MEMORANDUM

TO:

Council, SSC, and AP

FROM:

Jim H. Branson

Executive Directo

DATE:

December 2, 1986

SUBJECT: Gulf of Alaska Groundfish Fishery Management Plan

ACTION REQUIRED

(a) Review 1987 DAP and JVP estimates.

(b) Identify groundfish species categories where DAP and/or JVP estimates exceed ABC.

BACKGROUND

A. Review 1987 DAP and JVP estimates

During the September 1986 meeting, you reviewed 1987 DAP and JVP estimates based on projected 1986 groundfish harvests. For purposes of eliminating TALFF, the Council increased the preliminary DAP for Pacific cod and flounder. These estimates were approved for public review and are included here as $\underline{\text{item D-2(b)1}}$. Since then NMFS has completed its annual industry survey and the new estimates are provided as $\underline{\text{item D-2(b)2}}$. Estimates of DAP were obtained from a questionnaire supplied to U.S. processors. JVP estimates were calculated following a review of actual joint venture permit requests and are included as $\underline{\text{item D-2(b)3}}$. Both DAP and JVP estimates may require revision based on recent industry-to-industry negotiations and Permit Review Committee deliberations.

On October 10, 1986 the Council released preliminary 1987 DAP, JVP and TALFF estimates for a minimum 30-day public review. The review period ended on November 14. Copies of the public comments received were sent to you prior to this meeting. A summary of those public comments is included in your notebook materials as $\underline{\text{item D-2}(b)4}$.

B. Identify groundfish species where DAP and/or JVP estimates that equal or exceed ABCs

The Council needs to determine initial DAP and JVP estimates for purposes of proceeding through the other agenda items. The DAP and JVP estimates will be finalized at the end of the meeting. A computer spreadsheet is available as an aid in determining TQ apportionments. From the review of industry survey results it should be clear as to what groundfish resources are insufficient to fulfill domestic, joint venture and foreign requests. Gulf of Alaska groundfish species in this category will certainly include pollock, POP, sablefish, Atka mackerel, and other rockfish. Other species may fall into this category as a result of your decisions on TQ, DAP and JVP values.

TABLE 1 PRELIMINARY GULF OF ALASKA GROUNDFISH HARVEST LEVELS AND APPORTIONMENTS FOR 1987 (MT)

					RESERVE 2	1		
	Species	Area	ABC	TQ 1/	20% TQ	DAP 3/	JVP.3/	TALFF
	 ^{∖o} ollock	W/C	97,000	97,000	19, 400	28,000	49,600	0
		Out.Shel.	n/a	50,000	10,000	0	40,000	0
		E	16,600	16,600	3,320	1	0	0
		Total	113,600	163,600	32,720	28,001	89,600	0
	Pacific Cod	W	33,750	29, 951	5, 990	23,817	144	0
		С	70,000	33, 049	6,610	24,826	1,613	0
		E	21, 250	12,000	2,400	9,600	.0.	0
•		Total	125,000	75,000	15,000	58, 243	1,757	0
	Flounders	W	54, 400	6, 900	1,380	5, 448	72	0
		C	244,800	22,500	4,500	16,740	1,260	0
•		E	40,800	600	120	480	0	0
		Total	340,000	30,000	6,000	22,668	1,332	0
	Pacific ocean	W	2,800	1,316	0	1,316	0	0
	perch	C	3, 300	1,511	0	1,511	0	0
	•	E	4,400	875	0	875	0	0
		Total	10,500	3,702	0	3,702	0	0
	Sablefish	A	3, 800	3, 800	0	3,800	0	0
		С	8,200	8, 200	0	8,200	0	0
		W. Yakutat	3,400	3, 400	0	3,400	0	0
		E. Yak./	4,600	4,600	0	4,600	0	0
<u></u>		S. E. Out.				00 000	0	0
	Y.	Total	20,000 -25,000	20,000	0	20,000	0	U
	Atka Mackerel	W	0	250	50	100	100	0
		С	0	250	50	100	100	0
		E	0	100	20	40	40	0
		Total	0	600	120	240	240	0
	Rockfish	S. E. Centra	1					
		Outside	600	600	0	600	0	0
		Remaining	2,100	2,100	0	2,100	0	0
		Total	2,700	-	0	2,700	0	0
	Thornyhead	GW	3,750	3,750	750	1,500	1,500	0
	Squid	GW	5,000	5,000	1,000	2,000	2,000	0
	Other Species	GW	n/a	15, 218	3,044	6,087	6,087	0
	TOTAL .			319,570	58,634	145, 142	102,515	0

Catch 4/ Mortality 4/ Predicted Halibut 2,933 mt 5,666 mt

Proposed 1987 Halibut PSC Mortality Limit 2,000 mt

The term target quota (TQ) is synonymous with the past use of optimum yield for groundfish in the Gulf of Alaska.

 $[\]frac{2}{3}$ The Reserves equal 20% of the TQ. $\frac{3}{2}$ Based on projected 1986 catches and/or intended apportionments. Given the above groundfish harvests and apportionments.

SHIMMARY	ΩF	1987	DAP	GROUNDFISH	INTENTIONS

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						TOT	TOT	TOT
	BERING SEA	ALEUTIANS	WEST CULF	CENT GULF	EAST GULF	BSA	GOA	ALASKA
POLLOCK	189,987	57,210	31,005	52,977	1,930	247,197	85,912	333,109
PAC. COD	101,546	10,221	8,560	31,417	1,430	111,767	41,407	153,174
GR. TURBOT	7,941	7,272	50	10	10	15,213	70	15,283
ARR. FLNDR	, 350	480	10	10	10	830	30	860
ROCK SOLE	` 11,953	1,950	440	690	40	13,903	1,170	15,073
YFINSOLE	50	50	0	0	0	100	0	100
OTH. FLNDR	9,100	100	700	500	100	9,200	1,300	10,500
ATKA MACK	150	100	10	10	10	250	30	280

SUMMARY OF 1986 DAP GROUNDFISH PRODUCTION (REPORTED BY SURVEY RESPONDENTS)

	BERING SEA	ALEUTIANS	WEST GULF	CENT GULF	EAST GULF	BSA	GOA	ALASKA
POLLOCK	56,712	114	5,107	13,320	1,990	56,826	20,417	77,243
PAC. COD	37,011	4,382	6,095	4,601	1,090	41,393	11,786	53,179
GR. TURBOT	737	4,472	0	0	10	5,209	10	5,219
ARR. FLNDR	0	127	0	0	0	127	0	127
ROCK SOLE	3,245	0	1,500	517	0	3,245	2,017	5,262
YFINSOLE	50	0	0	0	0	50	0	50
OTH. FLNDR	225	100	50	50	100	325	200	525
ATKA MACK	0	5	0	0	0	5	0	5

DIFFERENCE BETWEEN 1987 INTENTIONS AND 1986 PRODUCTION

	BERING SEA	ALEUTIANS	WEST GULF	CENT GULF	EAST	CULF	BSA	GOA	ALASKA
POLLOCK	133,275	57,096	25,898	39,657		(60)	190,371	65,495	255,866
PAC. COD	64,535	5,839	2,465	26,816		340	70,374	29,621	99,995
GR. TURBOT	7,204	2,800	50	10		0	10,004	60	10,064
ARR. FLNDR	350	353	10	10		10	703	30	733
ROCK SOLE	8,708	1,950	(1,060)	173		40	10,658	(847)	9,811
YFINSOLE	0	50	0	0		0	50	0	50
OTH. FLNDR	8,875	0	650	450		0	8,875	1,100	9,975
ATKA MACK	150	95	10	10		10	245	30	275

TABLE 2. JOINT VENTURE REQUESTS FOR 1987 BY SPECIES AND AREA DECEMBER 1986 (all in metric tons)

Pollock	<u>BSA</u>		GOA
Japan	722,836		96,200
Korea USSR	594,640		47,370
Poland	1,800		
China	75,000	i a am	5,000
	23,000		5,000
Total	1,417,276		153,570
Alaska-wide	•	1,570,846	155,570
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Pacific Cod	•		
Japan	36,468		2,897
Korea	26,750		1,200
USSR	28,500		
Poland China	1,000		300
Cnina	2,220		780
Total	94,938		
Alaska-wide	71,700	100,115	5,177
		100,113	
Yellowfin Sole			
Japan	38,783		
Korea	42,100		
USSR	90,200		
Poland	200		
China	2,500		
Total			
	173,783		
Flatfish			
Japan	19,702		1 500
Korea	4,450		1,500
USSR	62,100		930
Poland	220		50
China	2,000		JU
Total			
Alaska-wide	88,472		2,480
WIESKE-MICE		90,952	
Atka Mackerel			
Japan	4,240		
Korea	38,300		
USSR	17,400		3,900
Poland	20		
China	1,500		10
		.•	
Total	61,460		3,910
Alaska-wide		65,370	•
Total			
Japan	000 000		
Korea	822,029		100,597
USSR	706,240		53,400
Poland	200,000		
China	76,440		5,360
	31,220		5,780
Total	1,835,929		165,137
Alaska-wide		2,001,066	100,107
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GULF OF ALASKA PUBLIC COMMENT SUMMARY

Comments received on initial DAP, JVP, and TALFF

- 1. North Pacific Longline Assn. of Japan Initial DAP, JVP, and TALFF allocations approved for public review were not developed following the procedure described in the Gulf FMP and regulations. Initial estimates of DAP and JVP should be the amounts of fish harvested during the previous year plus any additional amounts believed necessary to accommodate realistic increases in domestic requirements. To increase DAP to unrealistic levels solely for the purpose to eliminate TALFF is inappropriate. Furthermore, such a procedure artificially skews projected halibut bycatch amounts by arbitrarily assigning catch among user groups (DAP and JVP) and/or gear types which have differing halibut bycatch/mortality rates.
- 2. Japan Fisheries Agency believes the initial 1987 DAP allocation of Pacific cod was arbitrarily set, not following the procedures in the plan, and that given an actual DAP harvest of just 3,200 mt by late August, the current 1986 DAP of 39,000 mt is excessively high. They request that the Council use more realistic estimates of DAP in the future. Using more appropriate DAP figures, a minimum Pacific cod TALFF of 15,520 mt should be available. Concerning flounders, sufficient TALFF should be made available to support a foreign fishery targeting on Pacific cod.
- 3. Eagle Fisheries Inc., Kodiak has just purchased the Whitney-Fidalgo processing plant in Kodiak. The company intends to open the plant in mid-January and will concentrate on processing up to 20,000 mt of pollock during 1987. They also intend to process Pacific cod to the extent available.
- 4. East Point Seafoods, Kodiak described several reasons for not reaching their flatfish processing goals in 1986. They are still very interested in processing and marketing rock sole roe in 1987 if they can get vessels to fish for them.

Table 1.-- Current status of Gulf of Alaska groundfish resources (mt).

		Projecte	d	Current trend			
Species	1986 OY		Stock condition	in abundance	ABC1/	TQ^{2}	
Pollock.	116,600	65,000	Depressed	Exploitable biomass increas- ing in 1987	112,000	2/	
Pacific cod	75,000	21,000	Good	Stable; ABC=MSY	125,000	2/	
Flounders	14,380	2,000	Good	Stable	537,000	2/	
Pacific ocean perch	3,702	2,800	Depressed	Stable	10,500	2/	C
Sablefish	15,000	20,500	Good	Stable; ABC=MSY	25,000	<u>2</u> /	
Atka mackerel	5,278	§10	Depressed	Depressed; no apparent recruitment	0	Bycatch only	
Other rockfish	5,000	2, 700	Depressed	Unknown Gulf-wide, believed declining in SEC	3,350	<u>2</u> /, <u>3</u> /	
Thornyhead rockfish	3,750 ⁻	700	Unknown	Declining in ** Western & * Central Areas	3,750	<u>2</u> /	
Squid	5,000	10	Appears good	Assumed stable; ABC=MSY	5,000	<u>2</u> /	
Other species	12,186	700	Probably good	Assumed stable	Not applicable	5% of sum of TQs for other species	

^{1/} This mix of catches will not be attainable under a halibut PSC cap of 2,000 mt. See Part 2, Bycatch section.

^{2/} Total mortality should not exceed ABC.

Total ABC is distributed between slope species (2,100 mt Gulfwide and demersal shelf species (1,250 mt) in Southeast Outside District.

Table 12.—Apportionment of a 25,000 mt ABC in proportion to the estimated and 1986 relative biomass in the 201-1,000 m depth range and the 401-1000 m depth range and the apportionment of the 1986 OY of 15,000 mt.

	Western	Central	W. Yak	Southeast and E. Yak	Total
ABC = 25,000 mt apportioned to 1985 relative biomass at 201-1,000 m	3,500 (14%)	15,250 (61%)	2,500 (10%)	3,750 (15%)	25,000
ABC = 25,000 mt apportioned to 1985 relative biomass at 401-1,000 m	4,250 (17%)	12,000 (48%)	4,000 (16%)	4,700 (19%)	25,000
ABC = 25,000 mt apportioned to 1986 relative biomass at 201-1,000 m	2,750 (11%)	15,000 (60%)	3,000 (12%)	4,250 (17%)	25,000
ABC = 25,000 mt apportioned to 1986 relative biomass at 401-1,000 m 250-5		11,000 (44%) eur 76 hover		5,250 (21%)	25,000
ABC = 25,000 mt apportioned as 1986 OY was apportioned	4,750 (19%)	10,250 (41%)			25,000
Apportionment of 1986 OY = 15,000 mt	2,850 (19%)	6,150 (41%)	2,550 (17%)	3,450 (23%)	15,000