### EXECUTIVE DIRECTOR'S REPORT

Members of the Council family have participated in a great number of work-groups, meetings, and other functions since our last meeting in January. Some of those will be covered under individual agenda items; others I'd like to mention in my report.

# Policy and Planning Workgroup

The Council's Policy and Planning Workgroup met in Juneau on March 11 to discuss four areas: alternates for SSC members; permit reviews by the Council's Permit Review Committee; criteria for joint venture permit review; and the composition of plan development/plan maintenance teams. They developed a proposal for a policy on SSC alternates, included in your books as agenda item C-1. The SSC should have a recommendation on that policy at this meeting.

Joint venture permit review and criteria were referred to the Advisory Panel. I gave it to them yesterday and we can expect a recommendation from them at the May meeting. The Workgroup did refine the guidelines for my use in referring permit applications to the Permit Review Committee. I'll have a written report on that in a Council policy document sometime in the near future.

The Workgroup developed a recommendation for "Plan Management Teams" or groups combining the functions of the plan maintenance team and the plan development team and perhaps increasing the size of the management group. It was suggested that they be left self-structuring with specific duties for day-to-day plan maintenance and management monitoring left to the agency representatives that formerly comprised the plan maintenance team. The rest of the group could work as smaller groups for specific problems, meeting together as a single group only when required. I'll have the concept on paper in more detail for your review shortly after this meeting.



The only immediate Council action required from the Workgroup's meeting is adoption of the policy on SSC alternates. You will be able to act on that under agenda item C-1.

### King Crab Walk-through

There is a brief summary of the king crab walk-through under agenda item D-3. The delegation from Alaska turned out to be larger than we had originally planned, but I believe that it worked very well. They all contributed and it would not have been as good a get-together if everyone had not been there. Alaska participants included Clem Tillion, Don Bevan, Don Collinsworth, Nick Szabo, Jerry Reeves, Phil Chitwood, Pat Travers, Fred Gaffney, Jack Lechner, John Gissberg, Peggy McCalment, Steve Davis, and myself. Everyone came away with a much better understanding and we are almost finished with the re-writing that further explains and amplifies the plan originally sent to Washington. Copies of all of those sections should be available at this Council meeting.

The Board of Fisheries held its first public hearing outside of Alaska on March 13 in Seattle. It was well attended by Board members and Council members, but not very well attended by the public. Approximately 20 people showed up; only three of them testified.

# Subcommittee Hearing on Reauthorization of MFCMA

The House Subcommittee on Fisheries, Wildlife Conservation and the Environment held a reauthorization hearing for the MFCMA the afternoon of March 2, 1982. It was scheduled pretty much at the last minute, but we did have time to submit some written testimony. John Harville, who was in Washington for other business, was kind enough to testify on behalf of the Council, expanding somewhat on the remarks that I had drafted. A copy of his report on that Subcommittee hearing is attachment B-1(c). I have read the transcript of John's testimony and I think he did an excellent job on behalf of the Council. Four of the other Councils also testified at that hearing.

# Council Chairmen's Meeting

The next Council Chairmen's meeting is scheduled for May 26-28 in Newport, Rhode Island. We were unable to find a date that did not conflict with a Council meeting or some other activity. The one finally chosen is at the same time as our May Council meeting, but was least damaging to the Chairmen's meeting as a whole. I do not recommend changing our Council meeting and think that we should simply pick two delegates to the Chairmen's meeting who will not be able to be at the May Council meeting. I would like to have the Council's decision at this meeting. I would recommend Chairman Tillion and I to go to the Chairmen's meeting, with Vice-Chairman Lokken and Deputy Director Pautzke to handle the Council meeting.

# Fish and Wildlife Directors' Meeting

The NOAA/NMFS State Fish and Wildlife Directors' Conference is scheduled for April 27-29, 1982 in Washington, D.C. I have been invited to participate and would like to do so. A copy of the agenda for that meeting is attachment B-1(e). If the Council has no objection, I will attend and would like to take Clarence Pautzke with me.

# Spanish Request an Allocation off Alaska

I received a telex from the Government of Spain on March 15, suggesting that they would like to have a small allocation this year off Alaska to try an experimental fishery. A copy of that telex and my response is included as item B-1(f). Essentially I told them that the Council has not been enthusiastic about new countries entering the fishery and would probably consider any proposal by Spain strictly in relationship to its benefits to the U.S. fishing industry. I suggested that they deal directly with U.S. industry before coming to the Council for a permit.

# Alaska Trollers Association Biologist for Salmon PDT

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At the December meeting Council member Skoog asked that the biologist for the Alaska Trollers Association be considered for membership on the plan development team. ATA subsequently sent us a resume for Earl Krygier, which was reviewed by the SSC in January. The SSC said that Mr. Krygier appeared to

be qualified as a salmon biologist and would be qualified to be a member of a plan development team. They also recommended that the size of the plan development team not be increased. The Council should make a decision on this appointment at this meeting.

# Jim Richardson Resigns

Jim Richardson, Council staff economist, tendered his resignation some time ago to be effective at the end of this Council meeting. I'm sorry to see Jim go. He has been a good staff member and has contributed substantially to the Council's work. He is going into the private sector and I'm sure we will be seeing him on the scene as a consultant.

### Status of FMP's

A report on the status of Council FMP's is attached as item B-1(a).

# Net-Marked Salmon

In response to the Council's request, Bob McVey has put together a fairly comprehensive report on what is known or supposed about net-marked salmon. I have not copied the report to put in your books as it is quite voluminous. I would ask Bob to summarize it or, if you wish copies of the full package, let us know and we will make them for you.

Bud Burgner, who recently returned from the INPFC technical sessions in Tokyo, may be able to add something to that information.

### STATUS OF FISHERY MANAGEMENT PLANS

### 1. Salmon FMP

At this meeting the Council will take final action on the proposed salmon management regime for 1982. The main consideration will be on chinook OY. The proposed changes, if any, will then be sent to Washington D.C. to commence Secretarial review. A draft EIS is currently being reviewed and the public comment period ends on March 22.

### 2. Herring FMP

At this meeting no action is required of the Council. The FMP has been revised and was submitted to Secretarial review on March 17. An informational summary of the revised plan is available under tab D-2.

# 3. King Crab FMP

At this meeting the Council and the Board of Fisheries will review proposals for the 1982 fishery. No formal actions are required at this meeting. The "walk-through" of the plan in Washington D.C. took place on February 9-12 and the plan is currently undergoing final improvements before resubmission to the Secretary of Commerce by the end of March.

### 4. Tanner Crab FMP

At this meeting the Council will review proposals for the 1982-83 fishery with the Alaska Board of Fisheries. The plan team is contemplating a housekeeping amendment to remove inconsistencies between the current plan and State and Federal regulations.

Amendment #7 has been held up in NMFS, Washington D.C. pending review of the final regulations. A final rule should be published around the end of April.

### 5. Gulf of Alaska Groundfish FMP

At this meeting the Council will give final consideration to Amendment #11 concerning sablefish OY's. The public comment period on this amendment ended March 5. Given final approval the amendment can be sent to Secretarial review.

Amendment #10, curtailing foreign trawling in the eastern regulatory area, should be implemented by early May.

Part 5 to Amendment #8 has been officially disapproved. We have received a formal response from NMFS. This section of the amendment would have given the Regional Director authority to make emergency closures to resolve gear conflicts.

### Bering Sea/Aleutian Islands Groundfish FMP

At this meeting a proposed fisheries development zone north of Unimak Pass will be discussed and staff reports will be given on the biological and economic consequences of implementing this zone.

Amendment #3 dealing with prohibited species is currently undergoing final editorial revisions and should be submitted to the Secretary of Commerce by April 1.

Amendment #1 is still temporarily suspended from Secretarial review pending re-examination of its provisions by the PDT. The Team's revision of Amendment #1 is in your notebooks and they are asking Council concurrence with the changes.

The FMP was implemented on January 1, 1982 and Amendments 1a and 2 were implemented on January 12.

# DRAFT STATEMENT COUNCIL POLICY ON ALLOCATIONS AND JOINT VENTURES

The North Pacific Fishery Management Council has responsibility under the law for assuring the conservation and wise use of fishery stocks in its area of jurisdiction and to foster the development of the United States fishery for those stocks currently underutilized by this country, though they may be fully exploited by other nations. The equitable allocation of harvest privileges in accordance with the principles established by the Magnuson Fishery Conservation and Management Act is an element of the Council's management responsibility. The Council will use its ability to allocate harvest privileges to increase American participation in underutilized fisheries consonant with the wise use of the resource.

The Council believes that it is in the greatest national interest for the resource to be both harvested and processed by U.S. industry. However, as long as there is any surplus allocated to other nations, the Council will encourage joint ventures between Americans and foreigners that will increase U.S. participation in the utilization of these resources. Joint ventures are generally considered to be operations in which U.S. fishermen deliver raw fish to foreign processors at sea. Ownership of the finished product may remain in foreign hands or be retained by a United States company, usually working in conjunction with a foreign partner. Other forms of joint ventures are possible and will be appraised on their individual merits as they are formulated.

The Council believes that the best foundation for a successful joint venture is mutual profitability to the concerned partners. The Council will monitor

the performance record of joint ventures and future allocation levels will depend upon the degree to which those operations demonstrate good faith satisfaction of commitments to U.S. fishermen and the U.S. fishing industry.

Joint venture projects are expected to make realistic requests for allocations that lie within their capability for harvesting and processing. The Council will scrutinize performance records of joint venture projects in relation to requested allocations and will not continue to make allocations significantly in excess of those performance records.

When reviewing permit applications from foreign processors asking to accept deliveries of raw or semi-processed fish from U.S. fishermen and requesting (or submitting) an amount of fish they expect to receive, the Council will consider the following criteria:

- 1. The applicant's history of participation in fisheries off Alaska and the rest of United States.
  - a. Length of participation.
  - b. Species and volume taken.
  - c. Compliance with U.S. laws and treaty agreements.
  - d. Cooperation in scientific studies of the resource off Alaska.
  - e. Exchange of fishing and processing technology with U.S. industry.
  - f. Extent to which they purchase finished fishery products from U.S.
  - g. Trade barriers, both tariff and non-tariff, to U.S. fishery products by applicant country.

- 2. The applicant's history in joint ventures with U.S. fishermen or companies.
  - a. Length of participation.
  - Species and volume purchased/processed in past.
  - c. Degree to which past ventures have attained their targets (was JVP estimate reached?).
  - d. Record of dealing with U.S. fishermen or partners: price/weight disputes?, availability of processors, payment delays.
  - e. Does finished product return to U.S.? (Can be a disadvantage or an advantage).
  - f. Does finished product compete directly or indirectly with U.S. fisheries products?
  - g. Degree of technology transfer to U.S. fishermen.
  - h. Impact JV fishing operation has on other U.S. fisheries, particularly those delivering to U.S. processors, including direct competition for resource and indirect impact through incidental catches of such species as crab, halibut and salmon.

Joint ventures, in whatever form, will only be considered for species and resources that are not being fully utilized by U.S. industry. The Council will continue to give priority to fishery operations that are wholly American through whatever management measures are reasonable and equitable. When a resource no longer has a surplus for a foreign allocation, the Council intends to phase out joint ventures involving foreign processing as rapidly as is consonant with good management.

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	testimon member o Breaux o the afte trip to Service,  I think points o Notably, counts, and Rank	y with me f a Region f the Fish rnoon of M testify co this actio  this was a f view of o the five ( certainly o ing Minoria	conversations to Washingtor al Council pa eries and Wil arch 2, 1982. ncerning the on was taken  constructive considerable Councils repr demonstrating ty Member Ed	n, and sat anel at th dlife Con Since t FY 1983 b at no cos action, importance esented w a consen Forsythe.	in as new hearing servation in the servation in the servation in the servation is sus for Follow	representating schedule on and Environment in the U.S. FMC.  Justo gethis very to substantial consideration the property of the property ing the property in t	ive for NP d by Chair ronment Su to my alre Fish and  "on the r ugh budget agreement ion by Cha esentation	FMC as a man Johr bcomitte ady sche Wildlife ecord syear. on all irman Br s of Bil	eduled come
FROM: John P. Harville, Member  SUBJECT: Hearing on Reauthorization of MFCMA - March 2, 1982  Per our telephone conversations a few days earlier, I carried your written testimony with me to Washington, and sat in as representative for NPFMC as a member of a Regional Council panel at the hearing scheduled by Chairman John Breaux of the Fisheries and Wildlife Conservation and Environment Subcomittee the afternoon of March 2, 1982. Since this hearing fit into my already scheduled trip to testify concerning the FY 1983 budget for the U.S. Fish and Wildlife Service, this action was taken at no cost to NPFMC.  I think this was a constructive action, enabling us to get "on the record" some points of view of considerable importance for this very tough budget year. Notably, the five Councils represented were in substantial agreement on all counts, certainly demonstrating a consensus for consideration by Chairman Breaux and Ranking Minority Member Ed Forsythe. Following the presentations of Bill Gordon for NOAA/NMFS, and the later prepared comments of the Council Panel, a considerable dialog ensued in response to questions from Congressmen Breaux and Forsythe.  Following are what I recall as highlights of particular Council interest.									
			<u>Bi</u>	11 Gordon	Testimo	ony			
Following are what I recall as highlights of particular Council interest.  Bill Gordon Testimony  Bill Gordon undertook what had to be a distasteful taskmaking an Administration proposal within budget limits I know he does not like. First, he reviewed accomplishments under MFCMA including a few statistics I had not heard before:  between 1976 and 1980, foreign fishing has been reduced by 34%; domestic harvests increased by 28%.  values of domestic commercial landings approach \$2 billion; about double pre-FCMA levelsafter inflation, a 50% real gain.  increased fishery exports from \$385 million to \$1 billion.  joint venture "over the side" sales have moved from \$10 million in 1980 to 18 million in 1981.									
<ul> <li>between 1976 and 1980, foreign fishing has been reduced by 34%; domestic harvests increased by 28%.</li> </ul>									
<ul> <li>values of domestic commercial landings approach \$2 billion; about double pre-FCMA levelsafter inflation, a 50% real gain.</li> </ul>									
	•	increased	l fishery exp	orts from	\$385 mi	llion to \$	l billion.		
	o	joint ver in 1980 i	iture "over t o 18 million	he side" in 1981.	sales ha	ve moved f	rom \$10 mi	llion	

Gordon presented the following table of "Magnuson Act Allocations":

# Magnuson Act Allocations 1/ (dollars in thousands)

Fiscal <u>Year</u>	Fisheries Conservation & <u>Management</u>	Fisheries Research	Fisheries Enforcement	Administration & General Support	<u>Total</u>
1981	41,134	3,098	4,718	2,817	51,767 <sub>2/</sub>
1982	43,164 $\frac{1}{3}$ /	3,098	4,718	2,817	5,350 <u>2/</u>
1983	30,193 $\frac{3}{3}$ /	2,339 <u>3</u> /	4,718 <u>3</u> /	2,802 <u>3</u> /	41,605 <u>2/</u> <u>\$</u> /

1/ Includes FY 1982 increase of \$2,030.0K for collection of data for FMP's. Line item is economics and commercial fisheries statistics.

2/ Includes FY 1982 pay raise of \$1,553.0K that will be distributed to the four functional areas in March, 1982.

3/ Includes FY 1983 proposed reductions as set forth in the FY 1983 Congressional budget.

To provide a rationale for the major reduction proposed for FY 1983 (see table) to stay within Administration limits, Gordon offered the following "ways in which fishery management can be made more cost effective and efficient":

- 1. streamline the process and increase Regional review role;
- 2. develop FMP's only for fisheries truly requiring them;
- consolidate FMP's to reduce numbers, complexity, and paperwork (framework approach);
- 4. Councils to look for least burdensome and costly alternatives (Gordon cited king crab as example of this approach).

# Gordon questioning by Chairman Breaux and Congressman Forsythe

Questions of Bill Gordon by Congressmen Breaux and Forsythe pressed for explanations as to how the Councils could carry out their tasks, faced with the proposed 44% cut in their funding, and how the States could be expected to take up an increased share of the support responsibility, given their own financial problems and the Administration proposal to zero-fund the two grant-in-aid programs--Anadromous Fish Conservation Act and Commercial Fisheries Research and Development Act-- also significant reductions in Federal capabilities under MARMAP, the closing of a number of laboratories, etc.

Gordon's responses emphasized the economies expected as indicated in his formal testimony. He argued that since many Council plans now have been written (8 under PMP's; 14 under FMP's), the workload for those plans should go down. (He did not relate this view to the 42 FMP's he indicated should be completed over the next three years.) He also stressed the move to multi-year framework plans with reduced annual workloads, and proposed that expensive annual resource surveys be undertaken less frequently--perhaps every three years.

Chairman Breaux requested NMFS clarification on several statistics, most notably from my view concerning two different estimate levels as to percentage of grant-in-aid funds applied to Council-related fisheries. (I'm convinced that both numbers submitted by NMFS were far too low, since on the Pacific Coast this approaches 100%!).

# Council Panel presentation and discussion

Panelists (in order of presentation) were:

New England: South Atlantic: Jake Dykstra, Chairman O.B. Lee Jr., Chairman

Carribbean:

Hector Vega-Morera, Chairman John Harville, for Jim Branson

North Atlantic: Gulf of Mexico:

B.J. Putnam, Chairman

I will not try to review presentations of each, since the principle thrusts were very parallel to your own. I did not read yours--all formal statements were entered into the record, and most panelists paraphased. All presentations endorsed reauthorization of at least 1982 funding levels. All cited accomplishments to date and all disputed Gordon's claim that the workload should decrease significantly in the years ahead. I thought Jake Dykstra was particularly effective in reviewing the kinds of tasks the Councils must address, the difficulties they face, etc.

My additions to your excellent paper focussed on two areas I thought useful, particularly in view of questions raised by the Congressmen. First, I amplified your remarks on values of our fisheries by citing some statistics published very recently (derived from NMFS data): in 1980 West Coast fishermen landed more than a million tons of fish in West Coast ports (about 1/3 of national catch) for a dollar value in excess of \$1 billion (46% of the total U.S. value.) More than half of these totals were from Alaskan waters. I proposed that in view of these values, dollars spent to phase out foreign fleets and bring harvests home to the U.S. were provident investments in the U.S. economy.

My second area of emphasis stressed the heavy on-going workload we foresee for our Council, and refuted the Administration allegation that plans on-line permitted a phasing-back of our programmatic operations. I emphasized our NPFMC experience that problems don't just go away when salmon, groundfish, herring, and king crab plans are in place—we have continuing need to improve and update our information base, interpret new findings, etc. I illustrated with examples concerning salmon, king crab, and groundfish, and stressed the supportive role of the States under grant—in—aid sponsored projects and Council programmatic funding. I also strongly supported NMFS survey contributions via MARMAP etc.

Questions from Congressmen Breaux and Forsythe probed for areas of Panel consensus on the continuing workload issue and on the importance of funding for fishery monitoring, data collection, relevant research, etc. The Panel solidly supported the positions earlier outlined. The Panel also noted the importance of including recreational fisheries data, and in that context, I emphasized the need to recognize these data as a component of total harvest pressure on the resource (not just information on "fishing for fun").

As might be expected, I was queried by Breaux concerning appropriateness of delegating management responsibility to the States as in the king crab plan, given specific assignment of that responsibility to the Council under MFCMA. My response touched the elements we have discussed many times before—the Council continues to exercise its authority by developing the management plan, which must be consistent with National Standards and other applicable law to receive Secretarial approval. The State then manages the fishery on a day-to-day basis as it always has, but consistent with that approved Plan. The Council and the Secretary monitor that delegated implementation of the Plan, and have the capacity to take back full responsibility if events indicate the State's management is not consistent with the Plan.

Chairman Breaux appeared to accept this explanation, but observed that this issue is of continuing Congressional concern, and that Oversight Committees will be observing closely to see how our expectations work out in practice.

# **Epilogue**

As noted earlier, I think this was a useful effort. Since we could make it at no cost to the Council budget, it has to have been reasonably cost-effective!

JPH: dmw

cc: PMFC State Fisheries Directors Sven Fougner, Western Pacific Fishery Management Council, Honolulu, Hawaii

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TO: Ex	kecutive Directors, Other Counc	i <u>ls</u>		
FROM: Do	ouglas G. Marshall			

SUBJECT: Chairmen and Executive Directors Meeting

Executive Director

We have set the dates for this spring's meeting for May 26, 27 and 28. The meeting will be held at the Treadway Inn at Newport, Rhode Island. Single rooms are \$50.00 plus 9 percent tax, doubles are \$60.00 plus tax. Jack Falls has arranged a blanket authorization issued by NMFS Washington to cover "actual" expenses of \$75.00 per day for all persons attending the meeting. You have all received that authorization by now.

Bill Gordon has indicated that NMFS expects to have all five Regional Directors attend, and he will bring five or six other NMFS people with him from Washington. We will have both our Chairman and Vice Chairman, and Jack Dunnigan will come with me, as well as the necessary administrative and secretarial people. I would appreciate each of you sending me your attendance lists as early as possible and subsequently informing me of any changes in either the numbers or the arrival dates. Because the following weekend is the three-day Memorial Day holiday, space will be getting very tight. If anyone wishes to spend all or part of the weekend there, the sooner we know the better.

As we have done in the past, I propose that the Executive Directors meet alone on the morning of the first day and with appropriate NMFS folks that afternoon. The plenary session with all participants would begin on the morning of the 27th and conclude at mid-day on Friday (or later if necessary). There will be a reception at the Dutch Inn at Galilee, Rhode Island, on the evening of May 26. Transportation will be provided, and there will be opportunity for a tour through the facilities of the Point Judith Fishermen's Cooperative and for boarding and inspection of some vessels of the Point Judith fleet. On the evening of May 27, we will have a Lobster and Shad Bake at the campus of the University of Rhode Island. Bob Jones says you haven't lived until you have had professionally boned Connecticut River Shad, and everybody knows about lobster, of course.

The nearest airport for scheduled airline flights is Providence, Rhode Island. We will provide a shuttle operation to meet planes and take participants to the hotel. We will need information on flight numbers and arrival times, of course.

Several items have been suggested (by the Pacific and New England Council staffs) for our agenda:

- Status of NMFS reorganization and its implications for the Councils.
- FY 1983 NMFS Budget: Prospects for revisions and implications for future Council operations.
- Status of FCMA Amendments.
- Regulations on preemption of state authority to manage territorial sea fisheries.
- OMB's one-year exemption from certain provisions of E.O. 12291 for some in-season changes.
- Research to support the Council process.
- Comparison of plan development approaches.

I would appreciate your comments on these items and suggestions for others. Please let me hear from you regarding both the agenda and your Council's intended level of attendance.

DGM/sm

cc: Bill Gordon Allen Peterson

AGENDA B-1(e) MARCH 1982



UNITED STATES DEPARTMENT OF MARCH 1982
National Oceanic and Atmospheric Administration

NATIONAL MARINE FISHERIES SERVICE
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Mr. Jim H. Branson
Executive Director, North Pacific
Fishery Management Council
P.O. Box 3136 DT
Anchorage, Alaska 99510

Dear Jim,

It is my pleasure to invite you to attend the NOAA/NMFS-State Fish and Wildlife Directors Conference on April 27-29, 1982, at the Executive House and adjacent Holiday Inn on Rhode Island Avenue, in Washington, D.C. The proposed theme of the conference is "State/Federal Cooperation in Fisheries Management--Adjusting to 'New Federalism.'"

The enclosed tentative agenda was developed by a planning group comprised of the Executives of the interstate fisheries commissions representing their constitutent States, and NMFS headquarters staff. The regional workgroups, the crux of the conference, are expected to evaluate priority issues as a basis for recommending appropriate actions and strategies at national and regional levels. We would like the regional workgroups to include key officials from the State fisheries agencies, the regional fishery management councils, the NMFS regional offices, the NOAA Offices of Coastal Zone Management and Sea Grant, and the fishery development foundations.

I hope you will be able to participate as a member of the appropriate regional forum. I will be in touch with you as additional materials and details become available. In the interim, if you have any questions, please feel free to contact Dick Schaefer, Chief, NMFS State/Federal Division, at (202) 634-7454.

Sincerely yours,

William G. Gordon

Assistant Administrator

for Fisheries

Enclosure



# Proposed Agenda

State Fish and Wildlife Directors/NOAA-NMFS Conference April 27-29, 1982

"State/Federal Cooperation in Fisheries Management--Adjusting to 'New Federalism'"

# Tuesday, April 27

10:00 a.m. - 1:00 p.m. Registration

1:00 p.m. - 1:10 p.m. Conference convenes
Welcome and call to order
Introduction and opening
remarks
Meeting purpose, objectives
and groundrules

Conference Chairperson

# First Plenary Session

Panel Presentation: "State/Federal Relationships in Fisheries Management"

1:10 p.m. - 1:15 p.m. Introduction Panel Moderator 1:15 p.m. - 1:35 p.m. "The Changing Federal Role" John Byrne, NOAA 1:35 p.m. -1:55 p.m. "The Impact on the States" State Representative 1:55 p.m. - 2:15 p.m. "Meeting Current and Future Commission Representative Needs" 2:15 p.m. - 2:35 p.m. "State/Federal Policy and Bill Gordon, NMFS Programs"

2:35 p.m. - 2:45 p.m. Review and Summation Panel Moderator

2:45 p.m. - 3:15 p.m. Coffee Break

# Tuesday, April 27 (continued)

Discussion Forum:

"Maintaining an Effective State/Federal Partnership in the 80's--Identifying the Critical Issues"

(Panel reconvened.)

3:15 p.m. - 4:45 p.m.

Moderated discussion period based on panel presentations which will focus on identification and clarification of the issues through inquiry and commentary among panelists, and between panelists and conferees.

Panel Moderator

4:45 p.m. - 5:00 p.m.

Review and summation (Issues will be summarized in a list for distribution to workgroups for use the next day.) Forum Rapporteur

5:00 p.m.

Adjournment for the day.

5:30 p.m.

Workgroup chairpersons and recorders assemble with NMFS staff for briefing and question/answers regarding structure and expectations of workgroup sessions on next day.

6:30 p.m. - 8:00 p.m.

Social gathering (Woodward Room, National Wildlife Federation Bldg., 1412 16th St., NW Washington, DC)

# dnesday, April 28

8:30 a.m. - 5:00 p.m. Regional workgroups (all day sessions)

- New England and Mid-Atlantic (ME-VA)
- South Atlantic, Gulf of Mexico and Caribbean (NC-TX, PR, VI)
- Pacific and Central/Western Pacific (AK-CA, ID, HI, GU, AS, CM, TT)
- Great Lakes States

(Workgroups should consider all issues identified during first plenary session (summary list provided) and are encouraged to address other issues as appropriate. The intent is to evaluate each issue according to regional importance in terms of the potential for bringing about effective change, and to focus on those issues where the probability is greatest for achieving a desired objective. In focusing on specific issues, the workgroups should identify and evaluate alternative courses of action, indicate preferred alternative, and recommend actions and strategy, at national and regional levels as appropriate, to carry out the chosen alternative. To the extent possible, strategies should outline appropriate State and Federal executive and legislative actions for current year and ensuing years.)

9:45 a.m. - 10:15 a.m. Coffee Break

11:30 a.m. - 1:00 p.m. Lunch

1:00 p.m. - 2:45 p.m. Regional workgroups (continued)

2:45 p.m. - 3:15 p.m. Coffee Break

3:15 p.m. - 5:00 p.m. Regional workgroups (continued)

5:00 p.m. Adjournment for the day. (Steering Committee to convene at 7:00 p.m.)

# Wednesday, April 28 (continued)

Committee Chairperson Steering Committee -7:00 p.m. - 10:00 p.m. comprised of chairpersons and recorders from each workgroup plus NMFS headquarters staff. (Based on regional reports, the Steering Committee will attempt to synthesize national consensus, priorities and strategy. To the extent possible, the strategy should specify necessary State and Federal executive and legislative actions for the current year and ensuing vears.

# Thursday, April 29

7:30 a.m. - 8:30 a.m. Steering Committee Chairperson (Reconvenes to conclude national summary, if necessary.)

# Second Plenary Session

8:30 a.m. - 10:15 a.m. Regional workgroup reports Workgroup Rapporteurs (approximately 20-25 minutes each)

- New England and Mid Atlantic
- South Atlantic/Gulf of Mexico and Caribbean
- Pacific and Central/Western Pacific
- Great Lakes States

10:15 a.m. - 10:45 a.m. Coffee Break

10:45 a.m. - 11:30 a.m. Steering Committee report, Committee Rapporteur national summary, recommendations, and strategy

11:30 a.m. - 1:00 p.m. Lunch

# ursday, April 29 (continued)

Discussion Forum: "Regional/National Recommendations - Where Do We Go From Here?"

1:00 p.m. - 2:15 p.m. Moderated discussion

Discussion Moderator

period, based upon regional and national reports, will focus on areas of consensus; recommendations for action at State and Federal executive and legislative levels; and strategies for accomplishment with attention to necessary actions in current year and

ensuing years.

2:15 p.m. - 2:45 p.m. Conference Summary and Conclusions

- The State Perspective

State Spokesperson

- The Federal Perspective

Bill Gordon, NMFS

:45 p.m. - 3:00 p.m. Concluding Remarks and Farewell

3:00 p.m.

Conference Adjournment

March 16, 1982

Telex to Miguel Aldasoro Undersecretary for Fisheries Government of Spain Telex 27298 Mamer 43579 Mamer

- The North Pacific Fishery Management Council has not been enthusiastic about new countries entering the fishery off Alaska. They will probably consider any proposal by Spain in relation to its benefits to the U.S. fishing industry.
- 2. I recommend you deal directly with U.S. industry in the North Pacific before coming to the Council for a permit to fish in this area. The species in which you indicate an interest are being taken and processed by salting by American fishermen in Alaska.
- 3. The North Pacific Council will be meeting the week of March 23. I will deliver your telex to them at that time. If they express further interest in a Spanish technical delegation traveling to Anchorage, I will notify you in time for the May Council meeting.

Sincerely,

Jim H. Branson Executive Director

cc: Ray Arnaudo Bill Gordon 11 MAR 62 11:

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PARA MR. JAMES BRANSON

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EXECUTIVE DIRECTOR . PACIFIC FISHING COUNCIL.

P.O. BOX 3136 DT .- ANCHORAGE

ALASKA 99510

DE SUBPESCA NR. - 1045

MADRID 11.03.82

DE UNDERSECRETARY FOR FISHERIES

PARA MR. JAMES BRANSON. - EXECUTIVE DIRECTOR PACIFIC FISHING COUNCIL. ALASKA.

BT

TEXTO NUMERO: 554

DURING MY STAY IN WASHINGTON LAST WEEK TO RENEW THE SPAIN-

- U. S-

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MCU558 BRABNSON AGE2/50

GIFA, MR. KRONMILLER, FROM THE DEPARTMENT OF STATE, AD-VISED ME TO CONTACT YOU IN ORDER TO DISCUSS THE POSSIBILITIES OF ESTABLISHING SOME SORT OF COOPERATION WITH ALASKA IN THE FIELD OF FISHERIES.

AS I COULD NOT REACH YOU ON THE PHONE I TAKE THIS OPPORTUNITY OF INFORMING YOU OF THE

MCU558 BRANSON PAGE3/50

FOLL OW ING:

- 1.- THE SPANISH FISHING INDUSTRY HAS ALREADY ESTABLISHED

  JOINT VENTURES IN THE EAST COAST SUCH AS ATLANTIC RESOURCES

  DEVELOPMENT CORPORATION (A.R.D.C.) IS CONSIDERING A SIMILAR

  TYPE OF COOPERATION WITH ALASKAS FISHERMEN.
- 2.- THE MAIN INTEREST OF THE SPANISH FLEET (AND MARKET) IS ON DEMERSAL SPECIES, ESPECIALLY SALTED

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MCU558 BRANSON PAGE4/50

COD .

3.- SPAIN OBTAINED IN 1980 A SMALL ALLOCATION IN THE BERING SEA AND ALEUTIAN ISLANDS, BUT WAS UNABLE TO SEND ANY FISHING VESSEL TO THE ZONE DUE TO THE FACT THAT SUCH ALLOCATION WAS GRANTED TOO LATE IN THE YEAR (MONTH OF AUGUST). NEVERTHELESS, A SPANISH MISSION, HEADED

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MCU558 BRANSON PAGE5/50

BY A DEPUTY DIRECTOR GENERAL AND INCLUDING
FISHING EXPERTS AND IMPORTERS, VISITED ALASKA ON THAT OCCASION
AND FOUND A VERY POSITIVE RESPOND FOR OUR PROJECTS.

4.- OUR IDEA IS TO SEND THIS SEASON, IF PERMISSION IS GRANTED,
A SINGLE FISHING UNIT (COMPOSED OF TWO SMALL PAIR TRAWLERS OR A
COL 4.-

MCU558 BRANSON PAGE 6/5@

SINGLE OTTER TRAWLER) TO MAKE A COMMERCIAL SURVEY IN THE AREA
INDICATED BY THE U.S. AUTHORITIES (PREFERABLY GULF OF ALASKA AND/

AGOR BERING SEAD DIRING APROX. THREE MONTHS.

THE PURPOSE OF SUCH A SURVEY WOULD BE TO ASCERTAIN THAT THE SPE-CIES CAUGHT ARE OF COMMERCIAL INTEREST IN THE SPANISH

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# Telegram

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PARA MR JAMES BRANSON 2496

EXECUTIVE DIRECTOR . PACIFIC FISHING COUNCIL

PO BOX 3136 DT .-

ANCHORAGE ALASKA 99510

MARKET AND

THAT THE OPERATION OF OUR TYPE OF VESSEL AND PROCESSING

SYSTEM (SPLITING AND SALTING COD AS DIRECTED FISHERY AND FREEZING

THE BY CATCHD ARE FEASIBLE IN THAT AREA ON THAT OCCASION THIS

SAME

FISHING UNIT COULD TAKE BACK TO SPAIN A CERTAIN AMOUNT OF OTHER

SPECIES (

COL OK

MCU559 BRANSON PAGE8/50

SUCH AS SALMOND , ONCE HAVING DETERMINED THOSE ASPECTS,

THE REPRESENTATIVES OF SPANISH FISHING INDUSTRY WOULD BE READY TO START INMEDIATELY THEIR CONTACTS WITH ALASKA INTERESTS TO STUDY MUTUALLY BENEFICIAL COOPERATION. SUCH CONTACTS AND COOPERATION ARE CONSIDERED VERY FAVOUR ABLY BY THE SPANISH AUTHORITIES AND WILL RECEIVE ALL OUR SUPPORT.

5.- IN

COL 5 .-

MCU559 BRANSON PAGE9/50

ORDER TO DISCUSS WITH YOU THESE IDEAS, A SPANISH TECHNICAL
DELEGATION HEADED BY THE DEPUTY DIRECTOR GENERAL FOR INTERNATIONAL
FISHERIES COULD TRAVEL INMEDIATELY TO ANCHORAGE IF YOU CONFIRM
ME THAT THERE IS ANY INTEREST ON YOUR SIDE TO PROCEED WITH THIS
INITIATIVE THIS YEAR. IF SO, PLEASE SUGGEST DATES FOR
MCU559 BRANSON PAGE 10/22

MEET ING.

PLEASE ANSWER BY TELEX TO MR. MIGUEL ALDASORO

UNDER SECRETARY FOR FISHERIES
TELEX NUMBERS: 27298 MAMER

43579 MAMER

BEST REGARD, MIGUEL ALDASORO.

COL 27298 43579

NNN

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# DRAFT STATEMENT ON IMPORTANCE OF FISHERIES DATA, ETC.

March 15, 1982 24

North
The Pacific Fishery Management Council must depend upon the Pacific States and the National Marine Fisheries Service for monitoring the fisheries, producing the data, and carrying on the relevant research necessary for implementation of the Council's Fishery Management Plans in accordance with the National Standards established by the Magnuson Fishery Conservation and Management Act. All fisheries subject to Council jurisdiction range through the FCZ and the territorial seas of the member States, and most also depend upon the States' internal waters (coastal bays, estuaries, or river systems) for essential portions of their life histories.

Since participation by the coastal States in Council affairs is mandated by Federal law (e.g., MFCMA), there is a continuing Federal obligation to assist the States to meet these additional research, monitoring, and data collection responsibilities. The Council's ability to continue to manage its fisheries on a rational scientific basis depends intrinsically upon continuance of mechanisms for Federal sharing in these costs with the States: these include the Council's programmatic funds used for development and implementation of fishery management plans, the special support funds provided to the States to subvent participation in Council affairs (\$25,000 per State per Council), and the several Federal grant-in-aid programs (Anadromous Fish Conservation Act and Commercial Fisheries Research and Development Act) used by the States for fishery monitoring, data collection, and research for implementation of Council Fishery Management Plans.

Unless there is a significant long-term commitment by both Federal and State agencies for maintenance of these support functions, the Regional Councils will have no choice but to retreat from present management concepts and approaches which depend upon the orderly flow of relevant fishery information and research products.

J. Harville 3/10/82 - 11:08 a.m.