MEMORANDUM

TO:

Council, AP and SSC Members

FROM:

Jim H. Branson

Executive Direct

DATE:

May 14, 1987

SUBJECT: Sablefish Management

ACTION REQUIRED

Information only.

BACKGROUND

Representatives of the North Pacific Longline Coalition will present the results of their survey on sablefish limited entry to the Council. The Council may also be asked to review and act on sablefish management proposals by the Longline Coalition.

A SURVEY ON LIMITED ENTRY

FOR THE SABLEFISH FISHERY

BY THE NORTH PACIFIC LONGLINE COALITION (A Compiliation)

MAY 1, 1987

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ACCOUNTANT'S LETTER

SURVEY SORTED BY HOME PORT

SURVEY SORTED BY YES/NO RESPONSE
TO QUESTION #1

NOTES TO SURVEY

BRADLEY L. SHAFFER Certified Public Accountant P. O. Box 1636 Sitka, Alaska 99835

Phone 747-6984

North Pacific Fishery Management Council P.O. Box 103136 Anchorage, Alaska 99510

We have compiled the accompanying Sablefish limited entry survey for the North Pacific Longline Coalition (NPLC) (a combined effort of two non-profit organizations) as of April 30, 1987.

A compilation is limited to presenting survey information received as the result of a survey questionnaire mailed by the North Pacific Fishery Management Council (NPFMC) on March 11, 1987 to fishermen with Gulf of Alaska Area Landings as of February 19, 1987. We have not audited or reviewed the accompanying survey information and, accordingly, do not express an opinion or any form of assurance.

Ducklay (X)-May 5, 1987 NORTH PACIFIC LONGLINE COALITION SURVEY

11 ED BY YES/NO, TYPE PROGRAM

(SEE ALLUNTANT'S COMPILATION REPORT)

May/1/1987

QUESTION #1 DO YOU FEEL LIMITED ENTRY SHOULD BE CONSIDERED FOR THE SABLEFISH FISHERY ?
QUESTION #2 DID YOU LAND SABLEFISH IN 19867 (2-NO RESPONSES, 211 YES RESPONSES)
QUESTION #3 NUMBER OF YEARS FISHING SABLEFISH?
QUESTION #4 WHAT % OF YOUR INCOME IN 1986 WAS FROM SABLEFISH?
QUESTION #5 HOME PORT?
QUESTION #6 WHAT TYPES OF LIMITED ENTRY PROGRAMS COULD YOU SUPPORT?

	(SUGGESTED)	(CUT OFF DATE). & ADDITIONAL REMARKS			PERMANENT/ TEMPORARY DEDMITS ACTIVE DARTICIDARITS ON V	CREW LIMITS FIMIT TO AK BES OTHER FISHED BEDWIT HE DESCRIPTION	STATE THE CONTRACT OF THE PROPERTY OF THE PROP					HALIBUT, COD & CRAB	AT LEAST A MORATORIUM RIGHT AWAY	NOOS					ALL FISHERIES	(1986)				HALIBUT AND ROCKFISH ALSO										(1986) 1/2 OLIDTA TO ALASKA DESIDENTS	ONE THAT ALLOWS FOR REASONARI V FASY ACTES INTO THE FISHEDY	CEILING ON AMOUNT OF QUOTA THAT ANY ONE INDIVIDUAL GETS	POINT SYSTEMAS PROPOSED BY COMMERCIAL FISHERIES ENTRY COMMISSION
OFFICE AR	TYPE	PROGRAM		GEAR LIMITATION	GEAR LIMITATION	GEAR LIMITATION	NOT SPECIFIED	NOT SPECIFIED	NOT SPECIFIED	NOT SPECIFIED	NOT SPECIFIED	NOT SPECIFIED	NOT SPECIFIED	NOT SPECIFIED	NOT SPECIFIED	NOT SPECIFIED	NOT SPECIFIED	NOT SPECIFIED	NOT SPECIFIED	NOT SPECIFIED	NOT SPECIFIED	NOT SPECIFIED	NOT SPECIFIED	NOT SPECIFIED	NOT SPECIFIED	NOT SPECIFIED	VOT SPECIFIED	NOT SPECIFIED	NOT SPECIFIED	NOT SPECIFIED	VOT SPECIFIED	VOT SPECIFIED	NOT SPECIFIED	VOT SPECIFIED (VOT SPECIFIED (NOT SPECIFIED F
QUESTION #4 ONESTION #5	HOME PORT			SEATTLE	DOUGLAS	SITKA	SEATTLE	HOMER	SITKA	ANACORTES	SEATTLE	HOMER	KETCHIKAN	SITKA	SITKA		_	_	WRANGELL	SITKA	SITKA	KETCHIKAN	_	SITKA			_	HOMER	HOMER	SEWARD	ASTORIA, OR. N	_	PETERSBURG N	SITKA	SEATTLE	_	SITKA
QUESTION #4	X OF INCOME	1986 NI		75%	33%	80%	45%	10%	808	809	60%	15%	8	20 20 20 20 20 20 20 20 20 20 20 20 20 2	33% %	- 00% - 00%	10%		10%	35%	10%	15%	40%	20%	10%	-5%	25%	20%	200	.	75 %	30 30 30 30 30	25%	30%	20%	20%	70%
QUESTION #3	*YRS FISHING	SABLEFISH		3 YRS	3 YRS	4 YRS	8 YRS	2 YRS	9 YRS		8 YRS	4 YRS	2 YRS	II YRS	2 YRS	8 YRS	2 YRS	₹	4 YRS	2 YRS	3 YRS	3 YRS	12 YRS	8 YRS	-	£ :	<u> </u>	-	- %	3 YRS	10 YRS	6 YRS	4 YRS	3 YRS	5 YRS	2 YRS	5 YRS
107	ITRY?	UNDECIDED	~ <u>K</u>																																		
QUESTION #1	LIMITED ENTRY?		72% 27%																					- - ,							_	-					
	SURVEY •	214		17	152	211	7 1	'n	2 !	<u>ი</u> :	<u> </u>		¥ £	7 ¥	3 6	36.	۶ ۲	F ?	F.¥	ۍ <u> </u>	ֆ (řū	<u>.</u> . g	7 2	ទ ជ		S 4	e ('n	ŧ	3	φ. 4. ί	0	8 8	3 6	` `	0

	•						
1965) NO NEW ENTRIES AFTER 1/1/86	ERMIT SYSTEM (SITKA P	20%	2 X K2			_
1985) LONGLINE ONLY, NO OTHER PERMITS ON VESSEL	ERMIT SYSTEM (PETERSBURG P		9 YRS		:	S
NO AREA CLOSURES OR RESTRICTIONS	ERMIT SYSTEM	JUNEAU P	20%	3 YRS			*
	OT SPECIFIED	SEATTLE N	3/001	6 YRS		1	
	OT SPECIFIED	SEATTLE N	%0 Þ	4 YRS		:	210
Y FYSKYM, S ONF A	OT SPECIFIED	ADYBOBE' YK M	H %0S	SYRS .			202
1984). KEEP OTHER PERMIT HOLDERS OUT.	OT SPECIFIED (SEKIN' MY' N	%08	30 YRS			162
1985). BASED ON NET TOWNAGE OF YESSEL	OT SPECIFIED	JUNEAU N	¥0S	S YRS			68 f
	OT SPECIFIED	JUNEAU N	33%	IZABS		!	881
(9861)				3 YRS		i.	781
	IOT SPECIFIED	RT ALEXANDREA	20% b0	9 YRS		!	S81
STATEWIDE	OT SPECIFIED	KODIYK V	30%	4 YRS		Ţ	182
	IOT SPECIFIED		202			ľ	871
	OT SPECIFIED			2 XKS		ı	221
	NOT SPECIFIED		20%	2 YRS		1	941
	NOT SPECIFIED		25 8	S YRS		ı	SL'I
(\$961)	NOT SPECIFIED			2 KB\$		ı	461
(2001)	NOT SPECIFIED			4 YRS		1	141
	VOT SPECIFIED		% 0⊁	3 YRS		1	199
	VOT SPECIFIED		25%	2 YRS		J	591
LONGLINE ONLY, KEEP OTHER PERMIT HOLDERS OUT.	USINDENIA ION		20 S	S YRS		I	₽9L`.
IN 3047 NO POUNDABE LITTLATION, SHOULD ALSO INCLUDE HALIBUT, GREY COD FTC	NOT SPECIFIED		%S8	7 YRS		1	. 160
(1986) POSSIBLY SHARE SYSTEM PROVIDING INDIVIDUAL OPPORTUNITY TO EXPAND			20%	2 YRS		ı	FSI
7901)	NOT SPECIFIED		%0 +	2 YRS		1	120
i	NOT SPECIFIED		% 0₽	any 4		1	841
	NOT SPECIFIED		% 0₽	IO KBS		1	941
	NOT SPECIFIED		32%	97 I		ı	142 ·
	NOT SPECIFIED	YOKE BYA	%S₽	4 X BS		1	141
(1986). SHARE, PERMIT OR GEAR LIMITATION.	NOT SPECIFIED	SEATTLE	% 09	42 KB 8		ı	0 1 l
(1085) SUADE DEDMIT OF SELECTION (4801)	NOT SPECIFIED	POULSBO	%0 +	4 YRS		í	128
700613	NOT SPECIFIED	SEATTLE	-			i	138
(9861)	NOT SPECIFIED	SITKA	% SL	13 YRS		i	139
	NOT SPECIFIED	SITKA	%0S	II YRS		ì	132
**************************************	NOT SPECIFIED	SEATTLE	%S b	10 KBS		i	133
(9861)	NOT SPECIFIED	UABMUL	%SZ	2 YRS		i	132
	NOT SPECIFIED	GIG HARBOR	20%	2 YRS		i	721
	NOT SPECIFIED	PETERSBURG	20%	4 YRS		i	156
CALCAS FEATURE (SECTION)	NOT SPECIFIED	THIO9 GNAS	12%	2 ABS		i	152
NO OTHER PERMIT HOLDERS.	NOT SPECIFIED	SITKA	34%	2 ABS		i	121
	NOT SPECIFIED	PETERSBURG	348	I XB		i	150
	NOT SPECIFIED	KING COAE	201	I NB		i	611
) ,,,,,,,,,	NOT SPECIFIED	SITKA	20%	2 <i>KB</i> 2		i	811
(1992)	NOT SPECIFIED	SEATTLE	209	4 YRS		i	
1	NOT SPECIFIED	SEATTLE	%S9	SZ NRS		i i	801
THE WOOD DE CHILD SALE THE AS UNITED WATERS.	NOT SPECIFIED	PELICAN	20%	2 ABS		i	701
(1986). ALSO CHATHAM, ETC. SHOULD BE OPENED SAME TIME AS OUTSIDE WATERS.	NOT SPECIFIED	UABNUL		1 78		;	99 105
(CUT OFF DATE). & ADDITIONAL REMARKS	PROGRAM		9861 NI	SYBLEFISH	NADECIDED	À	
(SUGEESTED)	TYPE	HOME PORT	S OF INCOME	THING SAN SEISH		VES NO	JATOT
		COESTION .S	PA NULL STOP	CUESTION #3		CIMITED EN	SURVEY #
-			<u></u>	エーム いんけつコリハー	1.47	SOUTH SAUTE	

Page 3 of 5

	(SliggESTEN)	(CUT OFF DATE). & ADDITIONAL REMARKS									_										OPEN SEASONS FOR SALMON AND GROUNDFISH AT THE SAME TIME	REMOVE ALL EXISTING PROGRAMS IN EFFECT.				-								ALASKA RESIDENT ONLY					LOWER CHATHAM	SOME TYPE OF QUOTA SYSTEM, PERMITS NON-TRANSFERABLE	(1987) NON-TRANSFERABLE FOR A NUMBER OF YEARS.	ALL EXISTING PERMIT HOLDERS WOULD HAVE ACCESS.	KEEP OTHER FISHERY PERMIT HOLDERS OUT.	2ND CHOICE: PERMIT SYSTEM(1987)	PRIORITY TO ALASKA RESIDENTS	DON'T KNOW. NOT RETRO-ACTIVE.	
Olection #6	4-	PROGRAM	NONE	NONE	Y NONE	NON	NON	WON.	NONE	NON	NONE	NONE	NONE	NON	NONE	NONE	NONE	NONE	NONE	NON	NONE	NONE	NONE	NONE	NONE	NONE .	NONE	NONE	NONE	NONE	NONE	NONE	NONE	NONE	NONE	NONE	NONE	NONE	NOT SPECIFIED	NOT SPECIFIED	PERMIT SYSTEM	PERMIT SYSTEM	PERMIT SYSTEM	SHARE SYSTEM	NOT SPECIFIED	NOT SPECIFIED	_
CHESTION &S	HOME PORT		CORDOVA	SITKA	WINCHESTER BAY NOVE	ASTORIA, OR.	PELICAN	PELICAN	KODIAK	KODIAK	KETCHIKAN	KODIAK	SEATHE	KING COVE	KODIAK	KODIAK	KETCHIKAN	KODIAK	HOMER	SITKA	SEATTLE	KODIAK	KODIAK	PETERSBURG	HOMER	KODIAK	KODIAK	KODIAK	SEATTLE	PELICAN	SITKA	HOONAH	KODIAK	CRAIG	KODIAK	KODIAK	SEATTLE	KODIAK	SITKA	SEWARD	PETERSBURG	SITKA	SITKA	HOMER	KODIAK	JUNEAU	
DUESTION #4	IG X OF INCOME	IN 1986	20%	10%		20%	60%	& %	801	15%	85	25%	2%	5%	<u>%01</u>	20%	% 01	. 10%	%0 %	50%	75%	35%	10%	5%	40%	25%	40%	20%	70%	30%	10%	SON .	88	28	50 50 50 50 50 50 50 50 50 50 50 50 50 5	5%	40%	<u>×</u>	201	25%			80%	35%	2%	25%	
QUESTION #3 (*YRS FISHING	SABLEFISH	4 YRS	2 YRS	2 YRS	2 YRS	5 YRS	-	3 YRS	2 YRS	<u>-</u>	3 YRS	3 YRS	2 YRS	2 YRS	3 YRS	2 YRS	3 YRS	<u>~</u>	8 YRS	4 YRS	3 YRS	2 YRS	10 YRS	3 YRS	3 YRS	3 YRS	2 YRS	3 YRS	5 YRS	<u>¥</u>	2 YRS	4 YRS	8 YRS	4 YRS	3 YRS	8 YRS	<u>-</u> ₹	- XR	3 YRS	<u>-</u>	2 YRS	10 YRS	10 YRS	3 YRS	- %	
147	ITRY?	UNDECIDED																																												-	
QUESTION +1	LIMITE	YES NO	-	-	-	-	-	_	-	-	-	-	-	-	-	-	-		-	-	_	-	-		-	-	-		-		_			- •	- ,	_	_	-	-	-		-	-	-			
	SURVEY .	IOIAL	101	103	90	13	91	122	123	124	128	129	<u>8</u>	131	137	144	145	. 153	52	161	. 162	89 (2 !	173	179	186	. 192	26	561	96.	<u>s</u> :	7 C	3 6	707		204	209	212	8	161	28	53	<u>.</u>	82	20	54	

NORTH PACIFIC LONGLINE CONTITION SURVEY #2 SORTED BY HE FORT (SEE ACCOUNTANT'S COME FION REPORT) May/1/1987

CUESTION #1 DO YOU FEEL LIMITED ENTRY SHOULD BE CONSIDERED FOR THE SABLEFISH FISHERY?

QUESTION #2 DID YOU LAND SABLEFISH IN 19867 (2-NO RESPONSES, 211 YES RESPONSES)

QUESTION #3 NUMBER OF YEARS FISHING SABLEFISH?

QUESTION #4 WHAT % OF YOUR INCOME IN 1986 WAS FROM SABLEFISH?

QUESTION #5 HOME PORT?

QUESTION #6 WHAT TYPES OF LIMITED ENTRY PROGRAMS COULD YOU SUPPORT?

		UESTION		QUESTION #3	QUESTION #4	QUESTION #5	QUESTION #6	7
SURVEY #	LII	1ITED ENT	TRY?	*YRS FISHING	% OF INCOME	HOME PORT	TYPE	(SUGGESTED)
TOTAL	YES	NO	UNDECIDED	SABLEFISH	IN 1986		PROGRAM	(CUT OFF DATE). & ADDITIONAL REMARKS
213	154	57	2					
100%	72%	27%	1%					•
15	1			-	60%	ANACORTES	NOT SPECIFIED	
41	1			1 YR		ANACORTES	NOT SPECIFIED	
177	1			5 YRS	50%	ANGOON	NOT SPECIFIED	
80	j			10 YRS	75%		NOT SPECIFIED	· ·
, 11 3		1		2 YRS	20%	ASTORIA, OR.	NONE	
141	1			4 YRS	45%	AUKE BAY	NOT SPECIFIED	
.· 12	1			3 YRS	•	CORDOYA	PERMIT SYSTEM	
64	1			5 YRS	40%	CORDOYA	PERMIT SYSTEM	(1985), LONGLINE ONLY, SPLIT SEASON 1/2 QUOTA SPRING, 1/2 LATE SUMMER.
101		1		4 YRS	20%	CORDOYA	NONE	
156	1			3 YRS	40%	CRAIG	PERMIT SYSTEM	SAME AS INSIDE IN 1985
201		1		8 YRS	70%	CRAIG	NONE	ALASKA RESIDENT ONLY
152	1			3 YRS	33%	DOUGLAS	GEAR LIMITATION	PERMANENT/ TEMPORARY PERMITS, ACTIVE PARTICIPANTS ONLY.
151	1			6 YRS		DOUGLAS	PERMIT SYSTEM	·
207	ſ		•	4 YRS	3%	DOUGLAS	PERMIT SYSTEM	CLASSIFY UNDER/OVER 8 NET TON, LIMIT IN EACH CLASS. ALSO, LATER OPENERS.
. 79	1			3 YRS	30%	EUREKA	PERMIT SYSTEM	(1985). NO OTHER PERMIT HOLDERS, LONGLINERS ONLY.
; 208	1			8 YRS	60%	EYERETT, WA.	PERMIT SYSTEM	BACK DATED TO REDUCE FLEET SIZE.
. 127	1			2 YRS	20%	GIG HARBOR	NOT SPECIFIED	
117	1			2 YRS	10%	HAINES	SHARE SYSTEM	MORATORIUM?
3	1			2 YRS	10%	HOMER	NOT SPECIFIED	
24	1			4 YRS	15%	HOMER	NOT SPECIFIED	HALIBUT, COD & CRAB
58	1			1 YR	10%	HOMER	NOT SPECIFIED	
59	1			1 YR	15%	HOMER	NOT SPECIFIED	
60	1			1 YR	25%	HOMER	NOT SPECIFIED	
65	1			1 YR	20%	HOMER	NOT SPECIFIED	
67	1			1 YR	10%	HOMER	NOT SPECIFIED	
154	1			2 YRS	20%	HOMER	NOT SPECIFIED	(1984) NO POUNDAGE LIMITATION. SHOULD ALSO INCLUDE HALIBUT, GREY COD,ETC.
61	I			2 YRS	5%	HOMER	PERMIT SYSTEM	LIMIT TO TONNAGE OF THE VESSEL FISHED. STOP GROWTH OF THE FLEET.
181	1			7 YRS	85%	HOMER	PERMIT SYSTEM	LIMIT ON VESSEL NUMBER AND SIZE OR TONNAGE.
62	1			1 YR	20%	HOMER	SHARE SYSTEM	INO SET SEASONS.
205	i			4 YRS	20%	HOMER	SHARE SYSTEM	(1986).BASED ON YESSEL TONNAGE. INCL. 86' AND PRIOR. ALASKAN'S ONLY.
22		1		1 YR	10%	HOMER	NONE	
159		1		1 YR	90%	HOMER	NONE	
179		1		3 YRS	40%	HOMER	NONE	
82		1		10 YRS	35%	HOMER	SHARE SYSTEM	2ND CHOICE: PERMIT SYSTEM(1987)
199		1		2 YRS	50%	HANCOH	NONE	
		•			••••			ı

	(SUGGESTED) (CUT OFF DATE). & ADDITIONAL REMARKS	ALASKAN'S ONLY	CEILING ON AMOUNT OF QUOTA THAT ANY ONE INDIVIDUAL GETS.	(1986). ALSO CHATHAM, ETC SHOULD BE UPENED SAME TIME AS OUTSIDE # ATEXS.	700617	(1085) RASED ON NET TONNAGE OF VESSE)	AND ADEA OF DEFENDENCE OF TENEER	10 AREA CLOSORES ON ARGUNICATIONS	(1985) NO TONNAGE DESTRICTIONS OR GEAR RESTRICTIONS	(1985), NO TOWNER FOR CREW PARTICIPATION LIMIT OUT OF STATE VESSELS.	ONE YEAR MINIMUM POINT SYSTEM, ALASKA RESIDENTS	(1987). AREA REGISTRATION, GEAR LIMIT, SIZE LIMIT ON BOATS.	(1986)	TRANSFERABLE PERMITS, LIKE SALMON.	(1986). 81:-86' BASED ON VESSEL TONNAGE ALL B-COO SEASONS OPEN SAME DATE.	ELIMINATE QUOTA SYSTEM. USE SIZE, SEX AND SEASON MANAGEMENT.		DON'I KNOW. NOI KEIKU-ACIIYE.	AT I EAST A MODATODII M DIGHT AWAY	AT LEAST A TOTAL ONLY THOU		RESTRICT TO PAST TONNAGE. AVOID TRANSFER TO LARGER YESSEL.				ANY TYPE TO LIMIT NUMBER OF BOATS IN FISHERY.	(1986). TRANSFERABLE						Y INO TON									REMOVE ALL EXISTING PROGRAMS IN EFFECT.	
QUESTION •6	TYPE PROGRAM	NOT SPECIFIED	NOT SPECIFIED	NOT SPECIFIED			_							_	E SYSTEM	NONE		NOT SPECIFIED			NOT SPECIFIED		NONE	NONE			TSYSTEM	NON HE	NOT SPECIFIED	NOT SPECIFIED	NOT SPECIFIED		Z		NONE	NONE	NONE	NONE	NON S		NONE		
QUESTION #5	HOME PORT	HYDABURG, AK	JUNEAU	JUNEAU	CONEAC	JUNEAU		LINEAL		I INFA I	INFALL				•	JUNEAU		JUNEAU	-	KETCHIKAN	KETCHIKAN	KETCHIKAN	KETCHIKAN	KETCHIKAN	KING COVE	KING COVE	_	— ш	KODIAK	KODIAK	KODIAK										KODIAK		
4	R OF INCOME IN 1986	50%	20%	800	e e	* 8°C	8 8	6 6 8 9	2 2	8 60 60	178	. K	63%	25%	80%	. 20%	K 1	× i	3 5	70 7	¥04	30%	≅	10% 801	10%	25%	15%	2%	30% 10%	33%	30%	8 5	8 K		40%	30%	10%	5%	25%	% 0:	20.5	. M. M.	
QUESTION #3 QUESTION	FYRS FISHING SABLEFISH	5 YRS	2 YRS	- 4 8 6	2 TRS	IS TRS	0 K	2 1 X 2	200	202	SAN C	2 YRS	5 YRS	4 YRS	30 YRS	10 YRS		- √ 8 &	2000	3 YRS	10 YRS	10 YRS	- %	2 YRS	- YR	3 YRS	4 YRS	2 YRS	6 YRS	5 YRS	5 YRS	4 X	3 Y KS	2 YRS	3 YRS	4 YRS	3 YRS	2 YRS	3 YRS	2 YRS	3 YRS	3 YRS) :
QUESTION #1	LIMITED ENTRY? YES NO UNDECIDED	1	_	-	- -								-	- .	_		-	-	-			•	_		-			-	_	_			<u>-</u>	• •=	_	-	-	-	-		, •	~ ~	
	SURVEY #	193	45	93	751	98.	₫ -	- ፫	5 6	? [ŝŔ	ŝ Š	<u>%</u>	30 6	142	27 6	7.	χ. Σ.	3 t	7 6	146	26.	128	. 145	•	. 68	180	<u>.</u>	8 8	174	۲. د ز	e :	25	\$	99	83	123	124	129	137	<u>4</u> į	<u> </u>	}

(SUGGESTED)	(CUT OFF DATE). & ADDITIONAL REMARKS								PRICKITY TO ALASKA RESIDENTS	(1987). LIMIT TO YESSELS NOW LICENSED AND ACTIVELY FISHING SABLEFISH.		-					(1986). POSSIBLY SHARE SYSTEM PROVIDING INDIVIDUAL OPPORT BUITY TO EXPAND	CANAND.			(1985).		(1985) LONGLINE ONLY, NO OTHER PERMITS ON VESSEL	SIMILAR TO SALMON, CRAB, HERRING IN ALASKA. OR SHARE SYSTEM	(1985) MORATORIUM, OR SHARE SYSTEM BASED ON POUNDAGE PRIOR TO 8/85.		(1987).		(1986). BACK TO 1979, AREA RESTRICT., POUNDAGE PER BOAT, TRIP LIMITS 5-8 DAYS.	IKANSTEKABLE	(1087) NAN-TO ANGEED ABI E EGG A AN IMPED OF SECTION AND SECTION A	(1983) STATEWINE ACCESS NO ABEA DESTRICTION				(1986). SHARE, PERMIT OR GEAR LIMITATION						ONE THAT ALLOWS FOR REASONABLY FASY ACCESSINTO THE FIGURE	'I Utilization of the state of
QUESTION #6 TYPE	PROGRAM	NON-	NONE	NONE	NONE	NONE		NONE NOT SPECIFIED	NOI SPECIFIED	PEKFILI SYSTEM	NOT SPECIFIED	PERMIT SYSTEM	PERMIT SYSTEM	NONE	NONE	NONE	NOT SPECIFIED	NOT SPECIFIED	NOT SPECIFIED	NOT SPECIFIED	NOT SPECIFIED	NOT SPECIFIED	PERMIT SYSTEM	PERMIT SYSTEM	PERMIT SYSTEM	PERMIT SYSTEM	PERMIT SYSTEM	PERMIT SYSTEM	SHARE SYSTEM	SHAKE STOLET	TSYSTEM			SHARE SYSTEM	NONE		NOT SPECIFIED	NOT SPECIFIED	SEAR LIMITATION	NOT SPECIFIED	NOT SPECIFIED		-
QUESTION #5 HOME PORT	31.1003	KODIAK	KODIAK	KODIAK	KODIAK	KODIAK	KUDIAK	KODIAK	TOCOME	NEWPORT OF	PELICAN	PELICAN	PELICAN	PELICAN	PELICAN	PELICAN	PELIKAN	PETERSBURG	PETERSBURG	PETERSBURG	PETERSBURG	PETERSBURG	PETERSBURG	PETERSBURG	PETERSBURG				PETERSBURG S			R	PORT ALEXANDRENOT SPECIFIED		PORT TOWNSEND A			- ` ⊢			SEATTLE N		
A OF INCOME	1980 NI	25 25 25 25	40X	20%	18%	. 50%	X 0	% % 'U	Š	4 04 01	20%	75%	75%	% 0%	88	30%	40%	25%	K40	20%	10%		30%	20%	S08	4 5	X	× 1	* 07	\$ \$	10%					40%	2%	K)	ς κ	4. K. C.	\$	20%	
QUESTION #3 QUESTION # #YRS FISHING & OF INCOMI	SABLEFISH	3 YRS	3 YRS	2 YRS	4 YRS	4 YRS	S. :	4 - 7K	2000	2 YRS	3 YRS	13 YRS	10 YRS	5 YRS	-	5 YRS	2 YRS	4 YRS	<u>£</u>	4 YRS	4 YRS	5 YRS	9 YRS	12 YRS	6 YRS	IS YRS	2 YRS	7 X	7 7KS	10 YRS	×	13 YRS	9 YRS	2 YRS	3.5 YRS	4 YRS	S YKS	1 YR	220	o TXS	S VBS	5 YRS	
QUESTION #1 LIMITED ENTRY? YES NO LINDELIDED	<u> </u>		-	-	-•	~ •	- •	-		• •••	-	_			-	•••	·	·	•	 •	···			- -	-				or Cont	_	_	***	-	•	-							_	
SURVEY •	120	98	192	<u>z</u> 8	3 2	5 50 70 70 70 70 70 70 70 70 70 70 70 70 70	5 5	7 27	. 15	38	102	=	167	91.	7	<u>8</u>	3	ຊູ	8 5	8 :	5 !	٤,	4- (, ,	5	- 6		<u>, 8</u>	5	28	<u>4</u>	183	157	12:	25. 26.	3 5	<u>.</u> _	: ^	• <u>«</u>	37	93	

	Г	QUES	TION	#1	QUESTION #3	OUESTION #41	MIESTION 45	QUESTION #6	٦
SI	JRYEY .	LIMITE			FYRS FISHING	S OF INCOME	HOME PORT	TYPE	(SUGGESTED)
	TOTAL		ŅO .	UNDECIDED	SABLEFISH	IN 1986		PROGRAM	(CUT OFF DATE). & ADDITIONAL REMARKS
	107	1			25 YR\$	65%	SEATTLE	NOT SPECIFIED	1
	108	i			4 YRS	60%	SEATTLE	NOT SPECIFIED	(1985).
	133	i			10 YRS	45%	SEATTLE	NOT SPECIFIED	(1903).
	138	i			10 110	1370	SEATTLE	NOT SPECIFIED	
	140	i			45 YRS	60%	SEATTLE	NOT SPECIFIED	
	148	i			4 YRS	40%	SEATTLE	NOT SPECIFIED	
	160	i			7 YRS	85%	SEATTLE	NOT SPECIFIED	I ONCH INE ONLY MEED OTHER REDMIT HOLDERS OF IT
	164	į			5 YRS	50%	SEATTLE	NOT SPECIFIED	LONGLINE ONLY, KEEP OTHER PERMIT HOLDERS OUT.
. :	166	i			3 YRS	40%	SEATTLE		İ
• •	202	i			4 YRS	40%	SEATTLE	NOT SPECIFIED NOT SPECIFIED	
•	210				6 YRS		SEATTLE		•
	19	•				100%		NOT SPECIFIED	(LOAC) OF LTD. HOT LOCTOR
	34	1			5 YRS	80%	SEATTLE	PERMIT SYSTEM	(1986) STATEWIDE ACCESS.
	55	1			6 YRS	25%	SEATTLE	PERMIT SYSTEM	(1985) ALSO GEAR LIMITATION
	33 81				15 YRS	70%	SEATTLE	PERMIT SYSTEM	PARTICULARLY S.E. ALASKA. OR ABOLISH L.E. ON ALL FISHERIES.
		!			3 YRS	15%	SEATTLE	PERMIT SYSTEM	AREA REGISTRATION
• •	. 90	!			3 YRS	75%	SEATTLE	PERMIT SYSTEM	(1986), LICENSE ON VESSEL.
• • •	109	1			II YRS	• 40%	SEATTLE	PERMIT SYSTEM	(1985). MAKE PERMITS STATEWIDE
	110	!			8 YRS	80%	SEATTLE	PERMIT SYSTEM	(1986).
	114	1			4 YRS	90%	SEATTLE	PERMIT SYSTEM	(1986). LICENSE WITH YESSEL, STATEWIDE PERMIT.
	155	ı			3 YRS	18%	SEATTLE	PERMIT SYSTEM	
	184	1			4 YRS	50%	SEATTLE	PERMIT SYSTEM	
	39	I			8 YRS	98%	SEATTLE	SHARE SYSTEM	ANYTHING CONSIDERED, NO STRONG OPINION ON TYPE.
	104	1			2 YRS	10%	SEATTLE	SHARE SYSTEM	
	105	1			4 YRS	60%	SEATTLE	SHARE SYSTEM .	
٠.	111	1			5 YRS	75%	SEATTLE	SHARE SYSTEM	
;	163	1			7 YRS	95%	SEATTLE	SHARE SYSTEM	# YEARS IN FISHERY, # LBS. LANDED, QUOTA BASED ON BOAT SIZE.
•	169	1			3 YRS	75%	SEATTLE	SHARE SYSTEM	
•	182	1			3 YRS	15%	SEATTLE	SHARE SYSTEM	(1985). BASE YEAR. QUOTA PER BOAT BASED ON SIZE, NON-TRANSFERABLE.
	130		1		3 YRS	2%	SEATTLE	NONE	
	162		1		4 YRS	75%	SEATTLE	NONE	OPEN SEASONS FOR SALMON AND GROUNDFISH AT THE SAME TIME.
	195		1		3 YRS	70%	SEATTLE	NONE	
	'209		1		8 YRS	40%	SEATTLE	NONE	
	189	ı			30 YRS	80%	SEKIU, WA.	NOT SPECIFIED	(1984), KEEP OTHER PERMIT HOLDERS OUT.
	.74	1			3 YRS	10%	SEWÁRD	NOT SPECIFIED	
	48		1		1 YR	10%	SEWARD	NONE	
	191		1		3 YRS	25%	SEWARD		SOME TYPE OF QUOTA SYSTEM, PERMITS NON-TRANSFERABLE.
	211	1			4 YRS	80%	SITKA		CREW LIMITS, LIMIT TO AK. RES., OTHER FISHERY PERMIT HOLDERS LOW PRIORITY.
	10	1			9 YRS	90%	SITKA	NOT SPECIFIED	
	32	i			11 YRS	50%	SITKA		SOON
	35	1			2 YRS	33%	SITKA	NOT SPECIFIED	
	45	1			2 YRS	35%	SITKA		(1986).
	46	i			3 YRS	10%	SITKA	NOT SPECIFIED	,
	51	i			12 YRS	40%	SITKA	NOT SPECIFIED	
	52	i			8 YRS	50%	SITKA		HALIBUT AND ROCKFISH ALSO
	86	i			3 YR\$	30%	SITKA		(1986). 1/2 QUOTA TO ALASKA RESIDENTS
		•			2 173	5074	SIINA	MOI OF LUIFIED	Prison IVE GOOTH TO WENOW KESIDEILIS

				• •		
Г	QUESTION #1	QUESTION #3	QUESTION #4	QUESTION #5	QUESTION #6	
SURVEY #	LIMITED ENTRY?	YRS FISHING		HOME PORT	TYPE	(SUGGESTED)
TOTAL	YES NO UNDECIDED	SABLEFISH	IN 1986		PROGRAM	(CUT OFF DATE). & ADDITIONAL REMARKS
	120 110 311333133		200	SITKA	NOT SPECIFIED	POINT SYSTEMAS PROPOSED BY COMMERCIAL FISHERIES ENTRY COMMISSION.
98	1	5 YRS	70% 50%		NOT SPECIFIED	
118	1	5 YRS	50%		NOT SPECIFIED	NO OTHER PERMIT HOLDERS.
121	1	5 YRS	34% 50%	SITKA	NOT SPECIFIED	
1 <i>3</i> 5	1	11 YRS		SITKA		(1986).
136	1	13 YRS	75%	SITKA		(1986).
185	1	3 YRS	00#	SITKA	PERMIT SYSTEM	(1985) NO NEW ENTRIES AFTER 1/1/86
5	t	3 YRS	20%	SITKA		(1986).
7	1	5 YRS	70%	SITKA	1 6 11 11 11 11 11 11 11 11	(1986).
. 8	1	5 YRS	30% 60%	SITKA		THE QUICKEST
9	1	10 YRS		SITKA		SIMILAR TO CHATHAM
33	1	8 YRS	2%	SITKA	DEDMIT OVOTEM	NO LIMIT TO AMOUNT OF FISH
36	1	14 YRS	50%	SITKA	PERMIT SYSTEM	(1986). NON-TRANSFERABLE. PERMITS ACQUIRED PRIOR TO 1986 TRANSFERABLE.
. 50	1	11 YRS	26%	SITKA	PERMIT SYSTEM	(1986).
, 72	1	4 YRS	60% 05%	SITKA	PERMIT SYSTEM	EXCLUSIVE REGISTRATION AREAS
73	1	2 YRS	25% . 60%	SITKA	PERMIT SYSTEM	(1007)
· 78	1	7 YRS		SITKA	PERMIT SYSTEM	(1985). GEAR LIMIT PER SIZE OF VESSEL, VESSEL SIZE LIMIT, 40' OR 45' OR LARGER.
·91	1	7 YRS	90% 20%	SITKA	PERMIT SYSTEM	(1986).
147	1	2 YRS	20% 22%	SITKA	PERMIT SYSTEM	1,006)
149	1	3 YRS	20%	SITKA	PERMIT SYSTEM	CR. \$10,000 YR. PAST PARTIC. FROM 85', OPEN BIDFOR A VIABLE # OF PERMITS PER AREA
197	1	1 YR	20% 25%	SITKA	PERMIT SYSTEM	(1985).
213	l	10 YRS	25%	SITKA	SHARE SYSTEM	PACY DATE AS EAD AS DOSSIRIF
6	1	2 YRS	22. 75%	SITKA	SHARE SYSTEM	PAST PARTICIPATION, EXCLUSIVE AREA REGISTRATION, TONNAGE SIMILAR TO CANAD.
63 .	1	14 YRS	75% 80%	SITKA	SHARE SYSTEM	(1985).
· 69	1	13 YRS	60%	SITKA	SHARE SYSTEM	NOT COMMITED, OPEN TO IDEAS
. 🕻 134	1	15 YRS	19%	SITKA	NONE	
. 23	1	4 YRS	20%	SITKA	NONE	
• 70	1	8 YRS	20% 50%	SITKA	NONE	HAVE TROLLED FOR 18 YRS AND OPPOSE LIMITED ENTRY IN THAT FISHERY TOO.
71	1	1 YR	25% 25%	SITKA	NONE	
87	1	3 YRS	10%	SITKA	NONE	
103	1	2 YRS	50%	SITKA	NONE	
161	1	8 YRS	10%	SITKA	NONE	
198	1	I YR	10%	SITKA	NOT SPECIFIED	LOWER CHATHAM
30	1	1 YR	25%	SITKA	PERMIT SYSTEM	ALL EXISTING PERMIT HOLDERS WOULD HAVE ACCESS.
29	1	2 YRS	80%	SITKA	PERMIT SYSTEM	KEEP OTHER FISHERY PERMIT HOLDERS OUT.
31	1	10 YRS	2%	YALDEZ	PERMIT SYSTEM	LONGLINE ONLY, KEEP OTHER FISHERY PERMIT HOLDERS OUT.
26	1	1 YR	25%		Y SHARE SYSTEM	POUNDAGE LIMIT FOR EACH BOAT.
89	l .	5 YRS	23h	WINCHESTER BA	Y NONE	1
106	1	2 YRS	10%	WRANGELL	NOT SPECIFIED	ALL FISHERIES
44	1	4 YRS	25%	WRANGELL	PERMIT SYSTEM	ALASKAN'S ONLY. CONSIDERATION TO CREWMEN PARTICIPATION.
16	1	8 YRS	ムル 10%	WRANGELL	PERMIT SYSTEM	APRIL 15TH OPENER.
75	1	4 YR\$	80%	YAKUTAT	NONE	
88	1	3 YRS	25%	IANOINI	NOT SPECIFIED	
165	1	2 YRS	23A			

NPLC SABLEFISH LIMITED ENTRY SURVEY Notes To Survey Responses (See Accountant's Compilation Report)

May 1, 1987

North Pacific Longline Coalition (N.P.L.C.) is a combined effort of the Alaska Longline Fishermen's Association (A.L.F.A.) and the Fishing Vessel Owners Association (F.V.O.A.) to obtain information by survey, as it relates to limited entry of the Sablefish Fishery. N.P.L.C. in conjunction with the North Pacific Fishery Management Council (N.P.F.M.C.), generated the questions for the survey. (N.P.F.M.C.) mailed the survey to participants as identified by the State of Alaska Commercial Fisheries Entry Commission. 518 surveys were mailed, 213 completed surveys were recieved as of May 1, 1987. Reference numbers were assigned to the actual survey upon reciept. The reference number provides an audit trial between the compiled survey responses and the actual survey.

May 16,1987

- See you soon.

Annette

Dear Jim, This short statement, august voted on as a resolution by our

Board of Directors this week. - Please Read our resolution into I did a written questionaire the records. Thankyor. which was distributed to all our Association Members on the Sablefish Limited Entry Issue. All replies were supportive of

Limited Entry , but no strong opinions on a Share quota system. Currently we want to be sure to urge the Council to pursue alternative management plans via a Work group, as

mentioned in the March meeting. Timeliness is, otrovose, unent.



North Pacific Fisheries Association, Inc.

HEADQUARTERS:

BOX 796 • HOMER ALASKA 99603

May 14, 1987

North Pacific Fisheries Association supports the implementation of workshops for the purpose of studying alternative management plans for the black cod fishery.

Sonja Corazza, President 5/14/87

C-5 MAY 87

NORTH PACIFIC FISHERY COALITION

April 14, 1987

Dear Sablefish Permit Holder,

In December, 1986, a proposal to implement a Federal Limited Entry System in the sablefish fishery in the Gulf of Alaska was submitted to the North Pacific Fishery Management Council (NPFMC) by the Fishing Vessel Owners Association (FVOA) of Seattle.

In mid-March, the FVOA and the Alaska Longline Fishermen's Association (ALFA) of Sitka sent a letter and survey to all fishermen who landed sablefish in 1986. We feel that the opinion of a broader survey group is necessary. We are therefore sending the attached survey to all fishermen who held sablefish permits in 1985, 1986, and 1987. It is our opinion that there are a wide range of management options available for managing the sablefish fishery. The program proposed by FVOA is one approach. There are also many other approaches available that would utilize a creative application of traditional management measures, or that would draw upon other approaches that have been used for limiting entry in other fisheries. We feel that a more complete survey of industry opinion is necessary so as to be better able to address the challenges of Federal sablefish management.

This issue deserves much thought. A Federal program to limit entry in the Gulf of Alaska may set a precedent that could change the complexion of the future development of the Alaskan groundfish fisheries, and the associated opportunities available to independent fishermen. Please keep this in mind as you complete the survey. Your individual input is very valuable. Please take the time to complete this survey, and return it to us as soon as possible. We hope that this survey is broad enough as to preliminarily convey to the NPFMC what the average fisherman thinks of a few management possibilities. If you have suggestions for changes to the survey that we could incorporate in a future survey, please indicate your suggestions on the survey form.

As previously mentioned, this survey is initially being sent to all 1985, 1986, and 1987 Gulf of Alaska sablefish permit holders. Recognizing the impacts that Federal Limited Entry in the Gulf of Alaska sablefish fishery could have on coastal communities, the resource, and the entire fishing industry, attempts will be made to develop a method to expand this survey to include other segments of the industry.

Thank you for the time you spent in answering this survey. It is not necessary to sign this survey unless you wish to do so. Please try to return the survey to us by June 15, 1987.

Oliver Holm, President Kodiak Longliner's Association Jeffrey R. Stephan, Manager United Fishermen's Marketing Association

North Pacific Fishery Coalition P. O. Box 3406 Kodiak, Alaska 99615



NORTH PACIFIC FISHERY COALITION OF ALASKA SABLEFISH MANAGEMENT SURVEY April 14, 1987

Sect	ion A	
1.	sable	you been the <u>OWNER</u> of a vessel that participated in the Gulf of Alaska efish fishery? 1985; vessel length 1986; vessel length 1987; vessel length
2.	sabl	you been the OPERATOR of a vessel that participated in the Gulf of Alaska efish fishery? YES NO 1985; vessel length 1986; vessel length 1987; vessel length
3.	How	many crewmembers did you employ for your sablefish operation in: 1985, 1986, 1987?
4.	EAST	hat areas have you made sablefish deliveries? (please circle) YAKUTAT/SOUTHEAST OUTSIDE WEST YAKUTAT CENTRAL GULF OF ALASKA ERN GULF OF ALASKA BERING SEA ALEUTIAN ISLANDS
5.	HALI	
6.	Gulf ment With woul obvi and plac fish the	ecember, 1986, a proposal to implement a Federal Limited Entry system in the of Alaska sablefish fishery was submitted to the North Pacific Fishery Manage—Council (NPFMC) by the Fishing Vessel Owners Association (FVOA) of Seattle. any Federal limited entry program, there are many "spillover effects" that doccur, and that would impact the fishing industry in general. Some of the ous concerns are: what are the economic impacts to the coastal communities, to the fishing industry in general?; how would displaced vessels and disperment affect other fisheries?; what are the real benefits and real costs to sablefish industry, to the fishing industry in general, and to the coastal munities? Do you feel that there will be sufficient time before the 1988 sablefish season to analyze the impacts to coastal communities, and to the fishing industry in general, of any Federal limited entry system in the Gulf of Alaska sablefish
	b.	fishery? YES; NO Do you feel that there will be sufficient time before the 1988 sablefish season for you to participate in, comment upon, and understand any or all of the programs that may be proposed for a Federal limited entry system in the Gulf of Alaska sablefish fishery? YES; NO
	c.	Do you feel that in-depth studies should be conducted to analyze the effects of any proposed Federal limited entry program in the Gulf of Alaska sablefish fishery YES;NO
	d.	Are you familiar with the proposal submitted by FVOA for a Federal limited entry system in the Gulf of Alaska sablefish fishery? YES; NO
	e.	Do you feel that a Federal limited entry program should be implemented for the Gulf of Alaska sablefish fishery? YES; NO
Sec	tion 1	<u>3</u>
in sab fis	the G lefis h per	of different Federal programs and directions have been discussed for limiting entral of Alaska sablefish fishery. There are a number of questions regarding Federal limited entry that we would like you to answer. As of April 1, 1987, 901 sableatts were issued through the Alaska Commercial Fisheries Entry Commission. 580 are registered to fish sablefish in the Gulf of Alaska.
1.	E (a system were to be seriously discussed for a Federal limited entry program for sablefish in the Gulf of Alaska, would you favor a system that would issue a leense (permit) to INDIVIDUALS and not to vessels?YES;NO





pg. 2.

COPY

ì	b.	sablefish in the Gulf of Alaska, and if this program focused on licensing (permitting) of INDIVIDUALS, who do you feel should initially be granted, and own, the license
		Vessel owner ONLY
		Vessel owner ONLY Both vessel owner and vessel operator Vessel operator All permit holders
	c.	Should licenses or permits issued to <u>INDIVIDUALS</u> be <u>Transferrable?</u> YES;NO
2.	a.	If a system were to be seriously discussed for a Federal limited entry program for sablefish in the Gulf of Alaska, would you favor a system that would issue licenses (permits) to VESSELS and not to individuals? YES; NO
	ъ.	Should licenses or permits issued to <u>VESSELS</u> be <u>Transferrable</u> ?YES;NO
	c.	If a system were to be seriously discussed for a Federal limited entry program for sablefish in the Gulf of Alaska, and if this program focused on the (permitting) of VESSELS , do you feel that the licenses (permits) should be allocated according to pre-determined VESSEL-LENGTH categories? YES; NO
	d.	If a system were to be seriously discussed for a Federal limited entry program for sablefish in the Gulf of Alaska, and if this program focused on the issuance of licenses (permits) according to pre-determined VESSEL-LENGTH categories, do you feel that licenses (permits) for two or more vessel-length categories should be allowed to be combined to permit the use of one or more larger vessels? YES; NO
		If a system were to be seriously discussed for a Federal limited entry program for sablefish in the Gulf of Alaska, and if this program focused on the licensing (permitting) of VESSELS, do you feel that the licenses (permits) should be allocated according to VESSEL TONNAGE? YES; NO
	f.	If a system were to be seriously discussed for a Federal limited entry program for sablefish in the Gulf of Alaska, and if this program focused on the issuance of licenses (permits) according to VESSEL TONNAGE, do you feel that the combination of vessel tonnages should be allowed? YES;NO
3.	a.	Are you familiar with the <u>INDIVIDUAL SHARE-QUOTA SYSTEM</u> such as that which was discussed for use in the Pacific halibut fishery? This system generally assigns transferrable individual quotas to fishermen, based on initial entitlements established at the initiation of the program. YES;NO
	ь.	Do you favor the INDIVIDUAL SHARE-QUOTA SYSTEM for use in the Gulf of Alaska sablefish fishery? YES; NO
4.	. a.	Are you familiar with the system of limited entry that provides for fishermen to BID (as in an auction) for a share of the quota for a particular fishery resource? YES;NO
	ъ.	Do you favor the use of this type of a <u>BIDDING SYSTEM</u> for use in the Gulf of Alaska sablefish fishery? YES; NO
5		Are you in favor of any system of Federal limited entry in the Gulf of Alaska Bablefish fishery that would:
	ε	a. Allocate shares of the sablefish quota based upon a fisherman's economic dependence on the sablefish fishery? YES; NO
	1	b. Allocate shares of the sablefish quota based upon a fisherman's past production record in the sablefish fishery? YES; NO
	(c. Auction shares of the sablefish quota to the highest bidder?YES;NO
		d. Lease shares of the sablefish quota? YES; NO
		e. Issue a sablefish limited entry license to an individual? YES; NO
		f. Issue a sablefish limited entry license to a vessel based on vessel length? YES;NO
	;	g. Issue a sablefish limited entry license to a vessel based on vessel tonnage? YES;NO
6	. а	. Are you familiar with any limited entry system that you would want to be implemented in the Gulf of Alaska sablefish fishery? YES; NO
	ь	. If YES, what system?

. pg	. 3.		:
7.	sablefis	tem were to be seriously discussed for in the Gulf of Alaska, how do you stally allocated?	or a Federal limited entry program for think that licenses (permits) should
	a	Lottery	
	b	All those who currently parti should receive a right to fis	cipate (1987) in the sablefish fishery h
	c	All those who have participat should receive a right to fis	ed in the sablefish fishery since 1980 th.
	d	All those who have participat certain cutoff date should re	ed in the sablefish fishery before a eceive a right to fish
<u>s</u>	ection C		
f a	ish in the chievement	. Culf of Alaska and if this program	a Federal limited entry program for sable- had as its main objectives: 1.) the ng effort level, and 2.) the maximization
1	Would to act	you be willing to forfeit your right viewe this optimum level?	s to fish for sablefish if it would help S;NO
2	. Would admin	you be willing to pay increased lice estrative expense of a sablefish limi	nse fees (user fees) to support the ted entry system? YES;NO
3	to nav	source abundance levels and/or market y increased license fees to support a ip maintain the optimal fishing effor	conditions decline, would you be willing "buy-back system" that would be designed t level? NO
4	If re	source abundance and/or market condit	ions improve, should more permits be issued?
<u> </u>	Section D	-	
:	Gulfo	you feel that a Federal limited entr f Alaska would affect your abiilty to BENEFIT: IMPAIR:	ry program for the sablefish fishery in the operate your overall business as a fisherman NO EFFECT
	thru t specif of har	he creative application of effective	fish resource can be adequately addressed ly directed management tools such as: time- check-incheck-out proceedures, the use surveys (as is currently in use), and tank
	3. What d	o you consider as your home port? He	OME PORT
	Ko	iver Holm, President diak Longliner's Association O. Box 3406, Kodiak, AK 99615	Jeffrey R. Stephan, Manager United Fishermen's Marketing Association
	COMMENTS:		- -

****** NOTE: PLEASE TRY TO RETURN THIS SURVEY FORM BEFORE June 15, 1987. THANK YOU. *****



THE WALL STREET JOURNAL THURSDAY, OCTOBER 10, 1985

Free-for-All Fishing Depletes Stock

By S. FRED SINGER

The present system of managing rine fisheries is headed for destruction on the public-policy reefs. Most fishing grounds are operated on an open and free access basis; anyone can buy a boat, obtain a liceuse and take fish. An increasing number of commercial fishermen are chasing after and threatening a limited supply. Thus, despite legislation that hopes to maximize fish yields over a long period of time, we are inviting over-fishing and long-term shortages. The best way to both preserve our fishing resources and slow down the rising price of fish is to privatize U.S. fishing grounds.

Counterproductive federal policies contribute to the problem by encouraging even more fishermen to enter-with each one catching a smaller fraction of the allowed annual fish quota and wasting his capital and time. One consequence of these policies is that fish, once a cheap source of protein, is now one of the most expensiveas many restaurant patrons and home-makers can attest to. Paradoxically, fish is expensive because it is free-i.e., without private owners.

The Fairest Way

Thus, we should learn from the "tragedy of the commons" paradigm: Free access to a common grazing meadow encourages each herder to increase the size of his erd, and eventually destroys the resource ase through over-grazing. The fairest way to limit access is by establishing transferable property rights for quantities of specific kinds of fish caught in each important fisheries region. Instead, most of the fishing industry, with political support out of proportion to its economic importance, is asking for more subsidies, and for more restrictions on fish imports and on fish caught in U.S. waters by foreign fishermen. At best, such policies would delay the inevitable crisis by a few years, but cost the consumer and taxpayer a boatload of

The government should also phase out subsidies that encourage the entry of more fishermen: low-interest federal loans for the construction of additional commercial fishing vessels, zero-interest deferral of federal tax payments, subsidies for insurance against the loss of commercial fishing gear, and no-cost marketing assistance.

What was once an inexhaustible resource is no longer so. Thanks to modern technology, a single fishing vessel using radar, sonar, spotter planes, sea surface observations from satellites, advanced catching gear, onboard processing and refrigeration can do the job of a hundred older boats-and in less time. For some species the entire fishing season lasts only a few hours! Clearly, fewer resources are wasted if, to take a hypothetical example, one ship and crew catch fish 100% of the time, as against building and operating 100 ships to harvest the same total amount, with each ship operating at 1% capacity.

The problem is that U.S. laws and institutions have not kept pace with advancing technology. Current law, namely the Magnuson Fishery Conservation Management Act of 1976, appropriates the fisheries in the Fishery Conservation Zone (FCZ) out to 200 miles from the U.S. The act has been administered as if the resource belonged to fishermen, in that U.S. fishermen are charged nothing for the right to fish. But, as with offshore oil and gas, the resource should be considered the property of all U.S. citizens. Imagine the storm of protest oil and gas worth \$2.4 billion were given ay to energy companies every year!

In contrast to fisheries, offshore oil and gas resources are now allocated by an equitable and efficient method of auctioning leases. If one disregards the debate over how fast to sell leases, the principle becomes quite clear. The auction extracts a "rent" that goes to the Treasury and, therefore, to an"U.S. chizans.

Of course, fisheries, being both mobile and renewable, present a more complex management problem than hydrocarbons, or even timber or oysters. Because fish are renewable, the annual amount taken of each species has to be limited. If it exceeds the value set by scientific considerations, then over-fishing will destroy the resource. On the other hand, if the full amount is not taken, the resource is wasted. Setting the correct amount every year for each fishery is not a point at issue here; determinations will continue to be made by scientific experts.

resources Fishing should be considered the property of all U.S. citizens-not just fishermen. Imagine the storm of protest if rights to offshore oil and gas worth \$2.4 billion. were given away to energy companies every year!

Limiting access by creating transferable property rights is a worthwhile solution to the problem of over-fishing. Such rights could be allocated in a number of ways: by lottery, by prior right, or by auction. (Rights would expire after a period of, say, one year, and could not be carried over.) Much could be learned from the example of other countries and of states like Alaska, where entry is limited for some fish resources and where licenses are transferable.

No matter how the fishing rights are assigned or distributed, they must be transferable so that fishermen who wish to withdraw from fishing can sell their rights to others who can then operate their equipment more efficiently and make greater profits. This would establish a market in which the current waste of capital and working time would be eliminated, lowering costs to fishermen and prices to consumers.

The efficacy of transferable property rights is well illustrated by the oyster fisheries of Chesapeake Bay. On the Virginia side, about half of the oyster beds are under private control and managed like farms, using modern production and harvesting methods. On the Maryland side, oystering grounds are predominantly under an open-access regime. The overfishing problem is solved by lowering the efficiency and reducing the catch per unit effort-essentially by a reversal of technology. Not only are the oystering periods limited, but the methods are kept antiquated: The "skipjack" boats use sails, not motors, and the oysters are taken largely by hand methods to further lower the efficiency—a heavy price to pay for being picturesque.

A separate policy issue involves foreign fishermen who wish to fish in the Fishery Conservation Zone. They should still oper-

ate under a general nation-to-nation agree ment with the U.S. But once past the political hurdle, they too should be required to bid for the right to specific amounts of specific fish, thereby letting the market decide the value of the resource and at the same time increasing income to the U.S. Treasury. Currently, foreign fishermen pay nominal fees that cover only a portion of the full costs of management and enforcement, about \$170 million a year.

The present system is breaking downmore rapidly in some areas than in others. Some U.S. fishermen enter joint ventures, transferring their catch to foreign factory trawlers that use less expensive, fully amortized vessels manned by cheap labor. The processed fish is often sold in the U.S. market at a good profit. Other U.S. fishermen have invested in expensive American-built vessels in order to gain priority in the allocation of fishery resources under the 1976 act. The amounts are not small: A group of Alaskan fishermen bought vessels costing \$200 million in the last five years and now finds it difficult to compete-even though aided by public funds. Not surpris-ingly, the Alaskan fishermen would like to limit foreign fishing, as well as the joint ventures and the import of cheaper fish.

The current trend is to pile further restrictions upon the existing ones, encouraging further subsidies to fishermen and tariffs on imported fish. The consumer pays the bill several times over-as usual. New England's commercial fishing industry has recently petitioned the International Trade Commission to impose a 10% to 20% tariff on imports from Canada so that the "treasured way of life" of the region's fishermen can be preserved. The situation is classically unstable, as ever higher prices for fish attract more entrants whose costs eat up their potential profits. But this cycle must stop when consumers stop buying higher-priced fish.

Used for Mischief

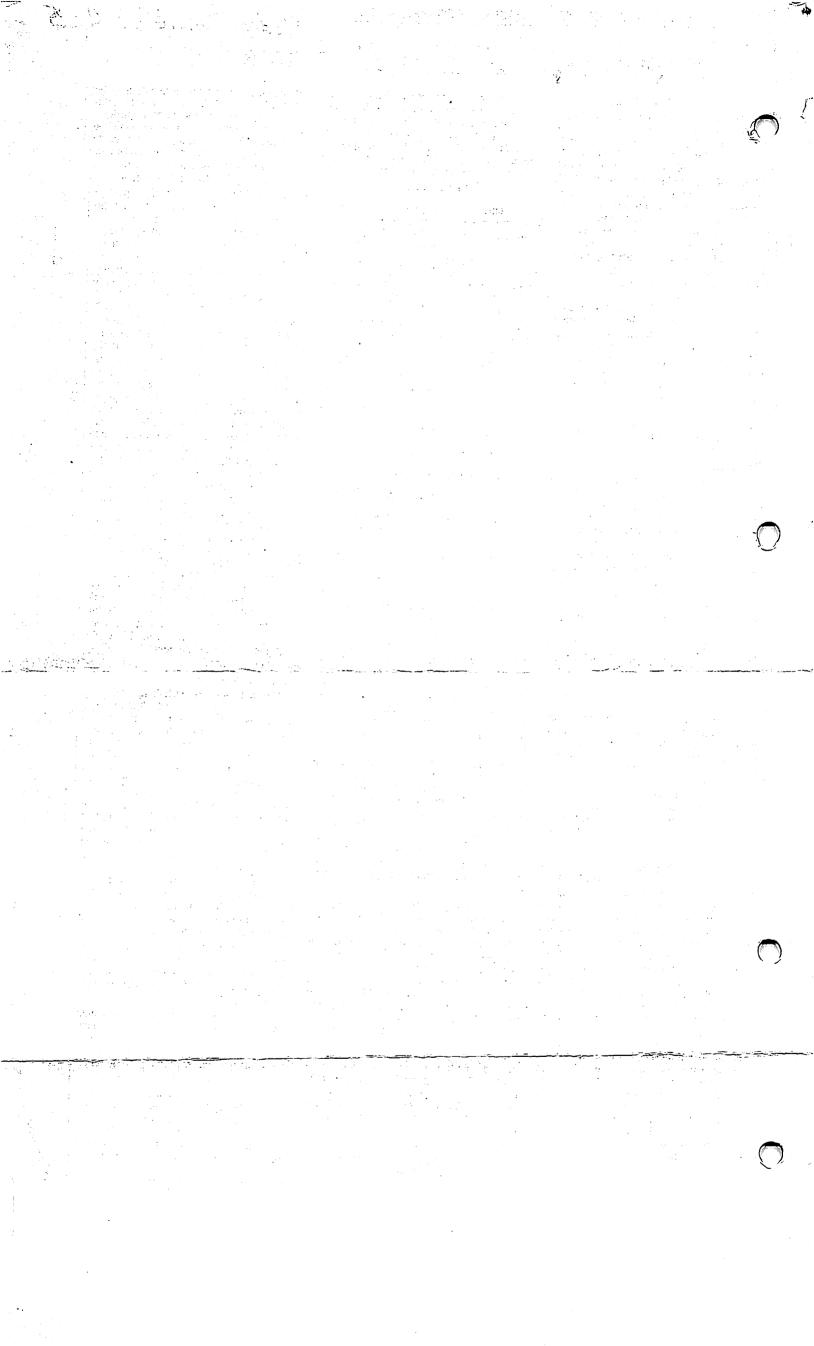
The fact that foreign fishing rights are determined by politics rather than economics means they will be used for political purposes—and, thus, often for mischief. Thus we find large quotas for Poland and, inexplicably, for East Germany, while the European Community has to make do with a small allocation. (West Germany's modern fishing fleet is in deep trouble; without further state subsidies, its ships will have be sold to South Korea and China.)

Also, in the 1980 amendments to the Magnuson Act, Congress linked foreign fishing allocations to whaling issues. As a a federal appeals court has just ruled that the U.S. is required to impose sanctions against Japan for violating international whaling quotas—a ruling that could complicate delicate trade relations between the two countries.

All of this could be avoided by privatization of fishing resources, whereby for-eign fishermen would submit bids or purchase fishing rights from the U.S. owners' of such rights.

Our nation's bountiful fishing grounds can be preserved, but instead they are now threatened because the federal government has bought one of the oldest fish stories-that you can continue getting something for nothing.

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Boling $\sqrt{||x||^2}$, which is the second of the s T STOREDIES BETAVES BEOBELOW VOOLS SASTEM The intial private property permit will go to the ownership of certain

The intial private property permit will go to the ownership of certain existing vessels and/or certain qualifying masters of vessels in the blackcod, longline and pot fleet. (Gulf of Alaska, Aleutians and Bering Sea) If the vessel is owned by a partnership or corporation, only one permit will be granted per vessel. After issuance of such a permit, it may be sold. The permit does not have to stay with the vessel it was based on upon issuance. Note: The industry is not yet prepared to take a position on what entity the permit should go to. The industry requests that in preparing this permit option that the Council research the number of possible permits that might be granted if just vessel ownership is considered vs. vessel ownership and certain qualifying interim use permit holders; i.e., "masters".

The Council should request public input on this issue and seek industry consensus when a final decision must be made.

- Those entities from the fixed gear blackcod fishery that entered in 1987 would be granted a 2 year non-transferable permit. This would provide a operational time for new contracts to approximate the contract to obtain a entrants to ammortize their entry costs or to obtain a transferable permit.
- The initial property right would be granted to the ownership of those who own vessels and/or certain masters of vessels that have landed a minimum of x pounds during either of the last two seasons. (1986, (1986, 1985)
- Those entities that qualify will be given the following permit based on 3. the gross tonnage of the vessel as documented:

 - Less than 20 gross tons. 20 tons, but less than 35 gross tons. 35 tons, but less than 70 gross tons. Greater than 70 gross tons.
- A permit holder may use two 'A' permits to use a vessel in the 'B' ton-nage range, two 'B' permits could be used to qualify a vessel 'C' license and two 'C' licenses can qualify a vessel to operate in the 'D' category. Licenses can be reduced similarly.
- NMFS/Council will set up a grievance board to assess those claims for a property right permit that are in question.
- Those permit requests that are questionable or do not qualify for a permit, but have mitigating circumstances, may be granted by the grie-vance board, a two year conditional permit to offset expenses incurred. 6.
 - Those vessels which fished blackcod with pots and would have qualified had they been using longline gear, would qualify for a longline permit for the Gulf of Alaska. The intent of Amendment 14 would not be changed for the Gulf of Alaska. Longline vessels and pot vessels would be treated 7. as current regulations provide in the Bering Sea and Aleutians Groundfish Plan. In the Bering Sea and Aleutians pot and longline vessels would be limited to basically those vessels that meet the above qualifications.
 - (A) Ownership could be determined from Coast Guard records' effective dates set by the Council. All vessels over 5 net tons are required to be documented.
- The reason gross tonnage is used for license categories is that gross tons cannot be altered like net tonnages. Gross tonnage is also believed to В. help absorb more vessels during upgrading than would vessel length.

