

Commander Seventeenth Coast Guard District P. O. Box 25517 Juneau, AK 99802 Staff Symbol (ole) (907) 463-2230

5350 November 29, 1991

U.S. COAST GUARD FISHERIES ENFORCEMENT FOR PERIOD September 01, 1991 through October 31, 1991

#### 1. ACCOMPLISHMENTS.

#### a. <u>Vessel Seizures:</u>

- (1) On October 11, USCGC SHERMAN seized the 186-foot fishing vessel ARICA for fishing in the closed area around Round Island in Bristol Bay. SHERMAN'S boarding team found several entries in the vessel's DCPL showing fishing in the closed area in June. The vessel arrived in Kodiak on October 14 and custody was transferred to the U.S. Marshal. On October 16, the vessel agreed to a \$650,000 bond.
- (2) Note: The following vessels were seized this period, and were previously reported in detail in the "Coast Guard Fisheries Enforcement Report" dated September 20, 1991:

| NAME Dat           | e Seized | Reason .   |
|--------------------|----------|--|
| Bristol Enterprise | 04 Sep   | Fishing in Round Island closed area.                       |
| Roseann Hess       | 07 Sep   | Halibut fishing after closure, non-<br>continuous transit. |
| Concepcion         | 10 Sep   | Fishing in Round Island closed area.                       |
| Yukon              | 18 Sep   | Observer/record keeping/reporting violations.              |

#### b. <u>High Seas Driftnet violations:</u>

(1) On September 02, a Kodiak based C-130 aircraft sighted five unidentified foreign driftnet vessels conducting fishing operations about 300 nautical miles north of the authorized driftnet area in the vicinity of 51-20'N, 165-20'E (approximately 260 nautical miles west southwest of Attu). All five vessels had a white hull and white superstructure. One of the vessels had green decks and the second word of its name appeared to be "DONG". The sighting information was passed to the Soviet Maritime Border Guard by telex due to the vessels' proximity to the Soviet Union.

- (2) On September 09, a Kodiak based C-130 aircraft sighted sixteen foreign driftnet vessels conducting fishing operations about 300 nautical miles north of the authorized driftnet area in the vicinity of 50-20'N, 164-40'E (approximately 300 nautical miles west southwest of Attu). Fifteen of the vessels were retrieving nets when sighted. All of the vessels had a white hull and white superstructure. None had any clear identifying data although one was flying a red flag with possible white star. The sighting information was passed to the Soviet Maritime Border Guard by telex due to the vessels' proximity to the Soviet Union.
- (3) On September 18, a Kodiak based C-130 aircraft sighted four foreign driftnet vessels about 300 nautical miles north of the authorized driftnet area in the vicinity of 50-30'N, 164-00'E (approximately 350 nautical miles west southwest of Attu). Three of the vessels had no identifying data and were observed transiting. The fourth vessel was identified as the Chinese driftnetter No. 1 TAI HUI and was observed fishing. The sighting information was passed to the Soviet Maritime Border Guard by telex due to the vessels' proximity to the Soviet Union.

### 2. Monthly Patrol Statistics:

#### **SEPTEMBER:**

- a. 2 High Endurance Cutters (HEC) patrolled for 19 days.
- b. 3 Medium Endurance Cutters (MEC) patrolled for 71 days.
- c. 5 Buoy Tenders patrolled for 18 days.
- d. 4 Patrol Boats patrolled for 26 days.
- e. C-130 aircraft conducted 62 long-range surveillance flights for 402.1 patrol hours.
- f. H-3 helicopters conducted 17 coastal surveillance flights for 79.1 patrol hours.
  - g. Foreign vessels:

Sightings: 36 (See below for list by

nationality)

Boardings: 01

Fisheries Violations: 00 (Does not include violations of driftnet agreements.)

#### h. Domestic vessels:

Sightings: 1309
Boardings: 167
Fisheries Violations: 19

#### **OCTOBER:**

- a. 1 High Endurance Cutter (HEC) patrolled for 31 days.
- b. 1 Medium Endurance Cutters (MEC) patrolled for 31 days.
- c. 4 Patrol Boats patrolled for 14.5 days.
- d. C-130 aircraft conducted 32 long-range surveillance flights for 249.8 patrol hours.
- e. H-3 helicopters conducted 1 coastal surveillance flight for 0.7 patrol hours.
  - f. Foreign vessels:

Sightings: 19 (See below for list by nationality)

Boardings: 00

Fisheries Violations: 0 (Does not include violations of driftnet agreements.)

g. Domestic vessels:

Sightings: 538
Boardings: 38
Fisheries Violations: 01

#### 3. Results:

a. Fishing vessel sightings by nationality: (May be multiple sightings of one vessel.)

|           | SEP   | OCT | TOTAL |
|-----------|-------|-----|-------|
| JA        | 12    | 7   | 19    |
| KS        | 00    | 4   | 4     |
| UR        | 3     | 2   | 5     |
| PL        | 17    | 0   | 17    |
| CH        | 2     | 0   | 2     |
| TW        | 0     | 0   | 0     |
| CA        | 0     | 0   | 0     |
| US        | 1309  | 538 | 1847  |
| OTHER/UN- |       |     |       |
| IDENTIFIE | D 244 | 238 | 482   |
| Total     | 1587  | 789 | 2376  |

- b. See enclosure (1) for detailed list of fishery violations.
- c. See enclosure (2) for detailed list of vessels boarded with no fishery violations.
  - d. See enclosure (3) for plot of donut hole sightings.

Encl:

- (1) List of violations.(2) List of fishing vessels boarded with no fishery violations.
- (3) Donut Hole sightings.

#### LIST OF VIOLATIONS

The following vessels had fisheries violations during the period September 1, 1991 to October 31, 1991. Note: Does not include violations of the Fishing Vessel Safety Act.

|   | NAME               | DATE    | UNIT                 | SUMMARY .   |
|---|--------------------|---------|----------------------|---|
| • | F/V NORDBY         |         | VENTUROUS            | 1-Failure to properly maintain DFL.   |
| • | F/V ALASKA LADY    | 04SEP91 | SWEETBRIER           | 1-13 undersized halibut fillets.  |
|   | BRISTOL ENTERPRISE | 04SEP91 | YOCONA               | SEIZED, see summary.  |
|   | F/V GYPSY LADY     | 04SEP91 | SEDGE                | 1-Filleted/mutilated halibut such that size could not be determined. 2-Conducting halibut fishing during closed period.         |
|   | F/V JULIE K        | 04SEP91 | WOODRUSH             | 1-Failure to properly maintain IPHC logs prior to off-load.   |
|   | CEAN HARVESTER     | 04SEP91 | IRONWOOD             | 1-Non-continuous transit. 2-Retained 4 undersized halibut.  |
|   | F/V SEA HUNTER     | 04SEP91 | SWEETBRIER           | <pre>1-2 undersized halibut fillets. 2-1 undersized halibut.</pre>  |
|   | F/V CAROL II       | 05SEP91 | WOODRUSH             | 1-Failure to have IPHC license in possession.   |
|   | F/V DONNA MARIE    | 05SEP91 | SEDGE                | 1-Filleted/mutilated halibut such that size could not be determined.  |
|   | F/V GUNGA DIN      | 05SEP91 | STATION<br>JUNEAU    | 1-No IPHC license or number onboard   |
|   | F/V NICKELODEON    | 05SEP91 | SEDGE                | 1-Conducting halibut fishing during closed period. 2-Possession of undersized halibut. 3-Failure to properly mark halibut gear. |
|   | F/V RENEGADE       | 05SEP91 | STATION<br>KETCHIKAN | 1-Possession of 6 undersized halibut.   |
|   | VV ROSEANN HESS    | 05SEP91 | VENTUROUS            | SEIZED, see summary.  |

| F/V ROULETTE    | 05SEP91 SEDGE                | 1-Possession of undersized halibut. 2-Failure to maintain IPHC log.  |
|-----------------|------------------------------|--|
| F/V SUNDANCER   | 05SEP91 IRONWOOD             | 1-Failure to mark longline floats.   |
| TRISTIN MICHAEL | 05SEP91 STATION<br>KETCHIKAN | 1-Possession of 22 undersized halibut and 40 mutilated filets. 2-Failure to maintain IPHC log. Catch seized.   |
| F/V RESPONSE    | 08SEP91 YOCONA               | 1-Failure to comply with NMFS observer coverage requirements. 2-Failure to comply with provisions of Federal Fisheries permit (i.e. vsl permitted for harvesting only but was engaged in processing). 3-Failure to properly maintain CVDFL. 4-Failure to provide safe boarding ladder. |
| F/V CONCEPCION  | 10SEP91 YOCONA               | SEIZED, see summary.   |
| F/V YUKON       | 17SEP91 YOCONA               | SEIZED, see summary.   |
| F/V ARICA       | 100CT91 SHERMAN              | SEIZED, see summary.   |

COMMANDER

COLETTE

CW1-N-I

CLARENA

CHIBIKOL

CHARLEEN

CARRIE C

CAREFREE

CAPE HORN

BUCCANEER

BOMBLE BAY

CAPE OMMANEY

CHANCY

CAPER

CYMEO

TNAAB

CAMELOT

KAPE B

KKYKEN

KINICK

JULIE K

JULIE

**JENNA-2** 

DYNIE C

INDIANA

IKENY

KKISTIN ANN

KIMBEKLI A

NNA HTIOUC

D ATIMAUL

**DENNA FANN** 

NAIGNI HZIRI

INLET VENTURE

THIOY WAL

16/90/60

16/90/60

16/20/60

16/90/60 16/80/01

16/90/60

T6/90/60

T6/Z0/60 T6/S0/60

16/20/60

T6/90/60

T6/ST/0T

T6/90/60

16/80/60

T6/90/60

T6/90/60

16/20/60

16/20/60

T6/90/60

16/20/60

T6/90/60

16/20/60

T6/90/60

16/20/60

16/90/60

T6/70/60

16/90/60

16/21/01

16/90/60

T6/90/60

T6/90/60

16/60/01

T6/60/0T

T6/T0/60

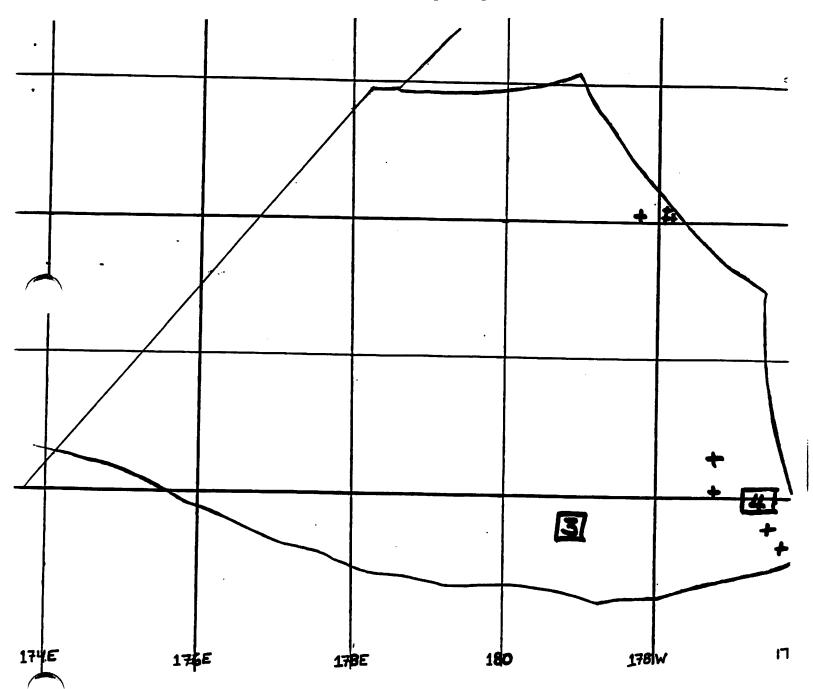
#### T6/S0/60 BRACOR BAY T6/T0/60 ILLAHEE ICETYNDEK T6/70/60 BORN AGAIN 16/20/60 16/22/01 HUNTRESS BLUE HERON 16/90/60 16/90/60 BLOSSOM D 16/60/60 HOPE HIGHLAND LIGHT 16/60/0T BIG BINE 10/54/91 T6/90/60 16/61/60 HEWLOCK BEKSEKKEK 16/20/60 HELL-N-I 16/90/60 BETINDY A 16/20/60 HEATHER SEA BALAENA 10/22/01 HEATHER SEA 16/22/01 AZUMA SEA RAY T6/9T/60 **AIRTA** T6/70/60 **CYKNET** 16/02/60 **YELEMIS** 16/08/60 GALGAL II 16/90/60 GAFF ROCK T6/90/60 16/90/60 **ATNIMAA** 10/53/61 **AAT2 MUAO**4 16/90/60 ALIUQA EXCEPTENCE 16/20/60 16/97/01 **YPOGEE** EXCALIBUR II 16/08/60 10/23/01 **ANNA** T6/70/60 T6/E0/60 ESTELLA **YNDKEEN PWERICAN TRIUMPH** 16/20/60 EÕNYPIZEK 16/17/01 16/90/60 EL TIBURON 16/23/60 AMERICAN NO. 1 16/90/60 EH 16/77/0T ALEUTIAN SPRAY T6/70/60 HSIMAMUG T6/90/60 ALEUT PRINCESS DESLINA 16/90/60 SUNAH JJA 16/60/01 DESEKIE TANNE T6/60/0T 16/20/60 ALASKA VOYAGER 16/20/60 10/23/01 ALASKA TRADER DENNA W T6/6T/60 DEEP SEA 10/05/61 **YIYSKY BYCKEK** DEEP SEA 16/20/60 T6/90/60 **YLASKAN KING** T6/E0/60 DAY BREAK 16/90/60 ALASKA DAWN T6/90/60 DYNCING FIZZA T6/E0/60 **YDVANCER** 16/90/60 16/20/60 CRYSTAL VIKING YDELYN L T6/90/60 CONSTITUTION T6/90/60 **YDELINE** CONQUISTADOR T6/80/0T **YCCOMPLICE** T6/Z0/60 ASL NAME..... ASF NAME.....DATE... .DATE.. 1991 and had no fisheries (MFCMA) violations detected. the date indicated from September 01, 1991 through October 31, The following vessels were boarded by Coast Guard personnel on *AEZZETZ BOYKDED MILH NO KIZHEKK ATOTYLTONZ*

|              |                    | 16/20/60         | SEA HAWK                  |
|--------------|--------------------|------------------|---------------------------|
|              |                    | 16/60/60         | YSSAS                     |
|              |                    | τ6/90/60         | SARA K                    |
|              |                    | 16/90/60         | SAFARI                    |
|              |                    | 10/24/91         | <b>BOAFF PRINCE</b>       |
|              |                    | τ6/0τ/0τ         | ROAD RUNNER               |
|              |                    | T6/\$0/60        | KHONDY KENEE              |
|              |                    | τ6/₹0/60         | RETRIEVER                 |
|              |                    | 16/41/60         | RESOLUTE                  |
|              |                    | 16/92/01         | KEBECCY IKENE             |
|              |                    | T6/E0/60         | ÕNIAEK                    |
|              |                    | T6/T0/60         | <b>b</b> BOAID <b>E</b> B |
|              |                    | <b>70/7</b> 5/67 | PEGGY SUE                 |
|              |                    | 10/15/61         | NNA YTTAG                 |
|              |                    | T6/E0/60         | PARKS NO.19               |
|              |                    | T6/Z0/60         | PACIFIC SEA               |
| T6/Z0/60     | SAS DIS            | T6/60/60         | PACIFIC EMPIRE            |
| T6/Z0/60     | <b>XENDNCEK</b>    | T6/T0/60         | PACIFIC BELLE             |
| T6/E0/OT     | MOLFKILL           | T6/80/OT         | TIRIAS AUO                |
| T6/2Z/0T     | t ANONIW           | T6/90/60         | OSFO                      |
| T6/Z0/60     | MINDMARD           | T6/L0/OT         | OFAMBIC                   |
| T6/Z0/60     | MITRON             | 16/90/60         | OCEAN HARVESTER           |
| INC 09/17/91 | MESTWARD SEAFOODS  | τ6/90/60         | OAXACA                    |
| T6/90/60     | MYNEKADEK          | T6/Z0/60         | NU-C                      |
| T6/T0/60     | MAMINDA            | τ6/₹0/60         | NORTHERN SPIRIT           |
| T6/90/60     | <b>ОПГСРИ</b>      | 76/20/60         | иоктнеки руми             |
| τ6/90/60     | <b>VELVET</b>      | T6/E0/OT         | NORDIC FURY               |
| τ6/⊅0/60     | <b>AALLE LEE</b>   | T6/T0/60         | ИО ООРКТЕК                |
| T6/90/60     | TWO CRACK          | T6/E0/60         | NIKKY                     |
| T6/T0/60     | TROIKA             | T6/8T/60         | NIKI-W                    |
| IAC09/17/91  | TRIDENT SEAFOODS   | T6/90/60         | NICHT HAWK                |
| T6/T0/60     | TKE <b>NY</b> II   | τ6/90/60         | NEM ME                    |
| T6/Z0/60     | <b>TERMINATOR</b>  | T6/Z0/60         | NESTOR                    |
| T6/8T/60     | ТАИООЕКАХ          | T6/90/60         | NAZAREEN                  |
| τ6/90/60     | TANIA DEE          | T6/90/60         | SUJITUAN                  |
| T6/90/60     | NAG IAT            | T6/90/60         | NANCY C                   |
| T6/T0/60     | SAEL               | 06\02\6T         | MOONSHADOW                |
| T6/20/60     | SURVIVOR           | T6/80/60         | MONARCH                   |
| T6/90/60     | SUMMARD            | T6/T0/60         | WISS BIN                  |
| T6/Z0/60     | <b>2002 EEKEK</b>  | 70/54/67         | WELODI JEAN               |
| T6/90/60     | SONKISE            | T6/90/60         | WYAEKICK                  |
| τ6/90/60     | SOMMEK BKEESE      | 10/54/91         | t yaam                    |
| τ6/90/60     | 20-SPENSE          | 16/90/60         | WARBELLE                  |
| 16/10/60     | STRANGER           | τ6/₹0/60         | NOHTAAAM                  |
| 16/91/01     | SPANISH DANCER     | 16/₹0/60         | MALCO                     |
| 16/08/60     | SITKIN ISLAND      | 16/10/60         | MAJESTIC                  |
| T6/90/60     | SILVER STAR        | 16/90/60         | ASIJ ALIAM                |
| 16/20/60     | SIFAEK BEYCH       | 16/90/60         | LORETTA C                 |
| 16/12/01     | SHARON LORRAINE    | 16/90/60         | LITTE SIOUX               |
| 16/81/01     | SHANNON MARIE      | T6/T0/60         | LISA D                    |
|              | SEATTLE ENTERPRISE | T6/80/60         | LINDA LOU                 |
| 16/53/61     | SEA SPRAY          | T6/E0/60         | SUNAI                     |
| 16/10/60     | SEA QUEST          | T6/₱0/60         | TYDA TOGGEK               |
| T6/Z0/60     | SEA HAVEN          | τ6/₹0/60         | LADY HAWK                 |
|              |                    |                  |                           |

# FV Sightings by U.S.C.G. In Bering Sea "DONUT HOLE"

September 01, 1991 - October 31, 1991

15 Total Sightings



United States Coast Guard



## Commandant Coast Guard Headquarters

2100 Second Street S.W. Washington, DC 20593 Staff Symbol: (G-MS) Phone: (202) 267-6827

NOV 14

16465

From: Commandant

To: Commander, Seventeenth Coast Guard District (m) (o)

Subj: DISTRIBUTION AND REVIEW OF VESSEL COMMUNICATIONS EQUIPMENT

NOTICE OF PROPOSED RULEMAKING

- 1. Enclosed for your information and comment is the Notice of Proposed Rulemaking (NPRM) implementing section 4118 of the Oil Pollution Act of 1990 (OPA 90). This proposed rule will require all vessels subject to the Bridge to Bridge Radiotelephone Act to carry VHF-FM channel 22A. Those vessels in the lower Mississippi will also be required to carry channel 67 for navigational communications. The NPRM was sent to the Federal Register on 13 Nov 91 and should be published on 18 Nov 91.
- 2. A copy of this NPRM has been mailed directly to each MSO or COTP within your district. Please ensure that each unit takes every opportunity to notify the potentially affected marine community of the existence of the NPRM and encourage formal comments. Reprints of the Federal Register will be mailed to approximately 1000 entities potentially affected, but this list is not all inclusive. A limited number of additional copies will also be available through this office.
- 3. This proposed regulation applies to all vessels subject to the Bridge to Bridge Radiotelephone Act but only about half of the foreign fleet will need to take any action to comply with this regulation. OPA 90 mandates that vessels be able to receive navigation safety warnings and converse with the Coast Guard. The available options to implement this regulation are strictly limited.
- 4. USCG comments on this NPRM should be submitted directly to the project manager, LCDR Jewell in G-MS-1. Please contact him at FTS 267-6746 if you have any questions or need additional information.

N. W. LEMLEY By direction

Encl: (1) Vessel Communications NPRM

#### DEPARTMENT OF TRANSPORTATION

Coast Guard

33 CFR Part 26

CGD 91-046

RIN 2115-AE07

VESSEL COMMUNICATIONS EQUIPMENT:

REQUIREMENT FOR VESSELS SUBJECT TO BRIDGE TO BRIDGE

RADIOTELEPHONE ACT TO CARRY VHF FM CHANNELS 22A AND 67

AGENCY: Coast Guard, DOT.

Action: Notice of proposed rulemaking.

SUMMARY: Under section 4118 of the Oil Pollution Act of 1990 (OPA 90) the Coast Guard proposes to require all vessels subject to the Vessel Bridge to Bridge Radiotelephone Act of 1971 (Bridge to Bridge Act) to be capable of transmitting and receiving on VHF FM channel 22A (157.1 MHz) while in U.S. navigable waters and on VHF FM channel 67 (156.375 MHz) while on certain portions of the lower Mississippi River. This action will enable both domestic and foreign-flagged vessels to receive critical and timely navigation safety warnings and to communicate with the Coast Guard while in U.S. waters. This communications capability is essential to ensure safe navigation in U.S. waters and will help reduce the number of marine accidents in those waters.

DATES: Comments must be received [Insert date 60 days after date of publication in the FEDERAL REGISTER].

ADDRESSES: Comments may be mailed to the Executive Secretary, Marine Safety Council (G-LRA-2/3406) (CGD 91-046), U.S. Coast Guard Headquarters, 2100 Second Street SW., Washington, DC 20593-0001, or may be delivered to room 3406 at the above address between 8 a.m. and 3 p.m., Monday through Friday, except Federal holidays. The telephone number is (202) 267-1477. The Executive Secretary maintains the public docket for this rulemaking. Comments will become part of this docket and will be available for inspection or copying at Room 3406, U.S. Coast Guard Headquarters.

FOR FURTHER INFORMATION CONTACT: LCDR Paul Jewell, Oil Pollution Act Staff (G-MS-1), United States Coast Guard Headquarters, 2100 Second Street SW., Washington, DC 20593-0001, (202) 267-6746.

#### SUPPLEMENTARY INFORMATION:

#### Request for Comments

The Coast Guard encourages interested persons to participate in this rulemaking by submitting written data, views, or arguments. Persons submitting comments should include their names and addresses, identify this rulemaking (CGD 91-046), the specific section of this proposal to which each comment applies, and give the reason for each comment. Each person who wants the Coast Guard to acknowledge receipt of comments should enclose a stamped, self-addressed postcard or envelope.

The Coast Guard will consider all comments received during the comment period. The Coast Guard plans no public hearing. However, persons may request a public hearing by writing to the Marine Safety Council at the address under "ADDRESSES." If it determines that the opportunity to make oral presentations will aid this rulemaking, the Coast Guard will hold a public hearing at a time and place announced by a later notice in the FEDERAL REGISTER.

#### **Drafting Information**

The drafters of this regulation are LCDR Paul Jewell, Project Manager, and Joan Tilghman, Project Counsel.

#### Background and Purpose

Section 4118 of OPA 90 requires the Secretary of Transportation to issue regulations to ensure that all vessels subject to the Bridge to Bridge Act be equipped to "(1) receive radio marine navigation safety warnings; and (2) engage in radio communications on designated frequencies with the Coast Guard, and such other vessels and stations as may be specified by the Secretary."

Currently, VHF FM channel 22A simplex (transmit and receive on 157.1 MHz) is designated for Coast Guard liaison purposes and is used by that agency to broadcast marine navigational safety warnings. A number of foreign vessels equipped with radiotelephones operating on channels specified under the provisions of Appendix 18 of the International Telecommunications Union (ITU) Radio Regulations, are not able to receive these warnings, nor converse with the U.S. Coast Guard on VHF FM channel 22A, because internationally channel 22 is configured as a duplex channel (ship station transmits on 157.1 MHz, shore station transmits on 161.7 MHz).

The Coast Guard's VHF transmitting system, used for both command and control as well as distress communications, is limited to six specific channels. Moving the broadcasts to another VHF FM channel (if one were available) will require eliminating a radio channel needed by the Coast Guard for other

purposes, or conducting a major overhaul of the Coast Guard's VHF FM transmitting equipment. A complete refurbishment of this system is scheduled for 1993-96, and any interim change will be costly and short-lived. The Coast Guard has determined that modifying its transmission system to accommodate foreign vessels not equipped to receive channel 22A is a high cost undertaking for very little net benefit. A 1987 study by the Coast Guard and Baltimore Pilots Association found that about 50 percent of the foreign vessels entering our waters were equipped with channel 22A. Domestic vessels subject to the Bridge to Bridge Act have already invested in radios with channel 22A.

The Safety of Life at Sea Convention (SOLAS), has recognized a system known as "NAVTEX" as a solution to most marine safety broadcast problems. Although this system enables vessels to receive navigational safety information through telegraphy, it does not meet the requirements specified in section 4118 of OPA 90. That section mandates that vessels be able to engage in radio communication on designated frequencies with the Coast Guard, and such other vessels and stations as may be specified. For communications with the Coast Guard, the quality and reliability of radio communications on the VHF band in near shore areas is far superior to that of NAVTEX or other radio bands close to shore. Consequently, using NAVTEX or other bands has been determined impractical. The Coast Guard also recognizes the relatively low cost of a VHF FM radio equipped with VHF FM 22A (157.1 MHz).

For communicating with other vessels, this rulemaking also proposes to require vessels transiting a certain portion of the lower Mississippi River to be equipped to communicate with each other on channel 67 (156.375 MHz). This additional requirement is necessary because channel 13 (156.650 MHz), designated for bridge-to-bridge intership navigational communications in other U.S. navigable waters, is unavailable for that purpose in the lower Mississippi River. There, the Federal Communications Commission (FCC) has designated channel 67 (156.375 MHz) for intership navigational communications.

#### Discussion of Proposed Amendments

To ensure that all vessels subject to the Bridge to Bridge Act are able to receive navigational safety warnings and communicate with the Coast Guard as necessary, the Coast Guard proposes to require these vessels to be equipped to transmit and receive on VHF FM channel 22A (157.1 MHz). To ensure that these same vessels can communicate with each other when they transit certain portions of the lower Mississippi River, it is proposed that they also be required to have equipment to transmit and receive on channel 67 (156.375 MHz).

These proposed amendments to 33 CFR 26.03 will resolve long-standing problems in U.S. maritime communications. These problems stem from a difference between domestic and international frequency designations. Although requiring simplex (transmit and receive on the same frequency) operation on channel 22A is contrary to the ITU regulations, the U.S. has reserved the right to deviate from those regulations when doing so would not interfere with, or cause harm to, the international scheme. The existing VTS communications requirements imposed on foreign flag vessels are examples of such deviations.

In the U.S., certain ITU designated frequencies have been assigned for use by domestic agencies other than the Coast Guard. Therefore, redesignating these channels to comply with international accords is not an option. Requiring foreign vessels to procure the equipment necessary to transmit and receive on these uniquely U.S. channels is the least expensive option affecting the smallest number of entities. Implementing any other resolution to the problem will involve substantial costs or cause a major disruption to some portion of the U.S. VHF FM communications system.

#### Regulatory Evaluation

This proposal is non major under Executive Order 12291 and not significant under Department of Transportation Order 2100.5, Policies and Procedures for Simplification, Analysis, and Review of Regulations. This regulation will affect foreign flag vessels only, because U.S. vessels already must have equipment capable of transmitting and receiving VHF FM channels 22A and 67.

The estimated total maximum cost of compliance with this regulation by the foreign fleet is about \$1.2 million. This estimate conservatively assumes that each foreign vessel subject to the Bridge to Bridge Act (Coast Guard estimates approximately 6,000 foreign vessels visit U.S. ports annually) purchases a new VHF FM radiotelephone outfitted with U.S. channels (at a cost of \$200). The actual cost will be substantially less since about half these vessels already carry a VHF radio equipped with U.S. channels. Foreign vessels will be in compliance with this regulation if, prior to entering U.S. pilotage waters, pilots are embarked who carry radios equipped with these channels.

#### Small Entities

Under the Regulatory Flexibility Act (5 U.S.C. 601 et seq.) the Coast Guard must consider whether this proposal will have a significant economic impact on a substantial number of small entities. "Small entities" include independently owned and operated small businesses that are not dominant in their field and that otherwise qualify as "small business concerns" under section 3 of the Small Business Act (15 U.S.C. 632). "Small entities" also include small not-for-profit organizations and small governmental jurisdictions. In view of the minimal cost of

compliance for individual vessels, the Coast Guard certifies under 5 U.S.C. 605(b) that this proposal, if adopted, will not have a significant economic impact on a substantial number of small entities.

#### Collection of Information

This proposal contains no collection of information requirements under the Paperwork Reduction Act (44 U.S.C. 3501 et seq.).

#### Federalism

The Coast Guard has analyzed this proposal in accordance with the principles and criteria contained in Executive Order 12612, and has determined that this proposal does not have sufficient federalism implications to warrant the preparation of a Federalism Assessment.

#### Environment

The Coast Guard has considered the environmental impact of this proposal and concluded that, under section 2.B.2 of Commandant Instruction M16475.1B, this proposal is categorically excluded from further environmental documentation. This proposal is a procedural regulation which does not have any environmental impact. A Categorical Exclusion Determination is available in the docket for inspection or copying where indicated under "ADDRESSES".

#### <u>List of Subjects in 33 CFR Part 26</u>

#### Telecommunications

For the reasons set out in the preamble, the Coast Guard proposes to amend 33 CFR Part 26 as follows:

1. The authority citation for Part 26 will be revised to read as follows:

Authority: 85 Stat. 164; 33 U.S.C. 1201-1208; P.L. 101-380 Section 4118, Aug. 18, 1990; 49 CFR 1.46(o)(2).

- 2. Section 26.03 would be amended by adding new paragraphs (c) and (d) and section 26.04 would be amended by removing the note at the end of the section to read as follows:
- §26.03 Radiotelephone required.

(c) Each vessel subject to paragraph (a) of this section, shall have on board a radiotelephone capable of transmitting and receiving on VHF FM channel 22A (157.1 MHz).

(d) Each vessel subject to paragraph (a) of this section shall have on board a radiotelephone capable of transmitting and receiving on VHF FM channel 67 (156.375 MHz) while transiting any of the following waters: (1) that portion of the Lower Mississippi River from South Pass Lighted Bell Buoy "2" (LLNR 400) and Southwest Pass Entrance Lighted Buoy "SW" (LLNR 435) to mile 242.4 above Head of Passes (near Baton Rouge), (2) the Mississippi River-Gulf Outlet from the entrance to its junction with the Inner Harbor Navigation Canal, and (3) the full length of the Inner Harbor Navigation Canal from its junction with the Mississippi River to its entry to Lake Pontchartrain at the New Seabrook vehicular bridge.

§26.04 Use of the designated frequency.

Note [removed]

R. M. POLANT Rear Admiral, U.S. Coast Guard Chief, Office of Command, Control and Communications