



AGENDA ITEM B-4
16214
15 September 1987

1. U. S. COAST GUARD ENFORCEMENT FOR 1987. U. S. Coast Guard enforcement efforts for calendar year 1987, through 31 August, have totalled 393 cutter days and 1213 aircraft patrol hours. These patrols have ranged from Southeast Alaska to the Bering Sea to the North Pacific Ocean. To date, a total of 51 reports of violation and written warnings has been issued to foreign fishing vessels operating off Alaska.
2. SIGNIFICANT ENFORCEMENT ISSUES.
 - a. HIGH SEAS SALMON GILLNET (INPFC) ENFORCEMENT.
 - 1) A total of 27 cutter days were dedicated to INPFC salmon enforcement in the North Pacific Ocean. This year's enforcement efforts were concentrated on the Japanese land-based gillnet fleet operating south of 46N latitude and west of 174E longitude. Due to other operational commitments, only four C-130 flights were flown in support of these operations for a total of 31 patrol hours.
 - 2) Seven Japanese land-based gillnet vessels were boarded and inspected this past summer to ensure compliance with INPFC regulations. With one minor exception, no boundary violations were noted. The one exception consisted of a single set of gillnet which was placed such that its northern-most end was approximately three nautical miles north of the authorized area. The gear was unmarked and therefore could not be correlated to any particular vessel.
 - 3) Initially, the Japanese fishermen refused to acknowledge the Coast Guard's authority to board and inspect their vessels. Surprisingly, Japanese Fishery Agency (JFA) officials on scene initially supported their position, adamantly contending that U. S. inspection authority ended at 174E. JFA officials later recanted this position and agreed that Coast Guard boardings of Japanese gillnet vessels operating pursuant to the INPFC were authorized and permissible.
 - b. HIGH SEAS SQUID GILLNET ENFORCEMENT.
 - 1) Thus far in 1987, a total of 16 cutter days and eleven C-130 flights, for a total of 109 patrol

hours, have been dedicated to monitoring and inspecting the high seas squid gillnet fleets from Japan, South Korea, and Taiwan.

- 2) A total of 19 boardings were conducted, all on Japanese gillnet vessels. All of the vessels boarded were operating within the authorized area and none were found to be catching or retaining salmon. Numerous South Korean and Taiwanese vessels were also encountered but high seas and low visibility hampered boarding efforts.
- 3) Aircraft patrols reported sighting a total of 79 Japanese gillnet vessels north of the authorized area. Thirty-five of those sighted were actively fishing when sighted. Additionally, one Taiwanese vessel was observed fishing north of the authorized area and one South Korean was observed underway north of the northern boundary.
- 4) Also of interest, on 9 August, USCGC JARVIS encountered gear from the Japanese gillnet vessel TSUNE MARU NO. 31/JHNT in position 46-42N, 140-47W, some 160 nautical miles north and east of the authorized squid fishery area. The gear was in good condition and appeared to have been recently set. The Japanese government is investigating this incident and will provide their findings to the U.S. State Department. TSUNE MARU NO. 31 is permitted under the MFCMA as a longliner and has operated within the U.S. EEZ during 1987.

c. FOREIGN FISHING ACTIVITY IN THE INTERNATIONAL WATERS OF THE BERING SEA.

- 1) Foreign fishing activity in the international waters of the Bering Sea this year seems to have increased and been extended over a longer period of time than in past years. Thus far this year, nine Coast Guard C-130 flights and two surface patrols have been conducted in the vicinity of those international waters. The level of foreign activity each month has been fairly consistent, although we were not equally successful in locating the fleets each patrol. The only month during which the Coast Guard did not patrol that portion of the Bering Sea was July.
- 2) A total of 26 Polish, 9 Japanese, 1 Soviet, and 3 South Korean fishing vessels was identified operating in the international waters of the Bering Sea. The following is a listing of those vessels, all but four of which hold 1987 MFCMA permits:

POLISH
INDUS/SQGR
REKIN/SQFA
MORS/SQBC
TUNEK/SQGS
KALMAR/SQAJ
TAZAR/SQGC

JAPANESE
TOMI MARU 51/JDPH
TOMI MARU 58/7JLH
HOKKAI MARU/8JYK
RYOAN MARU 21/7JEI
ZUIHO MARU 28/JBXQ
TAISEI MARU 35/JKEP

KOREAN
SALVIA/6MMD
603 TAE WOONG/6KCG
DAE JIN 21/6KUQ

SOVIET
UDEF

(1) On 19 August, CGC YOCONA encountered the fishing vessel CONSTITUTION anchored in Peterson Bay, Shumigan Islands, two days after the Area 4A opening. Upon inspection of

F. HALIBUT (IPHC) ENFORCEMENT ISSUES.

e. FOREIGN TRAWLERS APPARENTLY FISHING ILLEGALLY IN U. S. EEZ.
On 11 May, four unidentified foreign stern trawlers were observed by a Coast Guard helicopter fishing in approximate position 60N, 178-50W, clearly within the U. S. EEZ. All four trawlers had covered their hull markings and efforts by the cutter on scene to intercept and board the four vessels were unsuccessful.

3) Reports of these incidents along with aerial photos were forwarded to the Department of State for further action. The Soviets investigated these incidents and determined that two of their stern trawlers were in fact operating illegally within the U. S. EEZ; they dismissed the masters of both vessels. The Soviet investigation further determined that the MYS GAMOVA had not been fishing while in U. S. waters and no disciplinary action was taken.

2) On 15 May, the Soviet stern trawler MYS GAMOVA was observed operating east of the Soviet claimed 1867 Convention Line and within the U. S. EEZ. Additionally, six Soviet stern trawlers and transport vessels were observed nested together within the U. S. EEZ. None of the above vessels hold MFCA permits or had checked into the EEZ.

1) On 9 May, two unidentified Soviet trawlers were observed operating, apparently illegally, east of the Soviet claimed 1867 Convention Line and inside the U. S. EEZ. Neither vessel displayed International Radio Call Signs (IRCS).

d. SOVIET TRAWLERS APPARENTLY OPERATING ILLEGALLY IN U. S. EEZ.

- GRINWAL/SQBZ
 - MUSTEL/SQGP
 - HADJUK/SQHY
 - WALEN/SQDI
 - AMERAL/SQIN
 - AQUARIUS/SQMO
 - PROF BOGUCKI/SQIP
 - DELFIN/SQFG
 - PIENINY/SQEH
 - VEGA/SQDU
 - ORCYN/SQGE
 - SIRIUS/SQEK
 - REGULUS/SQGU
 - WLOCZNIK/SQDG
 - MARLIN/SQGY
 - ARCTURUS/SQHX
 - AQUILA/SQLP
 - PERSEUS/SQDW
 - SQDF
 - SQIZ
- AKBONO MARU 32/JRLM
SOYOKAZE MARU/JDVT
JRCW

the vessel, boarding personnel found that the vessel had not maintained required catch logs, had an automatic hook-remover installed on board, and of the marker buoys found on board, none were marked with the vessel's name, IPHC or ADF&G number, and no two buoys were marked the same. A total of 29,925 lbs of processed halibut was found in the vessel's holds. The CONSTITUTION's catch was seized and off-loaded in King Cove.

- (2) A complete summary of 1987 IPHC enforcement action will be included in the next report to the Council.

3. MFCMA INFRACTIONS. The following is a summary of Magnuson Act enforcement action taken since the last report to the Council:

- a. 15 May 1987. USCGC RUSH issued a written warning to the South Korean transport vessel GAE CHEOG HO NO. 2 for failure to provide an adequate boarding ladder.
- b. 28 May 1987. USCGC YOCONA issued a report of violation to the U.S. stern trawler PACIFIC FURY for retention of prohibited species (halibut).
- c. 28 May 1987. USCGC YOCONA issued a report of violation to the U.S. stern trawler EMERALD SEA for retention of prohibited species (halibut).
- d. 28 May 1987. USCGC YOCONA issued a written warning to the Soviet stern trawler MYS SILINA for failure to maintain its International Radio Call Sign (IRCS) as required under the MFCMA.
- e. 29 May 1987. USCGC YOCONA issued a report of violation to the Japanese factory vessel KASHIMA MARU for failure to properly maintain its Daily Joint Venture Log.
- f. 2 June 1987. USCGC YOCONA issued a report of violation to the U.S. crab vessel EARLY DAWN for retention of prohibited species (halibut) and the illegal taking of a marine mammal (walrus head).
- g. 23 July 1987. USCGC JARVIS issued a report of violation to the U.S. stern trawler VAERDAL for failure to provide a boarding ladder.
- h. 23 July 1987. USCGC JARVIS issued a written warning to the Japanese transport vessel OHYO MARU for failure to accurately maintain its transfer log.

- Encl: (1) USCG Patrol Effort/FV Identification/FV Boardings for 1987
(2) Analysis of Boarding and Enforcement Incidents in 1987
(3) Surveillance Standard Analysis for 1987
(4) Boarding Standard Analysis for 1987

U. S. COAST GUARD PATROL EFFORT
FOR 1987 (THROUGH 31 AUGUST)

	CUTTER PATROL DAYS	AIRCRAFT PATROL HOURS	MILES PATROLLED
JANUARY	55	92	8,104
FEBRUARY	58	132	8,389
MARCH	50	151	25,977
APRIL	35	148	15,683
MAY	19	241	25,751
JUNE	36	118	16,892
JULY	73	163	39,052
AUGUST	67	168	28,738
TOTAL	393	1,213	168,586

FISHING VESSEL IDENTIFICATION
FOR 1987 (THROUGH 31 AUGUST)

	JA	KS	PL	UR	TW	US	PRC	TOTAL
JANUARY	37	29	32	04	00	341	03	446
FEBRUARY	187	132	04	27	00	363	08	721
MARCH	145	96	51	89	00	907	11	1,299
APRIL	103	63	20	30	00	543	09	768
MAY	58	26	02	110	00	1,100	10	1,306
JUNE	40	01	14	25	00	681	00	761
JULY	117	47	08	28	00	515	00	715
AUGUST	101	02	00	05	05	373	00	486
TOTAL	788	396	131	318	05	4,823	41	6,502

FISHING VESSEL BOARDINGS
FOR 1987 (THROUGH 31 AUGUST)

	JA	KS	PL	UR	TW	US	PRC	TOTAL
JANUARY	04	03	11	00	00	26	01	45
FEBRUARY	11	04	00	07	00	24	01	47
MARCH	08	09	04	12	00	20	02	55
APRIL	02	08	01	00	00	12	01	24
MAY	03	06	00	03	00	11	01	24
JUNE	04	00	00	00	00	39	00	43
JULY	02	08	00	04	00	46	00	60
AUGUST	21	00	00	00	00	22	00	43
TOTAL	55	38	16	26	00	200	06	341

ANALYSIS OF BOARDING AND ENFORCEMENT INCIDENTS
THROUGH 31 AUGUST 1987
(BOARDINGS/INCIDENTS)*

	JA	KS	PL	UR	TW	US	PRC	ALL	% BRDGS RESULT IN INCIDENTS
JANUARY	04/00	03/00	11/03	00/00	00/00	26/01	01/01	45/05	11
FEBRUARY	11/03	04/00	00/00	07/02	00/00	24/02	01/01	47/08	17
MARCH	08/01	09/03	04/02	12/05	00/00	20/01	02/02	55/14	25
APRIL	02/00	08/02	01/00	00/00	00/00	12/00	01/01	24/03	13
MAY	03/01	06/01	00/00	03/01	00/00	11/03	01/00	24/06	25
JUN	04/00	00/00	00/00	00/00	00/00	39/01	00/00	43/01	02
JUL	02/01	08/00	00/00	04/00	00/00	46/01	00/00	60/02	03
AUG	21/00	00/00	00/00	00/00	00/00	22/01	00/00	43/01	02
TOTAL	55/06	38/06	16/05	26/08	00/00	200/10	06/05	341/40	12

* NOTE: Ratio does not include infractions detected by means other than boarding.

SURVEILLANCE STANDARD ANALYSIS FOR INDEPENDENT
FOREIGN FISHING VESSELS (FFV) THROUGH 31 AUGUST 1987

DATES	AVG NO. OF FFV'S ON GROUNDS	NO. OF FFV'S ON GROUNDS SIGHTED	% SIGHTED
1 JAN - 14 JAN	24	9	38
15 JAN - 28 JAN	55	17	31
29 JAN - 11 FEB	98	33	34
12 FEB - 25 FEB	114	65	57
26 FEB - 11 MAR	124	61	49
12 MAR - 25 MAR	124	79	64
26 MAR - 8 APR	133	123	92
9 APR - 22 APR	123	15	12
23 APR - 06 MAY	112	41	37
07 MAY - 20 MAY	98	36	37
21 MAY - 03 JUN	93	42	45
04 JUN - 17 JUN	92	00	00
18 JUN - 1 JUL	79	00	00
2 JUL - 15 JUL	54	09	17
16 JUL - 29 JUL	40	19	48
JUL - 12 AUG	23	02	09
13 AUG - 26 AUG	17	06	35
27 AUG - 31 AUG	18	02	11

BOARDING STANDARD ANALYSIS FOR INDEPENDENT
FOREIGN FISHING VESSELS (FFV'S) THROUGH 31 AUGUST 1987

MONTH	GOAL	ACTUAL BOARDINGS	% ACHIEVED
JANUARY	16	19	100
FEBRUARY	43	23	53
MARCH	54	35	65
APRIL	52	12	23
MAY	43	13	30
JUNE	38	04	11
JULY	20	14	70
AUGUST	08	21	100
TOTAL	274	141	51