



DEPARTMENT OF TRANSPORTATION
UNITED STATES COAST GUARD

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AGENDA ITEM B-4
16214
1 December 1987

1. U. S. COAST GUARD FISHERIES ENFORCEMENT EFFORT FOR 1987. Through 30 November, the Coast Guard in Alaska had expended 540 cutter days and 1,416 aircraft patrol hours in 1987 to enforce the Magnuson Fisheries Conservation and Management Act (MFCMA) and the provisions of international fisheries treaties to which the United States is a party, including the International Pacific Halibut Convention (IPHC) and the Convention on High Seas Fisheries of the North Pacific Ocean (INPFC).
2. MFCMA ENFORCEMENT SUMMARY.
 - a. The following is a summary of Magnuson Act enforcement action taken since the last written report to the Council:
 - 1) 2 September 1987. USCGC STORIS issued a report of violation to the U.S. longliner MARY ELLEN for directed fishing for sablefish in a closed area. Vessel's catch of 6646 lbs of sablefish was seized.
 - 2) 12 September 1987. USCGC STORIS issued report of violation to the U.S. stern trawler REBECCA IRENE for directed fishing for sablefish in a closed area. Vessel's catch of 44,871 lbs of sablefish was seized. Vessel was later arrested and released on \$500,000 bond pending trial.
 - 3) 1 October 1987. USCGC STORIS issued a report of violation to the U.S. stern trawler AMFISH for failure to send weekly catch reports.
 - 4) 11 November 1987. USCGC MORGENTHAU issued written warning to Japanese longliner EIKYO MARU NO. 12 for improper boarding ladder.
 - 5) 12 November 1987. USCGC STORIS issued a report of violation to U.S. longliner POLAR MIST for failure to send "begin", "cease", "shift" messages, and weekly catch reports.
 - b. Through 30 November, 59 MFCMA reports of violation and written warnings had been issued during calendar year 1987, 48 to foreign and 11 to U.S. fishing vessels operating in the waters off Alaska. Summary by country follows:

<u>Country</u>	<u># Vessels Boarded</u>	<u>Boardings W/Enf Action</u>	<u>ROV's Issued</u>	<u>Written Warnings</u>
JA	61	7	2	6
KS	38	5	2	4
PL	16	5	3	4
UR	27	8	7	6
CH	6	5	6	8
US	329	11	11	0
TOTAL	477	41	31	28

3. HALIBUT (IPHC) ENFORCEMENT SUMMARY. For all IPHC openings in 1987, U.S. Coast Guard halibut enforcement efforts totalled 83 cutter days and 311 aircraft patrol hours. 71 vessels were boarded, and the following IPHC reports of violation were issued:

- a. 2 May 1987. USCGC RUSH issued report of violation to MINNOW for fishing prior to opening. Vessel and catch of 84,000 lbs of processed halibut seized.
- b. 3 May 1987. USCGC STORIS issued report of violation to ZACHARY R for not having IPHC permit aboard.
- c. 19 August 1987. USCGC YOCONA issued report of violation to CONSTITUTION for not maintaining catch log, automatic hook remover aboard, and longline buoys not marked. Catch of 29,925 lbs of halibut seized.
- d. 2 September 1987. USCGC MUSTANG issued report of violation to MERIDIAN for fishing in a closed area.
- e. 2 September 1987. AIRSTA KODIAK sighted BABE setting gear prior to halibut opening. NMFS issued report of violation.
- f. 3 September 1987. USCGC STORIS issued report of violation to LINDA MARIE for retention of undersized halibut.
- g. 3 September 1987. USCGC MUSTANG issued report of violation to SEA GYPSY for retention of undersized halibut.
- h. 4 September 1987. USCGC MUSTANG issued report of violation to ORIOLE for retention of undersized halibut.
- i. 11 September 1987. USCGC STORIS issued report of violation to scallop vessel PHOENIX for retention of halibut while fishing for other species.
- j. 2 October 1987. AIRSTA KODIAK sighted PAMPERO fishing in a closed area. NMFS issued report of violation.
- k. 23 November 1987. USCGC STORIS issued report of violation to crab vessel CAPT BILLY for retention of halibut while fishing for other species.

1. Numerous abandoned halibut longlines were reported and recovered by USCG patrol vessels after each halibut opening. Gear and catch were transferred to NMFS upon completion of patrol.

4. FOREIGN FISHING ACTIVITY IN THE INTERNATIONAL WATERS OF THE BERING SEA.

- a. Since the last report to the Council the Coast Guard conducted seven surveillance flights in the vicinity of the international waters of the Bering Sea and USCGC MORGENTHAU patrolled in parts of the area. 28 Japanese, 32 South Korea, 9 Polish, 6 PRC, and 5 USSR fishing vessels (80 total) were identified operating in the "donut hole". MORGENTHAU was planning to consensually board the Japanese stern trawler KOYO MARU 3/JDXF, until the vessel's parent company directed them to not allow the boarding as they were in "open waters." No other boardings were attempted or conducted. Large haulbacks from this vessel and the USSR stern trawler ZELENOGRAD/EVVA were observed by MORGENTHAU.
- b. So far during 1987 the Coast Guard has conducted a total of 16 C-130 flights and 3 surface patrols in the "donut hole", identifying 34 Japanese, 34 South Korean, 30 Polish, 6 PRC, and 6 USSR vessels operating in the area (110 total). The following is a list of those vessels:

JAPAN (JA) - 34

JFJQ/SHUNYO 118	JQET/RUYUO MARU
JAWM/AKEBONO MARU 77	JCEN/ATAGO MARU
JFTB/TSUDA MARU	JRLW/AKEBONO MARU 32
JAFV/DAIAN MARU 188	JBXQ/ZUIHO MARU 28
JFJO/TENYO MARU 3	JNTD/MABAH
JANU/BANYO MARU	7LHL/TORA MARU 58
JGVD/TENYO MARU 5	JCEC/TENYO MARU
JETD/TENYO MARU 2	7JOD/CHIYO MARU
JHIG/NICHIYO MARU	JDXF/KOYO MARU 3
JPBU/TAKACHIHO MARU	JDVT/SOYOKAZE MARU
JAVD/KAKOGAWA MARU	JDPH/TOMI MARU 51
7LGH/TOMI MARU 58	8JYK/HOKKAI MARU
7JEI/RYOAN MARU 21	JKEP/TAISEI MARU 35
JGTT/KAIYO MARU	JBXQ/ZUIHO MARU 28
7LJM/EIKYO MARU 6	JKFA/REEFER BEAVER
JRCW	JCEL
7LFZ	JAOL

SOUTH KOREA (KS) - 34

6MGG/71 DONG BANG	6MLQ/70 OYANG HO
6LBB/TAE YANG 12	DTBC/SHIN YANG HO
6MLK/602 TAE WOONG	6KCO/ORYONG 501
6KUQ/DAE JIN 21	6MPK/7 SANG WON

6NAX/SHIN AN HO
6MEB/HANIL HO
6MLX/HAN KIL HO
6LZT/GAE YANG HO
6MXT/NAMBUG HO
6NQW/DONGSAN-HO
6MKC/HAN JIN HO
6NAZ/DAEJIN 52
6NEQ/6 CHIL BO SAN HO
6KCG/603 TAE WOONG
6MER
6MJC
6MXI

6MXD/OYANG HO
6MLB/PUNG YANG HO
6NBI/KYUNG YANG HO
6LZV/CHEOG YANG HO
DTBP/YUYANG HO
6NEW/CRYSTAL DAHLIA
6KCO/ORYONG NO. 501
6NEJ/TAEBAEK HO
6MMD/SALVIA
6MTO/OCEAN PIONEER
6MJC
6MPV
DTOJ

POLAND (PL) - 30

SQK/AWIOR
SQDI/WALEN
SQEK/SIRIUS
SQIN/AMAREL
SQII/PARMA
SQFA/REKIN
SQGS/TUNEK
SQGC/TAZAR
SQGP/MUSTEL
SQMO/AQUARIUS
SQFG/DELFIN
SQDU/VEGA
SQGU/REGULUS
SQGY/MARLIN
SQLP/AQUILA

SQIG/BOGAR
SQLY/CASSIOPEIA
SQDW/PERSEUS
SQGL/POLLUX
SQGR/INDUS
SQBC/MORS
SQAF/KALMAR
SQBZ/GRINWAL
SQHY/HAJDUK
SQIP/PROF BOGUCKI
SQEH/PIENINY
SQGE/ORCYN
SQDG/WLOCZNIK
SQHX/ARCTURUS
SQDF

PEOPLE'S REPUBLIC OF CHINA (CH) - 6

BIEL/KAI CHUANG
BDEB/YAN YUAN 1
BAJK/GENG HAI

BBEG/YAN YUAN NO. 2
BAZT/YUN HAI
BJIN

SOVIET UNION (UR) - 6

EVAA/ZELENOGRAD
EVBW/MYS PROKYI
UGFY

ULSL/MYS KUZNETSOVA
UTFQ/MYS GROTOV
UDEF

- c. A graphic display of foreign fishing vessel sightings in and around the "donut hole" from July - November 1987 is attached as enclosure (5) to this report.

5. HIGH SEAS SQUID GILLNET ENFORCEMENT.

- a. Four C130 surveillance flights were conducted from September through November to monitor high seas squid gillnet vessels in the North Pacific. On 8 September, 16 Japanese squid

gillnet vessels were sighted operating from 9 to 68 nautical miles north of the boundary imposed by Japanese domestic regulations (46N for September). 6 of these vessels were engaged in fishing. 7 vessels had covered their identifying markings.

- b. During 1987 Coast Guard patrols sighted a total of 95 Japanese and one Taiwanese high seas squid gillnet vessels north of the boundaries imposed by each country on their fishermen to minimize interceptions of U.S. origin salmon. One South Korean vessel was also sighted north of the Japanese boundary (South Korean domestic regulations prohibit the retention of salmon, but do not impose boundary restrictions).

6. DOMESTIC FISHING VESSEL DOCUMENTATION/LICENSING VIOLATIONS.

In November USCGC STORIS boarded many uninspected U.S. F/V's in Dutch Harbor AK, and found numerous licensing, documentation, and admeasurement violations. ALASKAN HERO was boarded on 13 November and detained for operating without the required number of U.S. licensed officers aboard. The vessel was released when properly licensed officers were hired.

From 16-19 November AMALASKA I, AMALASKA II, NORPAC I, NORPAC II, NORPAC III, and BERING I were boarded. All vessels had been in South Korean shipyards for conversion/refit work. Work done had altered the structure/tonnage of all vessels. There were various tonnage, admeasurement, licensing and pollution violations on all vessels. Fraudulent use of documents was suspected in each case because invalid documents were presented by vessel masters to U.S. customs agents for purposes of U.S. port entry clearance. On 20 November, the UYAK I (formerly STATE REBEL) was boarded in Kodiak. Tonnage/admeasurement violations due to conversion of ballast tanks to fish holds were discovered. All vessels were ordered not to operate until in compliance with the admeasurement and documentation laws of the U.S. Licensed masters of AMALASKA II, NORPAC II, and NORPAC III were charged for suspension and revocation hearings.

On 21 November NORTHWEST ENTERPRISE was boarded by STORIS. The vessel had been converted in 1983 from crabber to catcher/processor in Seattle. Vessel structure/compartments use had been changed since conversion. Tonnage/pollution violations were noted. Vessel was detained and later released because it had been readmeasured after the conversion. Tonnage opening violations pend.

From the number of violations discovered, it appears that vessel licensing and documentation laws are being disregarded by some of the domestic trawler fleet. This appears to be especially true of vessels which have been converted from offshore supply vessels to fishing vessels. Frequently, this

conversion raises the gross tonnage above 200 gross tons and subjects the vessels to licensing requirements of the Officer's Competency Certificates Convention, 1936. In some of the cases major alterations to ballast systems indicate a lack of concern for vessel safety.

- Encl: (1) USCG Patrol Effort/FV I.D./FV Boardings for 1987
(2) Analysis of Boarding and Enforcement Incidents in 1987
(3) Surveillance Standard Analysis for 1987
(4) Boarding Standard Analysis for 1987
(5) FFV Sightings (Donut Hole)

Month	JA	KS	PL	UR	TW	US	CH	TOTAL
JANUARY	37	29	32	04	00	341	03	446
FEBRUARY	187	132	04	27	00	363	08	721
MARCH	145	96	51	89	00	907	11	1,299
APRIL	103	63	20	30	00	543	09	768
MAY	58	26	02	110	00	1,100	10	1,306
JUNE	40	01	14	25	00	681	00	761
JULY	117	47	08	28	00	515	00	715
AUGUST	101	02	00	05	05	373	00	486
SEPTEMBER	19	04	00	00	00	430	00	453
OCTOBER	96	00	00	00	00	242	00	338
NOVEMBER	128	64	17	10	00	162	09	390
TOTAL	1031	464	148	328	05	5,657	50	7,683

FISHING VESSEL IDENTIFICATION
FOR 1987 (THROUGH 30 NOVEMBER)

Month	CUTTER	AIRCRAFT	MILES	TOTAL
JANUARY	55	92	8,104	8,104
FEBRUARY	58	132	8,389	8,389
MARCH	50	151	25,977	25,977
APRIL	35	148	15,683	15,683
MAY	19	241	25,751	25,751
JUNE	36	118	16,892	16,892
JULY	73	163	39,052	39,052
AUGUST	67	168	28,738	28,738
SEPTEMBER	57	69	10,787	10,787
OCTOBER	35	81	10,895	10,895
NOVEMBER	55	53	14,446	14,446
TOTAL	540	1,416	204,714	204,714

U.S. COAST GUARD PATROL EFFORT
FOR 1987 (THROUGH 30 NOVEMBER)

FISHING VESSEL BOARDINGS
FOR 1987 (THROUGH 30 NOVEMBER)

	JA	KS	PL	UR	TW	US	CH	TOTAL
JANUARY	04	03	11	00	00	26	01	45
FEBRUARY	11	04	00	07	00	24	01	47
MARCH	08	09	04	12	00	20	02	55
APRIL	02	08	01	00	00	12	01	24
MAY	03	06	00	03	00	11	01	24
JUNE	04	00	00	00	00	39	00	43
JULY	02	08	00	04	00	46	00	60
AUGUST	21	00	00	00	00	22	00	43
SEPTEMBER	01	00	00	00	00	54	00	55
OCTOBER	00	00	00	00	00	35	00	35
NOVEMBER	05	00	00	01	00	40	00	46
TOTAL	61	38	16	27	00	329	06	477

ANALYSIS OF BOARDING AND ENFORCEMENT INCIDENTS
THROUGH 30 NOVEMBER 1987 (BOARDINGS/INCIDENTS)*

	JA	KS	PL	UR	TW	US	CH	ALL	% BRDGS RESULT IN INCIDENTS
JANUARY	04/00	03/00	11/03	00/00	00/00	26/00	01/01	45/04	09
FEBRUARY	11/03	04/00	00/00	07/02	00/00	24/02	01/01	47/08	17
MARCH	08/01	09/02	04/02	12/05	00/00	20/01	02/02	55/13	24
APRIL	02/00	08/02	01/00	00/00	00/00	12/00	01/01	24/03	13
MAY	03/01	06/01	00/00	03/01	00/00	11/02	01/00	24/05	21
JUNE	04/00	00/00	00/00	00/00	00/00	39/01	00/00	43/01	02
JULY	02/01	08/00	00/00	04/00	00/00	46/01	00/00	60/02	03
AUGUST	21/00	00/00	00/00	00/00	00/00	22/00	00/00	43/00	00
SEPTEMBER	01/00	00/00	00/00	00/00	00/00	54/02	00/00	55/02	04
OCTOBER	00/00	00/00	00/00	00/00	00/00	35/01	00/00	35/01	03
NOVEMBER	05/01	00/00	00/00	01/00	00/00	40/01	00/00	46/02	04
TOTAL	61/07	38/05	16/05	27/08	00/00	329/11	06/05	477/41	09

* NOTE: Ratio does not include infractions detected by means other than boarding.

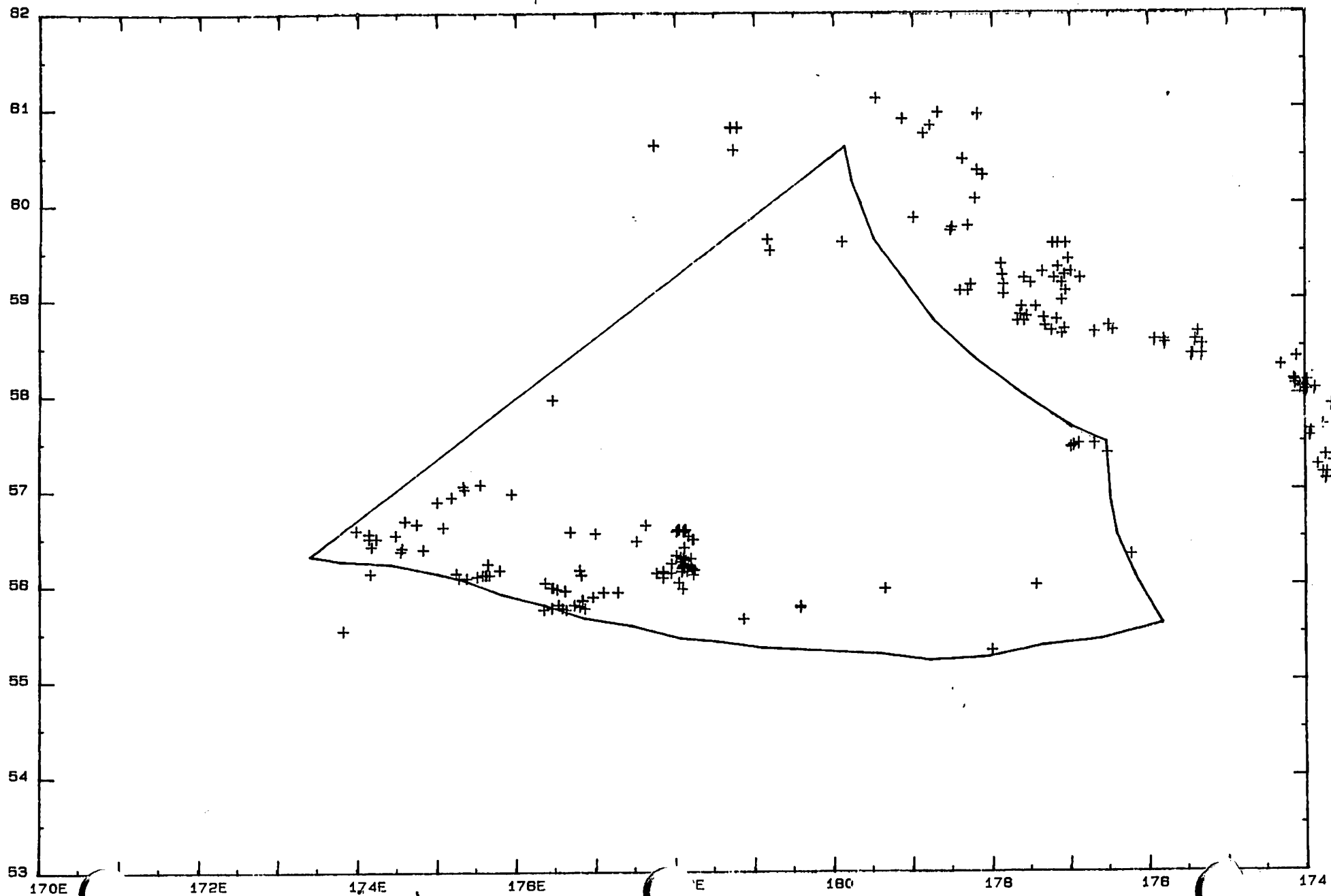
SURVEILLANCE STANDARD ANALYSIS FOR INDEPENDENT
FOREIGN FISHING VESSELS (FFV) THROUGH 30 NOVEMBER 1987

DATES	AVG NO. OF FFV'S ON GROUNDS	NO. OF FFV'S ON GROUNDS SIGHTED	% SIGHTED
1 JAN - 14 JAN	24	9	38
15 JAN - 28 JAN	55	17	31
29 JAN - 11 FEB	98	33	34
12 FEB - 25 FEB	114	65	57
26 FEB - 11 MAR	124	61	49
12 MAR - 25 MAR	124	79	64
26 MAR - 8 APR	133	123	92
9 APR - 22 APR	123	15	12
23 APR - 06 MAY	112	41	37
07 MAY - 20 MAY	98	36	37
21 MAY - 3 JUN	93	42	45
4 JUN - 17 JUN	92	00	00
18 JUN - 1 JUL	79	00	00
2 JUL - 15 JUL	54	09	17
16 JUL - 29 JUL	40	19	48
30 JUL - 12 AUG	23	02	09
13 AUG - 26 AUG	17	06	35
27 AUG - 31 AUG	18	02	11
1 SEP - 14 SEP	27	02	07
15 SEP - 28 SEP	43	02	05
29 SEP - 12 OCT	60	03	03
13 OCT - 26 OCT	70	21	30
27 OCT - 9 NOV	51	23	45
10 NOV - 23 NOV	40	18	45
24 NOV - 30 NOV	42	05	12

BOARDING STANDARD ANALYSIS FOR INDEPENDENT
FOREIGN FISHING VESSELS (FFV'S) THROUGH 30 NOVEMBER 1987

MONTH	GOAL	ACTUAL BOARDINGS	% ACHIEVED
JANUARY	16	19	100
FEBRUARY	43	23	53
MARCH	54	35	65
APRIL	52	12	23
MAY	43	13	30
JUNE	38	04	11
JULY	20	14	70
AUGUST	08	21	100
SEPTEMBER	14	01	07
OCTOBER	28	00	00
NOVEMBER	18	06	28
TOTAL	334	148	44

FFV SIGHTINGS - JUL-NOV 1987



Enclosure (5)