

North Pacific Fishery Management Council

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Certified 
James O. Campbell, Chairman

Date 5/22/87

MINUTES

75th Plenary Session
NORTH PACIFIC FISHERY MANAGEMENT COUNCIL
January 21-22, 1987
Hotel Captain Cook
Anchorage, Alaska

The North Pacific Fishery Management Council met January 21-22, 1987, at the Hotel Captain Cook in Anchorage, Alaska. The Scientific and Statistical Committee Advisory Panel, and Permit Review Committee began Monday, January 19, the Finance Committee met on Thursday, January 22, and the Bycatch Committee met on Friday, January 23.

Members of the Council, Scientific and Statistical Committee, Advisory Panel and general public in attendance are listed below.

Council

James O. Campbell, Chairman
Rudy Petersen, Vice Chairman
Don Collinsworth
Mark Pedersen for
Joseph Blum
RADM Edward Nelson
Oscar Dyson
Robert Ford

Robert U. Mace for
Randy Fisher
Robert McVey
Henry Mitchell
John Harville
John Peterson
John Winther

NPFMC Staff

Jim H. Branson, Executive Director
Clarence Pautzke
Judy Willoughby
Steve Davis
Denby Lloyd

Ron Miller
Ron Rogness
Terry Smith
Helen Allen
Peggy Kircher

Support Staff

Jim Balsiger, NMFS-NWAFRC
Jay Ginter, NMFS
Craig Hammond, NMFS
Eileen Cooney, NOAA-GC
Jim Brooks, NMFS

Fred Gaffney, ADF&G
Loh-Lee Low, NMFS-NWAFRC
Jon Pollard, NOAA-GC
Bill Robinson, NMFS
Ron Berg, NMFS

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Scientific and Statistical Committee

Phil Mundy, Chairman
Bill Aron
Douglas Eggers
Larry Hreha
Bill Clark

Richard Marasco, Vice-Chairman
Terry Quinn
Don Bevan
John Burns
Don Rosenberg

Advisory Panel

Nancy Munro, Chairman
Bob Alverson, Vice Chairman
Rupe Andrews
Al Burch
Ron Hegge
Rick Lauber
John Woodruff
Joseph Chimegalrea

Pete Isleib
Thorn Smith
Cameron Sharick
Ron Peterson
Lamar Cotten
Daniel O'Hara
Richard White

General Public

It was estimated that over 100 people attended the Council meeting during its session, including the following:

Woody Knebel, Columbia Ward Fisheries
Ross Anderson, Seattle Times
Rod Moore, Rep. Don Young
Phil Chitwood, MRCI
Stephen Johnson, Garvey, Schubert & Barer
Steven Dickinson, JDSTA/HTA
Michael Broili, Oceans Development
Kirk Beiningen, ODFW
Liza McCracken, Dept. of Law, Anchorage
Chuck Kekoni, Assoc of AK Halibut Fishermen
Hugh Reilly, Westward Trawlers
Fred N. Kirkes, American President Lines, LTD
Perfenia Pletnikoff, Jr., Central BS Fishermen
Chris Blackburn, Alaska Groundfish Data Bank
John C. Cleveland, Sea Land Service
Dean Paddock, Bristol Bay Driftnetters
Jacqueline Lindauer, Aleutian Eagle
Chuck Meacham, Sr., Meacham & Assoc.
Charles Meacham, ADF&G
Dave Harville
James Winchester
Caren Mathis
Tetsuo Yamamota, Nat'l Fed. of Medium Trawlers

Wm. McCloskey
Roy Wilson
Barry Collier, PSPA
M. Salanvada/Hokuten
K. Jodai, JFA
Nobuko Tokaji, NPLA
Mitsuru Hamaya, NPLA
Norm Stadem
Kazuhiko Nagao
Mel Monsen, BSFA
Larry Six, PMFC
Bill Orr, AFTA
Bill Jacobson
Mark Snigaroff
Jeff Stephan, UFMA
Bill Hall
Ted Evans, AFTA
Mike Snigaroff
Owen Riffe
John Durkin
Lynn Gabriel
Ken Kobayashi, JDSTA
Chris Jones, China NMFS

Scientific and Statistical Committee

Richard Anderson, Vice-Chairman
Terry Quinn
Don Brown
John Brown
Don Rosenberg

Phil Murray, Chairman
Bill Aron
Douglas Eggers
Larry Hahn
Bill Clark

Advisory Panel

Pete Isalid
Thorn Hart
Camaron Phelan
Ron Peterson
Lamar Gotsch
Dandel O'Hara
Richard Miller

Mark Mann, Chairman
Bob Anderson, Vice-Chairman
Russ Andrews
Al Bunn
Ron Egger
Dick Ladd
John Ladd
Joseph Chingalwa

General Public

It was estimated that over 100 people attended the Council meeting during the session, including the following:

Bill Kottelberg
Roy Wilson
Barry Collins, EPA
M. Balasubramanian
K. J. J. J.
K. J. J. J.
Mitsuru Hamaya, EPA
Norm Stebbins
Kazuhiko Kagan
Mel Hansen, EPA
Larry Six, EPA
Bill Orr, EPA
Bill Jacobson
Mark Simpson
Jeff Stepan, EPA
Bill Hall
Ted Evans, EPA
Mike Stenger
Owen White
John Harris
Gunn Gendel
Ken Kobayashi, EPA
Chris Jones, China EPA

Andy Kuehl, Columbia Ward Physician
Gene Anderson, Seattle Times
Bob Brown, Rep. Don Young
Bill O'Brien, MRC
Stephen Johnson, Conway, Schneider & Partner
Steven Johnson, USAID/WHO
Michael Smith, Oceanic Development
Rich Schreyer, ODW
Lisa McCracken, Dept. of Law, Anchorage
Chuck Kerkov, Assoc. of Alaska Fisheries
John Kelly, Westward Travelers
Frank E. Hakes, American President Lines, LTD
Petrina Platinoff, Jr., Central BS Fishermen
Chris Richardson, Alaska Statewide Bank
John C. Oveland, Sea Land Services
John Padock, Federal Bay Builders
Lacouline Johnson, Aleutian Eagle
Chuck Morrison, Sea, Mearns & Assoc.
Gail Las Jensen, ADW
Dave Parville
James Winesetter
Karen Hanks
Teresa Yarnwood, Nat'l Fed. of Aquatic Travelers

A. CALL TO ORDER, APPROVAL OF AGENDA AND MINUTES OF PREVIOUS MEETING

The meeting was called to order at 9:00 a.m. by Chairman Jim Campbell. The minutes of the December 1986 meeting were not yet available for approval. John Harville asked that Larry Six of the Pacific Marine Fisheries Commission be given some time on the agenda to talk about funding for a comprehensive data system. Bob McVey asked that the Council talk about the lack of a joint venture fishery for Shelikof pollock. Council members did not want this to be an action item since it was not properly advertised, however they did agree to discuss the subject later in the meeting. The agenda was approved with the addition of the above items.

B. SPECIAL REPORTS

B-1 Executive Director's Report

The Executive Director's report contained several items for Council information. Normal reports from NMFS, ADF&G and the Coast Guard were not available because of the short time since the last meeting.

John Peterson told the Council that the NMFS Allocations Board meeting went very well and that it was very worthwhile to have Council representatives on hand to answer questions. The board accepted and endorsed the Council's December recommendations on foreign allocations in full.

The Council discussed the annual public hearing in Seattle for crab proposals. They agreed that one should be held and told the staff to schedule it the first or second week of March. The Executive Director was asked to invite the Alaska Board of Fisheries to send a representative.

C. NEW OR CONTINUING BUSINESS

C-1 Approval of SSC and AP Officers

Phil Mundy and Rich Marasco were elected Chairman and Vice Chairman, respectively, of the SSC for the coming year. Nancy Munro and Bob Alverson were re-elected Chairman and Vice Chairman of the Advisory Panel.

Bob Mace moved to approve the officers of the Advisory Panel and Scientific and Statistical Committee for 1987. The motion was seconded by John Peterson and unanimously approved.

John Harville expressed the Council's appreciation of Don Rosenberg's work as Chairman of the SSC over the past six years.

C-2 Halibut Management for 1987

The Council was provided with a summary of IPHC staff proposals for regulation of the 1987 Pacific halibut fishery and summaries of proposals submitted to the Commission by fishermen from Atka, Bristol Bay, and Southcentral Alaska.

Fishermen from Atka asked the Council to support their request that the IPHC create a new regulatory area, 4F, and assign the area a quota of 400,000 lbs.

A. CALL TO ORDER, APPROVAL OF AGENDA AND MINUTES OF PREVIOUS MEETING

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B. SPECIAL REPORTS

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The Executive Director's report contained several items for Council information. Several reports from NMFS, AFSC and the Coast Guard were not available because of the short time since the last meeting.

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The Council discussed the annual public hearing in Seattle for crab proposals. They agreed that one should be held and the staff to schedule it the first or second week of March. The Executive Director was asked to invite the Alaska Board of Fisheries to send a representative.

C. BUSINESS OR CONTINUING BUSINESS

C-1 Approval of SSC and AP Officers

Bill Mandy and Rich Mawasco were elected Officers and Vice Chairman (respectively) of the SSC for the coming year. Wendy Fure and Bob Alverson were re-elected Chairman and Vice Chairman of the Advisory Panel.

Bob Pace moved to approve the officers of the Advisory Panel and Scientific and Statistical Committee for 1987. The motion was seconded by John Peterson and unanimously approved.

John Harville expressed the Council's appreciation of Don Koenig's work as Chairman of the SSC over the past six years.

C-2 Habitat Management for 1987

The Council was provided with a summary of IIRC staff proposals for regulation of the 1987 Pacific halibut fishery and summaries of proposals submitted to the Commission by fishermen from Alaska, Bristol Bay, and Southeastern Alaska.

Fishermen from Alaska asked the Council to support their request that the IIRC do a new regulatory study, AT, and assign the area a quota of 400,000 lbs.

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The proposal also called for exclusive area registration and a one day on/one day off fishing scheme.

Fishermen from Dillingham have petitioned the Halibut Commission to open a portion of the halibut nursery grounds in Bristol Bay for a commercial halibut fishery with an area quota of 500,000 lbs. They also suggested opening dates, exclusive area registration, a vessel size limit, individual vessel quotas, gear limitations and vessel clearances and hold inspections.

Representatives from fishing organizations in Kodiak and Homer also asked the Council to support their request that IPHC implement a system of mandatory hold inspections in Area 3 ports 48 hours before and after halibut openings in 1987.

Report of the Advisory Panel

With regard to the Atka proposal for a new regulatory area (4F), the AP had the following comments. In keeping with past Council policy, they recommended continued support of fishery development in small coastal communities; however, rather than create a new area they suggested the Council recommend to the IPHC that Area 4A and 4B stocks be managed separately to avoid a premature shut down as occurred in 1986. The AP felt that with this change in accounting procedure there should be no need for an exclusive fishery area to be established.

With regard to the request to open a portion of the halibut nursery grounds to fishing in 1987, the AP felt that this issue is best left to the IPHC because of the biological impacts of such a decision.

With regard to mandatory hold inspections, the AP recommended the Council encourage the IPHC to explore all methods to minimize unlawful fishing, including pre-season hold inspections.

Bob Trumble of the IPHC, speaking of the proposed opening of the halibut nursery area in Bristol Bay, told the Council that the IPHC is reluctant to open any area without the stock data needed. They have not done surveys in this area for some time and do not have the manpower to do it now. It may be possible to issue permits for experimental fishing in the area to provide the needed data.

Public Testimony

Bob Alverson, Dean Adams, Fishing Vessel Owners' Assn. They supported the Advisory Panel's recommendations. Bob Alverson said that the IPHC has previously put out bids for experimental fisheries which have worked out well in the past.

Mark Lundsten, F/V MASONIC. Mr. Lundsten said he sympathizes with the Atka fishermen; he did not get to fish Area 4B last year because of the premature closure. However, he felt that if the stocks in Areas 4A and 4B were managed separately, an exclusive registration area would not be necessary. Mr. Lundsten did not feel opening the nursery grounds would be a good idea.

The proposal is being prepared for exclusive area registration and a one-way trip
to the fishing grounds.

Representatives from the fishing industry have questioned the fishing grounds to be
opened in the exclusive area. They are concerned that the fishing grounds are too small
to be economically viable. They also suggested opening other areas. They also
suggested opening a vessel size limit, individual vessel quotas,
and other measures and vessel clearances and other regulations.

Representatives from fishing organizations in Kodiak and Homer also
questioned the proposal. They requested that IFMC implement a system of mandatory
reporting in Area 3 before and after fishing operations in
1987.

Report of the Advisory Panel

With regard to the Area 3 proposal for a new regulatory area (AR), the AP had
the following comments. In keeping with past Council policy, they recommended
continued support of fishery development in small coastal communities;
however, rather than create a new area they suggested the Council recommend to
the IFMC that Area 4A and 4B stocks be managed separately to avoid a premature
start down as occurred in 1986. The AP felt that with this change in
accounting procedures there should be no need for an exclusive fishery area to
be established.

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fishing in 1987, the AP felt that this means to best left to the IFMC because
of the biological impacts of such a decision.

With regard to mandatory hold inspections, the AP recommended the Council
encourage the IFMC to explore all methods to minimize unlawful fishing,
including processor hold inspections.

Bob Trumble of the IFMC, speaking of the proposed opening of the halibut
nursery area in Bristol Bay, told the Council that the IFMC is reluctant to
open any area without the stock data needed. They have not done surveys in
this area for some time and do not have the manpower to do it now. It may be
possible to lease permits for experimental fishing in the area to provide the
needed data.

Public Testimony

Bob Aliverson, Board Member, Fishing Vessel General Assn. They supported the
Advisory Panel's recommendations. Bob Aliverson said that the IFMC has
previously put out data for experimental fisheries which have worked out well
in the past.

Mark Anderson, V.F. MASONRY, Mr. Anderson said he sympathized with the Alaska
fishermen; he did not get to fish Area 4B last year because of the permanent
closure. However, he felt that in the stocks in Area 4A and 4B were managed
separately an exclusive registration area would not be necessary.
Mr. Anderson did not feel opening the nursery grounds would be a good idea.

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John McHenry, F/V SEYMOUR. He is very much opposed to the Atka proposal for an exclusive registration area; cutting the "pie" into more and more pieces is not the answer; it will only complicate the problems in the Bering Sea.

Perfenia Pletnikoff, Jr., St. Paul Island. Last season there was a lot of cheating going on in the halibut fishery. Premature closure of Area 4B hurt their fishermen and they need this income to supplement their subsistence economy. He asked the Council to support their request for an exclusive registration area and limits of 10,000 lb per opening to help spread out the harvest.

Eric Olsen, F/V LORELEI II. He also was unable to fish 4B last year because of the premature closure, but doesn't feel an exclusive registration area is the answer. Suggested that Area 4A and 4B stocks be managed separately. Also, he could not support opening the nursery grounds to fishing.

COUNCIL DISCUSSION AND ACTION

The Council discussed the halibut proposals but felt that it would be better not to take specific actions before the Conference Board has had a chance to meet and receive public input. Henry Mitchell reminded the Council that they are the only ones who can initiate exclusive registration areas and that something will need to be done right away if they decide to do so. Eileen Cooney, NOAA-GC, said that time would be short to get anything implemented for the 1987 season and that if the Council wanted to consider exclusive registration areas, it would have to be done at this meeting.

Mark Pedersen moved to accept and implement the recommendations of the Advisory Panel with respect to managing Areas 4A and 4B separately and, with respect to the request to open the nursery grounds in Bristol Bay, to leave that decision up to the IPHC. The Advisory Panel's suggestion to recommend that the IPHC explore all methods to minimize unlawful fishing, including pre-season hold inspections, was to be included in this motion. The motion was seconded by John Winther and carried with Bob McVey and Henry Mitchell objecting.

Bob McVey pointed out that if Areas 4A and 4B are managed separately, there could be an overharvest in both areas because of the difficulty in tracking harvest during such short openings.

The Council also discussed the possibility of an experimental fishery in the nursery area of Bristol Bay for the purpose of updating the data base. Mr. Campbell said he would bring this up before the IPHC Conference Board.

C-3 Fishery-funded Organization for Research and Monitoring

Ron Miller reported on the public forum held Sunday, January 18, at the Hotel Captain Cook in Anchorage. At the meeting, presentations were given on data needs, agency funding problems, what is possible under current law, legislative approaches, and possible structure of a foundation. In addition, a steering committee was appointed consisting of Council member Oscar Dyson, and Advisory Panel members Barry Fisher, Ron Hegge, Ron Peterson, and Rich White. They will draft a resolution regarding the creation of the non-profit fisheries foundation and its project priorities. The resolution will then be

John Roberts, VV Chairman, was very much opposed to the idea of having an exclusive registration area, stating that "this" into more and more people is not the answer, it will only complicate the problem in the long run.

Richard Miller, Jr., VV, Paul Adams, VV, and Paul Adams, VV, also discussed the problem of having an exclusive registration area. Paul Adams, VV, stated that the problem is not only the fact that they need this income to supplement their other income, but also the fact that they need this income to supplement their other income. He stated that the Council should support their request for an exclusive registration area and that the Council should support their request for an exclusive registration area.

Paul Adams, VV, also discussed the problem of having an exclusive registration area. He stated that the problem is not only the fact that they need this income to supplement their other income, but also the fact that they need this income to supplement their other income. He stated that the Council should support their request for an exclusive registration area and that the Council should support their request for an exclusive registration area.

COUNCIL DISCUSSION ON THE ACTION

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The Council also discussed the possibility of an experimental trial in the nursery area of Bristol Bay for the purpose of making the area a... Campbell will be visiting this up before the 1977 Conference.

6-3 Richard-funded Foundation for Research and Monitoring

Richard Miller, Jr., VV, reported on the public forum held Sunday, January 16, at the Hotel Captain Cook in Anchorage. At the meeting, presentations were given on the needs, energy, funding, problems, and possible under development. A steering committee was appointed consisting of Council member Gary... and Advisory Panel members Barry Miller, Ron Jørgen, Ron Jørgen, and... They will draft a resolution regarding the creation of the nonprofit... The resolution will then be...

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sent to the commercial fishing industry for review. A public meeting will be held in Anchorage in conjunction with the March 18-20 Council meeting to discuss and act on the resolution.

Public Testimony

Chuck Kekoni, Assoc. of Alaska Halibut Fishermen, said he is not opposed to such a foundation, but felt that the meeting had not been satisfactorily publicized and participation by affected fishermen was light. He hoped that the next meeting will receive more publicity. He feels that any method of assessing fees would have to be mandatory to be effective.

COUNCIL DISCUSSION AND ACTION

This was an information-only item; no action was taken.

C-4 DAP Priority Access

At the December meeting the Council received a proposal for a 100-mile closure around Unalaska from which all but U.S. fishermen and processors would be excluded. Jim Campbell appointed a workgroup consisting of Bob Mace (Chairman), Don Bevan, Paul Fuhs, Bart Eaton, Wally Pereyra, Hugh Reilly, Annie Burnham, Ted Evans and Harold Jones, to discuss how DAP priority to the resource should be accomplished and to develop recommendations for the Council at this meeting.

The Council was provided with a copy of the minutes of the workgroup's January 13 meeting. Bob Mace, Chairman of the workgroup, told the Council that they were unable to come to a consensus on any regulatory proposal for recommendation to the Council and recommended that the proposal be included in the 1987 amendment process for further review and analysis.

The AP and SSC discussed this proposal and others for the 1987 Bering Sea/Aleutian Islands groundfish amendment cycle under Agenda D-2. Council discussion and action are also under that agenda item. Public testimony on this subject is found in Appendix III to these minutes.

C-5 Other Business

The Council discussed procedures for processing proposals submitted for amendments to the fishery management plans. Chairman Campbell suggested that perhaps the plan team and staff are not the proper forum for reviewing the initial proposals for format and content. He suggested that perhaps the Council's Interim Action Committee should first review the proposals for structural completeness. John Harville also pointed out that perhaps a standard format should be developed for submitting proposals. Bob Mace suggested that a Council workgroup be formed to develop recommendations for discussion at the March meeting. Council members agreed that Chairman Campbell should appoint the workgroup.

Don Collinsworth mentioned that it might be beneficial for the Council to have a presentation on New Zealand's method for managing their groundfish complex. Stan Crothers of New Zealand, presently detailed to NMFS in Washington, D.C.,

sent to the commercial fishing industry for review. A public meeting will be held in Anchorage in conjunction with the March 18-20 Council meeting to discuss and act on the resolution.

Public Testimony

Chuck Nelson, Assoc. of Alaska Halibut Fishermen, said he is not opposed to such a resolution, but felt that the meeting had not been satisfactorily publicized and participation in affected fishermen was light. He hoped that the next meeting will receive more publicity. He feels that any needed of assistance fees would have to be mandatory to be effective.

COUNCIL DISCUSSION AND ACTION

This was an information-only item; no action was taken.

C-4 DAF Priority Access

At the December meeting the Council received a proposal for a 100-mile closure around Uklakka from which all but U.S. fishermen and processors would be excluded. Jim Campbell applied a workshop consisting of Bob Pace (Chairman), Don Bevan, Paul Rupp, Dave Ratten, Kelly Perry, Kelly Annie Rupp, Ted Evans and Harold Jones to discuss how DAF priority to the resource should be accomplished and to develop recommendations for the Council at this meeting.

The Council was provided with a copy of the minutes of the workshop's January 12 meeting. Bob Pace, Chairman of the workshop, told the Council that they were able to come to a consensus on any satisfactory proposal for recommendation to the Council and recommended that the proposals included in the 1987 amendment process for further review and analysis.

The AS and SSC discussed this proposal and others for the 1987 Amendment process/Alaska groundfish amendment cycle under Agenda Item 1. Council discussion and action are what under agenda item. Public testimony on this subject is found in Appendix III to these minutes.

C-5 Other Business

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Don Collinworth mentioned that it might be desirable for the Council to have a presentation on Lew Zealand's method for managing their groundfish complex. Don Collinworth of Lew Zealand, presently detailed to NMFS in Washington, D.C.

had given a seminar for NMFS on the subject recently and Mr. Collinsworth suggested inviting him to make such a presentation at a Council meeting. Council staff will pursue this request.

D. FISHERY MANAGEMENT PLANS

D-1 Gulf of Alaska Groundfish Fishery Management Plan

The following proposals for amendment to the Gulf of Alaska FMP were reviewed. Proposals marked with an asterisk were recommended by the plan team for inclusion in the 1987 amendment cycle.

1. Establish a limited entry program for management of the sablefish fishery (Fishing Vessel Owners' Assn).
2. Management of groundfish bycatches in groundfish fisheries - develop a comprehensive management approach for the groundfish fisheries that address the bycatch of groundfish species. (deferred from Amendment 15)
3. Establish a fixed sablefish quota distribution among the Gulf regulatory areas to be revised by notice procedure every three years (Fishing Company of Alaska).
4. Establish area closures to bottom trawling around Kodiak Island to protect juvenile halibut (International Pacific Halibut Commission).
- *5. Change the reporting requirements (National Marine Fisheries Service). To include reports of at-sea transfers of processed catch between foreign vessels and U.S. transport vessels.
- *6. Expand economic data requirements (Gulf of Alaska Plan Team). Recommends the enforcement of current domestic reporting requirements and the expansion of economic data requirements.
- *7. Change definitions of "prohibited species" to specifically list each species to be prohibited rather than relying on references to species prohibited under other FMPs (National Marine Fisheries Service).
- *8. Revise the ABC definition (Scientific and Statistical Committee). Recommends minor revision to the Council's ABC definition.
- *9. Allow retention of resource survey catches (Northwest & Alaska Fisheries Center). Proposes an amendment that would allow retention and sale of resource survey catches taken by U.S. research charter vessels.
- *10. Fishing Seasons Framework - This management measure will provide the Council with the authority to set specific fishing season dates on an annual basis (or when necessary) without requiring a plan amendment. (Deferred from Amendment 15)
- *11. Bycatch Controls for Prohibited Species - This framework management measure expands the existing framework for halibut to include the other "traditional" prohibited species (i.e., salmon and crab). (Deferred from Amendment 15)

had given a similar report to the subject committee and Mr. Collinsworth suggested inviting him to make such a presentation at a council meeting. Council shall will cause data request.

11. FISHERY MANAGEMENT PLANS

11-1 Gulf of Alaska Commercial Fishery Management Plan

The following proposals for amendments to the Gulf of Alaska FMP were reviewed. Proposals marked with an asterisk were recommended by the plan team for inclusion in the 1987 amendment cycle.

1. Establish a limited entry program for management of the Aleutian fishery (including Vessel Owners' Assoc.).
2. Management of groundfish fisheries in groundfish fisheries - develop a comprehensive management approach for the groundfish fishery that addresses the location of groundfish species. (Deferred from Amendment 12)
3. Establish a fixed Aleutian quota distribution among the Gulf regulatory areas to be revised by notice procedure every three years. (Including Company of Alaska).
4. Establish area closures to bottom fishing around Kodiak Island to protect juvenile halibut (Intermittent Aleutian Commission).
5. Expand the reporting requirements (Historical Marine Mammal Survey). To include reports of vessel numbers of processed catch between certain vessels and U.S. transport vessels.
6. Expand economic data requirements (Gulf of Alaska Plan Team). Recommendations for the inclusion of current domestic reporting requirements and the expansion of economic data requirements.
7. Change definition of "prohibited species" to specifically list each species to be prohibited rather than relying on reference to species prohibited under other FMPs (National Marine Fisheries Service).
8. Revise the ABC definition (Scientific and Statistical Committee). Recommendations which revision to the Council's ABC definition.
9. Allow retention of resource survey catches (Northwest Alaska Fisheries Center). Proposes an amendment that would allow retention and sale of resource survey catches taken by U.S. research charter vessels.
10. Establish a framework - This management measure will provide the Council with the authority to set specific fishing season dates on an annual basis (or when necessary) without requiring a plan amendment. (Deferred from Amendment 12)
11. Expand Council for Prohibited Species - This framework management measure expands the existing framework for prohibited to include the other "prohibited" species (i.e., salmon and crab). (Deferred from Amendment 12)

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- *12. Overall FMP update and reorganization - The objective is to update the current FMP and make it easier to read. This comprehensive revision of the plan will also incorporate the Council's desires with regard to gear restrictions, and completion of a comprehensive rockfish management program. (Deferred from Amendment 15)
- 13. Establish a legal size limit for sablefish at 22 in. (or 16 in. from origin of dorsal fin to tip of tail) (Fishing Vessel Owners' Assn).
- 14. Establish a harvest ceiling on all bottom trawling in the eastern Gulf of Alaska (Alaska Longline Fishermen's Assn).

Report of the Scientific and Statistical Committee

The SSC recommended the following proposals for this amendment cycle. For specific comments, see the SSC minutes, Appendix I to these minutes.

- Proposal 5, reporting requirements for at-sea transfers.
- Proposal 7, prohibited species definition.
- Proposal 8, revise definition of ABC.
- Proposal 10, fishing seasons framework.
- Proposal 11, bycatch controls for prohibited species.
- Proposal 12, overall FMP update and reorganization.

In addition, the SSC recommended that Proposals 1, 2, 6, 13 should be considered a high priority for subsequent amendment cycles. With regard to Proposal 14, harvest ceiling for bottom trawling in the eastern Gulf, the SSC felt the proposal was unclear and could recommend no action.

The SSC felt no action was required on the following proposals:

- Proposal 3, fixed sablefish quota system.
- Proposal 9, retention and sale of survey catches.
- Proposal 4, closure of juvenile halibut habitat near Kodiak to bottom trawling.

Report of the Advisory Panel

The Advisory Panel had the following recommendations on the proposals for the 1987 amendment cycle for the Gulf of Alaska groundfish FMP. For specific comments, see Appendix II to these minutes.

Proposals to be analyzed:

- Proposal 1, sablefish limited entry.
- Proposal 5, reporting requirements for at-sea transfers.
- Proposal 6, expand economic data.
- Proposal 7, prohibited species definition.
- Proposal 8, revise definition of ABC.
- Proposal 10, fishing seasons framework.
- Proposal 11, bycatch controls for prohibited species.

12. Overall FMP update and reorganization - The objective is to update the current FMP and make it easier to read. This comprehensive revision of the plan will also incorporate the Council's desires with regard to gear restrictions, and completion of a comprehensive fishery management program. (Deferred from Amendment 12)

13. Establish a panel that will be responsible for setting the minimum size of bottom trawls in the Gulf of Alaska. (Planning Working Group, Amendment 13)

14. Establish a harvest ceiling on all bottom trawling in the eastern Gulf of Alaska (Alaska Fisheries Management Act)

Report of the Scientific and Statistical Committee

The SSC recommended the following proposals for this amendment cycle. For specific comments, see the SSC minutes, Appendix I to these minutes.

- Proposal 5, reporting requirements for at-sea observers.
- Proposal 7, prohibited species definition.
- Proposal 8, review definition of ABC.
- Proposal 10, fishing season framework.
- Proposal 11, bycatch controls for prohibited species.
- Proposal 12, overall FMP update and reorganization.

In addition, the SSC recommended that Proposal 13, 14, 15 should be considered a high priority for subsequent amendment cycles. With regard to Proposal 14, harvest ceiling for bottom trawling in the eastern Gulf, the SSC felt the proposal was unworkable and could recommend no action.

The SSC felt no action was required on the following proposals:

- Proposal 3, fixed satellite quota system.
- Proposal 9, retention and size of survey catches.
- Proposal 1, closure of juvenile halibut habitat near Kodiak to bottom trawling.

Report of the Advisory Panel

The Advisory Panel had the following recommendations on the proposals for the 1981 amendment cycle for the Gulf of Alaska groundfish FMP. For specific comments, see Appendix II to these minutes.

Proposals to be analyzed:

- Proposal 1, satellite limited entry.
- Proposal 2, reporting requirements for at-sea observers.
- Proposal 6, expand economic data.
- Proposal 7, prohibited species definition.
- Proposal 8, review definition of ABC.
- Proposal 10, fishing season framework.
- Proposal 11, bycatch controls for prohibited species.

Proposal 12, overall FMP update (low priority).
Proposal 13, sablefish size limit of 22 inches.

In addition, the Advisory Panel recommended that Proposal 2, management of groundfish bycatch, be deferred to a Council workgroup for further study and that Proposal 4, closure of juvenile halibut habitat near Kodiak to bottom trawling, be referred to the current industry workgroup before considering implementation. The Advisory Panel suggested that Proposal 9, the retention and sale of survey catches, can be handled by NMFS without an amendment. On Proposal 14, the harvest ceiling for bottom trawling in the eastern Gulf, the AP recommended that the Council direct the plan team and NMFS to work with the proposer, Alaska Longline Fishermen's Association, to determine the actual problem and work out a solution.

Public Testimony was taken on both fishery management plans at the same time and is found in Appendix III to these minutes.

COUNCIL DISCUSSION AND ACTION

The Council first took action on the amendment proposals which they felt most members could agree upon with little or no discussion.

Bob Mace moved to approve the following proposals for review and analysis for the Gulf of Alaska Groundfish FMP for the 1987 amendment cycle:

5. Change the reporting requirements (National Marine Fisheries Service). To include reports of at-sea transfers of processed catch between foreign vessels and U.S. transport vessels.
7. Change definitions of "prohibited species" to specifically list each species to be prohibited rather than relying on references to species prohibited under other FMPs (National Marine Fisheries Service).
8. Revise the ABC definition (Scientific and Statistical Committee). Recommends minor revision to the Council's ABC definition.
10. Fishing Seasons Framework - This management measure will provide the Council with the authority to set specific fishing season dates on an annual basis (or when necessary) without requiring a plan amendment. (Deferred from Amendment 15)
11. Bycatch Controls for Prohibited Species - This framework management measure expands the existing framework for halibut to include the other "traditional" prohibited species (i.e., salmon and crab). (Deferred from Amendment 15)
12. Overall FMP rewrite and reorganization - The objective is to update the current FMP and make it easier to read. This comprehensive revision of the plan will also incorporate the Council's desires with regard to gear restrictions, and completion of a comprehensive rockfish management program. (Deferred from Amendment 15)

The motion was seconded by John Peterson and carried with no objection.

Proposal 12 (General FMP update (low priority)).
Proposal 13 (Amendments to the limit of 10 inches).

In addition, the Advisory Panel recommended that Proposal 9, management of groundfish species, be deferred to a Council workshop for further study and that Proposal 4, closure of grounds during halibut near Kodiak to bottom trawling, be referred to the Council's management workshop before consideration. The Advisory Panel suggested that Proposal 9, the retention and sale of survey catches, can be handled by NMFS without an amendment. On Proposal 10, the process of setting bottom trawling in the eastern Gulf, the Council directed the Council's plan team and NMFS to work with the program, Alaska Seafood Producers Association, to determine the actual groundfish and work out a solution.

Public testimony was taken on both fishery management plans at the same time and is found in Appendix III to these minutes.

COUNCIL DISCUSSION AND ACTION

The Council first took action on the amendment proposals which they felt most members could agree upon with little or no discussion.

Proposed amendments to approve the following proposals for review and analysis for the Gulf of Alaska Council's 1987-88 OY amendment cycle:

9. Change the reporting requirements (National Marine Fisheries Service) to include reports of at-sea trawling of processed catch between foreign vessels and U.S. transport vessels.

10. Change definitions of "prohibited species" to specifically list species expected to be prohibited rather than relying on reference to species prohibited under other laws (National Marine Fisheries Service).

11. Review the ABC definition (Solent's and Statistical Committee) recommended minor revision to the Council's ABC definition.

12. Fishing Season Framework - This management measure will provide the Council with the authority to set specific fishing season dates on an annual basis (or when necessary) without requiring a plan amendment. (Deferred from Amendment 12)

13. Search Controls for Prohibited Species - This framework management measure expands the existing framework for halibut to include the other "prohibited" species (i.e., salmon and crab). (Deferred from Amendment 12)

14. General FMP Review and Reorganization - The objective is to update the current FMP and make it easier to read. This comprehensive revision of the plan will also incorporate the Council's desires with regard to gear restrictions, and completion of a comprehensive habitat management program. (Deferred from Amendment 12)

The motion was seconded by John Peterson and carried with no objection.

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The Council discussed Proposal 1, sablefish limited entry, and although they agreed there is a need to have this properly analyzed for further action, they realized that there is a possibility that it can not be done within the current amendment cycle. They did, however, wish to give it the status of a future amendment.

John Winther moved to approve Proposal 1, sablefish limited entry, for the current amendment cycle with the caveat that if it cannot be properly analyzed within the current cycle, that it be put on a time schedule of its own. The motion was seconded by Don Collinsworth and carried with Rudy Petersen and Oscar Dyson objecting. Further clarification by Council members indicated this motion referred to longline gear only.

Mr. Branson suggested that industry might work with the Council to find an arbitrator or negotiator who can work with industry to determine what type of effort control system would be most acceptable to the majority. Bob Alverson of the Fishing Vessel Owners' Association said their association is willing to provide monetary and personnel support. Mr. Branson suggested that the Council submit a request for programmatic funds to support the Council's portion for this effort. (See Agenda item E for further action.)

Bob Mace moved to defer Proposal 2, management of groundfish bycatch, to the Council bycatch workgroup for consideration. The motion was seconded by Oscar Dyson and carried with no objection.

Don Collinsworth moved to drop Proposal 3, fixed sablefish quota system, from consideration in this amendment cycle. The motion was seconded by John Winther and carried with no objection.

In discussion of Proposal 4, closure of juvenile halibut habitat near Kodiak to bottom trawling, the Council was advised that this can be dealt with, to a certain extent, under the provisions of the Amendment 14 framework procedure. However, Mr. McVey said he would have some reservations in imposing closures without the public review process afforded by the amendment process.

Bob Mace moved to defer Proposal 4, closure of juvenile halibut habitat near Kodiak to bottom trawling, to the Council's bycatch workgroup. The motion was seconded by Oscar Dyson and carried with no objection. The bycatch workgroup was directed to review this proposal and return to the Council with recommendations for appropriate regulations, if necessary, or other solutions. Rudy Petersen moved to adopt the SSC's recommendation on Proposal 6 (expand economic data), which was to convene a workgroup of Council, SSC, AP members and industry representatives to develop a data collection program. The motion was seconded by Mark Pedersen and carried with no objection. Council members noted that this did not need to be done within the time schedule of the amendment cycle.

Bob Mace moved to delete Proposal 9, retention and sale of survey catches, from the amendment package. The motion was seconded by John Peterson and carried with no objection. The Council favored this proposal, however were told that the fishery management plan would not have to be amended to accomplish this.

The Council discussed Proposal 1, amended and amended they agreed there is a need to have this properly analyzed for further action they realized that there is a possibility that it cannot be done within the current amendment cycle. If one however, wish to give it the status of a future amendment.

John Winter moved to approve Proposal 1, amended and amended for the current amendment cycle with the caveat that if it cannot be properly analyzed within the current cycle, that it be put on a time schedule of its own. The motion was seconded by Don Coltham and carried with Don Coltham and Don Coltham objecting. Further clarification by Council members indicated this motion referred to future only.

Mr. Pearson suggested that industry might work with the Council to find an arbitrator or negotiator who can work with industry to determine what type of effort control system would be most acceptable to the majority. Bob Alexander of the Retail Vessel Owners' Association said their association is willing to provide monetary and personnel support. Mr. Pearson suggested that the Council submit a request for program funds to support the Council's position for this effort. (See Agenda Item 2 for further action.)

Don Mac moved to defer Proposal 2, management of groundfish product, to the Council's next meeting for consideration. The motion was seconded by Don Coltham and carried with no objection.

Don Coltham moved to drop Proposal 3, fixed schedule on a regular basis, from consideration in this amendment cycle. The motion was seconded by John Winter and carried with no objection.

In discussion of Proposal 4, closure of juvenile halibut habitat near British Columbia, the Council was advised that this can be dealt with as a bottom trawling, under the provisions of the amendments in workshop procedure. However, Mr. McVey said he would have some reservations in imposing closures without the public review process afforded by the amendment process.

Don Mac moved to defer Proposal 4, closure of juvenile halibut habitat near British Columbia, to the Council's next meeting. The motion was seconded by Don Coltham and carried with no objection. The Council workshop was directed to review this proposal and return to the Council with recommendations for appropriate amendments, if necessary, on their solutions. Don Coltham moved to adopt the SEC's recommendation to amend (amend economic base), which was to convene a workshop of Council, SEC, and industry representatives to develop a data collection program. The motion was seconded by Don Coltham and carried with no objection. Council members noted that this did not need to be done within the same schedule of the amendment cycle.

Don Mac moved to defer Proposal 5, retention and sale of survey catches, from the amendment process. The motion was seconded by Don Coltham and carried with no objection. The Council favored this proposal, however, were told that the industry management plan would not have to be amended to accomplish this.

Henry Mitchell moved to include Proposal 13, sablefish size limit of 22 inches, for review and analysis in the amendment cycle. The motion was seconded by John Winther and carried with no objection. The Council discussed whether this proposal applied to all gear types or just longline gear. The proposal did not make it clear, however the Council asked that the plan team consider all alternatives, including all gear, longline only, fixed gear, etc.

John Winther moved to delete Proposal 14, harvest ceiling for bottom trawling in the eastern Gulf, from the amendment package. The motion was seconded by Henry Mitchell and carried with no objection. It was unclear to the SSC, AP and Council what the intent of this proposal was. It was suggested that the plan team and NMFS might work with the proposer, Alaska Longline Association, to define the problem and determine what, if any, action is necessary, including the need for a domestic observer program.

The Council also discussed its decisions at the December meeting for pollock in Western/Central Gulf Alaska. Joint venture interests feel that once an appropriate DAP figure is set, then a JVP can be derived. They (and Mr. McVey) are concerned that the DAP the Council set in December is not appropriate. Mr. McVey asked Council advice on reducing the DAP by approximately 10,000 mt and allowing that to go to JVP. Council members pointed out that the DAP estimate was based on the NMFS survey of the industry. Mr. McVey said that at the time the survey results were reported to the Council it was pointed out that there were some reservations as to their accuracy. Council members were reluctant to reconsider their decision in the absence of new information. Because the Regional Director has the responsibility of reevaluating the situation at mid-year, Council members felt there was no need for action at this time.

John Winther asked Council members to discuss the December decisions for the Pacific ocean perch TQ in the Southeast area of the Gulf. He was concerned that the 5% bycatch of sablefish in this fishery will be quickly taken and then it will become a prohibited species and discarded. It was pointed out that the Council's decisions have been submitted to the Secretary for implementation and any changes would have to be implemented by the Secretary after the public comment period. Mr. Winther said he has submitted his concerns to NMFS by telephone. Mr. McVey told the Council that with the reporting requirements now in force they should be much better able to monitor bycatch in this fishery this year.

D-2 Bering Sea/Aleutian Islands Groundfish FMP

The following proposals for amendment to the BSAI FMP were reviewed. Proposals marked with an asterisk were recommended by the plan team for inclusion in the 1987 amendment cycle.

1. Establish priority access for DAP vessels to pollock and Pacific cod fisheries within 100 miles of Unalaska (City of Unalaska/City of Akutan).
2. Develop a comprehensive framework for management of bycatch (International Pacific Halibut Commission).
3. Prohibit joint venture trawling for pollock during May and June (Japan Deep Sea Trawlers/Hokuten Trawlers).

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4. Permanently implement the NMFS single-species TAC emergency rule for TALFF fisheries, so that not all fisheries for groundfish are closed if a single TAC is attained (Japan Deep Sea Trawlers/Hokuten Trawlers).
- *5. Raise the upper limit of the OY range to 2.4 million metric tons (Mid-Water Trawlers Co-op).
- *6. Change definitions of "prohibited species" to specifically list each species to be prohibited, rather than relying on references to species prohibited under other FMPs (National Marine Fisheries Service).
- *7. Revise definition of ABC (Scientific and Statistical Committee).
- *8. Establish reporting requirements for at-sea transfer of processed catch from foreign vessels to U.S. transport vessels, as well as require DAP catch production and transfer logs (National Marine Fisheries Service).
- *9. Expand economic data requirements (Bering Sea/Aleutian Plan Team).
- *10. Allow retention and sale of resource survey catches taken by research charter vessels (Northwest & Alaska Fisheries Center).
11. Establish a legal size limit for sablefish at 22 in. (or 16 in. from origin of dorsal fin to tip of tail) (Fishing Vessel Owners' Assn).
12. Close the Bering Sea statistical area 514 to trawling from May through July of each year (Qaluyaat and Kokechik Fishermen's Assn).

Public Testimony on this agenda item is found in Appendix III to these minutes.

Report of the Scientific and Statistical Committee

The SSC recommended the following proposals be included in the current amendment cycle. Specific comments are found in the SSC minutes, Appendix I to these minutes.

- Proposal 5, raise OY range to 2.4 million metric tons.
- Proposal 6, prohibited species definition.
- Proposal 7, revise definition of ABC.
- Proposal 8, reporting requirements for at-sea transfers.

In addition, the SSC felt the following proposals were a high priority for subsequent amendment cycles:

- Proposal 1, priority DAP access within 100 miles of Dutch Harbor.
- Proposal 5, expand economic data (same comments as under Gulf FMP).
- Proposal 7, comprehensive bycatch framework.
- Proposal 11, sablefish size limit of 22 inches.

Paragraph 11, attached and third of 25 inches, completed the process of investigation.

Paragraph 12, attached and third of 25 inches, completed the process of investigation.

Paragraph 13, attached and third of 25 inches, completed the process of investigation.

Paragraph 14, attached and third of 25 inches, completed the process of investigation.

Paragraph 15, attached and third of 25 inches, completed the process of investigation.

Paragraph 16, attached and third of 25 inches, completed the process of investigation.

Paragraph 17, attached and third of 25 inches, completed the process of investigation.

Paragraph 18, attached and third of 25 inches, completed the process of investigation.

Paragraph 19, attached and third of 25 inches, completed the process of investigation.

Paragraph 20, attached and third of 25 inches, completed the process of investigation.

Paragraph 21, attached and third of 25 inches, completed the process of investigation.

Paragraph 22, attached and third of 25 inches, completed the process of investigation.

Paragraph 23, attached and third of 25 inches, completed the process of investigation.

Paragraph 24, attached and third of 25 inches, completed the process of investigation.

Paragraph 25, attached and third of 25 inches, completed the process of investigation.

Paragraph 26, attached and third of 25 inches, completed the process of investigation.

Paragraph 27, attached and third of 25 inches, completed the process of investigation.

Paragraph 28, attached and third of 25 inches, completed the process of investigation.

Paragraph 29, attached and third of 25 inches, completed the process of investigation.

Paragraph 30, attached and third of 25 inches, completed the process of investigation.

Paragraph 31, attached and third of 25 inches, completed the process of investigation.

The SSC felt that Proposal 12, closure of Statistical Area 514 to trawling, May-June, was of low priority and needed further clarification of the problem before any action could be recommended.

In addition, the SSC felt no action was required on the following proposals.

Proposal 3, prohibit joint venture pollock fishing May-June.

Proposal 4, implement single-species TAC for TALFF fisheries.

Proposal 10, retention and sale of survey catches.

The SSC also did not take action on a late proposal to prohibit pollock roe stripping.

Report of the Advisory Panel

The Advisory Panel had the following recommendations on the proposals for the 1987 amendment cycle for the BSAI groundfish FMP. For specific comments, see Appendix II to these minutes.

Proposal 1, priority DAP access within 100 miles of Dutch Harbor.

Proposal 5, raise OY range to 2.4 million mt.

Proposal 6, prohibited species definition.

Proposal 7, revise definition of ABC.

Proposal 8, reporting requirements for at-sea transfers.

Proposal 9, expand economic data.

Proposal 11, sablefish size limit of 22 inches.

Proposal 12, closure of Statistical Area 514 to trawling, May-June.

Proposal 13, roe stripping (high priority).

In addition, the AP recommended that the Council defer Proposal 2, the comprehensive bycatch framework, to the Council's bycatch workgroup for further review and recommendations. They also recommended that Proposal 3, prohibiting JV pollock fishing, May-June, go to the Council/and or a committee for further review, and that Proposal 4, implement single-species TAC for TALFF fisheries, and Proposal 10, retention and sale of survey catches, be deferred to NMFS for regulatory action. The late proposal for a pollock net mesh size minimum was deferred because it was submitted outside the amendment cycle.

COUNCIL DISCUSSION AND ACTION

Don Collinsworth moved to follow the Advisory Panel's recommendations on Proposals 2, 3, 4, 6, 7, 8, 10, and 11, which were as follows:

Proposal 2, the comprehensive bycatch framework: refer to the Council's bycatch workgroup for further review and recommendations.

Proposal 3, prohibiting JV pollock fishing, May-June: refer to the Council/and or a committee for further review.

Proposal 4, implement single-species TAC for TALFF fisheries: defer to NMFS for regulatory action.

Proposal 6, prohibited species definition: analyze proposal.

Proposal 7, revise definition of ABC: analyze proposal.

Proposal 8, reporting requirements for at-sea transfers: analyze proposal.

The SSC felt that Proposal 12, closure of Statistical Area 21A is essential
to the long-term success of the program. It was felt that the SSC should
take any action which could be recommended.

In addition, the SSC felt the action was required in the following proposals:

- Proposal 3, prohibit joint venture fishing licenses.
 - Proposal 4, implement single-species TAC for TAITL fisheries.
 - Proposal 10, retention and sale of survey catches.
- The SSC also did not take action on a TAC proposal to prohibit pollock net
fishing.

Report of the Advisory Panel

The Advisory Panel had the following recommendations on the proposals for the
1987 management cycle for the TAC grounds TMT. For specific comments, see
Appendix II to these minutes.

- Proposal 1, providing TAC access within 100 miles of Dutch Harbor.
- Proposal 2, raise TAC to 2.4 million mt.
- Proposal 4, prohibited species definition.
- Proposal 5, revise definition of ABC.
- Proposal 6, reporting requirements for at-sea fisheries.
- Proposal 7, expand economic data.
- Proposal 8, establish a limit of 23 inches.
- Proposal 11, closure of Statistical Area 21A to smelt, herring, and
pollock (high priority).

In addition, the AV recommended that the Council defer Proposal 1. The
comprehensive bycatch framework, to the Council's bycatch workshop for
further review and recommendations. They also recommended that Proposal 3,
prohibiting IV pollock fishing, May-June, go to the Council and/or a committee
for further review, and that Proposal 4, implement single-species TAC for
TAITL fisheries, and Proposal 10, retention and sale of survey catches, be
deferred to WMS for regulatory action. The late proposal for a pollock net
mesh size minimum was rejected because it was submitted outside the management
cycle.

COUNCIL DECISION AND ACTION

For Callinworth moved to follow the Advisory Panel's recommendations on
Proposals 1, 2, 3, 4, 5, 6, 7, 8, 10, and 11, which were as follows:

- Proposal 1, the comprehensive bycatch framework, refer to the Council's
bycatch workshop for further review and recommendations.
- Proposal 2, prohibit IV pollock fishing, May-June, refer to the
Council and/or a committee for further review.
- Proposal 3, implement single-species TAC for TAITL fisheries, defer to
WMS for regulatory action.
- Proposal 4, prohibited species definition, reject proposal.
- Proposal 5, revise definition of ABC, reject proposal.
- Proposal 6, reporting requirements for at-sea fisheries, reject
proposal.

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Proposal 10, retention and sale of survey catches: defer to NMFS for regulatory action.

Proposal 11, sablefish size limit of 22 inches: analyze proposal.

The motion was seconded by Henry Mitchell and carried with no objection.

John Winther moved to approve Proposal 1, Priority DAP access within 100 miles of Dutch Harbor, for review during the 1987 groundfish amendment cycle. The motion was seconded by Henry Mitchell and carried 6 to 4, with Dyson, Mace, McVey, and R. Petersen voting against.

There was considerable Council discussion on this proposal. Many Council members felt the 100-mile closure area would be too extreme and that there may be other methods of achieving DAP priority access. It was pointed out that at this point the proposal will be reviewed and analyzed by the plan team and the Council will have an opportunity to review it again in March. There was also concern on the part of Council members and the plan team whether there would be sufficient time within the amendment time schedule to fully analyze the proposal and develop alternatives. It was decided that the plan team will do its best to prepare the proposal for the March Council meeting; however, if they cannot develop it properly, the Council may then consider putting this proposal on its own time schedule, similar to the sablefish limited entry proposal for the Gulf.

John Winther moved to drop Proposal 5, raise the OY range to 2.4 million mt, from the amendment package. The motion was seconded by Don Collinsworth and failed, 8 to 2, with Winther and Collinsworth voting for.

Henry Mitchell moved to approve Proposal 5 for inclusion in the amendment package. The motion was seconded by Bob McVey and carried with John Winther objecting.

John Peterson moved to treat Proposal 9 (expand economic data) the same as for the Gulf amendment, which is to delete it from the amendment package. The motion was seconded by Don Collinsworth and carried with no objection.

Henry Mitchell moved to approve Proposal 12 (closure of statistical area #514) for inclusion in the amendment package. The motion was seconded by John Winther.

Don Collinsworth moved to amend the motion to alter Proposal 12 to reflect a similar area as in Proposal as #1, i.e., use a 100-mile radius. The motion to amend was seconded by Henry Mitchell and failed 7 to 3 with Collinsworth, Mitchell, and John Peterson voting in favor.

The main motion failed, 6 to 4, with Collinsworth, Mitchell, J. Peterson, and John Winther voting in favor.

John Winther moved to drop Proposal 13, the roe stripping proposal, from the amendment package. The motion was seconded by Rudy Petersen and failed, 6 to 4, with Campbell, McVey, R. Petersen and Winther voting in favor.

Proposed 10 (closure of 100-mile closure area) and Proposed 11 (closure of 100-mile closure area) were discussed and referred to the subcommittee for study.

The motion was seconded by Henry Mitchell and carried with no objection.
John Luther moved to approve Proposed 12 (closure of 100-mile closure area) and Proposed 13 (closure of 100-mile closure area) and referred to the subcommittee for study. The motion was seconded by Henry Mitchell and carried with no objection.

There was considerable Council discussion on this proposal. Many Council members felt the 100-mile closure area would be too extensive and that there would be other methods of achieving DAF priority access. It was pointed out that this proposal will be reviewed and analyzed by the plan team and the Council will have an opportunity to review it again in the future. There was also concern on the part of Council members and the plan team about the timing of the proposal and whether the plan team will be able to develop alternatives. It was decided that the plan team will be asked to prepare the proposal for the March Council meeting; however, if they cannot develop it properly, the Council may then consider putting the proposal on its agenda for the next meeting. The Council will be asked to consider the proposal for the fall.

John Luther moved to drop Proposed 5 (closure of 100-mile closure area) and Proposed 6 (closure of 100-mile closure area) and referred to the subcommittee for study. The motion was seconded by Henry Mitchell and carried with no objection.

Henry Mitchell moved to approve Proposed 7 (closure of 100-mile closure area) and referred to the subcommittee for study. The motion was seconded by Henry Mitchell and carried with no objection.

John Peterson moved to treat Proposed 8 (closure of 100-mile closure area) as the same as Proposed 9 (closure of 100-mile closure area) and referred to the subcommittee for study. The motion was seconded by Henry Mitchell and carried with no objection.

Henry Mitchell moved to approve Proposed 10 (closure of 100-mile closure area) and referred to the subcommittee for study. The motion was seconded by Henry Mitchell and carried with no objection.

John Peterson moved to amend the motion to Proposed 11 (closure of 100-mile closure area) and referred to the subcommittee for study. The motion was seconded by Henry Mitchell and carried with no objection.

The main motion failed, 6 to 4; with Collinworth, Mitchell, Peterson, and John Luther voting in favor.

John Luther moved to drop Proposed 12 (closure of 100-mile closure area) and Proposed 13 (closure of 100-mile closure area) and referred to the subcommittee for study. The motion was seconded by Henry Mitchell and carried with no objection.

Mr. Winther pointed out that the proposal came in late and that it appears to be a conflict between two parties. Some Council members felt it is a conservation problem that NMFS can handle through permit conditions, but that would not afford affected parties the opportunity to comment as they could through the amendment process. It was pointed out that the proposal was received in time to be reviewed by the Council's Interim Action Committee within ten days of the Council meeting, as required by Council policy.

Henry Mitchell moved to include Proposal 13 in the amendment package. The motion was seconded by Bob Mace and carried with Winther, McVey, and R. Petersen objecting.

The Council discussed whether to consider the trawl mesh proposal received from the Alaska Factory Trawlers Assn. outside the regular amendment time frame. This proposal was not received in time to be reviewed by the Council's Interim Action Committee within ten days of the Council meeting.

Don Collinsworth moved to adopt the recommendation of the AP and SSC regarding this proposal, which is to address it in a subsequent amendment cycle. The motion was seconded by John Peterson and carried with no objection.

Council members agreed that the mesh-size proposal merits further study. Staff will put it in the next amendment cycle and try to gather more information during the interim. Don Collinsworth suggested this is the type of information the Center might be able to gather and analyze.

E. CONTRACTS, PROPOSALS AND FINANCIAL REPORT

Report of the Finance Committee

The Finance Committee reviewed and approved the recommendation of the RFP Review Committee to award the contract for RFP 86-1, "Preferred Management Alternatives for the Gulf of Alaska and Bering Sea Groundfish Fisheries," to Dittman/Graystar.

Jim Branson presented a proposal to the Committee for a pilot domestic observer program for \$200,000. The proposal would fund three person-years in observer time and would be administered by the University of Alaska Sea Grant Program and the Northwest and Alaska Fisheries Center. The Finance Committee approved submitting a programmatic request for this funding.

Bob Mace moved to approve the recommendations of the Finance Committee. The motion was seconded by Oscar Dyson and carried with no objection.

Jim Branson asked the Council to approve a request for programmatic funding in the amount of \$50,000 to support hiring an independent consultant to work with industry to determine which effort control program would be most acceptable in the sablefish fishery. Mr. Branson has commitments from industry to participate in funding this project.

John Peterson moved to approve a programmatic request for \$50,000 for a consultant to work with industry to determine which effort control method in the sablefish fishery would be most acceptable to the industry. The motion was seconded by John Winther and carried with no objection.

Mr. Johnson stated that the proposal of the Alaska Fishery Troopers Association (AFTA) to have a permit system for the sale of fish to the public is a very important one. He stated that the AFTA has been working on this proposal for some time and that they have received a lot of support from the fishing community. He stated that the AFTA has also received a lot of support from the Alaska State Government and that they are now in the process of preparing a bill to be introduced in the Alaska State Legislature. He stated that the AFTA is very confident that the bill will be passed and that they are looking forward to the implementation of the permit system.

Mr. Johnson moved to include Proposal 13 in the amendment package. The motion was seconded by Mr. Johnson and carried with Mr. Johnson as the sponsor.

The Council discussed whether to consider the new proposal received from the Alaska Fishery Troopers Association (AFTA) during the regular meeting time. This proposal was not received in time to be reviewed by the Council's Action Committee within ten days of the Council meeting.

Mr. Johnson moved to add the recommendation of the AFTA to the agenda of this proposal, which is to address it in a subsequent meeting cycle. The motion was seconded by Mr. Johnson and carried with no objection.

Council members stated that the new proposal merits further study. It will be in the next amendment cycle and will be given priority information during the interim. Mr. Johnson suggested that the type of information the Center might be able to gather and analyze.

FINANCIAL REPORT AND PROPOSALS

Report of the Finance Committee

The Finance Committee reviewed and approved the recommendation of the Alaska Fishery Troopers Association (AFTA) to award the contract for the "Preferred Management Activities for the Gulf of Alaska and Bering Sea Groundfish Fisheries," to the Alaska State Government.

Mr. Johnson presented a proposal to the Committee for a pilot domestic observer program for \$200,000. The proposal would fund three persons for an observer time and would be administered by the University of Alaska Sea Grant Program and the Alaska Fishery Center. The Finance Committee approved submitting a programmatic request for this funding.

Mr. Johnson moved to approve the recommendation of the Finance Committee. The motion was seconded by Mr. Johnson and carried with no objection.

Mr. Johnson asked the Council to approve a request for programmatic funding in the amount of \$200,000 to support hiring an independent consultant to work with the industry to determine which effort control program would be most acceptable in the Bering Sea groundfish fishery. Mr. Johnson has contacted the industry to participate in funding this project.

Mr. Johnson moved to approve a programmatic request for \$200,000 for a consultant to work with the industry to determine which effort control program would be most acceptable in the Bering Sea groundfish fishery. The motion was seconded by Mr. Johnson and carried with no objection.

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F. PUBLIC COMMENTS

Paul MacGregor handed out an announcement from the Alaska Department of Commerce announcing the availability of cod IQs in Japan for Alaskan fishermen as a result of recent agreements between the State, the Japan Overseas Fishery Cooperative Foundation and the Japan Fishery Association. Mr. MacGregor said that if any Alaskan fishermen needed help in obtaining an IQ that he would be available to help.

G. CHAIRMAN'S REMARKS AND ADJOURNMENT

Chairman Campbell adjourned the meeting at 2:24 p.m. on Thursday, January 22.