crew, including but not limited to the Right of First Offer concept used in crab cooperatives. Also scope potential for changes to the Federal loan program that would increase use by individuals looking to purchase QS.