Snow Crab Prohibited Species Catch in BSAI Groundfish Fisheries

Steve A. Maclean – NPFMC

Scott A. Miller – NOAA Fisheries AKR

C. opilio Bycatch Limitation Zone

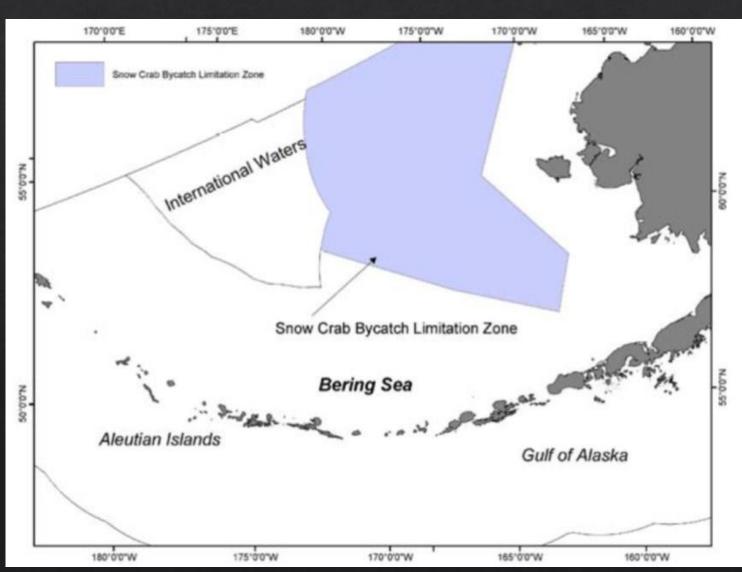
Established by Amendment 40 in 1996

Limits snow crab bycatch by trawl vessels within zone

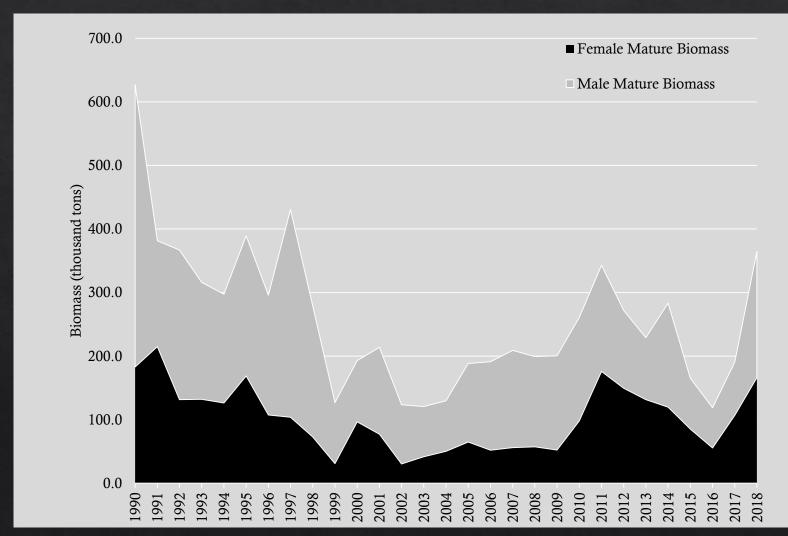
PSC apportioned to CDQ, A80, TLA sectors

PSC accrues toward limit only within COBLZ

Fisheries excluded from COBLZ if PSC limit is exceeded



Snow Crab



C6 PRESENTATION BS Snow Crab PSC DECEMBER 2018

Snow Crab

| | | | | | C6 PRESENTATION |
|------|--------------|------------|--------------|------------|--------------------|
| | Mature | Retained | Discarded | Discarded | - 15 14 |
| Year | Biomass (kt) | Catch (kt) | females (kt) | males (kt) | Trawl Bycatch (kt) |
| 1990 | 626.7 | 149.1 | 0.1 | 14.7 | 0.6 |
| 1991 | 381.5 | 143.0 | 0.1 | 11.6 | 1.9 |
| 1992 | 366.9 | 104.7 | 0.1 | 17.1 | 1.8 |
| 1993 | 316.0 | 67.9 | 0.1 | 5.3 | 1.8 |
| 1994 | 297.5 | 34.1 | 0.1 | 4.0 | 3.5 |
| 1995 | 389.2 | 29.8 | 0.2 | 5.8 | 1.3 |
| 1996 | 295.8 | 54.2 | 0.1 | 7.4 | 0.9 |
| 1997 | 430.6 | 114.4 | 0.0 | 5.7 | 1.5 |
| 1998 | 279.1 | 88.1 | 0.0 | 4.7 | 1.0 |
| 1999 | 126.7 | 15.1 | 0.0 | 0.5 | 0.6 |
| 2000 | 192.9 | 11.5 | 0.0 | 0.6 | 0.5 |
| 2001 | 213.7 | 14.8 | 0.0 | 1.9 | 0.4 |
| 2002 | 123.4 | 12.8 | 0.0 | 1.5 | 0.2 |
| 2003 | 120.8 | 10.9 | 0.0 | 0.6 | 0.8 |
| 2004 | 129.7 | 11.3 | 0.0 | 0.5 | 1.0 |
| 2005 | 188.4 | 16.8 | 0.0 | 1.4 | 0.4 |
| 2006 | 191.2 | 16.5 | 0.0 | 1.8 | 0.8 |
| 2007 | 209.0 | 28.6 | 0.0 | 2.5 | 0.4 |
| 2008 | 199.2 | 25.6 | 0.0 | 2.1 | 0.3 |
| 2009 | 200.4 | 21.8 | 0.0 | 1.2 | 0.6 |
| 2010 | 260.9 | 24.6 | 0.0 | 0.6 | 0.2 |
| 2011 | 342.9 | 40.3 | 0.2 | 1.7 | 0.2 |
| 2012 | 271.6 | 30.1 | 0.0 | 2.3 | 0.2 |
| 2013 | 228.9 | 24.5 | 0.1 | 3.3 | 0.1 |
| 2014 | 283.2 | 30.8 | 0.2 | 3.5 | 0.2 |
| 2015 | 165.2 | 18.4 | 0.1 | 3.0 | 0.2 |
| 2016 | 118.6 | 9.7 | 0.0 | 1.3 | 0.1 |
| 2017 | 190.8 | 8.6 | 0.0 | 1.9 | 0.0 |
| | | | | | |

Source: Szuwalski (2018).

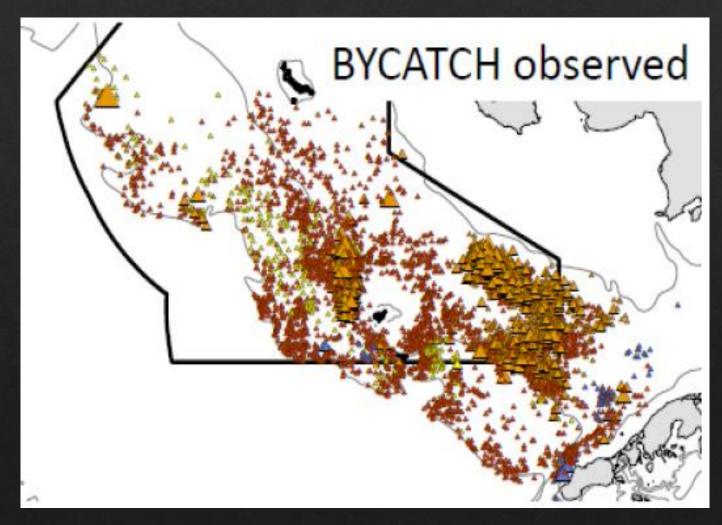
4

Bycatch in groundfish fisheries



Bycatch in groundfish fisheries

| Year | Snow Crab PSC usage within COBLZ | Snow crab bycatch outside COBLZ |
|------|----------------------------------|---------------------------------|
| 2008 | 727,683 | 832,795 |
| 2009 | 438,587 | 686,680 |
| 2010 | 1,659,838 | 787,689 |
| 2011 | 726,304 | 215,438 |
| 2012 | 584,276 | 75,016 |
| 2013 | 647,030 | 69,162 |
| 2014 | 448,608 | 134,830 |
| 2015 | 484,939 | 138,395 |
| 2016 | 161,348 | 48,350 |
| 2017 | 150,113 | 173,765 |



Purpose and Need

♦ Management measures in the Bering Sea-Aleutian Island groundfish FMP intended to protect Bering Sea snow crab (C. opilio) and their habitat have not been reviewed since they were specified in 1997. Since that time, our ability to model snow crab population dynamics and estimate incidental catch in the groundfish fisheries has improved. Management of the groundfish trawl fisheries has also changed; there is no longer a race-for-fish for some of the sectors that are subject to snow crab PSC limits. Therefore, it is appropriate due to these changes to review and analyze the limits in place and if changes are needed.

Alternatives

- ♦ Alternative 1: No action. Status quo management
- ♦ Alternative 2: Revise *C. opilio* PSC limits to be based on the stock assessment model estimate. Remove the minimum and maximum *C. opilio* PSC limit for trawl vessels in the COBLZ, and reduce the *C. opilio* PSC limit to (Option 1: 0.10%, Option 2: 0.075%, or Option 3: 0.05%) of the total abundance of *C. opilio*.
- ♦ Alternative 3: Revise *C. opilio* PSC limits to be based on the stock assessment model estimate. Reduce the maximum and/or minimum *C. opilio* PSC limit for trawl vessels in the COBLZ by (Option 1: 10%, Option 2: 15%, or Option 3: 50%).

Effects of using modeled abundance

| Year | Published Survey Population Estimate | Published PSC limit | 2018 hindcast Model Population Estimate | 2018 Hindcast Model PSC limit |
|------|--------------------------------------|------------------------|---|----------------------------------|
| 2008 | 3,330,000,000 | $4,350,000^1$ | 3,000,000,000 | 3,249,000 |
| 2009 | 2,600,000,000 | $4,350,000^1$ | 5,112,000,000 | 5,641,896 |
| 2010 | 3,060,000,000 | $4,350,000^1$ | 4,852,000,000 | 5,347,316 |
| 2011 | 7,467,000,000 | 8,310,480 | 4,221,000,000 | 4,632,393 |
| 2012 | 6,337,000,000 | 7,029,520 | 3,747,000,000 | 4,095,351 |
| 2013 | 9,401,000,000 | 10,501,333 | 3,830,000,000 | 4,189,390 |
| 2014 | 10,005,000,000 | 11,185,892 | 3,731,000,000 | 4,077,223 |
| 2015 | 9,852,000,000 | 11,011,976 | 5,340,000,000 | 5,900,220 |
| 2016 | 4,288,000,000 | 4,708,314 | 10,170,000,000 | 11,372,610 |
| 2017 | 8,169,000,000 | 9,105,477 | 12,960,000,000 | 14,533,680 |
| 2018 | 8,182,000,000 | 9,120,539 | 10,650,000,000 | 11,916,450 |

Effects of removing or modifying min/max

- ♦ Alternative 2 eliminates min and max PSC limits
 - ♦ Higher PSC limits in high snow crab abundance
 - ♦ Lower PSC limits in low snow crab abundance

| | Alternative 2 | | | | | |
|-------------------------------------|----------------|------------------|-----------------|--|--|--|
| Abundance necessary: | | | | | | |
| | Option 1: 0.1% | Option 2: 0.075% | Option 3: 0.05% | | | |
| | | | | | | |
| To exceed 13,000,000 PSC limit | 13,000,000,000 | 17,333,333,333 | 26,000,000,000 | | | |
| | | | | | | |
| To be less than 4,500,000 PSC limit | 4,500,000,000 | 6,000,000,000 | 9,000,000,000 | | | |

Alt 2: Effects on min/max

Table 8. Snow crab PSC usage within COBLZ for all Federal fisheries compared to the PSC Limits for each option under Alternative 2.

| Year | Snow Crab PSC usage within COBLZ | Option 1: 0.1% PSC limit | Option 2: 0.075% PSC limit | Option 3: 0.05% PSC limit |
|------|----------------------------------|--------------------------|-------------------------------|------------------------------|
| 2008 | 727,683 | 2,850,000 | 2,100,000 | 1,350,000 |
| 2009 | 438,587 | 4,962,000 | 3,684,000 | 2,406,000 |
| 2010 | 1,659,838 | 4,702,000 | 3,489,000 | 2,276,000 |
| 2011 | 726,304 | 4,071,000 | 3,015,750 | 1,960,500 |
| 2012 | 584,276 | 3,597,000 | 2,660,250 | 1,723,500 |
| 2013 | 647,030 | 3,680,000 | 2,722,500 | 1,765,000 |
| 2014 | 448,608 | 3,581,000 | 2,648,250 | 1,715,500 |
| 2015 | 484,939 | 5,190,000 | 3,855,000 | 2,520,000 |
| 2016 | 161,348 | 10,020,000 | 7,477,500 | 4,935,000 |
| 2017 | 150,113 | 12,810,000 | 9,570,000 | 6,330,000 |

Alt 3: Effects on min/max

Table 9. Snow crab PSC usage within COBLZ for all Federal fisheries compared to the PSC Limits for each option under Alternative 3.

| W | Snow Crab PSC usage within COBLZ | Option 1: Reduce min/max 10% | Option 2: Reduce min/max 15% | Option 3: Reduce min/max 50% |
|------|----------------------------------|---------------------------------|---------------------------------|---------------------------------|
| Year | | 4.050.000 | 4.050.000 | 2.240.000 |
| 2008 | 727,683 | $4,050,000^{a}$ | $4,050,000^{a}$ | 3,249,000 |
| 2009 | 438,587 | 5,641,896 | 5,641,896 | 5,641,896 |
| 2010 | 1,659,838 | 5,347,316 | 5,347,316 | 5,347,316 |
| 2011 | 726,304 | 4,632,393 | 4,632,393 | 4,632,393 |
| 2012 | 584,276 | 4,095,351 | 4,095,351 | 4,095,351 |
| 2013 | 647,030 | 4,189,390 | 4,189,390 | 4,189,390 |
| 2014 | 448,608 | 4,077,223 | 4,077,223 | 4,077,223 |
| 2015 | 484,939 | 5,900,220 | 5,900,220 | 5,900,220 |
| 2016 | 161,348 | 11,372,610 | $11,050,000^{b}$ | $6,500,000^{b}$ |
| 2017 | 150,113 | $11,700,000^{b}$ | $11,050,000^{b}$ | $6,500,000^{b}$ |

Effects on groundfish fisheries



CDQ Fisheries

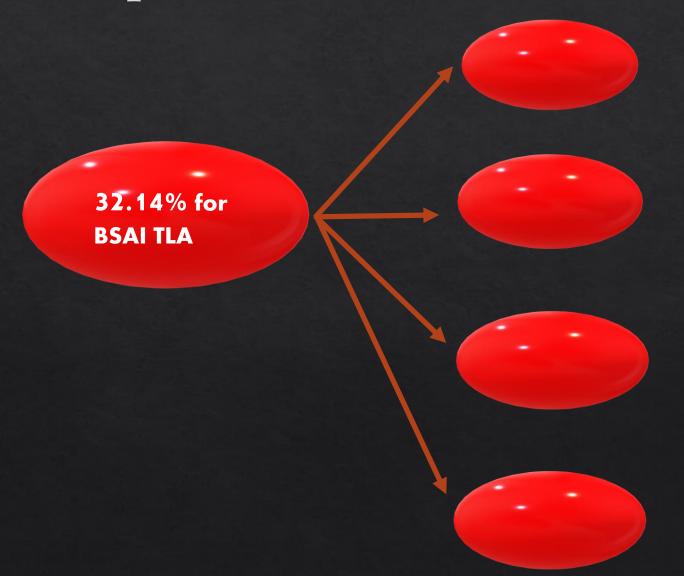
Table 10. Total snow crab PSC usage and limits in the COBLZ area for CDQ, Amendment 80, and BSAI TLA fisheries 2008 - 2017

| Year | CDQ PSQ Usage | CDQ PSQ Limit | A80 PSC Usage | A80 PSC Limit | BSAI TLA PSC Usage | BSAI TLA PSC Limit |
|------|---------------------|---------------------|------------------|------------------|-----------------------|-----------------------|
| 2008 | 13,575 | 465,450 | 601,773 | 1,909,256 | 175,036 | 1,248,494 |
| 2009 | 59,120 | 465,450 | 356,667 | 1,909,256 | 107,678 | 1,248,494 |
| 2010 | 14,972 | 465,450 | 302,705 | 1,909,256 | 1,383,262 | 1,248,494 |
| 2011 | 31,107 | 889,221 | 507,671 | 3,647,549 | 219,179 | 2,385,193 |
| 2012 | 28,688 | 752,159 | 347,333 | 3,085,323 | 246,596 | 2,017,544 |
| 2013 | 21,744 | 1,123,64 3 | 430,838 | 4,609,135 | 235,086 | 3,013,990 |
| 2014 | 35,782 | 1,196,89 0 | 359,948 | 4,909,594 | 85,294 | 3,210,465 |
| 2015 | 41,270 | 1,178,28 1 | 397,828 | 4,833,261 | 50,157 | 3,160,549 |
| 2016 | 12,580 | 503,790 | 150,580 | 2,066,524 | 2,993 | 1,351,334 |
| 2017 | 20,401 | 974,286 | 131,962 | 3,996,480 | 7,020 | 2,617,688 |

Impacts to A80 sector

- ♦ Alternative 1 no change
- ♦ Tables 11-16 show snow crab PSC limits for CDQ, A80 and TLA sectors under each option and Alternative
- ♦ Only Alternative 2, Option 3 results in PSC limit that is lower than PSC usage only for 2008.
- ♦ Because of how A80 cooperative manages PSC, unlikely that new PSC limits would be exceeded to avoid COBLZ closure
- ♦ However, reasonable to assume some increased cost with lower PSC limits

Impacts to BSAI TLA



Yellowfin sole – 2,467,662 94.3%

Rockfish – 4,076 0.1%

Pacific Cod – 105,182 4.0%

Pollock and other -40,768 1.6%

Impacts to BSAI TLA

Table 19. Snow crab PSC usage in the COBLZ in BSAI TLA fisheries 2008 – 2017.

| | Pacific | D1 O -1 - | N/-11 - C - C - 1 - |
|------|---------|-----------|---------------------|
| | Cod | Rock Sole | Yellowfin Sole |
| 2008 | | | 59,829 |
| 2009 | | | 21,277 |
| 2010 | | | 1,378,836 |
| 2011 | | | 210,629 |
| 2012 | | | 239,435 |
| 2013 | | | 199,562 |
| 2014 | | 279 | 71,982 |
| 2015 | | | 46,588 |
| 2016 | 929 | | 1,781 |
| 2017 | | 1,722 | 3,224 |

Impacts to BSAI TLA

| | | Alter | native2 Option1: | 0.1% of abu | ndance esti | mate | |
|------|-----------|-----------|------------------|-------------|-----------------|----------------|----------------|
| | TLA | YFS PSC | YFS PSC | Pacific Cod | Pacific Cod PSC | Pollock PSC | Pollock PSC |
| Year | Limit | Limit | Usage | PSC Limit | Usage | Limit | Usage |
| 2008 | 1,248,494 | 1,177,330 | 59,829 | 49,940 | | 18,727 | |
| 2009 | 1,248,494 | 1,177,330 | 21,277 | 49,940 | | 18,727 | |
| 2010 | 1,248,494 | 1.177.330 | 1,378,836 | 49,940 | | 18,727 | |
| 2011 | 2,385,193 | | 210,629 | 95,408 | | 35,778 | |
| 2012 | 2,017,544 | 1,902,544 | 239,435 | 80,702 | | 30,263 | |
| 2013 | 3,013,990 | 2,842,192 | 199,562 | 120,560 | | 45,210 | |
| 2014 | 3,210,465 | 3,027,469 | 71,982 | 128,419 | | 48,157 | |
| 2015 | 3,160,549 | 2,980,398 | 46,588 | 126,422 | | 47,408 | |
| 2016 | 1,351,334 | 1,274,308 | 1,781 | 54,053 | 929 | 20,270 | |
| 2017 | 2,613,365 | 2,464,403 | 3,224 | 104,535 | | 39,200 | 18 |

Environmental Assessment

- No alternative affects how groundfish are allocated
 - ♦ No significant impacts on groundfish target or non-target species or habitat
- ♦ No alternative affects overall fishery related mortality to snow crabs
 - Only changes how ABC is allocated between directed fisheries and groundfish fisheries
- No alternative affects how groundfish trawl fisheries are prosecuted
 - ♦ No change to impacts to habitat
 - ♦ No significant impacts to snow crab or their habitat

Environmental Assessment

- ♦ Under all alternatives, some potential for fisheries to be excluded from COBLZ
- ♦ Those fisheries would be displaced to areas outside COBLZ
- Appears to be a rare event under any alternative
- Could be increased risk of disturbance to coastal marine mammals under exceptional circumstances