

U.S. DEPARTMENT OF COMMERCE Mational Oceanic and Atmospheric Administration

National Marine Fisheries Service P. O. Box 1668, Juneau, Alaska 99802

(1 of 2 pages) Theoper Oct 8/16

Reply to Attn. of: FAK/JHB

Date: October 8, 1976

Director, NMFS, F Harry L. Rietze

From : Director, Alaska Region

Subject:

Summary of NPFC meeting October 5-8, 1976

A full council of 11 voting, 4 non-voting members convened in Juneau the afternoon of October 5. Elmer Rasmuson was elected Chairman, Harold Lokken vice-Chairman. Permanent council headquarters will be in Anchorage.

The initial grant application submitted from the central office was not signed but a revised application for the sum of \$666K was sent to you earlier today by special delivery. Copies went to Senator Magnuson and Stevens. Council feels very strongly that additional funding is necessary to properly conduct council operations.

No staff was hired, the decision was made to postpone hiring an Executive Director until more applications have been received and screened. They do expect to be in a position to hire at the next meeting. Permission was received from the council to hire temporary help for the interim support staff if the mechanics of financing could be worked out.

A scientific and statistical committee of 10 members was appointed (additional members may be appointed later), and a working structure for this committee devised. An advisory panel of 25 members was structured and 25 names submitted as proposed members of the advisory panel.

Discussion on the king and tanner crab preliminary management plans was extended, the council supported the zero allotment to foreign fishermen for king crab but requested further clarification on the TAC for king crab from the SSC. Strong public comment was received by the council against any foreign allotment of tanner crab. The council deferred comment on tanner crab until a report from SSC at the next meeting; the SSC was directed to work out new area lines and TAC based on marketable sizes of tanner crab, and more explicit TACs by species of tanner crab.

Council management plan work was assigned through the SSC with ADF&G designated as the lead agency for shellfish plans, and NMFS designated lead agency on finfish fisheries.

The council moved to convey to the Secretary its approval of the pollock TAC of 850,000 m.t., but requested the portion allotted to the U.S. industry not be identified. They also wanted this position re-evaluated next year on the basis of the 1977 U.S. pollock catch. Council moved to accept the conclusions of the preliminary management plan on blackcod as well as the PMPs on shrimp and snails. Support for the recommendations on halibut contained in the trawl PMPs was also approved by the council.

The NPFC indicated its desire to work on a joint salmon plan with the Pacific Council for the troll salmon fishery, and directed the SSC to proceed on identifying working entities for this plan. Council accepted the trawl management plans. Council also directed the SSC to start gathering information on limited entry into fisheries covered by plans.

The next council meeting is scheduled for Anchorage, from December 2 through 5, with a joint meeting with the Alaska Board of Fisheries on the 5th. Meeting adjourned at 10:30 a.m. on October 8.

FORM CD-14 U.S. DEPT. OF ((5-10-71) Prescr. by DAO 214-2 TRANSMITTAL SLIP	COMM. DATE
TO: FAK In Beanson	REF. NO. OR ROOM, BLDG.
FROM: / Katley	REF. NO. OR ROOM, BLDG.
ACTION	
NOTE AND FILE NOTE AND RETURN TO ME RETURN WITH MORE DETAILS NOTE AND SEE ME ABOUT THIS PLEASE ANSWER PREPARE REPLY FOR MY SIGNATURE TAKE APPROPRIATE ACTION	PER OUR CONVERSATION PER YOUR REQUEST FOR YOUR APPROVAL FOR YOUR INFORMATION FOR YOUR COMMENTS SIGNATURE INVESTIGATE AND REPORT
COMMENTS:	



REGIONAL FISHERY MANAGEMENT COUNCIL MEETING

Fx1/KEH/9/21/76 Revised 9/24/76 Revised 10/21/76

Council	Dates	Location	Status
New England	10/1	East Boston, Mass., Ramada Inn	Publishedin FR
	10/12-13	Boston, Mass., Hilton Inn, Logan Int. Airport	PublishedinFR
	10/26-28	Boston, Mass., J. B. Hynes Auditorium	Published in FR
	11/8-10	Waltham, Mass., Holiday Inn	Published in FR
Mid Atlantic	9/28	Baltimore, Md., Holiday Inn, Int. Airport	Published in FR
	10/19-21	Philadelphia, Pa, Sheraton Airport Inn	Published in FR
	11/18-19	Arlington, Va, Hospitality House	Proposed
South Atlantic	10/18-19 11/3-5 11/18-19	Charleston, S.C., Sheraton Motor Inn Jacksonville Fla, Downtown Hilton Savannah, Ga.	Published in FR Published in FR Proposed
Gulf of Mexico	10/12-13	New Orleans, La., Airport Hilton Inn	Published in FR
	11/3-5	Jacksonville, Fla.	Published in FR
	12/8-10	Houston, Texas	Proposed
Caribbean	9/28-29	St. Thomas, V.I., Caribbean Harbor Club Hotel & Marina	Published in FR
	11/21-22	San Juan, P.R., Agriculture Conference Room	Published in FR
	11/29-12/2	Christensted, Virgin Islands	Proposed

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Council	<u>Dates</u>	<u>Location</u>	<u>Status</u>
Pacific	10/12-15	Seattle, Wash., Northwest Fisheries Center	Published in FR
	11/22-23	San Francisco, Calif.	Proposed
	12/14-16	Portland, Oregon	Proposed
North Pacific	10/5-8	Juneau, Alaska, Fish & Game Subport Building	Published in FR
	12/2-5	Anchorage, Alaska	Proposed
Western Pacific	10/19-21	Honolulu, Hawaii, Pagoda Hotel	Published in FR

North Pacific Fishery Management Council Summary of Actions First Plenary Session Oct. 5-8, 1976, Juneau, Alaska

- 1. Selection of Council Chairman Mr. Elmer Rasmuson.
- 2. Selection of Vice-Chairman Mr. Harold Lokken.
- Establish official Council headquarters in Anchorage, Alaska.
- 4. Direct continued recruitment effort for Executive Director for the Council.
- 5. Reject original grant application for \$182,800 and submit new application in amount of \$666,000.
- 6. Established a 10 member Scientific & Statistical Committee.
- 7. Established a 25 member Advisory Panel and nominated 25 persons for membership.
- 8. Authorized the Acting Executive Director to hire secretarial help for the Council.
- 9. Referred the question of king crab MSY versus TAC in the Bering Sea to the Scientific & Statistical Committee to report at next meeting.
- 10. Directed the Scientific & Statistical Committee to research the possibility of defining stocks of tanner crab in the Eastern Bering Sea by species, separating U. S. and Japanese tanner crab fisheries by area, and recommending plans to implement their findings, confining the Japanese fishery to the opilio sp. if possible.
- 11. Designated the Alaska Dept. of Fish & Game to act as the lead agency to prepare management plans for tanner crab, king crab, Dungeness crab, scallops and shrimp and the National Marine Fisheries Service as the lead agency to prepare management plans for ground fish, black cod, herring and snails, including Bering Sea herring. Directing that both Agencies utilize the Scientific Committee as much as possible.
- 12. Set the next Council meeting for December 2-5, 1976 in Anchorage. Requested a one-half day closed session to hear reports on foreign negotiations and a joint meeting with the Alaska Board of Fisheries during that period.

- 13. Recommended to the Secretary that the estimated U. S. catch as shown in the Preliminary Management Plans not be considered as a quota, that the U. S. fleet was free to catch as much as they were able, and that 1977 catch figures be used as the basis for allowable catch for the next year.
- 14. Accepted the Preliminary Management Plan for black cod as the best information available.
- 15. Accepted the conclusions of the Preliminary Management Plans on shrimp and snails as the best available.
- 16. Accepted the recommendations of the Preliminary Management Plans (Bering Sea & Aleutian Islands trawl fishery and Gulf of Alaska trawl fishery) as they related to halibut.
- 17. Accepted the two trawl management plans on a temporary basis with the understanding that time/area closures be somewhat the same as the closures now in existence.
- 18. Indicated it wanted to work with the Pacific Council on the troll salmon plan and asked Mr. Meacham to discuss this with the Pacific Council at their next meeting.
- 19. Requested Mr. Branson prepare a new time schedule for preparation of Council Management Plans for submission at the next meeting.
- 20. Decided not to pay expenses of Advisors at this meeting.

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U.S. DEPARTMENT OF COMMERCE National Oceanic and Atmospheric Administration

National Marine Fisheries Service P. O. Box 1668, Juneau, Alaska 99802 September 24, 1976

The Fishery Conservation and Management Act of 1976 established a zone contiguous to the territorial sea to be known as the fishery conservation zone. The Act further provided for the establishment of eight Regional Fishery Management Councils to prepare fishery management plans for their designated area of responsibility. One of the eight Councils—The North Pacific Fishery Management Council—has authority over the fisheries in the Arctic Ocean, Bering Sea and Pacific Ocean seaward of Alaska.

The North Pacific Fishery Management Council is scheduled to hold its first meeting October 5-8, 1976, in Juneau at the Department of Fish and Game Auditorium. The meeting will start at 1:30 p.m.. Among the agenda items are:

- (1) Selection of a Council Chairman.
- (2) Discussion of the Executive Director position.
- (3) Discussion of Advisory Panel appointments.
- (4) Discussion of Scientific and Statistical Committee appointments.
- (5) Review of preliminary management plans.
- (6) Discussion of the surplus stocks, if any, available for foreign harvest off Alaska.

The Council is hoping to make positive progress in hiring an Executive Director; appointing an Advisory Panel; appointing a Scientific and Statistical Committee and in considering management plans.

Because of your interest in North Pacific fisheries, I wanted to be sure you were informed of this first meeting of the North Pacific Fishery Management Council in the event you wished to attend. You might also wish to inform any of your associates who may have an interest in attending.

Sincerely,

Hoghy L.

Harry L. Rietze

Director, Alaska Region

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NORTH PACIFIC FISHERY MANAGEMENT COUNCIL

First Plenary Session October 5 through 8, 1976 Juneau, Alaska

The First Plenary Session of the North Pacific Fishery Management Council convened in the Auditorium of the Alaska Department of Fish and Game Subport Building at 1:30 p.m., Tuesday, October 5, 1976.

All Council members were present: Mr. Harry Rietze, Mr. James W. Brooks, Mr. Charles H. Meacham, Mr. Clem Tillion, Mr. Douglas (Bart) Eaton, Mr. Elmer Rasmuson, Dr. John Donaldson, Mr. Henry Eaton, Mr. Don Moos, Mr. Don McKernan and Mr. Harold Lokken. Non-voting members present were: Mr. Jan Riffe, Dr. John P. Harville, Cdr. Ralph Giffen (designee for Rear Admiral Hayes), and Mr. Lorry Nakatsu. In addition, Mr. Henry Wendler, designee for Mr. Donald Moos, was present. Mr. Jim Branson, Extended Jurisdiction Coordinator for National Marine Fisheries Service, Juneau, was present as interim support staff for the Council in the role of Acting Executive Director.

The meeting was called to order by Mr. Harry Rietze, Director, Alaska Region, National Marine Fisheries Service, Juneau, Alaska. Mr. Rietze stated that he was representing the Secretary of Commerce, Mr. Elliot Richardson. He cited the Fishery Conservation and Management Act of 1976, giving a brief history and explanation of its content. He further summarized the roll of the Council as provided for by the Act and said that this Council will exercise authority over the fisheries in the Arctic Ocean, Bering Sea and the North Pacific Ocean seaward of Alaska. He noted that 15 (fifteen) members will be serving; 10 (ten) from Alaska, 3 (three) from Washington State, 1 (one) from Oregon State, and 1 (one) serving all three States. Mr. Rietze previewed the items expected to be included in this first session and noted that the Council has a deadline of March 1, 1977, by which time it should be organized and functioning as outlined. He then presented Governor Jay Hammond to the Council.

Governor Jay Hammond addressed the Council and those present welcoming the Council to Juneau and commenting on the events leading to the formation and meeting of the Council. He stated that the Council could be assured of State support and urged appointment of technical and scientific advisory committees as well as rapid appointment of advisory committees throughout the respective State regions. Governor Hammond also indicated a feeling that the Council should draw upon the "grass roots" elements within the regions as having first-hand significant input potential.

He said that the second priority should be that of expansion and diversification of fisheries to permit enlargement of future harvests. Governor Hammond hoped the Council would include in its scope of activities decisions regarding catch allocations among specific foreign nations.

effective conservation measures, the careful review of foreign vessel activities in the authorized areas, and appropriate recommendations to the Secretary of Commerce, especially with regard to Japanese high seas salmon gillnet fishery in Western Alaska upon which he strongly suggested a zero catch allocation. He also recommended a zero catch allocation for the foreign crab fishery in the Eastern Bering Sea. He further noted that recommendations from the Council would certainly strengthen the negotiating position of the U. S. with regard to Japanese fisheries in 1977. The Council was asked by Governor Hammond to consider review of the International Pacific Halibut Convention and the International North Pacific Fisheries Convention indicating that re-negotiation of both treaties may be in order.

Governor Hammond concluded by stating that the decisions of the Council regarding his suggestions and its own priorities would be of its own making, which, he indicated, was both a responsibility and an opportunity.

First Order of Business:

1. Selection of Council Chairman:

Mr. Rietze called for participation from the Council.

Mr. Brooks moved and asked unanimous consent that Mr. Rasmuson be appointed as Chairman. Mr. Henry Eaton moved that if there were no objections, the Chair cast a unanimous ballot for Mr. Rasmuson. The motion was seconded by Mr. Brooks.

There being no objections, Mr. Rasmuson was ruled Council Chairman.

Mr. Rasmuson made a brief opening statement prior to continuing with the agenda.

2. Discuss Agenda and revise if desired:

Chairman Rasmuson called for Council participation.

Mr. Meacham <u>moved</u> that Wednesday's agenda item #3, "Consider formation, function, and selection of Advisory Panel/Panels," be moved to the first order of business and he spoke to his motion. Considerable discussion by Council members followed with Mr. Tillion speaking in favor of the motion and indicating that he felt it would be a mistake to move on any substantial matter without advisors present. Travel for potential advisors was discussed and the make-up of the advisory groups was discussed with a consensus of the Council that there should be a general advisory panel and a separate technical/scientific advisory panel.

Chairman Resmuson called for discussion regarding nominations and numbers on the proposed advisory panels. Discussion followed with Mr. Tillion expressing a feeling that a general advisory board should consist of approximately 25 persons. Mr. McKernan suggested a committee to select advisory panel members. Dr. Harville noted that the panel should be organized on a management unit basis.

After further discussion on the issue, Chairman Rasmuson suggested that the Council proceed with the agenda and that the problem of advisory panel nominations be taken care of by a Committee of the Whole.

Mr. Branson, Acting Executive Director, reviewed the function of the Council in terms of the time constraints placed upon it by the Act, noting that draft plans should be available to the Council early in November if possible and saying that one of the first orders of Council business would be to establish a working structure for drafting management plans.

A discussion of the preliminary management plans/draft environmental impact statements developed by the Secretary of Commerce followed and Mr. Branson stated that they covered the foreign fishery only. The Council management plans would cover the domestic fishery outside the three-mile limit as well as the foreign fishery. Discussion followed and it was noted that the preliminary plans could be used as a guideline by the Secretary of State in negotiations concerning foreign fishing. Chairman Rasmuson said he viewed the plans as being primarily concerned with foreign fishing and added that the longer the Council waits in approving the Secretary's preliminary management plans, the less input it will have in the negotiations.

Mr. Brooks stated that he thought the most recent version of the preliminary plans differed from the first draft and that the second draft was not available to all Council members; he also stated that it would be difficult to work on them unless the most recent draft was available for study. It was noted that the MSY and other catch figures were the same in both drafts and that they were before the Council at this time.

Mr. Moos moved for adoption of the provisional agenda as the Council agenda. The motion was seconded by Mr. Brooks. Discussion followed with the Council expressing its opinion that the agenda should remain flexible. The motion passed by unanimous consent.

Mr. Tom Casey, of the United Fishermen's Marketing Association of Kodiak, from the audience, requested that copies of the agenda be provided for the public. Mr. Branson said that the shortage of agendas was due to the provisional nature of the proposed agenda and that extra copies would now be made and available.

Mr. Meacham spoke on the subject of advisory panels indicating that he desired input from fishermen and industry and that a committee as previously discussed may be appropriate at this time. Discussion followed and Mr. Moos moved to appoint a committee to make recommendations concerning the nominations and appointments to the advisory panels. The motion was seconded and passed by unanimous consent.

Chairman Rasmuson appointed a committee consisting of Mr. Clem Tillion, Mr. Charles Meacham, Mr. Harold Lokken and Mr. Douglas Eaton with Mr. Meacham as Chairman. For clarification, it was noted that this was for appointment of advisory panel members.

3. Selection of other officers:

Following discussion concerning what officers would be needed by the Council, Chairman Rasmuson called for nominations for Vice-Chairman.

Mr. Tillion <u>nominated</u> Mr. Harold Lokken for position of Vice-Chairman and Mr. Moos <u>moved</u> for a unanimous vote. The motion was <u>seconded</u> and <u>passed</u> by <u>unanimous</u> consent.

4. Discuss location of permanent Council headquarters:

Mr. Lokken argued for a headquarters location at Juneau since the support facilities were most readily available there and stated that headquartering in Juneau would not preclude holding meetings in other locations. Mr. Tillion stated that he felt the Executive Director should be located in the new Federal Building in Anchorage which was more centrally located in terms of flight time and that support facilities were available in that city. General discussion followed over the pros and cons of Juneau or Anchorage as headquarters touching on availability to the public, accessibility for meetings and the availability of travel facilities. Availability of the Executive Director to the expertise available in Federal and State governments and the University systems was also discussed as was the nearness of the Executive staff to the Council Chairman. Following considerable discussion, Mr. Tillion moved that the Council headquarters be in Anchorage. The motion was seconded and a roll call vote was taken.

Yeas: Mr. Bart Eaton, Mr. Henry Eaton, Mr. Tillion, Mr. Moos, Dr. Donaldson, and Mr. Rasmuson.

Nays: Mr. McKernan, Mr. Brooks, Mr. Rietze, Mr. Meacham and Mr. Lokken.

The motion passed 6-5.

5. Consider applicants for Executive Director's position:

Mr. Rietze told the Council that about 13 candidates had been suggested for the position of Executive Director to the North Pacific Council and that 4 or 5 had submitted resumes. In response to a question from the Council, Mr. Branson indicated that, although it would be desirable to hire an Executive Director as soon as possible, services would be provided by National Marine Fisheries Service until the time that such a person is hired.

Discussion followed by Council members on the timing of selection of an Executive Director and on the desirable characteristics they felt the candidate should have. Mr. Bernie Skud, Director of the International Halibut Commission, spoke from the audience on the characteristics he believed an Executive Director should possess. At this time the Council members requested an Executive Session to discuss the hiring of an Executive Director.

The Council recessed into Executive Session at 5:00 p.m.

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Summary of Executive Session:

The Council discussed the qualifications of an Executive Director in general; then worked through a proposed list of candidates adding several names to contact. The Council decided on a tentative basis to form a three or four-man committee to screen applicants and bring lists of applicants to the Council at their next meeting for final selection. A committee was not named at this time.

The meeting adjourned at 6:30 p.m.

The First Plenary Session of the North Pacific Fishery Management Council reconvened in the Auditorium of the Alaska Department of Fish and Game Subport Building at 9:00 a.m., Wednesday, October 6, 1976, and was called to order by Chairman Elmer Rasmuson.

Council members present were: Mr. Harry Rietze, Mr. James W. Brooks, Mr. Charles Meacham, Mr. Clem Tillion, Mr. Bart Eaton, Mr. Henry Eaton, Chairman Elmer Rasmuson, Dr. John Donaldson, Mr. Don Moos, Mr. Don McKernan and Mr. Harold Lokken. Non-voting members present were: Mr. Jan E. Riffe, Dr. John P. Harville, Cdr. Ralph Giffen and Mr. Lorry Nakatsu.

Chairman Rasmuson commented that some of the items on the agenda were in the line of "housekeeping" items and need not take any length of time. He said he thought the audience had come to get into a discussion of preliminary management plans and he would like to have time for this and for comments from the audience. He further stated that he would like to set aside the housekeeping items until a later date.

1. Act on Executive Director, hire (if appropriate) and consider other staff positions:

Chairman Rasmuson reported on the Executive Session of the previous afternoon saying that it had concerned the hiring of an Executive Director and that several names had been submitted. He said the position would be advertised and nominations of qualified persons were invited from all interested parties. He requested that nominations be accompanied by background information concerning the applicant and said that the position would not be filled during this Council session.

Dr. Donaldson noted that selection of a review committee had been discussed but that no action had been taken. Chairman Rasmuson said that a committee could be appointed at this time and added that the committee would only screen applicants and that the final selection would be the responsibility of the Council. Chairman Rasmuson then called for a report from the committee appointed to select the advisory panel.

Mr. Meacham told the Council that his committee had met and reviewed the law relative to advisory committees and stated that the committee was still open for the submission of names. Upon a question from Mr. McKernan concerning the size of the advisory panel, Mr. Meacham indicated that the committee felt the panel would run from approximately 20 to 25 persons.

Discussion followed with Mr. Tillion suggesting that the current list be circulated among Council members and that the committee stand until the next Council meeting at which time it could report and the selections could be made. Mr. McKernan felt that selection would not take long and that some of the nominees will be attending this meeting and should attend the next meeting. He felt the advisory panel should be chosen at this session and that it should not be postponed until the next meeting. Mr. McKernan explained the bases of selection for those persons on the list of nominees.

Chairman Rasmuson requested Council review of the list of nominees for the advisory panel and thought a definite term of service was a good idea also favoring the requirement of attendance at Council meetings by advisors. Mr. Meacham stated that he thought there was consensus among the Council in that the committee would compile names for distribution to the Council members adding that they would be available this morning.

Consider formation, function, and selection of Scientific and Statistical Committee:

Chairman Rasmuson asked if the advisory selection committee had considered this matter and Mr. Meacham replied that the committee had concentrated on the general panel composition. Chairman Rasmuson said he thought it would be appropriate at this time to discuss parameters for the scientific and statistical advisors.

Mr. Lokken said that senior scientists from ADF & G, National Marine Fisheries Service and the concerned universities had been requested to be present to assist the Council in selection of a scientific and statistical committee, and noted that four of these persons were in the audience: Dr. Don Bevan, Dr. Lee Alverson, Mr. John Doyle and Mr. Steve Pennoyer.

Discussion by the Council followed regarding the composition of the scientific and statistical committee and it was noted that the senior scientist group for the Pacific Council would probably be much the same as that for the North Pacific Council. The importance of the scientific and statistical committee for supportive information was stressed and it was suggested that a committee be appointed composed of competent scientists to advise on its structure and operation. Chairman Rasmuson appointed a committee to report back to the Council with members as follows: Mr. Jim Brooks as Chairman, Mr. Don Moos, Dr. John Donaldson and Mr. Harry - Rietze as members. He then charged the committee with selection of a representative group including the ADF & G, the National Marine Fisheries Service, the University of Alaska and the University of Washington. Mr. Brooks raised the subject of the relationship of the Alaska Board of Fisheries to the Council and stated that a logical place of interaction could be through the scientific and statistical committee.

A general discussion followed and Chairman Resmuson told Mr. Brooks that it would be up to him to select other committee members if the committee wanted to do that and it was noted that Council members were invited to attend and participate at committee meetings.

3. Appoint Grant Officer and discuss budget for first half of FY '77 in relation to grant revision. Consider total budget for FY '77:

Mr. Branson noted that there was a grant application ready for the Grant Officer's signature at this meeting which applies for a grant to cover the first six months of Council operations in the amount of \$182,800. He also said that there was a proposed revision for the budget in the workbook that could be submitted as a grant amendment but that to get initial funding, the Council should use the initial application.

Mr. McKernan said that he didn't see why the figures couldn't be changed to reflect the proposed revision and the application sent in as revised. Mr. Branson said this could be done but that it would take longer and added that the original grant allocations for the Council had already been approved in Washington.

Chairman Rasmuson noted that the budget estimate was from October 1, to March 31, and thought there was quite a bit of money for the period. Mr. McKernan cited the revised budget and stated that he felt the initial budget had not taken into account the number of special meetings that might be held and that the Council should have an adequate amount for contingencies.

Discussion by Council members followed on the budget and Mr. McKernan suggested that a committee be established to review the budgetary requirements of the Council. Mr. Nakatsu expressed agreement with Mr. McKernan and asked if the proposed revision had taken into account the possibility that the headquarters would be in Anchorage. In response to questions, Mr. Branson expanded on the basis for the revised budget shown in the workbook. Following further discussion, Chairman Rasmuson appointed a committee and suggested that the Council recess briefly to allow this committee and the ones appointed earlier on advisory panels and scientific and statistical committees an opportunity to meet. He then appointed 'Mr. McKernan as Chairman of the budget committee and asked for volunteers to serve. Mr. Nakatsu, Mr. Meacham, Mr. Rietze and Mr. Lokken volunteered to serve in this capacity.

Chairman Rasmuson announced that the committee for the selection of the scientific panel would be meeting in the auditorium and the committee for review of the proposed budget would be meeting in Room 461 in the Federal Building. The Council recessed at this time to reconvene at 3:00 p.m. (11:00 a.m.).

The Council reconvened at 3:00 p.m. and was called to order by Chairman Rasmuson who called for a report by the budgetary sub-committee chaired by Mr. McKernan.

Mr. McKernan told the Council that the revised budget prepared by his committee provides for a total of \$666,000 for the first six months. He noted that the differences in this and the initial budget were primarily in salaries and travel because of the requirement for additional meetings and hearings. He also noted that the new budget was revised to call for a non-Federal contract amount of \$200,000. He explained the rationale behind the request for non-Federal contract monies as a need for refinement of red salmon forecasts for the Bristol Bay area and a need for independent contracts for socio-economic data to develop management plans. He further told the Council that the committee had drafted a letter to accompany the grant application and this letter and revised grant application would be available for Council perusal tomorrow morning.

General discussion among Council members followed regarding the changing of line items in the national budget for extended jurisdiction and what it would mean to the Council if the total appropriation requested was

not approved. The frequency of Council meetings was discussed and it was noted that the Council would have to have fishery management plans for an estimated dozen fisheries completed by the first of the year requiring a number of meetings.

Mr. McKernan moved for approval of the revised budget as presented by the budgetary committee. The motion was seconded by Mr. Lokken and Chairman Rasmuson called for discussion on the motion. Mr. Riffe reminded the Council that if the budget is not approved, the Council would be forced to act without funds until a new budget is accepted. In answer to a Council question, Mr. Branson stated that he thought the National Marine Fisheries Service would be able to provide advance support to Council operations up to the limit of the initial grant. Discussion followed on the national budget of \$22 million and Mr. Lokken expressed concern that the Council's budget request might indicate that they did not want the new research vessel in the national budget slated for the Pacific Northwest. Mr. McKernan said that the letter accompanying the budget application would express the Council's concern for retaining the vessel construction funds for the Northwest area.

Mr. Moos noted that the new budget application comes as a request from the entire Council whereas the initial budget requests had not.

Chairman Rasmuson called for the question on the motion to approve the revised budget submitted by the budgetary committee in the amount of \$666,000. The motion carried by voice vote.

4. Consider formation, function, and selection of Advisory Panel/Panels:

Chairman Rasmuson then called for a report from the advisory panel committee.

Mr. Meacham reported that the committee had considered a broad spectrum of input from a wide variety of general sources and had taken into consideration a wide range of regions and geographical areas. He said that the committee had suggested 25 names which would be presented to the Council this afternoon. Discussion by the Council followed with Mr. Rietze cautioning that persons being considered for positions as advisors should be made aware of the responsibilities involved and should indicate a willingness to commit themselves to the extent necessary. A prief discussion followed pertaining to the selection criteria and process. Chairman Rasmuson asked if the committee had considered a possible term length for advisors and Mr. Meacham said that initially one year was thought to be suitable with review and evaluation to follow resulting in a three-year term if beneficial to the Council.

Chairman Rasmuson said that one of the greatest benefits of the advisory panel would be to consider the conflicts arising from different areas, different managements, and different interests and he thought it was advisable that the entire panel be present at Council meetings to enable them to be effective. Further discussion on the advisory panel selection

followed. Chairman Rasmuson stated that pending the submission of the suggested list from the advisory panel committee, the Council would hear a report from Mr. Brooks, Chairman of the scientific advisory panel committee.

Mr. Brooks reported to the Council stating that his committee had considered the function of the scientific and statistical committee and summarized some of the major concerns. He said that the committee felt the most important task would be the development of management plans and said that the scientific and statistical committee should recommend lead agencies for contracting, etc. to accomplish the proposed management plan. He added that there was expected to be close coordination among advisors, Council members, and implementing agencies/sources. The developed management plan would then be submitted to the Council for submission to the scientific and statistical panel for review and comment. The agency or original working source would be responsible for any modifications deemed necessary. He said that the committee recommendation is to delegate the decision for appointing working groups to develop management plans to the scientific and statistical committee.

The committee felt that persons should be selected for the scientific and statistical committee who have access to necessary resources and, therefore, would be persons from key agencies. Mr. Brooks said that a list of names had been developed by the committee for submission to the Council. He concluded by indicating that the Council would have to take steps to develop management plans as quickly as possible and therefore, should probably consider the selection of this committee right away.

Mr. Brooks told the Council that the list of names suggested by the committee includes Dr. Donald Bevan of the University of Washington, Dr. Alverson of the National Marine Fisheries Service, Dr. Charles Woelke of the Washington Department of Fisheries, Mr. Steve Pennoyer of the Alaska Department of Fish and Game, Mr. Carl Rosier of the Alaska Department of Fish and Game, Dr. Donald Rosenberg of the University of Alaska, Dr. George Rogers of the University of Alaska, Mr. Robert Loeffel of the Oregon Department of Fish and Wildlife, Dr. Ed Miles of the Institute of Marine Science at the University of Washington, and Bernie Skud of the International Pacific Halibut Commission.

Discussion by the Council followed with Mr. Lokken questioning the large percentage of persons nominated connected with universities. Mr. McKernan noted that the basis for the management plans is the term "optimum yield" defining optimum far beyond anything tried before. He said that this takes into account relevant economic factors and social factors important to this part of the world thus presenting a challenge that will involve inter-multi-disciplinary research. He expressed a feeling of satisfaction with the representation on the proposed list.

Discussion continued on the scientific and statistical committee and on the terms "MSY" which would be determined by scientists but that optimum sustained yield (OSY) would involve economic and social considerations which could be a part of the function of the advisory committee. Dr. Lee Alverson, Director, Northwest and Alaska Fisheries Center, National Marine Fisheries Service, stated from the audience that he did not think the intent of the committee had been a mandate to examine deviation from MSY to reach OSY. He said that he felt economists were necessary to a scientific and statistical advisory committee.

Further discussion followed with Mr. Moos noting that six of the ten persons nominated would also be members of the scientific committee for the Pacific Council which he felt would be beneficial to their operation.

Mr. Brooks moved that the Council accept the committee report. The motion was seconded by Mr. McKernan. It was noted that acceptance of the report would denote acceptance of the suggested list of names for the scientific and statistical advisory panel.

The motion carried by a vote of 10-1 with Mr. Lokken casting the dissenting vote.

From the audience, Dr. Alverson stated that he understood that the management plans had to be completed by March 1, and that if management plans were in-hand now, there would be difficulty in implementing them by March 1, 1977. He urged the Council to consider the development of tentative emergency plans for submission to the Secretary pending the completion of thorough management plans. Chairman Rasmuson noted that this was the first item on the agenda for tomorrow's meeting.

Mr. Meacham read to the Council the list of suggested names for the general advisory panel and noted that the committee recommendation was for one-year terms of service. The recommended names were as follows: Judith Ayres from the National Park Service in Anchorage, Jim Seaton with the Alaska Board of Fisheries from Juneau, Dr. Don Bevan with the University of Washington in Seattle, A. W. "Bud" Boddy representing sportsmen and recreational interests from Juneau, Oral Burch representing shrimp fishermen from Kodiak, Dr. William Burke with the University of Washington School of Law in Seattle, Mr. Jack Cotant a salmon troller from Ketchikan, Mr. Theodore Dunn with the Alaska Board of Fisheries from Anchorage, Truman Emberg commercial fisherman and representative of the Western Alaska Aquatic Marketing Association from Dillingham, Mr. Paul Cuy of the Kuskokwim River Fishermens Association from Napaskiak, Mr. Jay Gage with Peter Pan Seafoods in Seattle, Mr. Sidney Huntington a member of the Alaska Board of Game and fish buyer from Galena, Mr. Sig Jaeger with the North Pacific Vessel Owners Association from Seattle, Mr. Chuck Jensen of Pacific Pearl Seafoods of Kodiak, Mr. Gordon Jensen with the Alaska Board of Fisheries and a halibut fisherman from Petersburg, Mr. Knute Johnson with the Cordova Aquatic Marketing Association. Mr. Joe Kurtz a crab fisherman from Seldovia, Mr. Rick Lauber with the Association of Pacific Fisheries from Juneau, Mr. Ray Lewis with Del Monte Corporation from Seattle, Mr. Robert Moss, Jr. a crab fisherman from Homer, Mr. Dan O'Hara a fisherman and Fishermens Association representative from Naknek, Mr. Kenneth Olson with the Alaska Fishermens Union from Seattle, Mr. Jack Phillips a salmon troller from Pelican, Mr. Nick SZabo with the Alaska Board of Fisheries from Kodiak and Mr. Harry Wilde, Sr. with the Lower Yukon Fishermens Association from Mt. Village.

Mr. Meacham noted that the list showed a breakdown by geographical area and interest and submitted the list to the Council. Mr. Lokken noted that Dr. Don Bevan was on both the advisory panel list and scientific and statistical committee list and asked if this was necessary. Discussion followed and Mr. Moos indicated that there might be some benefit in having a link between the two advisory panels.

Mr. Steve Perles, from Senator Stevens' office, stated from the audience that the Council was not limited to one advisory committee. Mr. Tillion recommended that Dr. Bevan's name remain on the list of general advisors and that if he couldn't attend meetings with both panels, it would be simple to fill a vacancy.

Mr. Lokken moved to approve the list of advisors as submitted by the subcommittee. The motion was seconded by Mr. Henry Eaton. A brief discussion regarding procedure to be followed for contacting proposed advisors followed and Mr. McKernan suggested the Chairman contact them by letter. Mr. Branson asked for guidance on how the advisory panel was expected to function.

The motion carried by unanimous consent.

The Council continued discussion on the structure and function of the advisory panel with Mr. Tillion saying that he expected them to be available for every meeting. It was the consensus of the Council members that the advisory panel or its members cannot hold hearings on their own but would be encouraged to attend Council hearings. It was felt that advisors would be leaders in their respective communities and could be expected to know the views of their area, that information from Council meetings would be taken back to their communities by the advisors thereby forming a chain of communications both from the communities to the Council and from the Council to the communities.

Mr. Branson asked for more guidance on advertising for the position of Executive Director asking if the position description and vacancy announcement in the workbook were satisfactory to the Council; if so, they would continue to be used for this purpose. Mr. McKernan suggested that this subject be considered first thing in the morning and also suggested that secretarial assistance be provided to Mr. Branson by the Council until the Executive Director is appointed. Chairman Rasmuson expressed agreement with this suggestion.

The meeting adjourned at 5:00 p.m. until 9:15 a.m., Thursday, October 7, 1976.

The First Plenary Session of the North Pacific Fishery Management Council reconvened in the Auditorium of the Alaska Department of Fish and Game Subport Building at 9:15 a.m., Thursday, October 7, 1976, and was called to order by Chairman Elmer Rasmuson.

Chairman Rasmuson noted that the agenda would focus on the preliminary management plans developed by National Marine Fisheries Service and stated that he would like to call on Dr. Alverson and Dr. Bevan for comments regarding the time frame for these plans. The discussion would center on the legalities of preliminary management plans as opposed to temporary or permanent plans, that there would be some preliminary discussion by the Council followed by public participation. He requested the secretary to circulate a paper for names of those who would like to speak. He then called on Mr. Gordon Jensen, Chairman of the Alaska Board of Fisheries, to comment on the coordination of the two bodies.

Mr. Jensen said that he felt a joint meeting would be advantageous to determine how the two bodies could interact. He told the Council that his Board would be meeting in Soldotna on Dec. 7, and Mr. Tillion commented that it might be a good idea to get together before that time. Discussion on a possible meeting date followed by members of the Council but no decision was reached.

Chairman Rasmuson called on Dr. Alverson.

Dr. Alverson stated that preliminary management plans are mandated by legislation and are not designed to have any control or effect on the domestic fisheries; they are to control the foreign fisheries until formal management plans can be formulated by the Council. A common ingredient in both types of plans is to establish the physical yield that the stock can give on a long term basis. He stated that MSY is the average value that the fishery can be expected to yield if properly managed rather than a yearly average. The second consideration is the Total Allowable Catch (TAC) which may be either higher or lower than the MSY. Following this is Optimum Sustained Yield (OSY) which requires evaluation of the regulations in terms of socio-economic impact.

Dr. Alverson told the Council that all of the management plans would have to be incorporated with an environmental impact statement which by law take a specific amount of time to process. He estimated this time to be anywhere from 100 to 200 days and said that a formal management plan could not physically be completed by March 1. He added that a contingency plan, submitted on an emergency basis, is feasible until such time as formal plans can be developed.

Dr. Bevan, from the audience, noted that there are legal requirements to these time schedules and that the Council should have an up-date on these. He added that the law requires the Council to base its actions on MSY and that everyone should have the same basis of reference when dealing with OSY. He told the Council that for all the stocks it would be working with, sufficient information was available to develop MSY but

that the problem would come with determining OSY because not everyone agrees on what it is and that it was important to establish this so that everyone knows what they are dealing with. He told the Council that it would have to be very accurate and precise when arriving at Total Allowable Catch figures as they relate to foreign catch.

Discussion by Council members followed and Dr. Harville stated that he would like to know what action the Council is empowered to take. Mr. Kim White, of NOAA General Souncil staff, told the Council that preliminary management plans should be reviewed prior to publication by the Council but that this was not required by the Act. A brief discussion followed and Chairman Rasmuson stated that it would be the policy of the Council that it will have the maximum input with respect to reviewing and adopting the preliminary management plan within the allowed time frame. Mr. White explained the time procedure for reviewing and commenting on management plans and environmental impact statements.

Chairman Rasmuson noted that the time for this Council meeting is limited and Mr. Brooks asked that the members read carefully the preliminary plans and the figures for MSY and TAC given. Chairman Rasmuson stated that, if there were no objections, he would start with the plans for king and tanner crabs of the Eastern Bering Sea. He noted that the plan describes the industry's history and background and contains a summary of the estimated MSY and TAC, reading some of the figures that were contained in the report relating to TAC and MSY to the Council.

Mr. Bart Eaton gave the Council an up-date on the status of the king crab fishery and noted the addition of new processors in the Westward Alaska area.

Mr. Lokken said that there wasn't much controversy on king crab and that this could be disposed of rapidly so that tanner crab could be considered. Mr. Brooks felt that more consideration should be given to the figures endorsed with respect to king crab. He said that it was felt that the MSY established in the preliminary management plan is in excesss of the real MSY that should be recommended for the Bering Sea. He added that there was a probability that the true MSY would be below the given figure. Mr. McKernan stated that a technical committee had been appointed and proposed that the committee examine this and report back at the next meeting.

Discussion followed and Dr. Alverson agreed to study the material and report back adding that the data submitted to the Council will be the data of the best analysis. He stated that the figures now before the Council were not optimistic but were as accurate as data could determine. Chairman Rasmuson stated that he thought there was no disagreement with the fact that the foreign catch should be zero but the Council wants the maximum input available with respect to what will be in the final management plans.

Discussion followed and Chairman Rasmuson stated that if there were no objections, he would refer this matter to the scientific committee for a report back to the Council.

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> Further discussion followed and Dr. Harville stated that he thought several issues were being confused and that the Council had a priority to make comments about the preliminary management plans with particular emphasis on what the allowable foreign catch should be. Chairman Rasmuson expressed concern about the time framework and said the Council is going to have to recommend to the Secretary some temporary contingency plans. He asked Mr. White if that could wait until the next meeting and Mr. White noted that Mr. Branson had drawn up a schedule indicating that if, for the next meeting, the Council had a plan for adoption, a plan could be in effect sometime around the end of May, 1977. Mr. Brooks stated that the Secretary had developed the preliminary management plans and . the Council does not have to approve them; that its plans would eventually replace the preliminary management plans. He suggested that the Council not endorse these plans but merely comment on surpluses of resources that can be allocated to foreigners. Chairman Rasmuson said that he hoped the Council would take a position and make recommendations on how the stocks will be managed in 1977.

Discussion followed with Mr. McKernan stating that the law specifically requires the Council consider the question of preliminary determination of optimum yield as it relates to the preliminary management plans. He added that the Council had until the end of December in which to make comments and a determination and further emphasized that the preliminary plans would not go into effect if the Council prepares plans which can be effective on March I, and that he wasn't so sure this couldn't be done.

Further discussion followed with Mr. Brooks stating that his recommendation had been to comment only on the portions of the management plans that deal with the foreign allocation. He said the scientific committee would be working on the king crab plan and he was sure that when the recommendations came back to the Council, there would not be any differences over them.

Following further discussion, Chairman Rasmuson told the Council that he was going to refer the matter of MSY and TAC to the scientific panel for possible coordination of the figures. Mr. Brooks asked that this be broadened to include the full development of the management plan to the extert possible. Dr. Alverson suggested that Steve Pennoyer be appointed temporarily as Chairman of the scientific and statistical committee during the resolution of this item. It was agreed to by the Council with a suggestion that the committee have team leaders if desirable. Mr. Brooks noted that action must be taken to establish a management unit and moved that the Council designate the king crab management unit as being all waters within the purvue of this Council. A brief discussion of management units followed.

Mr. Pennoyer said that the domestic fishery plans needed to get started immediately and that he thought the committee could come up with something to satisfy the Council.

Chairman Rasmuson announced that the Council would now take up the subject of tanner crabs and asked Dr. Alverson to get the technical and statistical committee together to determine what action should be taken to plan for its next meeting.

Chairman Rasmuson read from the preliminary management plan before the Council the statistics on the present tanner crab population in the Gulf of Alaska, the Bering Sea and the Aleutians. Discussion followed.

Dr. Alverson told the Council that the figures before it were the best estimates of TAC and explained the computations. Discussion followed by the Council on the figures for tanner crab from the Bering Sea with Mr. Brooks noting that OSY had not entered into the statistics before the Council and stating that he thought the Council could use another figure in its management plans. Dr. Alverson indicated agreement with Mr. Brooks' comments. Chairman Rasmuson stated that he felt this was where input from the public and advisors was important. He stated that it was thought that MSY for tanner crab in the Bering Sea is far beyond what can be marketed or handled. He commented briefly on marketing of tanner crab and said he did not think anyone would catch 91,000 metric tons of crab in 1977.

Mr. Bert Larkins, of the National Marine Fisheries Service, from the audience, cited the preliminary plans regarding total allowable catch and stated that he felt the exploitation rate could apply to all the mature male tanner crab and that there probably could be a minimum size, greater than the size at maturity, to satisfy domestic market demands. He explained how a change in minimum size could effect the statistics presently before the Council.

Mr. Tom Casey, representing the United Fishermens Marketing Association of Kodiak, at this time gave a slide presentation and a talk to the Council. He described the characteristics of the tanner crab and the methods of catching and processing. He told the Council that the tanner crab were believed to increasing due to a reduction in predators (attributed to foreign fishing). He also described the attitudes and concerns of those within the crab industry. Mr. Casey distributed samples of snow crab taken from the Bering Sea and processed by American and foreign fishermen; he briefly discussed the status of the Japanese snow crab industry. He urged the Council to implement the phasing out of Japanese fishing in Alaskan waters for crab in the immediate future and asked that the Council make a determination to the effect that Alaska can harvest its own crab without surpluses available to foreign fleets.

Mr. Nakatsu requested clarification from Mr. Casey regarding a portion of his presentation regarding the use of tangle nets by Japanese fishing vessels and stated that the Japanese had abided by the guidelines laid down under the current U.S.-Japan agreements.

Chairman Rasmuson called a recess at this time (11:45 a.m.) and announced that the meeting would reconvene at 1:30 p.m.

The meeting reconvened at 1:30 p.m. and was called to order by Chairman Rasmuson. Chairman Rasmuson noted that Mr. Moos and Or. Donaldson were unable to attend the remainder of the meeting but that Mr. Henry Wendler was present as Mr. Moos' alternate. He then called for further testimony from those in the audience to wished to speak.

.Mr. Joe Kurtz, a crab fisherman from Seldovia, addressed the Council indicating that he had noticed a sharp decline in the availability of tanner crab and stating that he felt there should be a continued reduction in foreign effort. In response to questions from Council members, Mr. Kurtz stated that tanner crab were presently being fished in all areas of the Bering Sea and the Aleutians, except in area B.

Chairman Rasmuson called for further public participation regarding the subject of tanner crab. No one came forward.

Chairman Rasmuson then stated that the Council would not be approving the management plan for tanner crab at this time. Mr. Lokken asked if the Council had an obligation to approve or disapprove the preliminary management plans put out by the government and Chairman Rasmuson stated that he thought the Council could either approve en toto, approve with modifications or reject at this time.

Mr. Brooks stated that he did not think the Council was under any obligation to approve or disapprove the overall plan but he felt it was important that the Council express itself on the allocation to foreign fisheries. Mr. McKernan stated he believed there were substantial amounts of crab in the area but that American fisheries could be benefitted if there were more of a separation between foreign and U.S. fleets.

Discussion on this subject followed with Mr. Nakatsu telling the Council that all the State Department can do is negotiate on the rules under which foreign fishing will be allowed to take place and that the Council would help by expressing its views on the continuation of the foreign tanner crab fishery.

Further discussion followed with Mr. Nakatsu noting that if a large surplus is assumed, he hoped the Council will recommend a larger allocation. Chairman Rasmuson said he would be very reluctant to increase any foreign quotas until there is ample evidence regarding the social and economic standpoint. Further discussion followed by Council members on separation of the two fleets and improving the economic opportunities for Alaska fishermen. Mr. Bart Eaton said he thought the incidental trawl catch of snow crab now taking place could be considered utilization of the resources and asked how many of the snow crab caught by foreign trawlers were female, noting that the proximity of the drag fishery to the tanner fishery should be pointed out. Mr. Larkins told the Council he did not know the statistics regarding sex of the incidental catch but the economic impact is considered in the preliminary management plans in reference to the proximity noted by Mr. Eaton.

Mr. Brooks stated that the <u>opilio</u> crab was not now of economic significance to American fishermen but the <u>bairdi</u> are and have a much smaller population, adding that a decline had been noted in the Kodiak area. He told the Council that he did not see a great surplus of <u>bairdi</u> and suggested that the scientific committee look at the possibility of separating <u>opilio</u> from <u>bairdi</u> and recommending something that would throw the Japanese harvest onto the <u>opilio</u> stocks.

Further discussion followed with Mr. Lokken noting that he was bothered by the allocation to the U.S. fleet because if we do not take as much as we say we can, we end up with egg on our faces. Dr. Alverson, NMFS, said that particular issue had already been resolved and that the Council itself must make a decision regarding the allocation to foreign fleets rather than relying on the scientific committee to make that decision. He concluded by noting that there is a big difference between potential catch and what can be harvested stating that he did not feel the Council wanted the statistical committee to get involved in policy issues. Mr. Brooks said he feit there was a need for more precise information and asked the Council to request the committee to think both in terms of separating the fishing fleet as well as separating the species.

Dr. Harville noted the apparent concern about increasing the total allowable foreign catch and about a separation of fleets and said the Council should reach some area of agreement and assign the technical committee the task of reviewing and reporting back on these subjects. Further discussion followed with Chairman Rasmuson noting that the scientific committee apparently did not want to get involved in policy decisions. The timing of the Council decision was discussed and it was decided to delay until further information could be received from the scientific committee..

Following further discussion, Mr. McKernan expressed the direction to the scientific committee: that the committee examine the permissable catch by species in the Bering Sea and examine the distribution of the American fishing effort and foreign fishing effort, and advise the Council if a revision in area A can be suggested which would separate the two fleets effectively and efficiently; that the committee be asked what they would estimate the permissable catch of each species to be in the two areas or a modification of the two areas and submit their comments to the Council for its consideration and decision.

Mr. Meacham said he would like the economists to review the economic and social aspects of this charge to the committee with emphasis on the impact to American fishermen. Further discussion followed clarifying what the Council expected from the scientific committee. Dr. Alverson told the Council that he did not think the scientific committee could, betwen now and December, do a credible job but it should be able to furnish some general guidelines and impressions. Mr. Brooks noted that as of March 1, there has to be some effective regulations in force and that nothing should have a higher priority than the business of this Council.

Chairman Rasmuson called for Council action on the previous discussion. Mr. Tillion stated that he would like to see ADF & G designated as the lead agency for preparing a plan on the things that the State is regulating and for NMFS to prepare a plan covering some of the domestic potential for things that are not now regulated by the State. He so moved.

After considerable further discussion and further clarification of the function of the scientific committee, the motion was re-stated as: "that the ADF & G be designated as the lead agency to prepare management plans

for tanner crab, king crab, dungeness crab, scallops and shrimp; and that the National Marine Fisheries Service be designated as the lead agency to prepare management plans for ground fish, black cod, herring and snails, including Bering Sea herring; and that both groups utilize the scientific committee as much as is practical." The motion was seconded and carried unanimously.

Chairman Rasmuson cited a number of items he referred to as "housekeeping" problems and also commented on some of the content for the next meeting. He asked that the agenda for the next meeting be available to the scientific committee and the advisory panel. Mr. Brooks requested clarification on Council management plans and noted that the scientific committee would not start from zero and develop an entirely new set of regulations. He stated the first version would largely support the existing State regulations because the time frame was too limited for anything else.

Mr. Brooks further said he felt the scientific committee would come back with a plan that meets all the standards of the Act and that the Council could make any necessary changes. Mr. McKernan stated that he did not think the intent of the law was to create a crash effort and that a perfect plan could not be devised within the existing time frame. Chairman Rasmuson voiced agreement.

The Council then discussed plans for the next Council meeting and after a great deal of discussion, Mr. McKernan moved that the Council meet on the 2nd through the 5th of December. The motion was seconded and carried unanimously. There was discussion regarding the advisability of closing a portion of the meeting for the first half-day to hear reports on confidential material dealing with on-going foreign negotiations. Public participation would be called for after the first half-day.

The remainder of the afternoon was devoted to a general discussion regarding details in preparation for the next Council meeting. Mr. Brooks moved that the next meeting be held in Anchorage; the motion was seconded and carried unanimously.

Chairman Rasmuson then called for further public participation.

Mr. Charles Jensen, of Pacific Pearl Seafoods in Kodiak, requested an increase in the American allocation of bottom fish and answered questions concerning the bottom fish industry in Westward Alaska. Mr. Oral Burch told the Council that the shrimp fleet is being forced to convert to bottom fishing with the increase of gear in the shrimp fishery. Mr. Fred File spoke to the Council expressing disappointment at the relative lack of industry representation on the Council. Mr. Truman Emberg addressed the Council asking if there is a management plan for salmon; it was noted that there was and it will be considered at the next meeting.

At 5:00 p.m. the meeting adjourned until 8:00 a.m., Friday, October 8.

The First Plenary Session of the North Pacific Fishery Management Council reconvened in the Auditorium of the Alaska Department of Fish and Game Subport Building at 8:15 a.m., Friday, October 8, and was called to order by Chairman Rasmuson.

Council members present were: Chairman Rasmuson, Dr. Harville, Mr. Nakatsu, Mr. Rietze, Mr. Tillion, Mr. Henry Eaton, Mr. Riffe, Mr. Meacham, Mr. Lokken, Mr. Brooks, Cdr. Giffen and Mr. Henry Wendler.

Chairman Rasmuson noted some housekeeping problems which he had asked Mr. Branson to take care of and stated that the meeting would adjourn promptly at 10:00 a.m. He then turned the meeting over to Dr. Harville for a brief presentation.

Dr. Harville summarized the actions of the Council to this point and stated that there could be some action taken on the preliminary management plans. He suggested that a discussion take place followed by four alternatives: no action on a management plan, instruction to the scientific and statistical committee for alternative conclusions for the next meeting, to approve the conclusions as to allocations, to disapprove those conclusions and propose some alternatives.

Mr. Nakatsu urged a close review and prompt decision by the Council. Chairman Rasmuson stated that his understanding of the task before the Council is to pass on the allocation for the total foreign catch. He stated that he felt the other subjects could be handled in basically the same way as were the king crab.

Discussion followed on the Council's actions with regard to preliminary management plans with Dr. Harville noting that the law specifies that PMPs have a self-destruct element in them when Council management plans are developed. Mr. Nakatsu stated that the first step is to reach a consensus on the preliminary management plans and asked whether the scientific committee would be able to develop information concerning the recovery of stocks from their current conditions to full MSY. Mr. Larkins, NMFS, indicated that the committee could do this for some species and for other species, could give a range of recovery. He noted that other factors besides fishing, as an example, environment, were also critical in stock recovery.

Dr. Alverson emphasized that this was not a very precise science and stocks would have to be closely monitored. There followed a brief discussion concerning TAC Figures in the tables before the Council and Mr. Lokken noted that the U.S. allocation was only a guess as to what will be taken and has no relevance. Mr. Lokken said there should be time lag of one year so that this year's domestic catch could be used next year to reduce the foreign allocation.

Dr. Harville again reiterated that the figure put down for the U.S. catch is not a quota and the U.S. has the right to take whatever it can. Chairman Rasmuson noted that there was no criticism of the MSY and there had been no other comments on the estimated period of recovery for the

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stocks. He stated that he felt it was the conclusion of the Council that in negotiations, the 1975 domestic catch should be subtracted and that the allowable catch for the next year should be based on what is taken in 1977.

He noted that although this discussion was on pollock, several of the stocks could be treated in the same manner.

Mr. Lokken moved to convey the Council's views as previously stated by Chairman Rasmuson to the government. The motion was seconded and carried unanimously.

Chairman Rasmuson stated that the next issue before the Council was black cod and Mr. Nakatsu outlined the schedule of negotiations with foreign countries on black cod and asked for the views of the Council.

Discussion followed with Mr. Tillion stating that there would be a small quota for the foreigners in phasing out the fishery but that there was no doubt that a domestic catch would reach OSY in a few years. Mr. Lokken reviewed the figures before the Council for the benefit of the audience and some discussion followed on these figures and their validity for the purposes of the Council.

Chairman Rasmuson stated that he would not want to reduce the estimated domestic catch and Mr. Nakatsu raised the subject of credibility between governments. He suggested that there be some means so that the portion of the U.S. allocation that is not taken can be re-allocated to the foreign fleet. Mr. Brooks stated that there were signs of distress in every area where black cod are being fished and that to re-build the stocks, there should be no fishing but he realized there must be some compromise. He indicated that he could not agree with increasing the harvest beyond what is presently being taken. Mr. Nakatsu stated that he would not advocate exceeding the numbers agreed on by the Council and that he had been referring to that portion not caught by the American fleet. Mr. Brooks expressed disagreement with this.

Mr. Tillion stated he thought the domestic and overall quotas should be reduced to assist recovery and said that the domestic may very well exceed what was estimated. Mr. Meacham moved that the Council accept the preliminary management plan conclusions as the best information at this time on black cod. Mr. Tillion seconded the motion and it carried unanimously.

Mr. Brooks moved that the Council accept the conclusions of the preliminary management plan dealing with shrimp and with snails. The motion was seconded by Mr. Lokken and carried unanimously.

Mr. Brooks <u>moved</u> that the Council accept the recommendations with respect to halibut as found in the preliminary management plans. There was considerable discussion on this and Chairman Rasmuson stated he didn't think there was a preliminary plan. Mr. Brooks noted that the intent of his motion had been that there be no foreign allocation of halibut and

that the treaty with Canada is not included in his motion. Mr. Brooks' motion was <u>seconded</u> by Mr. Wendler. For clarification, it was noted that the motion did not include area and time closures on other fisheries and was limited only to a discussion of halibut. The motion carried.

The next preliminary management plan considered by the Council was troli salmon. During the discussion, Mr. Meacham said that he would like to have the views of the North Pacific Council to take to the Pacific Council which will be meeting next week. Dr. Harville stressed the importance of coordination between the two Councils on this matter. Discussion of the origin of salmon stocks followed and was concluded with Mr. Meacham noting that the consensus of the Council was that it would like to work with the Pacific Council on this subject and he indicated that he would discuss this with them next week.

The Council then considered the subject of rock fish and flounders and it was noted that these were included in the preliminary trawl plans. Discussion on this followed as well as discussion on the U.S.-Canada salmon negotiations.

Mr. Clarence Freshour, of the Ketchikan Trollers Association, expressed concern with Canadian participation in the salmon catch and urged the Council to take a serious look at the problems dealing with the salmon fisheries. Chairman Rasmuson said there was no question but what the Council would take a serious look at it but that it would be beneficial to combine the ideas of this Council and the Pacific Council.

Mr. Lokken reivewed the figures before the Council pertaining to rock fish. Mr. Larkins briefly explained the calculation of some of these figures. He told the Council that the plans allowed no foreign fishing within 12 miles. A general discussion followed with Chairman Rasmuson asking about the issuance and review of permits for foreign fishing. Dr. Alverson said that the management plan of the Council would provide guidance for determining what constraints would be applied to foreign fishing.

Mr. Lokken moved that the Council accept the management plans on a temporary basis with the understanding that time area closures can be weaved into the allocation so that there are somewhat the same closures as are now in existence. The motion was seconded by Mr. Wendler and carried with one dissenting vote cast by Mr. Brooks.

Mr. Lokken stated that he felt limited entry would be a subject for discussion by the Council at some point and he suggested that the scientific committee look into this and the Council members keep it in mind. Chairman Rasmuson turned the meeting over to Mr. Lokken as he had to leave at this time (10:00 a.m.).

Dr. Alverson again summarized the charges given to the scientific committee to ensure that the committee and Council are in agreement. The responsibilities and expectations from this committee were discussed by the general body present.

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Discussion from the audience and from the Council regarding the make-up of the scientific committee was followed by a <u>ruling</u> from Mr. Lokken that the Council was not going to change the make-up of the scientific committee at this time because most of the Council members were no longer present.

Additional subjects briefly covered by the remaining Council members were: the new concept of OSY as it relates to the scientific committee and the consideration of time changes within the Act itself between now and the next meeting; it was ordered that Mr. Branson present material concerning this at the December meeting.

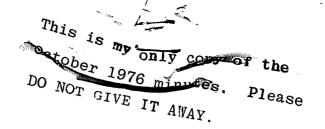
A general discussion followed concerning Council management plans versus preliminary management plans in terms of closures for the domestic fleet with the recommendation that no restriction be applied domestically on the developing U.S. trawl industry.

Mr. Nakatsu commented that in the interests of conservation, restrictions should apply to both domestic and foreign vessels.

Mr. Branson requested clarification on the agenda for the next Council meeting asking if there were other items that Council members wanted included. It was suggested that a meeting of the advisory panel be scheduled concurrently with the closed meeting on the first day of the Council meeting.

Mr. Lokken stated that the Council had indicated that it would discuss salmon at the December meeting and this should be included as an agenda item. It was also suggested that provisions be made for controlling public participation due to time constraints and the amount of work that must be accomplished during the meeting. The consensus of the Council was that, in reference to paying for advisors for this meeting, this was not to be done; it was so ordered. Additionally, it was noted that the Council should meet approximately once a month and that it was hoped the meeting following the December meeting would not interfere with the holidays to a great extent.

There being no further business, the meeting adjourned at 10:45 a.m.



Florence Mynarski 12/7/77

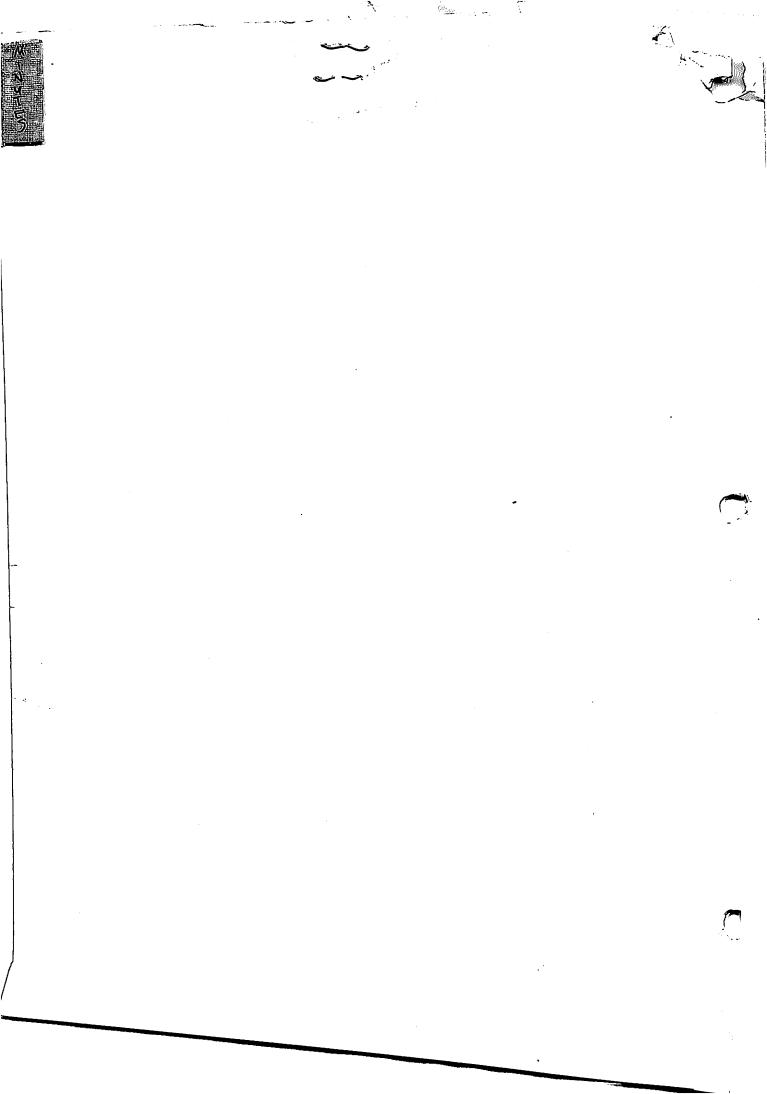
The First Plenary Session of the North ement Council convened in the Auditorium of the Alaska Department and Game Subport Building at 1:30 p.m., Tuesday, October 5, 1976.

All Council members were present: Mr. Harry Rietze, Mr. James W. Brooks, Mr. Charles H. Meacham, Mr. Clem Tillion, Mr. Douglas (Bart) Eaton, Mr. Elmer Rasmuson, Dr. John Donaldson, Mr. Henry Eaton, Mr. Don Moos, Mr. Don McKernan and Mr. Harold Lokken. Non-voting members present were: Mr. Jan Riffe, Dr. John P. Harville, Cdr. Ralph Giffen (designee for Rear Admiral Hayes), and Mr. Lorry Nakatsu. In addition, Mr. Henry Wendler, designee for Mr. Donald Moos, was present. Mr. Jim Branson, Extended Jurisdiction Coordinator for National Marine Fisheries Service, Juneau, was present as interim support staff for the Council in the role of Acting Executive Director.

The meeting was called to order by Mr. Harry Rietze, Director, Alaska Region, National Marine Fisheries Service, Juneau, Alaska. Mr. Rietze stated that he was representing the Secretary of Commerce, Mr. Elliot Richardson. He cited the Fishery Conservation and Management Act of 1976, giving a brief history and explanation of its content. He further summarized the roll of the Council as provided for by the Act and said that this Council will exercise authority over the fisheries in the Arctic Ocean, Bering Sea and the North Pacific Ocean seaward of Alaska. He noted that 15 (fifteen) members will be serving; 10 (ten) from Alaska, 3 (three) from Washington State, 1 (one) from Oregon State, and 1 (one) serving all three States. Mr. Rietze previewed the items expected to be included in this first session and noted that the Council has a deadline of March 1, 1977, by which time it should be organized and functioning as outlined. He then presented Governor Jay Hammond to the Council.

Governor Jay Hammond addressed the Council and those present welcoming the Council to Juneau and commenting on the events leading to the formation and meeting of the Council. He stated that the Council could be assured of State support and urged appointment of technical and scientific advisory committees as well as rapid appointment of advisory committees throughout the respective State regions. Governor Hammond also indicated a feeling that the Council should draw upon the "grass roots" elements within the regions as having first-hand significant input potential.

He said that the second priority should be that of expansion and diversification of fisheries to permit enlargement of future harvests. Governor Hammond hoped the Council would include in its scope of activities decisions regarding catch allocations among specific foreign nations,



effective conservation measures, the careful review of foreign vessel activities in the authorized areas, and appropriate recommendations to the Secretary of Commerce, especially with regard to Japanese high seas salmon gillnet fishery in Western Alaska upon which he strongly suggested a zero catch allocation. He also recommended a zero catch allocation for the foreign crab fishery in the Eastern Bering Sea. He further noted that recommendations from the Council would certainly strengthen the negotiating position of the U. S. with regard to Japanese fisheries in 1977. The Council was asked by Governor Hammond to consider review of the International Pacific Halibut Convention and the International North Pacific Fisheries Convention indicating that re-negotiation of both treaties may be in order.

Governor Hammond concluded by stating that the decisions of the Council regarding his suggestions and its own priorities would be of its own making, which, he indicated, was both a responsibility and an opportunity.

First Order of Business:

Selection of Council Chairman:

Mr. Rietze called for participation from the Council.

Mr. Brooks <u>moved</u> and <u>asked unanimous consent</u> that Mr. Rasmuson be appointed as Chairman. Mr. Henry Eaton <u>moved</u> that if there were no objections, the Chair cast a unanimous ballot for Mr. Rasmuson. The motion was <u>seconded</u> by Mr. Brooks.

There being no objections, Mr. Rasmuson was ruled Council Chairman.

Mr. Rasmuson made a brief opening statement prior to continuing with the agenda.

2. Discuss Agenda and revise if desired:

Chairman Rasmuson called for Council participation.

Mr. Meacham moved that Wednesday's agenda item #3, "Consider formation, function, and selection of Advisory Panel/Panels," be moved to the first order of business and he spoke to his motion. Considerable discussion by Council members followed with Mr. Tillion speaking in favor of the motion and indicating that he felt it would be a mistake to move on any substantial matter without advisors present. Travel for potential advisors was discussed and the make-up of the advisory groups was discussed with a consensus of the Council that there should be a general advisory panel and a separate technical/scientific advisory panel.

Chairman Rasmuson called for discussion regarding nominations and numbers on the proposed advisory panels. Discussion followed with Mr. Tillion expressing a feeling that a general advisory board should consist of approximately 25 persons. Mr. McKernan suggested a committee to select advisory panel members. Dr. Harville noted that the panel should be organized on a management unit basis.

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After further discussion on the issue, Chairman Rasmuson suggested that the Council proceed with the agenda and that the problem of advisory panel nominations be taken care of by a Committee of the Whole.

Mr. Branson, Acting Executive Director, reviewed the function of the Council in terms of the time constraints placed upon it by the Act, noting that draft plans should be available to the Council early in November if possible and saying that one of the first orders of Council business would be to establish a working structure for drafting management plans.

A discussion of the preliminary management plans/draft environmental impact statements developed by the Secretary of Commerce followed and Mr. Branson stated that they covered the foreign fishery only. The Council management plans would cover the domestic fishery outside the three-mile limit as well as the foreign fishery. Discussion followed and it was noted that the preliminary plans could be used as a guideline by the Secretary of State in negotiations concerning foreign fishing. Chairman Rasmuson said he viewed the plans as being primarily concerned with foreign fishing and added that the longer the Council waits in approving the Secretary's preliminary management plans, the less input it will have in the negotiations.

Mr. Brooks stated that he thought the most recent version of the preliminary plans differed from the first draft and that the second draft was not available to all Council members; he also stated that it would be difficult to work on them unless the most recent draft was available for study. It was noted that the MSY and other catch figures were the same in both drafts and that they were before the Council at this time.

Mr. Moos <u>moved</u> for adoption of the provisional agenda as the Council agenda. The motion was <u>seconded</u> by Mr. Brooks. Discussion followed with the Council expressing its opinion that the agenda should remain flexible. The motion passed by <u>unanimous consent</u>.

Mr. Tom Casey, of the United Fishermen's Marketing Association of Kodiak, from the audience, requested that copies of the agenda be provided for the public. Mr. Branson said that the shortage of agendas was due to the provisional nature of the proposed agenda and that extra copies would now be made and available.

Mr. Meacham spoke on the subject of advisory panels indicating that he desired input from fishermen and industry and that a committee as previously discussed may be appropriate at this time. Discussion followed and Mr. Moos moved to appoint a committee to make recommendations concerning the nominations and appointments to the advisory panels. The motion was seconded and passed by unanimous consent.

Chairman Rasmuson appointed a committee consisting of Mr. Clem Tillion, Mr. Charles Meacham, Mr. Harold Lokken and Mr. Douglas Eaton with Mr. Meacham as Chairman. For clarification, it was noted that this was for appointment of advisory panel members.

Selection of other officers:

Following discussion concerning what officers would be needed by the Council, Chairman Rasmuson called for nominations for Vice-Chairman.

Mr. Tillion nominated Mr. Harold Lokken for position of Vice-Chairman and Mr. Moos moved for a unanimous vote. The motion was seconded and passed by unanimous consent.

4. Discuss location of permanent Council headquarters:

Mr. Lokken argued for a headquarters location at Juneau since the support facilities were most readily available there and stated that headquartering in Juneau would not preclude holding meetings in other locations. Mr. Tillion stated that he felt the Executive Director should be located in the new Federal Building in Anchorage which was more centrally located in terms of flight time and that support facilities were available in that city. General discussion followed over the pros and cons of Juneau or Anchorage as headquarters touching on availability to the public, accessibility for meetings and the availability of travel facilities. Availability of the Executive Director to the expertise available in Federal and State governments and the University systems was also discussed as was the nearness of the Executive staff to the Council Chairman. Following considerable discussion, Mr. Tillion moved that the Council headquarters be in Anchorage. The motion was seconded and a roll call vote was taken.

Yeas: Mr. Bart Eaton, Mr. Henry Eaton, Mr. Tillion, Mr. Moos, Dr. Donaldson, and Mr. Rasmuson.

Nays: Mr. McKernan, Mr. Brooks, Mr. Rietze, Mr. Meacham and Mr. Lokken.

The motion passed 6-5.

5. Consider applicants for Executive Director's position:

Mr. Rietze told the Council that about 13 candidates had been suggested for the position of Executive Director to the North Pacific Council and that 4 or 5 had submitted resumes. In response to a question from the Council, Mr. Branson indicated that, although it would be desirable to hire an Executive Director as soon as possible, services would be provided by National Marine Fisheries Service until the time that such a person is hired.

Discussion followed by Council members on the timing of selection of an Executive Director and on the desirable characteristics they felt the candidate should have. Mr. Bernie Skud, Director of the International Halibut Commission, spoke from the audience on the characteristics he believed an Executive Director should possess. At this time the Council members requested an Executive Session to discuss the hiring of an Executive Director.

The Council recessed into Executive Session at 5:00 p.m.

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Summary of Executive Session:

The Council discussed the qualifications of an Executive Director in general; then worked through a proposed list of candidates adding several names to contact. The Council decided on a tentative basis to form a three or four-man committee to screen applicants and bring lists of applicants to the Council at their next meeting for final selection. A committee was not named at this time.

The meeting adjourned at 6:30 p.m.

The First Plenary Session of the North Pacific Fishery Management Council reconvened in the Auditorium of the Alaska Department of Fish and Game Subport Building at 9:00 a.m., Wednesday, October 6, 1976, and was called to order by Chairman Elmer Rasmuson.

Council members present were: Mr. Harry Rietze, Mr. James W. Brooks, Mr. Charles Meacham, Mr. Clem Tillion, Mr. Bart Eaton, Mr. Henry Eaton, Chairman Elmer Rasmuson, Dr. John Donaldson, Mr. Don Moos, Mr. Don McKernan and Mr. Harold Lokken. Non-voting members present were: Mr. Jan E. Riffe, Dr. John P. Harville, Cdr. Ralph Giffen and Mr. Lorry Nakatsu.

Chairman Rasmuson commented that some of the items on the agenda were in the line of "housekeeping" items and need not take any length of time. He said he thought the audience had come to get into a discussion of preliminary management plans and he would like to have time for this and for comments from the audience. He further stated that he would like to set aside the housekeeping items until a later date.

1. Act on Executive Director, hire (if appropriate) and consider other staff positions:

Chairman Rasmuson reported on the Executive Session of the previous afternoon saying that it had concerned the hiring of an Executive Director and that several names had been submitted. He said the position would be advertised and nominations of qualified persons were invited from all interested parties. He requested that nominations be accompanied by background information concerning the applicant and said that the position would not be filled during this Council session.

Dr. Donaldson noted that selection of a review committee had been discussed but that no action had been taken. Chairman Rasmuson said that a committee could be appointed at this time and added that the committee would only screen applicants and that the final selection would be the responsibility of the Council. Chairman Rasmuson then called for a report from the committee appointed to select the advisory panel.

Mr. Meacham told the Council that his committee had met and reviewed the law relative to advisory committees and stated that the committee was still open for the submission of names. Upon a question from Mr. McKernan concerning the size of the advisory panel, Mr. Meacham indicated that the committee felt the panel would run from approximately 20 to 25 persons.

Discussion followed with Mr. Tillion suggesting that the current list be circulated among Council members and that the committee stand until the next Council meeting at which time it could report and the selections could be made. Mr. McKernan felt that selection would not take long and that some of the nominees will be attending this meeting and should attend the next meeting. He felt the advisory panel should be chosen at this session and that it should not be postponed until the next meeting. Mr. McKernan explained the bases of selection for those persons on the list of nominees.

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Chairman Rasmuson requested Council review of the list of nominees for the advisory panel and thought a definite term of service was a good idea also favoring the requirement of attendance at Council meetings by advisors. Mr. Meacham stated that he thought there was consensus among the Council in that the committee would compile names for distribution to the Council members adding that they would be available this morning.

2. Consider formation, function, and selection of Scientific and Statistical Committee:

Chairman Rasmuson asked if the advisory selection committee had considered this matter and Mr. Meacham replied that the committee had concentrated on the general panel composition. Chairman Rasmuson said he thought it would be appropriate at this time to discuss parameters for the scientific and statistical advisors.

Mr. Lokken said that senior scientists from ADF & G, National Marine Fisheries Service and the concerned universities had been requested to be present to assist the Council in selection of a scientific and statistical committee, and noted that four of these persons were in the audience: Dr. Don Bevan, Dr. Lee Alverson, Mr. John Doyle and Mr. Steve Pennoyer.

Discussion by the Council followed regarding the composition of the scientific and statistical committee and it was noted that the senior scientist group for the Pacific Council would probably be much the same as that for the North Pacific Council. The importance of the scientific and statistical committee for supportive information was stressed and it was suggested that a committee be appointed composed of competent scientists to advise on its structure and operation. Chairman Rasmuson appointed a committee to report back to the Council with members as follows: Mr. Jim Brooks as Chairman, Mr. Don Moos, Dr. John Donaldson and Mr. Harry Rietze as members. He then charged the committee with selection of a representative group including the ADF & G, the National Marine Fisheries Service, the University of Alaska and the University of Washington. Mr. Brooks raised the subject of the relationship of the Alaska Board of Fisheries to the Council and stated that a logical place of interaction could be through the scientific and statistical committee.

A general discussion followed and Chairman Rasmuson told Mr. Brooks that it would be up to him to select other committee members if the committee wanted to do that and it was noted that Council members were invited to attend and participate at committee meetings.

3. Appoint Grant Officer and discuss budget for first half of FY '77 in relation to grant revision. Consider total budget for FY '77:

Mr. Branson noted that there was a grant application ready for the Grant Officer's signature at this meeting which applies for a grant to cover the first six months of Council operations in the amount of \$182,800. He also said that there was a proposed revision for the budget in the workbook that could be submitted as a grant amendment but that to get initial funding, the Council should use the initial application.

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Mr. McKernan said that he didn't see why the figures couldn't be changed to reflect the proposed revision and the application sent in as revised. Mr. Branson said this could be done but that it would take longer and added that the original grant allocations for the Council had already been approved in Washington.

Chairman Rasmuson noted that the budget estimate was from October 1, to March 31, and thought there was quite a bit of money for the period. Mr. McKernan cited the revised budget and stated that he felt the initial budget had not taken into account the number of special meetings that might be held and that the Council should have an adequate amount for contingencies.

Discussion by Council members followed on the budget and Mr. McKernan suggested that a committee be established to review the budgetary requirements of the Council. Mr. Nakatsu expressed agreement with Mr. McKernan and asked if the proposed revision had taken into account the possibility that the headquarters would be in Anchorage. In response to questions, Mr. Branson expanded on the basis for the revised budget shown in the workbook. Following further discussion, Chairman Rasmuson appointed a committee and suggested that the Council recess briefly to allow this committee and the ones appointed earlier on advisory panels and scientific and statistical committees an opportunity to meet. He then appointed Mr. McKernan as Chairman of the budget committee and asked for volunteers to serve. Mr. Nakatsu, Mr. Meacham, Mr. Rietze and Mr. Lokken volunteered to serve in this capacity.

Chairman Rasmuson announced that the committee for the selection of the scientific panel would be meeting in the auditorium and the committee for review of the proposed budget would be meeting in Room 461 in the Federal Building. The Council recessed at this time to reconvene at 3:00 p.m. (11:00 a.m.).

The Council reconvened at 3:00 p.m. and was called to order by Chairman Rasmuson who called for a report by the budgetary sub-committee chaired by Mr. McKernan.

Mr. McKernan told the Council that the revised budget prepared by his committee provides for a total of \$666,000 for the first six months. He noted that the differences in this and the initial budget were primarily in salaries and travel because of the requirement for additional meetings and hearings. He also noted that the new budget was revised to call for a non-Federal contract amount of \$200,000. He explained the rationale behind the request for non-Federal contract monies as a need for refinement of red salmon forecasts for the Bristol Bay area and a need for independent contracts for socio-economic data to develop management plans. He further told the Council that the committee had drafted a letter to accompany the grant application and this letter and revised grant application would be available for Council perusal tomorrow morning.

General discussion among Council members followed regarding the changing of line items in the national budget for extended jurisdiction and what it would mean to the Council if the total appropriation requested was not approved. The frequency of Council meetings was discussed and it was noted that the Council would have to have fishery management plans for an estimated dozen fisheries completed by the first of the year requiring a number of meetings.

Mr. McKernan moved for approval of the revised budget as presented by the budgetary committee. The motion was seconded by Mr. Lokken and Chairman Rasmuson called for discussion on the motion. Mr. Riffe reminded the Council that if the budget is not approved, the Council would be forced to act without funds until a new budget is accepted. In answer to a Council question, Mr. Branson stated that he thought the National Marine Fisheries Service would be able to provide advance support to Council operations up to the limit of the initial grant. Discussion followed on the national budget of \$22 million and Mr. Lokken expressed concern that the Council's budget request might indicate that they did not want the new research vessel in the national budget slated for the Pacific Northwest. Mr. McKernan said that the letter accompanying the budget application would express the Council's concern for retaining the vessel construction funds for the Northwest area.

Mr. Moos noted that the new budget application comes as a request from the entire Council whereas the initial budget requests had not.

Chairman Rasmuson called for the question on the motion to approve the revised budget submitted by the budgetary committee in the amount of \$666,000. The motion carried by voice vote.

4. Consider formation, function, and selection of Advisory Panel/Panels:

Chairman Rasmuson then called for a report from the advisory panel committee.

Mr. Meacham reported that the committee had considered a broad spectrum of input from a wide variety of general sources and had taken into consideration a wide range of regions and geographical areas. He said that the committee had suggested 25 names which would be presented to the Council this afternoon. Discussion by the Council followed with Mr. Rietze cautioning that persons being considered for positions as advisors should be made aware of the responsibilities involved and should indicate a willingness to commit themselves to the extent necessary. A brief discussion followed pertaining to the selection criteria and process. Chairman Rasmuson asked if the committee had considered a possible term length for advisors and Mr. Meacham said that initially one year was thought to be suitable with review and evaluation to follow resulting in a three-year term if beneficial to the Council.

Chairman Rasmuson said that one of the greatest benefits of the advisory panel would be to consider the conflicts arising from different areas, different managements, and different interests and he thought it was advisable that the entire panel be present at Council meetings to enable them to be effective. Further discussion on the advisory panel selection

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followed. Chairman Rasmuson stated that pending the submission of the suggested list from the advisory panel committee, the Council would hear a report from Mr. Brooks, Chairman of the scientific advisory panel committee.

Mr. Brooks reported to the Council stating that his committee had considered the function of the scientific and statistical committee and summarized some of the major concerns. He said that the committee felt the most important task would be the development of management plans and said that the scientific and statistical committee should recommend lead agencies for contracting, etc. to accomplish the proposed management plan. He added that there was expected to be close coordination among advisors, Council members, and implementing agencies/sources. The developed management plan would then be submitted to the Council for submission to the scientific and statistical panel for review and comment. The agency or original working source would be responsible for any modifications deemed necessary. He said that the committee recommendation is to delegate the decision for appointing working groups to develop management plans to the scientific and statistical committee.

The committee felt that persons should be selected for the scientific and statistical committee who have access to necessary resources and, therefore, would be persons from key agencies. Mr. Brooks said that a list of names had been developed by the committee for submission to the Council. He concluded by indicating that the Council would have to take steps to develop management plans as quickly as possible and therefore, should probably consider the selection of this committee right away.

Mr. Brooks told the Council that the list of names suggested by the committee includes Dr. Donald Bevan of the University of Washington, Dr. Alverson of the National Marine Fisheries Service, Dr. Charles Woelke of the Washington Department of Fisheries, Mr. Steve Pennoyer of the Alaska Department of Fish and Game, Mr. Carl Rosier of the Alaska Department of Fish and Game, Dr. Donald Rosenberg of the University of Alaska, Dr. George Rogers of the University of Alaska, Mr. Robert Loeffel of the Oregon Department of Fish and Wildlife, Dr. Ed Miles of the Institute of Marine Science at the University of Washington, and Bernie Skud of the International Pacific Halibut Commission.

Discussion by the Council followed with Mr. Lokken questioning the large percentage of persons nominated connected with universities. Mr. McKernan noted that the basis for the management plans is the term "optimum yield" defining optimum far beyond anything tried before. He said that this takes into account relevant economic factors and social factors important to this part of the world thus presenting a challenge that will involve inter-multi-disciplinary research. He expressed a feeling of satisfaction with the representation on the proposed list.

Discussion continued on the scientific and statistical committee and on the terms "MSY" which would be determined by scientists but that optimum sustained yield (OSY) would involve economic and social considerations which could be a part of the function of the advisory committee. Dr. Lee Alverson, Director, Northwest and Alaska Fisheries Center, National Marine Fisheries Service, stated from the audience that he did not think the intent of the committee had been a mandate to examine deviation from MSY to reach OSY. He said that he felt economists were necessary to a scientific and statistical advisory committee.

Further discussion followed with Mr. Moos noting that six of the ten persons nominated would also be members of the scientific committee for the Pacific Council which he felt would be beneficial to their operation.

Mr. Brooks moved that the Council accept the committee report. The motion was seconded by Mr. McKernan. It was noted that acceptance of the report would denote acceptance of the suggested list of names for the scientific and statistical advisory panel.

The motion carried by a vote of 10-1 with Mr. Lokken casting the dissenting vote.

From the audience, Dr. Alverson stated that he understood that the management plans had to be completed by March 1, and that if management plans were in-hand now, there would be difficulty in implementing them by March 1, 1977. He urged the Council to consider the development of tentative emergency plans for submission to the Secretary pending the completion of thorough management plans: Chairman Rasmuson noted that this was the first item on the agenda for tomorrow's meeting.

Mr. Meacham read to the Council the list of suggested names for the general advisory panel and noted that the committee recommendation was for one-year terms of service. The recommended names were as follows: Judith Ayres from the National Park Service in Anchorage, Jim Beaton with the Alaska Board of Fisheries from Juneau, Dr. Don Bevan with the University of Washington in Seattle, A. W. "Bud" Boddy representing sportsmen and recreational interests from Juneau, Oral Burch representing shrimp fishermen from Kodiak, Dr. William Burke with the University of Washington School of Law in Seattle, Mr. Jack Cotant a salmon troller from Ketchikan, Mr. Theodore Dunn with the Alaska Board of Fisheries from Anchorage, Truman Emberg commercial fisherman and representative of the Western Alaska Aquatic Marketing Association from Dillingham, Mr. Paul Guy of the Kuskokwim River Fishermens Association from Napaskiak, Mr. Jay Gage with Peter Pan Seafoods in Seattle, Mr. Sidney Huntington a member of the Alaska Board of Game and fish buyer from Galena, Mr. Sig Jaeger with the North Pacific Vessel Owners Association from Seattle, Mr. Chuck Jensen of Pacific Pearl Seafoods of Kodiak, Mr. Gordon Jensen with the Alaska Board of Fisheries and a halibut fisherman from Petersburg, Mr. Knute Johnson with the Cordova Aquatic Marketing Association, Mr. Joe Kurtz a crab fisherman from Seldovia, Mr. Rick Lauber with the Association of Pacific Fisheries from Juneau, Mr. Ray Lewis with Del Monte Corporation from Seattle, Mr. Robert Moss, Jr. a crab fisherman from Homer, Mr. Dan O'Hara a fisherman and Fishermens Association representative from Naknek, Mr. Kenneth Olson with the Alaska Fishermens Union from Seattle. Mr. Jack Phillips a salmon troller from Pelican, Mr. Nick SZabo with the Alaska Board of Fisheries from Kodiak and Mr. Harry Wilde, Sr. with the Lower Yukon Fishermens Association from Mt. Village.

Mr. Meacham noted that the list showed a breakdown by geographical area and interest and submitted the list to the Council. Mr. Lokken noted that Dr. Don Bevan was on both the advisory panel list and scientific and statistical committee list and asked if this was necessary. Discussion followed and Mr. Moos indicated that there might be some benefit in having a link between the two advisory panels.

Mr. Steve Perles, from Senator Stevens' office, stated from the audience that the Council was not limited to one advisory committee. Mr. Tillion recommended that Dr. Bevan's name remain on the list of general advisors and that if he couldn't attend meetings with both panels, it would be simple to fill a vacancy.

Mr. Lokken <u>moved</u> to approve the list of advisors as submitted by the subcommittee. The motion was <u>seconded</u> by Mr. Henry Eaton. A brief discussion regarding procedure to be followed for contacting proposed advisors followed and Mr. McKernan suggested the Chairman contact them by letter. Mr. Branson asked for guidance on how the advisory panel was expected to function.

The motion carried by unanimous consent.

The Council continued discussion on the structure and function of the advisory panel with Mr. Tillion saying that he expected them to be available for every meeting. It was the consensus of the Council members that the advisory panel or its members cannot hold hearings on their own but would be encouraged to attend Council hearings. It was felt that advisors would be leaders in their respective communities and could be expected to know the views of their area, that information from Council meetings would be taken back to their communities by the advisors thereby forming a chain of communications both from the communities to the Council and from the Council to the communities.

Mr. Branson asked for more guidance on advertising for the position of Executive Director asking if the position description and vacancy announcement in the workbook were satisfactory to the Council; if so, they would continue to be used for this purpose. Mr. McKernan suggested that this subject be considered first thing in the morning and also suggested that secretarial assistance be provided to Mr. Branson by the Council until the Executive Director is appointed. Chairman Rasmuson expressed agreement with this suggestion.

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The meeting adjourned at 5:00 p.m. until 9:15 a.m., Thursday, October 7, 1976.

The First Plenary Session of the North Pacific Fishery Management Council reconvened in the Auditorium of the Alaska Department of Fish and Game Subport Building at 9:15 a.m., Thursday, October 7, 1976, and was called to order by Chairman Elmer Rasmuson.

Chairman Rasmuson noted that the agenda would focus on the preliminary management plans developed by National Marine Fisheries Service and stated that he would like to call on Dr. Alverson and Dr. Bevan for comments regarding the time frame for these plans. The discussion would center on the legalities of preliminary management plans as opposed to temporary or permanent plans, that there would be some preliminary discussion by the Council followed by public participation. He requested the secretary to circulate a paper for names of those who would like to speak. He then called on Mr. Gordon Jensen, Chairman of the Alaska Board of Fisheries, to comment on the coordination of the two bodies.

Mr. Jensen said that he felt a joint meeting would be advantageous to determine how the two bodies could interact. He told the Council that his Board would be meeting in Soldotna on Dec. 7, and Mr. Tillion commented that it might be a good idea to get together before that time. Discussion on a possible meeting date followed by members of the Council but no decision was reached.

Chairman Rasmuson called on Dr. Alverson.

Dr. Alverson stated that preliminary management plans are mandated by legislation and are not designed to have any control or effect on the domestic fisheries; they are to control the foreign fisheries until formal management plans can be formulated by the Council. A common ingredient in both types of plans is to establish the physical yield that the stock can give on a long term basis. He stated that MSY is the average value that the fishery can be expected to yield if properly managed rather than a yearly average. The second consideration is the Total Allowable Catch (TAC) which may be either higher or lower than the MSY. Following this is Optimum Sustained Yield (OSY) which requires evaluation of the regulations in terms of socio-economic impact.

Dr. Alverson told the Council that all of the management plans would have to be incorporated with an environmental impact statement which by law take a specific amount of time to process. He estimated this time to be anywhere from 100 to 200 days and said that a formal management plan could not physically be completed by March 1. He added that a contingency plan, submitted on an emergency basis, is feasible until such time as formal plans can be developed.

Dr. Bevan, from the audience, noted that there are legal requirements to

these time schedules and that the Council should have an up-date on these. He added that the law requires the Council to base its actions on MSY and that everyone should have the same basis of reference when dealing with OSY. He told the Council that for all the stocks it would be working with, sufficient information was available to develop MSY but

that the problem would come with determining OSY because not everyone agrees on what it is and that it was important to establish this so that everyone knows what they are dealing with. He told the Council that it would have to be very accurate and precise when arriving at Total Allowable Catch figures as they relate to foreign catch.

Discussion by Council members followed and Dr. Harville stated that he would like to know what action the Council is empowered to take. Mr. Kim White, of NOAA General Souncil staff, told the Council that preliminary management plans should be reviewed prior to publication by the Council but that this was not required by the Act. A brief discussion followed and Chairman Rasmuson stated that it would be the policy of the Council that it will have the maximum input with respect to reviewing and adopting the preliminary management plan within the allowed time frame. Mr. White explained the time procedure for reviewing and commenting on management plans and environmental impact statements.

Chairman Rasmuson noted that the time for this Council meeting is limited and Mr. Brooks asked that the members read carefully the preliminary plans and the figures for MSY and TAC given. Chairman Rasmuson stated that, if there were no objections, he would start with the plans for king and tanner crabs of the Eastern Bering Sea. He noted that the plan describes the industry's history and background and contains a summary of the estimated MSY and TAC, reading some of the figures that were contained in the report relating to TAC and MSY to the Council.

Mr. Bart Eaton gave the Council an up-date on the status of the king crab fishery and noted the addition of new processors in the Westward Alaska area.

Mr. Lokken said that there wasn't much controversy on king crab and that this could be disposed of rapidly so that tanner crab could be considered. Mr. Brooks felt that more consideration should be given to the figures endorsed with respect to king crab. He said that it was felt that the MSY established in the preliminary management plan is in excesss of the real MSY that should be recommended for the Bering Sea. He added that there was a probability that the true MSY would be below the given figure. Mr. McKernan stated that a technical committee had been appointed and proposed that the committee examine this and report back at the next meeting.

Discussion followed and Dr. Alverson agreed to study the material and report back adding that the data submitted to the Council will be the data of the best analysis. He stated that the figures now before the Council were not optimistic but were as accurate as data could determine. Chairman Rasmuson stated that he thought there was no disagreement with the fact that the foreign catch should be zero but the Council wants the maximum input available with respect to what will be in the final management plans.

Discussion followed and Chairman Rasmuson stated that if there were no objections, he would refer this matter to the scientific committee for a report back to the Council.

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> Further discussion followed and Dr. Harville stated that he thought several issues were being confused and that the Council had a priority to make comments about the preliminary management plans with particular emphasis on what the allowable foreign catch should be. Chairman Rasmuson expressed concern about the time framework and said the Council is going to have to recommend to the Secretary some temporary contingency plans. He asked Mr. White if that could wait until the next meeting and Mr. White noted that Mr. Branson had drawn up a schedule indicating that if, for the next meeting, the Council had a plan for adoption, a plan could be in effect sometime around the end of May, 1977. Mr. Brooks stated that the Secretary had developed the preliminary management plans and the Council does not have to approve them; that its plans would eventually replace the preliminary management plans. He suggested that the Council not endorse these plans but merely comment on surpluses of resources that can be allocated to foreigners. Chairman Rasmuson said that he hoped the Council would take a position and make recommendations on how the stocks will be managed in 1977.

Discussion followed with Mr. McKernan stating that the law specifically requires the Council consider the question of preliminary determination of optimum yield as it relates to the preliminary management plans. He added that the Council had until the end of December in which to make comments and a determination and further emphasized that the preliminary plans would not go into effect if the Council prepares plans which can be effective on March 1, and that he wasn't so sure this couldn't be done.

Further discussion followed with Mr. Brooks stating that his recommendation had been to comment only on the portions of the management plans that deal with the foreign allocation. He said the scientific committee would be working on the king crab plan and he was sure that when the recommendations came back to the Council, there would not be any differences over them.

Following further discussion, Chairman Rasmuson told the Council that he was going to refer the matter of MSY and TAC to the scientific panel for possible coordination of the figures. Mr. Brooks asked that this be broadened to include the full development of the management plan to the extent possible. Dr. Alverson suggested that Steve Pennoyer be appointed temporarily as Chairman of the scientific and statistical committee during the resolution of this item. It was agreed to by the Council with a suggestion that the committee have team leaders if desirable. Mr. Brooks noted that action must be taken to establish a management unit and moved that the Council designate the king crab management unit as being all waters within the purvue of this Council. A brief discussion of management units followed.

Mr. Pennoyer said that the domestic fishery plans needed to get started immediately and that he thought the committee could come up with something to satisfy the Council.

Chairman Rasmuson announced that the Council would now take up the subject of tanner crabs and asked Dr. Alverson to get the technical and statistical committee together to determine what action should be taken to plan for its next meeting.

Chairman Rasmuson read from the preliminary management plan before the Council the statistics on the present tanner crab population in the Gulf of Alaska, the Bering Sea and the Aleutians. Discussion followed.

Dr. Alverson told the Council that the figures before it were the best estimates of TAC and explained the computations. Discussion followed by the Council on the figures for tanner crab from the Bering Sea with Mr. Brooks noting that OSY had not entered into the statistics before the Council and stating that he thought the Council could use another figure in its management plans. Dr. Alverson indicated agreement with Mr. Brooks' comments. Chairman Rasmuson stated that he felt this was where input from the public and advisors was important. He stated that it was thought that MSY for tanner crab in the Bering Sea is far beyond what can be marketed or handled. He commented briefly on marketing of tanner crab and said he did not think anyone would catch 91,000 metric tons of crab in 1977.

Mr. Bert Larkins, of the National Marine Fisheries Service, from the audience, cited the preliminary plans regarding total allowable catch and stated that he felt the exploitation rate could apply to all the mature male tanner crab and that there probably could be a minimum size, greater than the size at maturity, to satisfy domestic market demands. He explained how a change in minimum size could effect the statistics presently before the Council.

Mr. Tom Casey, representing the United Fishermens Marketing Association of Kodiak, at this time gave a slide presentation and a talk to the Council. He described the characteristics of the tanner crab and the methods of catching and processing. He told the Council that the tanner crab were believed to increasing due to a reduction in predators (attributed to foreign fishing). He also described the attitudes and concerns of those within the crab industry. Mr. Casey distributed samples of snow crab taken from the Bering Sea and processed by American and foreign fishermen; he briefly discussed the status of the Japanese snow crab industry. He urged the Council to implement the phasing out of Japanese fishing in Alaskan waters for crab in the immediate future and asked that the Council make a determination to the effect that Alaska can harvest its own crab without surpluses available to foreign fleets.

Mr. Nakatsu requested clarification from Mr. Casey regarding a portion of his presentation regarding the use of tangle nets by Japanese fishing vessels and stated that the Japanese had abided by the guidelines laid down under the current U.S.-Japan agreements.

Chairman Rasmuson called a recess at this time (11:45 a.m.) and announced that the meeting would reconvene at 1:30 p.m.

The meeting reconvened at 1:30 p.m. and was called to order by Chairman Rasmuson. Chairman Rasmuson noted that Mr. Moos and Dr. Donaldson were unable to attend the remainder of the meeting but that Mr. Henry Wendler was present as Mr. Moos' alternate. He then called for further testimony from those in the audience to wished to speak.

Mr. Joe Kurtz, a crab fisherman from Seldovia, addressed the Council indicating that he had noticed a sharp decline in the availability of tanner crab and stating that he felt there should be a continued reduction in foreign effort. In response to questions from Council members, Mr. Kurtz stated that tanner crab were presently being fished in all areas of the Bering Sea and the Aleutians, except in area B.

Chairman Rasmuson called for further public participation regarding the subject of tanner crab. No one came forward.

Chairman Rasmuson then stated that the Council would not be approving the management plan for tanner crab at this time. Mr. Lokken asked if the Council had an obligation to approve or disapprove the preliminary management plans put out by the government and Chairman Rasmuson stated that he thought the Council could either approve en toto, approve with modifications or reject at this time.

Mr. Brooks stated that he did not think the Council was under any obligation to approve or disapprove the overall plan but he felt it was important that the Council express itself on the allocation to foreign fisheries. Mr. McKernan stated he believed there were substantial amounts of crab in the area but that American fisheries could be benefitted if there were more of a separation between foreign and U.S. fleets.

Discussion on this subject followed with Mr. Nakatsu telling the Council that all the State Department can do is negotiate on the rules under which foreign fishing will be allowed to take place and that the Council would help by expressing its views on the continuation of the foreign tanner crab fishery.

Further discussion followed with Mr. Nakatsu noting that if a large surplus is assumed, he hoped the Council will recommend a larger allocation. Chairman Rasmuson said he would be very reluctant to increase any foreign quotas until there is ample evidence regarding the social and economic standpoint. Further discussion followed by Council members on separation of the two fleets and improving the economic opportunities for Alaska fishermen. Mr. Bart Eaton said he thought the incidental trawl catch of snow crab now taking place could be considered utilization of the resources and asked how many of the snow crab caught by foreign trawlers were female, noting that the proximity of the drag fishery to the tanner fishery should be pointed out. Mr. Larkins told the Council he did not know the statistics regarding sex of the incidental catch but the economic impact is considered in the preliminary management plans in reference to the proximity noted by Mr. Eaton.

Mr. Brooks stated that the <u>opilio</u> crab was not now of economic significance to American fishermen but the <u>bairdi</u> are and have a much smaller population, adding that a decline had been noted in the Kodiak area. He told the Council that he did not see a great surplus of <u>bairdi</u> and suggested that the scientific committee look at the possibility of separating <u>opilio</u> from <u>bairdi</u> and recommending something that would throw the Japanese harvest onto the <u>opilio</u> stocks.

Further discussion followed with Mr. Lokken noting that he was bothered by the allocation to the U.S. fleet because if we do not take as much as we say we can, we end up with egg on our faces. Dr. Alverson, NMFS, said that particular issue had already been resolved and that the Council itself must make a decision regarding the allocation to foreign fleets rather than relying on the scientific committee to make that decision. He concluded by noting that there is a big difference between potential catch and what can be harvested stating that he did not feel the Council wanted the statistical committee to get involved in policy issues. Mr. Brooks said he felt there was a need for more precise information and asked the Council to request the committee to think both in terms of separating the fishing fleet as well as separating the species.

Dr. Harville noted the apparent concern about increasing the total allowable foreign catch and about a separation of fleets and said the Council should reach some area of agreement and assign the technical committee the task of reviewing and reporting back on these subjects. Further discussion followed with Chairman Rasmuson noting that the scientific committee apparently did not want to get involved in policy decisions. The timing of the Council decision was discussed and it was decided to delay until further information could be received from the scientific committee..

Following further discussion, Mr. McKernan expressed the direction to the scientific committee: that the committee examine the permissable catch by species in the Bering Sea and examine the distribution of the American fishing effort and foreign fishing effort, and advise the Council if a revision in area A can be suggested which would separate the two fleets effectively and efficiently; that the committee be asked what they would estimate the permissable catch of each species to be in the two areas or a modification of the two areas and submit their comments to the Council for its consideration and decision.

Mr. Meacham said he would like the economists to review the economic and social aspects of this charge to the committee with emphasis on the impact to American fishermen. Further discussion followed clarifying what the Council expected from the scientific committee. Dr. Alverson told the Council that he did not think the scientific committee could, betwen now and December, do a credible job but it should be able to furnish some general guidelines and impressions. Mr. Brooks noted that as of March 1, there has to be some effective regulations in force and that nothing should have a higher priority than the business of this Council.

Chairman Rasmuson called for Council action on the previous discussion. Mr. Tillion stated that he would like to see ADF & G designated as the lead agency for preparing a plan on the things that the State is regulating and for NMFS to prepare a plan covering some of the domestic potential for things that are not now regulated by the State. He so moved. After considerable further discussion and further clarification of the function of the scientific committee, the motion was re-stated as: "that the ADF & G be designated as the lead agency to prepare management plans

for tanner crab, king crab, dungeness crab, scallops and shrimp; and that the National Marine Fisheries Service be designated as the lead agency to prepare management plans for ground fish, black cod, herring and snails, including Bering Sea herring; and that both groups utilize the scientific committee as much as is practical." The motion was seconded and carried unanimously.

Chairman Rasmuson cited a number of items he referred to as "housekeeping" problems and also commented on some of the content for the next meeting. He asked that the agenda for the next meeting be available to the scientific committee and the advisory panel. Mr. Brooks requested clarification on Council management plans and noted that the scientific committee would not start from zero and develop an entirely new set of regulations. He stated the first version would largely support the existing State regulations because the time frame was too limited for anything else.

Mr. Brooks further said he felt the scientific committee would come back with a plan that meets all the standards of the Act and that the Council could make any necessary changes. Mr. McKernan stated that he did not think the intent of the law was to create a crash effort and that a perfect plan could not be devised within the existing time frame. Chairman Rasmuson voiced agreement.

The Council then discussed plans for the next Council meeting and after a great deal of discussion, Mr. McKernan moved that the Council meet on the 2nd through the 5th of December. The motion was seconded and carried unanimously. There was discussion regarding the advisability of closing a portion of the meeting for the first half-day to hear reports on confidential material dealing with on-going foreign negotiations. Public participation would be called for after the first half-day.

The remainder of the afternoon was devoted to a general discussion regarding details in preparation for the next Council meeting. Mr. Brooks moved that the next meeting be held in Anchorage; the motion was seconded and carried unanimously.

Chairman Rasmuson then called for further public participation.

Mr. Charles Jensen, of Pacific Pearl Seafoods in Kodiak, requested an increase in the American allocation of bottom fish and answered questions concerning the bottom fish industry in Westward Alaska. Mr. Oral Burch told the Council that the shrimp fleet is being forced to convert to bottom fishing with the increase of gear in the shrimp fishery. Mr. Fred File spoke to the Council expressing disappointment at the relative lack of industry representation on the Council. Mr. Truman Emberg addressed the Council asking if there is a management plan for salmon; it was noted that there was and it will be considered at the next meeting.

The First Plenary Session of the North Pacific Fishery Management Council reconvened in the Auditorium of the Alaska Department of Fish and Game Subport Building at 8:15 a.m., Friday, October 8, and was called to order by Chairman Rasmuson.

Council members present were: Chairman Rasmuson, Dr. Harville, Mr. Nakatsu, Mr. Rietze, Mr. Tillion, Mr. Henry Eaton, Mr. Riffe, Mr. Meacham, Mr. Lokken, Mr. Brooks, Cdr. Giffen and Mr. Henry Wendler.

Chairman Rasmuson noted some housekeeping problems which he had asked Mr. Branson to take care of and stated that the meeting would adjourn promptly at 10:00 a.m. He then turned the meeting over to Dr. Harville for a brief presentation.

Dr. Harville summarized the actions of the Council to this point and stated that there could be some action taken on the preliminary management plans. He suggested that a discussion take place followed by four alternatives: no action on a management plan, instruction to the scientific and statistical committee for alternative conclusions for the next meeting, to approve the conclusions as to allocations, to disapprove those conclusions and propose some alternatives.

Mr. Nakatsu urged a close review and prompt decision by the Council. Chairman Rasmuson stated that his understanding of the task before the Council is to pass on the allocation for the total foreign catch. He stated that he felt the other subjects could be handled in basically the same way as were the king crab.

Discussion followed on the Council's actions with regard to preliminary management plans with Dr. Harville noting that the law specifies that PMPs have a self-destruct element in them when Council management plans are developed. Mr. Nakatsu stated that the first step is to reach a consensus on the preliminary management plans and asked whether the scientific committee would be able to develop information concerning the recovery of stocks from their current conditions to full MSY. Mr. Larkins, NMFS, indicated that the committee could do this for some species and for other species, could give a range of recovery. He noted that other factors besides fishing, as an example, environment, were also critical in stock recovery.

Dr. Alverson emphasized that this was not a very precise science and stocks would have to be closely monitored. There followed a brief discussion concerning TAC figures in the tables before the Council and Mr. Lokken noted that the U.S. allocation was only a guess as to what will be taken and has no relevance. Mr. Lokken said there should be time lag of one year so that this year's domestic catch could be used next year to reduce the foreign allocation.

Dr. Harville again reiterated that the figure put down for the U.S. catch is not a quota and the U.S. has the right to take whatever it can. Chairman Rasmuson noted that there was no criticism of the MSY and there had been no other comments on the estimated period of recovery for the

stocks. He stated that he felt it was the conclusion of the Council that in negotiations, the 1975 domestic catch should be subtracted and that the allowable catch for the next year should be based on what is taken in 1977.

He noted that although this discussion was on pollock, several of the stocks could be treated in the same manner.

Mr. Lokken <u>moved</u> to convey the Council's views as previously stated by Chairman Rasmuson to the government. The motion was <u>seconded</u> and <u>carried</u> unanimously.

Chairman Rasmuson stated that the next issue before the Council was black cod and Mr. Nakatsu outlined the schedule of negotiations with foreign countries on black cod and asked for the views of the Council.

Discussion followed with Mr. Tillion stating that there would be a small quota for the foreigners in phasing out the fishery but that there was no doubt that a domestic catch would reach OSY in a few years. Mr. Lokken reviewed the figures before the Council for the benefit of the audience and some discussion followed on these figures and their validity for the purposes of the Council.

Chairman Rasmuson stated that he would not want to reduce the estimated domestic catch and Mr. Nakatsu raised the subject of credibility between governments. He suggested that there be some means so that the portion of the U.S. allocation that is not taken can be re-allocated to the foreign fleet. Mr. Brooks stated that there were signs of distress in every area where black cod are being fished and that to re-build the stocks, there should be no fishing but he realized there must be some compromise. He indicated that he could not agree with increasing the harvest beyond what is presently being taken. Mr. Nakatsu stated that he would not advocate exceeding the numbers agreed on by the Council and that he had been referring to that portion not caught by the American fleet. Mr. Brooks expressed disagreement with this.

Mr. Tillion stated he thought the domestic and overall quotas should be reduced to assist recovery and said that the domestic may very well exceed what was estimated. Mr. Meacham moved that the Council accept the preliminary management plan conclusions as the best information at this time on black cod. Mr. Tillion seconded the motion and it carried unanimously.

Mr. Brooks <u>moved</u> that the Council accept the conclusions of the preliminary management plan dealing with shrimp and with snails. The motion was <u>seconded</u> by Mr. Lokken and <u>carried unanimously</u>.

Mr. Brooks <u>moved</u> that the Council accept the recommendations with respect to halibut as found in the preliminary management plans. There was considerable discussion on this and Chairman Rasmuson stated he didn't think there was a preliminary plan. Mr. Brooks noted that the intent of his motion had been that there be no foreign allocation of halibut and

that the treaty with Canada is not included in his motion. Mr. Brooks' motion was <u>seconded</u> by Mr. Wendler. For clarification, it was noted that the motion did not include area and time closures on other fisheries and was limited only to a discussion of halibut. The motion <u>carried</u>.

The next preliminary management plan considered by the Council was troll salmon. During the discussion, Mr. Meacham said that he would like to have the views of the North Pacific Council to take to the Pacific Council which will be meeting next week. Dr. Harville stressed the importance of coordination between the two Councils on this matter. Discussion of the origin of salmon stocks followed and was concluded with Mr. Meacham noting that the consensus of the Council was that it would like to work with the Pacific Council on this subject and he indicated that he would discuss this with them next week.

The Council then considered the subject of rock fish and flounders and it was noted that these were included in the preliminary trawl plans. Discussion on this followed as well as discussion on the U.S.-Canada salmon negotiations.

Mr. Clarence Freshour, of the Ketchikan Trollers Association, expressed concern with Canadian participation in the salmon catch and urged the Council to take a serious look at the problems dealing with the salmon fisheries. Chairman Rasmuson said there was no question but what the Council would take a serious look at it but that it would be beneficial to combine the ideas of this Council and the Pacific Council.

Mr. Lokken reivewed the figures before the Council pertaining to rock fish. Mr. Larkins briefly explained the calculation of some of these figures. He told the Council that the plans allowed no foreign fishing within 12 miles. A general discussion followed with Chairman Rasmuson asking about the issuance and review of permits for foreign fishing. Dr. Alverson said that the management plan of the Council would provide guidance for determining what constraints would be applied to foreign fishing.

Mr. Lokken <u>moved</u> that the Council accept the management plans on a temporary basis with the understanding that time area closures can be weaved into the allocation so that there are somewhat the same closures as are now in existence. The motion was $\frac{\text{seconded}}{\text{mr. Brooks.}}$ by Mr. Wendler and carried with one dissenting vote cast by Mr. Brooks.

Mr. Lokken stated that he felt limited entry would be a subject for discussion by the Council at some point and he suggested that the scientific committee look into this and the Council members keep it in mind. Chairman Rasmuson turned the meeting over to Mr. Lokken as he had to leave at this time (10:00 a.m.).

to ensure that the committee and Council are in agreement. The responsibilities and expectations from this committee were discussed by the general body present.

Discussion from the audience and from the Council regarding the make-up of the scientific committee was followed by a <u>ruling</u> from Mr. Lokken that the Council was not going to change the make-up of the scientific committee at this time because most of the Council members were no longer present.

Additional subjects briefly covered by the remaining Council members were: the new concept of OSY as it relates to the scientific committee and the consideration of time changes within the Act itself between now and the next meeting; it was <u>ordered</u> that Mr. Branson present material concerning this at the December meeting.

A general discussion followed concerning Council management plans versus preliminary management plans in terms of closures for the domestic fleet with the recommendation that no restriction be applied domestically on the developing U.S. trawl industry.

Mr. Nakatsu commented that in the interests of conservation, restrictions should apply to both domestic and foreign vessels.

Mr. Branson requested clarification on the agenda for the next Council meeting asking if there were other items that Council members wanted included. It was suggested that a meeting of the advisory panel be scheduled concurrently with the closed meeting on the first day of the Council meeting.

Mr. Lokken stated that the Council had indicated that it would discuss salmon at the December meeting and this should be included as an agenda item. It was also suggested that provisions be made for controlling public participation due to time constraints and the amount of work that must be accomplished during the meeting. The consensus of the Council was that, in reference to paying for advisors for this meeting, this was not to be done; it was so ordered. Additionally, it was noted that the Council should meet approximately once a month and that it was hoped the meeting following the December meeting would not interfere with the holidays to a great extent.

There being no further business, the meeting adjourned at 10:45 a.m.

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DRAFT PROVISIONAL AGENDA

NORTH PACIFIC FISHERIES MANAGEMENT COUNCIL

First Plenary Session October 5 through 8, 1976 Juneau, Alaska

Auditorium, Alaska Department of Fish and Meeting Place: Game, Subport Building

1:30 p.m., Tuesday, October 5, 1976 Convene:

Convener for the Secretary of Commerce will be Mr. Harry Rietze, Director, Alaska Region, National Marine Fisheries Service, Juneau, Alaska.

Welcoming Address by Governor Jay Hammond of Alaska.

Begin first order of business:

Selection of Council Chairman Elmor Raims of Following installation of the Chairman, Mr. Rietze will relinquish control of the meeting to the new Chairman and take his seat as a regular Council member.

3.

Selection of other officers. Warele Election Discuss location of permanent Council headquarters.

Consider applicants for Executive Directors position. (Council will meet in closed session to consider personnel matters only).

WEDNESDAY - October 6, 1976

9:00 a.m. - Convene session:

- Act on Executive Director, hire (if appropriate) and consider other staff positions.
- Consider formation, function, and selection of 2. Scientific and Statistical Committee.

- Consider formation, function, and selection of Advisory Panel/Panels.
- 4. Appoint Grant Officer and discuss budget for first half of FY '77 in relation to Grant revision. Consider total budget for FY '77.

THURSDAY - October 7, 1976

9:00 a.m. - Convene session:

Discussion of management plans:

- 1. Establish priorities.
- 2. Develop working structure for drafting plans.
- 3. Make first assignments.
- 4. Discuss Total Allowable Catch as shown in the 8
 Preliminary Management Plans already drafted. Make
 recommendations to the Secretary on surplus stocks,
 if any, available for foreign harvest.

5. Aletton for pulle comment

FRIDAY - October 8, 1976

9:00 a.m. - Convene session:

Continue discussion of Management Plans

3:00 p.m. - Set next meeting date and place. Suggest agenda. Set Advisory Panel meetings and/or public hearings and assign Council member or members to attend.

ADJOURN BY 5:00 p.m. daily

Coffee breaks morning and afternoon from approximately 10:15 until 10:35 and 3:15 until 3:35.

Lunch from 11:45 a.m. until 1:15 p.m.

Election of Council Chairman

Note: The Act mentions only a Chairman but the Manual says "may establish such other officers as it deems necessary."

Manual revision (2) sets chairman's term at one year.

A vice-chairman would seem to be a necessary post to handle business in absence of Chairman. Might fit well with post as chairman of the Executive Committee/Vice-Chairman of the Council.

FCMA - Sec. 302(e)(2)

(2) The voting members of each Council shall select a Chairman for such Council from among the voting members.

Operations Manual II-7 (3)

Organization

The voting members of each Council shall elect a Chairman for such Council from among the voting members. The term of office for the Chairman shall be one year. Every reasonable effort should be expended to obtain the views of all Council voting members regarding the selection

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of the Chairman. The Council may establish such other officers as it deems necessary and set their terms of office. The Chairman may appoint such standing or ad hoc committees from among the voting and non-voting members as he deems necessary for the conduct of Council business.

SUMMARY REPORT OF NORTH PACIFIC COUNCIL BREAKOUT MEETING September 17, 1976 by Harry L. Rietze

INTRODUCTION

In trying to come up with words to describe the breakout session with the North Pacific Council, the best I can do is to say it is like being locked up in a clothes dryer with a dozen bowling balls.

It must be obvious that, as convenor of that session yesterday, the convenor did <u>not</u> exercise full control of his group--or someone else would be presenting this report to you today.

First of all, it should be reported that the Council had an excellent exchange of views on many of the subjects that are critical—or will become critical—to successful Council operation.

Several of these areas were flagged as needing additional exploration and staff work prior to our first Council meeting in October.

DISCUSSION

- 1. Administrative matters associated with Council operations received substantial discussion and several identified as likely needing further clarification and/or decisions. For example:
 - a. Concern was expressed with the level of pay slated for the Executive Director. Several expressed the view that the great responsibility associated with the Executive Director position may require higher than a GS-15 salary to attract sufficiently high quality applicants for the job. Others felt that if the cost-of-living allowance was assured, then the upper range of GS-15 might be competitive and attract quality applicants.
 - b. Views were expressed that the Council chairman should be bolstered with a vice chairman, who in addition to assisting the chairman, is fully up-to-speed on the Council's operations and is fully capable of functioning as chairman.
 - c. Regarding location of support staff headquarters, there were mixed views expressed. Some attached importance to locating the staff headquarters where it would be in close working contact with its colleagues in the ADF&G, USCG and NMFS. Others did not see this as so important.
 - d. The composition and philosophy on advisory panel functions also was a mixed bag in the discussion.

Whether or not a single <u>large umbrella panel</u> operating like the INPFC Advisory Panel, or, to use smaller ad hoc panels as required—was not clearly established.

e. The potential makeup of the Scientific and Statistical Committee was considered without clear-cut views emerging. It was felt desirable for senior state and Federal research officials to be in attendance at the first Council meeting to assist with deliberations on this very important issue.

2. Budget

In general, there was a consensus of view that the budget level was too low--especially in the travel area.

The requirements to hold public hearings for adequate constituency input; and participation of the staff, advisors, and Council members over the wide geographical range of Alaska will require much greater funding than presently identified.

"Contract funds" also were identified as a category requiring upward adjustment.

Strong views were expressed that the Council itself must exercise basic control in formulating and expending its budget. Without this basic budget control, the effectiveness of a Regional Program will be greatly diminished.

3. Preliminary Management Plans

Eight preliminary management plans were discussed along with the EIS procedures and time schedule.

A general view was that the PMP's pertaining to foreign fishing control were probably in excellent shape; however, at least three domestic fisheries were identified as probably requiring regular management plans be in place by March 1, 1977.

The Interim Support Staff was identified as a good avenue to assist the Council in examining its options for having full blown management plans ready by March 1.

'4. If regular management plans are not in place for certain fisheries by March 1, 1977, a regulatory hiatus was thought probable--i.e., no effective regulation would exist outside of the 3 miles.

An expeditious way to prevent this, might be under the authority of Section 305 (e) (1) of the Act, which authorizes the Secretary to

promulgate emergency regulations to implement a fishery management plan.

This may be accomplished if Section 305 (e) (1) is interpreted to allow the Secretary to promulgate emergency regulations <u>after</u> a fishery management plan is submitted by the Council, but <u>before</u> final approval by the Secretary under Section 304.

We urge that such an interpretation be considered by NOAA.

It was concurred that the Council is going to need legal advice available in their deliberations.

CONCLUSION

In conclusion, we found extremely valuable the large amount of very informative material that had been prepared in advance of this learning session.

It was <u>especially</u> helpful to have on-the-spot assistance throughout our discussions by the capable and articulate representatives of NOAA Geneva Council.

We also thought the clearing-house concept to provide answers to special questions worked well.

We must take special note and express our heartfelt appreciation to Bruce Norman who did a fine job in taking notes and making sense of discussions that were frequently chaotic.

The North Pacific Council looks forward to our new working partnership with the Federal Government and the States of Alaska, Washington, and Oregon. We anticipate bringing to that partnership, a wide range of regional experience--both technical and practical--and government and nongoverment.

Our basic aim is to truly function as an $\underline{\text{effective}}$ $\underline{\text{Regional}}$ North Pacific Fishery Management Council.

ANNEX E

STANDARDS OF EMPLOYMENT PRACTICE

Responsibilities and Standards of Employment Practice

The following sets forth the responsibilities of the Councils with regard to personnel matters and establishes personnel related standards to be used by the Secretary in analyzing Council budgets.

Staffing. Each Council may appoint and assign duties to an Executive Director and such other full and part time administrative employees as the Secretary determines are necessary to the performance of its functions. Each position must be justified during the grant application process described in Annex D. Descriptions of the work to be performed shall be submitted in accordance with the section below dealing with salary and wage administration.

Experts and Consultants. Each Council may contract with experts and consultants as needed and within their respective budgets to provide technical assistance.

Details of Government Employees. Each Council may request the head of any Federal agency to detail to such Council on a reimbursable basis any personnel of such agency to assist the Council in the performance of its functions under the Act. (See Section III.C. of the Operations Manual.) The length of such details shall be mutually determined by the Council, the Federal employee and his or her agency. Federal employees so detailed retain all benefits, rights and status as they are entitled to in their regular employment. The Councils may negotiate arrangements with States or local governments to utilize employees of those governments.

Nondiscrimination. All activities supported in whole or in part by Federal funds must operate under a policy of equal employment opportunity. Council staff positions shall be filled solely on the basis of merit, fitness, competence, and qualifications. Employment actions shall be free from discrimination based on race, religion, color, national origin, sex, age, or physical handicap.

<u>Personnel Actions</u>. Subject to these instructions, and within budgetary constraints, the Councils may establish positions, recruit, hire, compensate and dismiss personnel. Involuntary separation should be for cause alone, with reasonable advance notice given to the employee.

Salary and Wage Administration. In setting rates of pay for Council staff, the principle of equal pay for substantially equal work should be followed. Variations in basic rates of pay should be in proportion to substantial differences in the difficulty and responsibilities of the work performed.

The duties of any new position shall be contained in a brief description to be submitted to the NOAA Personnel Office servicing the NMFS Regional Office assigned to a Council prior to the submission of a budget in which

the salary of that position is requested. The Council will be provided a salary range appropriate to the position. The Council may fill the position at any salary level within that range, except that, unless recruitment of exceptionally qualified employees is hampered, the policy of hiring at the beginning rate shall be recognized. The annual pay for any staff position may not exceed the equivalent of the top step of GS-15 of the Federal General Schedule at any time. After a position has been filled, the employee may be promoted annually and recognized for superior performance within the specified salary ranges in accordance with Council policies.

Leave. Employees of the Council should be granted paid leave for holidays, vacations or exigencies, sickness, and civic duties (jury, military reserve obligations) as determined by the Council. Paid annual leave should not exceed 20 days per year, and sick leave should not exceed 10 days per year.

Enployee Benefits. The Council should provide its employees the opportunity to participate in group medical insurance, life insurance and retirement plans and pay a reasonable proportion of the cost of such plans.

Standards of Conduct. The Councils are responsible for maintaining high standards of ethical conduct among themselves and their staffs. Such standards should include the following principles:

- No employee of the Council shall use his or her official authority or influence derived from his or her position with the Council for the purpose of interfering with or affecting the result of an election to or a nomination for any national, state, county, or municipal elective office.
- No employee of the Council shall be deprived of employment, position, work, compensation, or benefit provided for or made possible by the Act on account of any political activity or lack of such activity in support of or in opposition to any candidate or any political party in any national, state, county, or municipal election or on account of his or her political affiliation.
- No Council member or employee shall pay, or offer, or promise, or solicit, or receive from any person, firm, or corporation, either as a political contribution or a personnal emolument any money, or anything of value in consideration of either support, or the use of influence, or the promise of support, or influence in obtaining for any person, any appointive office, place or employment under the Council.
- No employee of the Council shall have a direct or indirect financial interest that conflicts with the fair and impartial conduct of his or her Council duties.

- No Council member of employee of the Council shall use or allow the use, for other than official purposes, of information obtained through or in connection with his or her Council employment which has not been made available to the general public.
- No Council member or employee of the Council shall engage in criminal, infamous, dishonest, notoriously immoral or disgraceful conduct prejudicial to the Council.
- No Council member or employee of the Council shall use Council property on other than official business. Such property shall be protected and preserved from improper or deleterious operation or use.

Personnel Files. A file for each Council member containing appointment papers, security reports, biographical data and other official papers will be centrally maintained in NOAA under security and safeguard conditions required of files subject to the Privacy Act. This file will be available to the member, and to other persons only where a need to know has been established. The Councils should maintain personnel files on their employees under similar safeguards.

Security Investigations. When it is anticipated that security classified information will be kept or handled in Council offices, certain employees shall be designated to be permitted access to the information in accordance with Federal standards and shall receive appropriate security clearance from the Office of Investigations and Security of the Department of Commerce.

Proposed Task Statements (Position Description)

Executive Director - NMFS Regional Council

The Executive Director activities shall involve him or her in the general evaluation, and determination activities areas of the Council's business of policy of fishery management as it directly affects the public. The Executive Director shall also direct an administrative support staff whose tasks will be that of assisting the Executive Director carry out his or her functions.

The Executive Director will be responsible for accounting for and controlling resources allocated to the Council. He or she will be responsible for developing agendas for public meetings; preparing reports; acting as official spokesperson for the Council, when delegated; establishing, maintaining, and supervising the administrative support staff to carry out support functions; maintaining an understanding of the program and presenting that view to the public when necessary; carrying out decisions of the Council; and any other assignments received from the Council.

The Executive Director reports to the Chairperson of the Council and is expected to carry out functions without direct supervision. (maximum \$37,800)

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Proposed Qualification Standards

Executive Director - NMFS Regional Council

The duties of the Executive Director shall involve him or her in the general areas of policy determination, and evaluations concerning programs as they affect the overall mission of the organization and the public. The Executive Director will in most instances direct an administrative staff whose responsibilities will include providing administrative support to the Director and the organization.

Candidates for these positions must have knowledge of the principles and practices of general management and the techniques of organization, coordination and control. Also, demonstrated knowledge of the application of fishery biology, oceanography, ecology principles and procedures necessary for the conservation and management of fishes are required. as there has to be a understanding of the technical aspects of the program to carry out meaningful policy determinations and evaluations.

Since candidates who fill these positions must be able to meet and deal responsibly with public and government officials at all levels they must have demonstrated an ability to make clear oral and written presentations and must be able to objectively discuss opposing points of view.

The quality and length of experience will be the basic factors for determining salaries.

SPOINT STREET WARRESTELL CORNCIL

FOSITION VACANCE

Position: EXECUTIVE DIRECTOR

Location: San Prancisco Bay Area, Portland, or Seattle (Location pending)

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Operations, to include hiring and supervising support stail. Farticipates operations, to include hiring and supervising support stail. Farticipates actively in the planning, conduct, and evaluation of Council functions and implementation of Council policies as responsible for the promulgation and implementation of Council policies and decisions. Accounts for and controls resources allocated to the Council. Develops agends for public meetings; prepares reports; and serves as official spokesperson for the Council. Coordinates input from and feedback to all Council members and serves as lisison between the Council and interested parties/officials in both the public and private council and interested parties/officials in both the public and private sector.

QUALIFICATIONS: The record of candidate's education, training, and experience should demonstrate that be/she has the necessary knowledge, skills, and abilities, to include the foliowing:

Knowledge of the principles and practices of sdministrative and organizational canagement.

Moraledge of Pacific fisheries and of the Pacific fishing tabustry.

Anowledge of the socio-economic and political factors inherent in an interjurisdictional resource management program.

Ability to communicate effectively both orally and in writing.

Skill in interpersonal relationships to include ability to meet and deal responsibly with officials at all levels in both the public and private sector.

While no specific type of experience is required, it is expected that the candidate's exployment history would demonstrate progressively responsible work experience involving duties and responsibilities similar in nature and scope to this position.

An interdisciplinary educational background is preferred. Course work in such fields as business/public administration, fishery biology, occanography, economics, and resource management is desirable.

MOIE: This position is non-Federal, however, provisions of the Intergovernmental Personnel Act (IPA) do apply. Candidates eligible for IPA assignment who wish to apply for this position under its provisions should so indicate.

HOW TO APPLY: Submit an up-to-date resume which highlights relevant experience, training, and education. No format is prescribed, however, resumes which do not exceed three (3) pages will be appreciated. Letters of recommendation, education transcripts, position/jeb descriptions, publication lists, references, and similar supporting documentation are not requested. Applications should be mailed to:

Pacific Fishery Management Council C/o National Marine Fisheries Service 1700 Westlake Avenue North Seattle, VA 98109

Telephone Inquiries: Mr. John Gharrett - 206-442-1460 FTS 399-1460

APPLICATIONS MUST BE RECEIVED BY OCTOBER 7, 1976.

PACIFIC FISHERY MANGEMENT COUNCIL

POSITION VACANCT

Position: EXECUTIVE DIRECTOR

Location: San Francisco Bay Area, Portland, or Seattle (Location pending)

Salary * (Sidaliogen) rasy req 000, 352 60 000, 552 : Traise benefits

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DUTIES: Directs the administrative and organizational aspects of Council operations, to include hiring and supervising support staff. Farticipates actively in the planning, conduct, and evaluation of Council functions and is responsible for the promulgation and implementation of Council policies and decisions. Accounts for and controls resources allocated to the Council, Develops agends for public meetings; prepares reports; and serves as official spokesperson for the Council. Coordinates input from serves as official spokesperson for the Council. Coordinates input from serves as official spokesperson for the Council. Coordinates input from serves as official spokesperson for the Council and serves as liaison between the Council and interested parties/officials in both the public and private sector.

QUALIFICATIONS: The record of candidate's education, training, and experience should demonstrate that he/she has the necessary knowledge, skills, and shillties, to include the following:

Knowledge of the principles and practices of administrative and organisational management.

Knowledge of Pacific fisheries and of the Pacific fishing industry.

Enowledge of the socio-economic and political fectors inherent in an interjurisdictional resource management program.

Ability to communicate effectively both orally and in writing.

Skill in interpersonal relationships to include ability to meet and deal responsibly with officials at all levels in both the public and private sector.

While no specific type of experience is required, it is expected that the candidate's employment history would demonstrate progressively responsible work experience involving duties and responsibilities similar in nature and scope to this position.

An interdisciplinary educational background is preferred. Course work in such fields as business/public administration, fishery biology, occanography, economics, and resource management is desirable.



MOTE: This position is non-Federal, however, provisions of the Intergovernmental Personnel Act (IPA) do apply. Candidates eligible for IPA assignment who wish to apply for this position under its provisions should so indicate.

HOW TO APPLY: Submit an up-to-date resume which highlights relevant experience, training, and education. No format is prescribed, however, resumes which do not exceed three (3) pages will be appreciated. Letters of recommendation, education transcripts, position/jcb descriptions, publication lists, references, and similar supporting documentation are not requested. Applications should be mailed to:

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APPLICATIONS MUST BE RECEIVED BY OCTOBER 7, 1976.



Advisory Panels

Note: The Act only says the Council <u>shall</u> appoint such other panels as are necessary . . . to assist it in carrying out its functions . . . Any such panels must be separately chartered (and comply with all other FACA requirements). Members will be reimbursed for actual expenses. (Note memo FSW 8/20/76, Tab L-1)

Again the makeup and number and duties of panels will have to be decided by the Council. Guidelines were indicated in the report of the Joint Conference Committee on H.R. 200:

"Each Council is directed to establish scientific and statistical committees and necessary advisory panels to assist in the development or amendment of any fishery management plan. Each advisory panel shall be composed of persons who are either actually engaged in the harvest of, or are knowledgeable and interested in the conservation and management of, the applicable fishery or group of fisheries. The regional Councils and their committees and panels should receive maximum public input. The provisions of the Federal Advisory Committee Act apply, and therefore meetings must be open to the public, with few exceptions. Each Council shall conduct all meetings and hearings within its geographical area of concern. In the case of the North Pacific Council, "in the geographical

area of concern" means within the State of Alaska."

FCMA - Sec. 302(G)(2)

(2) Each Council shall establish such other advisory panels as are necessary or appropriate to assist it in carrying out its functions under this Act.

Operations Manual II-9-(2)

(2) Fishery Advisory Panels

It is clear that the development of a successful fishery management regime will depend in large measure on the accurate assessment of the socioeconomic (community) implications of resource management activities as well as the traditional consideration of the biological impact. The intent of the Congress in this regard is indicated in the Report of the Joint Conference Committee on H.R. 200.

There the composition of advisory panels is described in terms of a particular fishery or group of fisheries and those associated with fishery activities.

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Thus, Fishery Advisory Panels are principally authorized to be established to obtain the pragmatic advise and counsel of the people most affected by the Councils' management activities on matters of Fishery management policy, on the preparation of Fishery Management Plans, on their review prior to submission to the Secretary, and on their effectiveness once in operation. These Panels aid the Council in establishing both the goals and objectives of plans as well as the criteria for judging plan effectiveness, and serve as a communication link with those who must operate under the management regime.

The Panels may be established to advised on particular fisheries or fishery management units. The members and a chairman are appointed by the Council. The membership of each such Panel shall be composed of a balanced representation of the interests of those who are either actually engaged in the harvest, processing or consumption of, or are knowledgeable and interested in the conservation and management of, the applicable fishery or fishery management unit. The size of each such Panel and the number of Panels are discretionary within the resources budgeted to the particular Council, but they must be of sufficient size and number to permit a balanced representation of interests. The Panels shall meet in the region of Council jurisdiction as deemed necessary by the Council. No staff is assigned to these Panels, but staff support may be requested from the Chairman of the Council or the Executive Director.

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Establishment and operation of such Panels as are needed will be in accordance with the provisions of the Federal Advisory Committee Act (see Appendix A-2).

Scientific and Statistical Committee

Note: The establishment of a scientific and statistical committee is mandated by the Act and its duties well outlined. It is the only committee specifically named in the Act. The Act goes on to say that the Council <u>shall</u> establish such other advisory panels as are necessary and appropriate. Duties of such other panels are very loosely defined "to assist it (Council) in carrying out its functions under the Act."

A philosophy for choosing S & S committee has not been developed and will, of course, depend on Council input.

FMCA - Sec. 302(g)(1)

- (g) Committees and Panels.
- (1) Each Council shall establish and maintain, and appoint the members of, a scientific and statistical committee to assist it in the development, collection, and evaluation of such statistical, biological, economic, social, and other scientific information as is relevant to such Council's development and amendment of any fishery management plan.

Operations Manual II-8(c)(1)

c. Committees and Panels

Each Council shall establish and maintain, and appoint the members of, a Scientific and Statistical Committee to assist it in the development, collection, and evaluation of such statistical, biological, economic,

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Operations Manual AL-B(c)(1)

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1. Scientific and Statistical Committee

The Scientific and Statistical Committee provides senior level scientific and technical advice and counsel to the Regional Council on the development of fishery management policy, the preparation of Fishery Management Plans, their review prior to submission to the Secretary, and their effectiveness once in operation. The Committee will aid the Council in identifying scientific resources available for the development of plans, establishing the goals and objectives of plans and the criteria for judging plan effectiveness.

The members of the Committee and a chairman will be appointed by the Council. The membership should be multidisciplinary, including both biological and social scientists from the Federal, State, and private scientific community who are knowledgeable about the fisheries to be managed. The size of the Committee is discretionary within the resources budgeted to the particular Council. The committee will meet in the region of Council jurisdiction with the approval of the Chairman of the Council. No staff is assigned to this Committee but staff support may be requested from the Chairman of the Council or the Executive Director.

Note: Committee and advisory panel members will be compensated for actual expenses only.

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FMCA - Sec. 302(f)(7)(D)

(D) the actual expenses of the members of the committees and panels established under subsection (g); and

Council Office Location

FCMA - Sec. 302(e)(3)

Each Council shall meet in the geographical area concerned at the call of the Chairman or upon the request of a majority of its voting members.

Note: The Act does not specify office location but all references to Council business, hearings, etc., specify in its "geographical area". Permanent offices should be in close conjunction with centers of Federal and State research and administrative functions for convenience in support and liaison operations.

Operations Manual II-5-(2)

2. <u>Location of Council Offices</u>

One of the first tasks of each Council will be to decide where, within its geographic area of jurisdiction, it will locate its permanent offices. The Administrator of General Services is directed to furnish each Council with such space, equipment, supplies, and services as would be furnished to any agency or instrumentality of the United States. Procedures for obtaining these services are contained in paragraph 6.e of this Section.

In making a decision on a location, the Councils should consider the following criteria:

 a. availability of general support services and facilities (office and meeting space, proximity to NOAA administrative support facilities, regular air service or good highway access, good telecommunications, etc.);

Council Office Location

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a. availability of general support services and facilities (office and meeting space, proximity to HOLA administrative support facilities. regular air service or good highway access, good telecommunications, atc.).

- b. convenience for interested public, including constituency, to participate;
- c. convenience to State, Federal and private sources of information and expertise;
- d. general cost (including cost of living and cost of access)

The Council itself should select its meeting locations with particular emphasis on criterion b., above. For logistic simplicity the Council should ordinarily meet in close proximity to its permanent office location, provided that criterion b. is taken into account.

FCMA - Sec. 302(f)(3)(4)

- (3) The Secretary shall provide to each Council such administrative and technical support services as are necessary for the effective functioning of such Council.
- (4) The Administrator of General Services shall furnish each Council with such offices, equipment, supplies, and services as he is authorized to furnish to any other agency or instrumentality of the United States.

<u>Note</u>: The question of whether GSA is the <u>only</u> way to get space and supplies has not been conclusively answered. Rental and purchase on the open market may still be a possibility.

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Council Meetings

Note: The Operations Manual contains a good summary of FACA requirements for meetings and their conduct. Some changes have occurred since the draft manual and the following excerpts have been annotated to reflect the current situation.

The meeting place is a prerogative of the Council; by statute the only restriction is that it must be within the State of Alaska. The manual recommends they meet in facilities colocated with the staff.

INFORMAL COUNCIL MEETINGS - 8/17/76 Leach Telex

 Meetings of a purely social or informal nature (including prior to the National Orientation Meeting) are permissible, but Council business may not be discussed, and the meeting will not be financed by the Federal Government. A <u>Federal Register</u> notice for such a meeting is not required.

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Operations Manual II-15-17

5. Operational Practices and Procedures

a. General

In fulfilling the Councils' responsibilities and functions, the Council members will meet in plenary session, in working groups, or individually to hear testimony in order to clarify issues, gather information or make decisions regarding material before them. They will also require a multiplicity of information and date from Federal, State, and private sources as input to the Fishery Management Plan development process. This section establishes uniform standards for the conduct of those activities to meet the requirements of the Act and to facilitate the exercise of Council responsibilities. Chapter III, Section C, contains guidelines for the Councils' acquisition of information as input to fishery management plans.

b. Meetings

(1) General

The Councils will meet at the call of the Chairman of the Council or upon request of a majority of the voting members. Advisory bodies will meet with the approval of the Chairman of the Council. The Councils

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should develop a mechanism for coordinating requests for advice from their advisory bodies, e.g. through a Council subcommittee on agendas or through the Executive Director. All Council or advisory meetings must have an agenda, and shall follow procedures prescribed by the Federal Advisory Committee Act (FACA) (See Appendix A-2).

Highlights of these procedures are as follows:

- No Council or statutory advisory committee may transact any business until a charter or renewal has been approved and filed in accordance with FACA.
- Notices of meetings including time, location, subjects to be discussed, etc. must be published in the <u>Federal Register</u> at least 20 days prior to the meeting.
- All meetings or portions thereof must be open to the public with only certain exceptions which require a determination by the Secretary or his designee that the reasons for excluding the public are valid. Such a determination must be requested 30 days prior to the meeting or portion thereof.
- Detailed minutes shall be kept and made available to the public upon request, except where the meeting or portion thereof was closed, in which case only the open portions must be made available.

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- Detailed minutes shall be kept and made available to the public upon request except where the meeting or portion thereof was closed, in which case only the open portions must be rade available.

(2) Conduct

Meetings shall be conducted in a manner to permit the greatest possible participation by all members of the Council and the public. No issues may be discussed apart from the agenda published in the <u>Federal Register</u> except to bring them up for inclusion on a future agenda. Parliamentary procedure should be used as a guide but need not be rigidly adhere to this is the Chairman's prerogative. Decisions by consensus are permitted except where the issue is Council approval of a Fishery Management Plan or amendment (including any proposed regulations), or comments for the Secretary on foreign fishing applications or Secretarially prepared management plans. In these cases a vote is required.

Miscellaneous statutory requirements for meetings include:

- A majority of the voting members of any Council shall constitute a quorum, but one or more such members designated by the Council may hold hearings.
- Where there is a vote, the majority of the voting members present and voting shall rule.
- Each Council shall conduct all meetings and hearings within its geographic area of concern. In the particular case of the North Pacific Council, this means within the State of Alaska.

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- Dissenters on any issue to be submitted to the Secretary are permitted to submit a statement of their reasons for dissent to the Secretary.

(3) Frequency and Duration

The workload of each Council will ultimately determine the frequency and duration of these meetings. The Chairman of each Council will determine these matters for Council advisory bodies, limited only by budgetary constraints. The Councils themselves should meet in plenary session at least once a quarter. Initially, it is anticipated that they will meet more frequently.

(4) Location

Other than the requirement that Council meetings be held in the geographic area of concern, the meeting place should be of a capacity large enough to accommodate the anticipated public attendance and be easily accessible to those interested in attending. It is desirable that working groups and advisory groups of the Council meet in the particular area of interest within a Council's jurisdiction, consistent with budgetary constraints. Plenary Council meetings, however, should normally be held in facilities colocated with the staff.

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U.S. DEPARTMENT OF COMMERCE
National Oceanic and Atmospheric Administration
Rockville, Md. 20852

Subject:

Gentlemen:

Pursuant to Department of Commerce Regulations (15 CFR Part 8) implementing Title VI of the Civil Rights Act of 1964, an applicant for Federal financial assistance under a program administered by the Department of Commerce shall provide assurance that the program will be conducted in compliance with all requirements of the non-discrimination clause appropriate to the specific financial assistance program. Accordingly, enclosed are two copies of the required assurance and thereto appended nondiscrimination clause. Please have one copy signed by an authorized official and returned to the U. S. Department of Commerce, National Oceanic and Atmospheric Administration, Procurement and Grants Management Section, AD111, Attention: Mrs. Barbara F. McLaughlin, Rockville, Maryland 20852.

Sincerely, Lartin 7. M Laughlin'

Barbara F. McLaughlin

Grants Officer

Grant Proposal

Authority

The Fishery Conservation and Management Act of 1976 directs the establishment of eight Regional Fishery Management Councils. Each Council is directed to:

- (1) prepare and submit to the Secretary a fishery management plan with respect to each fishery within its geographical area of authority and, from time to time, such amendments to each plan as are necessary;
- (2) prepare comments on any application for foreign fishing transmitted to it under the Act, and any fishery management plan or amendment transmitted to it by the Secretary as provided in the Act;
- (3) conduct public hearings, at appropriate times and in appropriate locations in the geographical area concerned, so as to allow all interested persons an opportunity to be heard in the development of fishery management plans and amendments to such plans, and with respect to the administration and implementation of the provisions of the Act;
- (4) submit to the Secretary -
 - (A) a report, before February 1 of each year, on the Council's activities during the immediately preceding calendar year,
 - (B) such periodic reports as the Council deems appropriate, and
 - (C) any other relevant report which may be requested by the Secretary;
- (5) review on a continuing basis, and revise as appropriate the assessments and specifications made with respect to the optimum yield from, and the total allowable level of foreign fishing in each fishery within its geographical area of authority; and
- (6) conduct any other activities which are required by, or provided for in, the Act or which are necessary and appropriate to the foregoing functions.

In addition, the Secretary is directed to provide to each Council such administrative and technical support services as are necessary for the effective functioning of such Council and to pay:

(A) the compensation and expenses of specified members of the Councils;

- (B) approriate compensation to employees appointed by the Councils and deemed necessary by the Secretary;
- (C) the amounts required for reimbursement of other Federal agencies for details of personnel and for the services authorized to be provided by GSA;
- (D) the actual expenses of members of the committees and panels provided for in the Act; and
- (E) such other costs as the Secretary determines are necessary to the performance of the functions of the Councils.

These responsibilities of the Secretary, among others, have been delegated to the Director, National Marine Fisheries Service.

Scope

No duration is specified by the Act for the functions of the Councils. In the absence of Congressional action and on the basis of the functions assigned, they must be assumed to continue indefinitely. The Director, NMFS, intends to fund Council operations through annual grants. This proposal will cover Council operations from October 1, 1976, until March 31, 1977. It is meant to be a preliminary grant to permit the Councils to organize themselves and define their tasks preparatory to their submission of grant proposals for the remainder of FY 77 and for FY 78. Estimated amounts to cover Council needs in these two fiscal years are included in the NOAA budgets for those years and the FY 77 NOAA appropriation.

Statement of Work

The principal function of the Council is to develop Fishery Management Plans for all fisheries within its geographical area of authority. The first six months of operation will be devoted to laying the ground work for this activity. It is also likely that actual work will begin on the development of selected Fishery Management Plans. The Council will perform its tasks during periodic plenary meetings, through public hearings and in working groups, with coordination and other services provided by a permanent administrative staff.

Administrative Activities

Since the period of this grant proposal includes the first meeting of the Council, much of the early work will consist of developing internal procedures, and of staffing and planning the program for the substantive activities of the Council for the first two years.

Included in the administrative activities are:

- the selection of a chairman and other officers of the Council as needed,
- the determination of the location of the permanent Council office,
- the determination of a staffing plan and the recruitment and hiring for Council staff positions,
- the installation of a financial management system,
- the establishment of , and selection of members for, a Scientific and Statistical Committee and such other advisory panels as the Council deems necessary.
- the preparation of grant proposals for the balance of FY 77 and FY 78, and of budget estimates for FY 79, including a work plan through FY 79,
- the preparation of an annual report due February 1, 1977,
- the preparation and publication of a Statement of Organization, Practices and Procedures by March 1, 1977.

As of March 1, each Council should have a functioning staff, an approved accounting system and a settled mode of operation to routinely service the Council's administrative needs.

Program Planning Activities

The Council's initial program activities will center primarily on assessing the scope of the region's fisheries problems, the resources available to deal with them and the pace of management plan development.

The planning for the substantive work of the Council will involve:

- a comprehensive review of the fisheries under Council jurisdiction,
- a comprehensive review of fisheries information resources,
- a review of negotiation of governing international fisheries agreements, the status of existing international agreements, reciprocity, and boundary negotiations,
- a review of preliminary fishery management plans and regulations prepared by the Secretary,
- investigations of the concept and measurement of optimum yield and of the U.S. capacity to harvest the optimum yield of fisheries that are to be subjects of Fishery Management Plans.

The goal of such planning is the designation of fishery management units and the assignment of priorities among them for Fishery Management Plan development. The output of this process will be a work plan for the current and two succeeding fiscal years,

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along with a specification of contracts required in the course of the work plan.

Operational Activities

Following the program planning process will be work on the Fishery Management Plan themselves. Beyond the internal organization of the Council itself, the Council will institute an operational structure to assist it in assembling the necessary information on a given fishery management unit and in defining the management options available to solve the particular problems of that fishery management unit. The operational structure devised for this purpose will be described in the Statement of Organization, Practices and Procedures mentioned above. Decisions on the nature of the Fishery Management Plan are made by the Council based on the input from the operational structure, the advice of the Council's advisory groups, and input from public hearings.

The Council will also begin the routine review of foreign fishing applications routed to it by the Secretary of State and the preparation of comments on such applications.

BUDGET

FY77 (October 1, 1976 - March 31, 1977)

OBJECT CLASS	DOLLAR ESTIMATE(K)	
Salaries		
Non-Govt. Voting members	\$	37.1
Staff <u>1</u> /		37.9
Sub-Total	\$	75.0
Benefits (9.6%)		7.2
COLA (Staff Only)		_
Total Salaries Benefits	\$	82.2
Travel	•	43.6
Trans. of Things		7. 5
Rents		8.0
Communications		3.0
Utilities		1.0
Printing		6.0
Non-Fed. Contracts		6.0
Supplies		3.0
Capital Equipment		5.0
Non-Capital Equipment		5.0
Tax and Insurance		1.0
TOTAL	\$	171.3

^{1/ (1 -} GS15, 1 - GS13, 2 - GS11, 1 - GS6, 2 - GS5 equivalent)
Salaries for Council Staffs planned at 81.25%.
1st Quarter Lapse of 50%, 2nd Quarter Lapse of 25%.

REGIONAL FISHERY MANAGEMENT COUNCIL ESTIMATED INITIAL GRANTS

Introduction:

The financing of the operations of the Regional Councils is to be by grants from the Federal Government. These grants will be processed and awarded by the National Oceanic and Atmospheric Administration (NOAA) in Washington, D.C.

To obtain funding each Council Chairman must sign a grant application. A proposed budget must be included with the grant application. To facilitate the early funding of Council operations, NOAA personnel have developed a preliminary budget for a 6-month period. This procedure will provide time for each Council to develop its budget for the last half of the year based upon experience gained from actual operations and more specific plans for the balance of the year. Furthermore, if a Council finds that adjustments in the initial grant are necessary, requests for amendment can be made during the first 6-month period. In addition, considerable flexibility is allowed for transfer of budget "object classes" noted on the attached 6-month budget.

It is anticipated that after the first 6 months the Councils will prepare their own budget requests and these will be accommodated to the extent that funds are available.

The Council operational budgets for the first 6 months do not include funds for contract purposes. It will be necessary for each Council to provide a separate list of contracts as a part of its grant application, or grant amendment, as the case may be.

A final decision has not been reached on the use of the General Services

Administration for acquiring space and equipment; therefore, some significant adjustments in the attached budgets may be necessary.

General Background:

- 1. A summary of the initial grants, by Council, is attached.
- 2. The estimated initial Federal grants for Council operations will be provided shortly after October 1, 1976.
- 3. It is anticipated that the Chairman of each Council will be the grant administration officer for the grants.
- 4. Councils should submit an amended grant application, on the appropriate forms, as soon as their needs for the entire year (October 1, 1976 September 30, 1977) have been determined.

Item-by-Item Explanation:

1. Salaries for the non-government voting members are based upon a daily rate of \$145.00 times the number of members, times the estimated number of days of meetings. The minimum estimated meeting days is 40, or a greater number of days if included in the original budget estimate submitted by the appropriate Regional Director. While we recognize that administrative staff requirements may vary from Council to Council depending on their respective needs, for purposes of projecting a staff budget, we have used an average 7-member staff per Council. Too, average salary levels were projected, as was a salary lapse for the first 6 months. (See the footnote on the attached table.)

- 2. Benefits are based upon the 9.6 percent figure used by NOAA.
- 3. Cost-of-living allowance is included for some Councils to cover the possible added costs for some members of the staff, or higher salaries that may be necessary to employ the staff.
- 4. Travel costs are estimated on the basis of 40 or more meeting days of per diem plus transportation to 10 meetings.
- 5. "Transportation of things" is the cost of moving Council staff furniture to the headquarters location of the Council.
- 6. Rents are calculated on the basis of 1,250 square feet per Council at the GSA rate for a major city in the Council area.
- 7. Communication costs are based upon the non-availability of FTS telephone service and non-franked envelopes.
- 8. Utilities items are normal estimated rates.
- 9. Printing costs are based primarily upon the estimated number and size of the fishery management plans anticipated from each Council.
- 10. Non-Federal contracts are primarily for janitorial services.
- 11. Supplies cover the estimated full-year costs for office supplies.
- 12. Capital equipment is the estimated full-year cost for depreciable items, generally over \$200.00 in original costs.

- 13. Non-capital equipment is the estimated full-year cost for non-depreciable items, generally under \$200.00 in original costs.
- 14. Tax and insurance estimated costs are included since the Councils are non-Federal entities and are subject to taxation and are not self-insured.

U. S. DEPARTMENT OF COMMERCE NATIONAL OCEANIC & ATMOSPHERIC ADMINISTRATION

ASSURANCE OF COMPLIANCE WITH THE NONDISCRIMINATION CLAUSE applicable to:

Implementation of Fishery Conservation and Management Act of 1976 -October 7, 1976 Alaska Region

(insert in the space above the title, date, and/or other identification of the application/proposal to which this assurance is applicable)

NORTH PACIFIC FISHERY MANAGEMENT COUNCIL - BOX 1668 - JUNEAU, AK 99802 Name and address of organization submitting application/proposal

- (1)hereby warrants, covenants, agrees, and assures that it will conduct the program/project described by the above identified application/ proposal, or as it may be revised or modified prior to any grant award or subsequent to any grant award, in compliance with all requirements of the "recipient" imposed by or pursuant to the Kondiscrimination clause appended thereto, which clause shall also be incorporated into any grant awarded on the basis of such proposal, and
- (2) agrees and acknowledges that this assurance of compliance is a prerequisite condition to approval of the proposal or any grant or grant modification or amendment extending any Federal financial assistance pursuant thereto, that any such Federal financial assistance which may be extended to it by the U.S. Department of Commerce will be in reliance on the representation made by this assurance and that the United States shall have the right to seek Judicial enforcement thereof, and that this assurance of compliance shall be binding upon it, its successors, assignees, and transferees.

October 7, 1976

Signature of official authorized to sign this assurance on behalf of the above identified organization

Elmer Rasmuson

Typed Name

Chairman, North Pacific Fishery Management Council Title

MONDISCRIMINATION

- 1. This clause incorporates the assurances that the particular program will be conducted in compliance with appropriate requirements imposed by or pursuant to Part 8 of Subtitle A of Title 15 of the Code of Federal Regulations, which sets forth the Department of Commerce regulations which purpose is to effectuate the provisions of Title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d-2000d.4). It is in the form and incorporates the contents specified by the responsible Department official for the Federal financial assistance program under which Federal financial assistance is provided.
- 2. Definitions for the purposes of this clause:
- (a) "Department" means the Department of Commerce, and includes each of its primary organization and equivalent other units.
- (b) "Secretary" means the Secretary of Commerce.
- (c) "United States" means the States of the United States, the District of Columbia, Puerto Rico, the Virgin Islands, American Samoa, Guam, Wake Island, the Canal Zone, and the territories and possessions of the United Sates, and the term "State" means any one of the foregoing.
- (d) "Person" means an individual in the United States who is or is to be a participant in or a beneficiary of the program which receives Federal financial ssistance, and includes an individual who is an owner or member of a firm, corporation or other business or organization which is or is eligible to be a participant in or a beneficiary of such program.
- (e) "Responsible Department official" with respect to the program receiving Federal financial assistance means the Secretary or other official of the Department who by law or by delegation has the principal authority within the Department for the administration of a law extending such assistance. It also means any officials so designated by due delegation of authority within the Department to act in such capacity with regard to the program under this clause.
- (f) "Federal financial assistance" includes (1) grants of Federal funds, (2) the grant or donation of Federal property or interests in property, (3) the sale or lease of, or the permission to use (on other than a casual or transient basis), Federal property or any interest in such property in which the Federal Government has an interest, without consideration, or at a nominal consideration, or at a consideration which is reduced, for the purpose of assisting the recipient, or in the recognition of the public interest to be served by such sale or lease to or use by the recipient.
- (g) "Program" includes any program, project, or activity for the provision of services, financial aid, property or other benefits to persons, or for the provision of facilities for furnishing services, financial aid, property, or other benefits to persons, whether provided by the recipient of Federal financial assistance or with the aid of any non-Federal funds, property, facilities or other resources provided to meet the conditions under which Federal financial assistance will be received. It includes programs supported by grants to

recipients which make further grants to, or contracts with, participants in the rogram or to persons who are the ultimate beneficiaries.

(h) "Recipient" means any State, political subdivision of any State, or instrumentality of any State or political subdivision, or any public or private business or other agency, institution, organization, or other entity, or any individual, in any State, who applies for Federal financial assistance, or to whom Federal financial assistance is extended directly or through another recipient for or in connection with the program. Recipient further includes any successors, assigns, or transferees of any kind of the recipient, but does not include any ultimate beneficiary under the program.

3.-1. The recipient:

- (a) Will not participate directly or indirectly (through contractual or other arrangements)
 - (1) in excluding any person in the United States, on the ground of race, color or national origin, from participating in, in denying the benefits of, or otherwise subjecting to discrimination under, the program to which this clause applies.
 - (2) in any act or course of conduct which on the ground of race, color or national origin:
 - Denies to a person any service, financial aid, or other benefit provided under the program;
 - (ii) Provides any service, financial aid, or other benefit, to a person which is different, or is provided in a different manner, from that provided to others under the program;
 - (iii) Subjects a person to segregation or separate treatment in any matter related to his receiptof any such service, financial aid, property, or other benefit under the program;
 - (iv) Restricts the person in any way in the enjoyment of services, facilities, or any other advantage, privilege, property, or benefit provided to others under the program;
 - (v) Treats a person differently from others in determining whether he satisfies any admission, enrollment, quota, eligibility, membership, or other requirement or condition which persons must meet in order to be provided any service, financial aid, or other benefit provided under the program;

- (vi) Denies a person an opportunity to participate in the program through the provision of property or services or otherwise, or affords him an opportunity to do so which is different from that afforded others under the program; and
- (vii) Denies to the person the same opportunity or consideration given others to be selected or retained or otherwise to participate as a contractor or subcontractor when a program is applicable thereto.
- (3) in utilizing criteria or methods of administration in determining the types of services, financial aid, or other benefits, or facilities which will be provided or the class of persons to whom, or the situations in which, such services financial aid, other benefits, or facilities will be provided, or the class of persons to be afforded an opportunity to participate in, the program to which this clause applies, which have the effect of subjecting persons to discrimination because of their race, color, or national origin, or have the effect of defeating or substantially impairing accomplishment of the objectives of the program as respect any persons of a particular race, color, or national origin.
- Para 3.-1(a) Notes: 1. As used herein, the services, financial aid, or other benefits provided under a program receiving Federal financial assistance shall be deemed to include any service, financial aid, or other benefit provided in or through a facility provided or connected with the aid of Federal financial assistance.
 - 2. the enumeration of specific forms of prohibited discrimination in subparagraphs (a)(2) and (a)(3) does not limit the generality of the prohibition in subparagraph (a)(1).
 - agrees to secure the compliance or to cooperate actively with the Department to secure the compliance by others with this nondiscrimination clause. For instance, the recipient may be requested by the responsible Department official to undertake and agree (i) to obtain or enforce, or to assist and cooperate actively with the responsible Department official in obtaining or enforcing, the compliance of contractors, subcontractors, lessees, and other parties subject to this part with the nondiscrimination required by this part and their respective contracts; (ii) to insert appropriate nondiscrimination clauses in the respective contracts with such parties; (iii) to obtain and to furnish to the responsible Department official such information as he may require for the supervision or securing of such compliance; (iv) to carry out sanctions for noncompliance with the obligations imposed upon contractors and other parties subject to this part; and (v) to comply with such additional provisions as the responsible Department official deems appropriate to establish and protect the interests of the United States in the enforcement of these obligations. the event that the cooperating recipient becomes involved in

litigations with a non-complying party as a result of such Departmental direction, the cooperating recipient may request the Department to enter into such litigation to protect the interests of the United States.

- (c) shall not take action that is calculated to bring about indirectly what this clause forbids it to accomplish directly.
- (d) gives the United States a right to seek Judicial enforcement of the provisions under this clause.
- (e) if an institution of higher education or any other institution, insofar as this clause relates to the institution's practices with respect to admission of students or other treatment of persons participating in the program or its services or other benefits, agrees this clause shall be applicable to the entire institution unless the recipient establishes, to the satisfaction of the responsible Department official, that the institution's practices in designated parts or programs of the institution will in no way affect its practices in the program of the institution for which Federal financial assistance is or is sought to be provided, or the beneficiaries of or participants in such program.
- 3.-2 Illustrations of the applicability of the discrimination prohibitions set forth in 3.-1 above to Federal financial assistance programs administered by the Department to which this clause may be made applicable by receipt of an assurance of compliance therewith and/or incorporation into the document of Federal financial assistance (e.g. the accepted grant award) are set forth on the Exhibit hereto.
- Where the Federal financial assistance is to provide: (i) personal property, this clause shall be in effect for as long as the recipient retains ownership or possession of the property; and (ii) any other type or form of assistance, this clause shall be in effect for the duration of the period during which Federal financial assistance is extended to the program.
- Provisions concerning cooperation, compliance reports and reviews, access to records, information, investigations, procedures for effecting compliance, hearings, decisions and notices, judicial review, and supplemental instructions are set forth under Subpart B-General Compliance, sections 8.7 through 8.15*, of the aforementioned 15 CFR Subtitle A, Part 8, incorporated herein by attachment, and to the extent they concern the rights, obligations and responsibilities of the recipient, the recipient assures compliance or otherwise agrees therewith.
 - The recipient will include the provisions of paragraphs 1 through 5 in every subgrant, contract, subcontract or lease so that such provisions will be binding upon such subgrantee, contractor, subcontractor or lessee, when such subgrantee, contractor, subcontractor or lessee directly or indirectly receives reimbursement or payment from the Federal financial assistance provided under this specific program or non-Federal funds, property, facilities, or other resources provided to meet the conditions under which such Federal

financial assistance will be received, but this requirement excludes contracts, subcontracts, or leases (including purchase orders) for commercial equipment, supplies or services (including utilities), the price for which is based on established catalog or market prices for such items or services sold in substantial quantities to the general public or is set by law or regulation, and such items or services sold in substantial quantities to the general public or is set by law or regulation, and such price is the sole consideration to be received by the contractor, subcontractor or lessee.

7. In addition to the explicit and implicit statements in this section affecting discrimination for reasons of race, creed or national origin, discrimination against persons for reasons of sex are prohibited

^{*}Except that the following shall represent equivalent content to section 8.11(b), Noncompliance with section 8.5, for the purpose of this clause:

[&]quot;if an applicant fails or refuses, as a condition to approval of and to the extension of Federal financial assistance, to furnish an assurance of compliance with this clause or otherwise fails or refuses to comply with a requirement imposed by or pursuant to this clause, Federal financial assistance may be refused in accordance with the procedures of paragraph (c) of this section. The Department shall not be required to provide assistance in such a case during the pendency of the administrative proceedings under said para.

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	FEDERAL AG A-95 ACTION		It has been or is being	ng made.	•				•	••
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Grant Proposal

<u>Authority</u>

The Fishery Conservation and Management Act of 1976 directs the establishment of eight Regional Fishery Management Councils. Each Council is directed to:

- (1) prepare and submit to the Secretary a fishery management plan with respect to each fishery within its geographical area of authority and, from time to time, such amendments to each plan as are necessary;
- (2) prepare comments on any application for foreign fishing transmitted to it under the Act, and any fishery management plan or amendment transmitted to it by the Secretary as provided in the Act;
- (3) conduct public hearings, at appropriate times and in appropriate locations in the geographical area concerned, so as to allow all interested persons an opportunity to be heard in the development of fishery management plans and amendments to such plans, and with respect to the administration and implementation of the provisions of the Act;
- (4) submit to the Secretary -
 - (A) a report, before February 1 of each year, on the Council's activities during the immediately preceding calendar year,
 - (B) such periodic reports as the Council deems appropriate, and
 - (C) any other relevant report which may be requested by the Secretary;
- (5) review on a continuing basis, and revise as appropriate the assessments and specifications made with respect to the optimum yield from, and the total allowable level of foreign fishing in each fishery within its geographical area of authority; and
- (6) conduct any other activities which are required by, or provided for in, the Act or which are necessary and appropriate to the foregoing functions.

In addition, the Secretary is directed to provide to each Council such administrative and technical support services as are necessary for the effective functioning of such Council and to pay:

(A) the compensation and expenses of specified members of the Councils;

- (B) approriate compensation to employees appointed by the Councils and deemed necessary by the Secretary;
- (C) the amounts required for reimbursement of other Federal agencies for details of personnel and for the services authorized to be provided by GSA;
- (D) the actual expenses of members of the committees and panels provided for in the Act; and
- (E) such other costs as the Secretary determines are necessary to the performance of the functions of the Councils.

These responsibilities of the Secretary, among others, have been delegated to the Director, National Marine Fisheries Service.

Scope

No duration is specified by the Act for the functions of the Councils. In the absence of Congressional action and on the basis of the functions assigned, they must be assumed to continue indefinitely. The Director, NMFS, intends to fund Council operations through annual grants. This proposal will cover Council operations from October 1, 1976, until March 31, 1977. It is meant to be a preliminary grant to permit the Councils to organize themselves and define their tasks preparatory to their submission of grant proposals for the remainder of FY 77 and for FY 78. Estimated amounts to cover Council needs in these two fiscal years are included in the NOAA budgets for those years and the FY 77 NOAA appropriation.

Statement of Work

The principal function of the Council is to develop Fishery Management Plans for all fisheries within its geographical area of authority. The first six months of operation will be devoted to laying the ground work for this activity. It is also likely that actual work will begin on the development of selected Fishery Management Plans. The Council will perform its tasks during periodic plenary meetings, through public hearings and in working groups, with coordination and other services provided by a permanent administrative staff.

Administrative Activities

Since the period of this grant proposal includes the first meeting of the Council, much of the early work will consist of developing internal procedures, and of staffing and planning the program for the substantive activities of the Council for the first two years.

Included in the administrative activities are:

- the selection of a chairman and other officers of the Council as needed,
- the determination of the location of the permanent Council office,
- the determination of a staffing plan and the recruitment and hiring for Council staff positions,
- the installation of a financial management system,
- the establishment of , and selection of members for, a Scientific and Statistical Committee and such other advisory panels as the Council deems necessary.
- the preparation of grant proposals for the balance of FY 77 and FY 78, and of budget estimates for FY 79, including a work plan through FY 79,
- the preparation of an annual report due February 1, 1977,
- the preparation and publication of a Statement of Organization, Practices and Procedures by March 1, 1977.

As of March 1, each Council should have a functioning staff, an approved accounting system and a settled mode of operation to routinely service the Council's administrative needs.

Program Planning Activities

The Council's initial program activities will center primarily on assessing the scope of the region's fisheries problems, the resources available to deal with them and the pace of management plan development.

The planning for the substantive work of the Council will involve:

- a comprehensive review of the fisheries under Council jurisdiction,
- a comprehensive review of fisheries information resources,
- a review of negotiation of governing international fisheries agreements, the status of existing international agreements, reciprocity, and boundary negotiations,
- a review of preliminary fishery management plans and regulations prepared by the Secretary,
- investigations of the concept and measurement of optimum yield and of the U.S. capacity to harvest the optimum yield of fisheries that are to be subjects of Fishery Management Plans.

The goal of such planning is the designation of fishery management units and the assignment of priorities among them for Fishery Management Plan development. The output of this process will be a work plan for the current and two succeeding fiscal years,

along with a specification of contracts required in the course of the work plan.

Operational Activities

Following the program planning process will be work on the Fishery Management Plan themselves. Beyond the internal organization of the Council itself, the Council will institute an operational structure to assist it in assembling the necessary information on a given fishery management unit and in defining the management options available to solve the particular problems of that fishery management unit. The operational structure devised for this purpose will be described in the Statement of Organization, Practices and Procedures mentioned above. Decisions on the nature of the Fishery Management Plan are made by the Council based on the input from the operational structure, the advice of the Council's advisory groups, and input from public hearings.

The Council will also begin the routine review of foreign fishing applications routed to it by the Secretary of State and the preparation of comments on such applications.

FY1977 EXTENDED JURISDICTION FUNDING

(Funds expected to be available October 1)

	POS.	\$000'S
NATIONAL MARINE FISHERIES SERVICE	<u>176</u>	9,991
DATA ANALYSIS	36	1,994
COASTAL ZONE MGMT. SUPPORT	8	280
INTERNATIONAL FISHERIES MGMT.	7	275
STATE/FEDERAL FISHERIES MGMT.		•
REGIONAL FISHERIES MGMT. STAFF	25	515
NATIONAL REVIEW OF OPERATIONS	15	403
PERMIT SYSTEM	6	52
REGIONAL COUNCIL OPERATIONS	. 	3,111
EMFORCEMENT/SURVEILLANCE	31	1,107
ECON./COMM. FISHERIES STATISTICS		
REGIONAL DATA MGMT. SYSTEMS	18	715
BIO-ECONOMIC DATA BASES	28	1,024
RECREATIONAL FISHERIES	2	515
NATIONAL OCEAN SURVEY	<u>37</u>	11,012
BOUNDARY SURVEYS	6	1,500
VESSEL CONSTRUCTION/SUPPORT	31	9,512
SEA GRANT		<u>500</u>
EXECUTIVE ADMINISTRATION	<u>33</u>	<u>497</u>
TOTAL	<u>246</u>	22,000

FY77 BUDGET ESTIMATES (FIRST 6 MONTHS)

NORTH PACIFIC FISHERY MANAGEMENT COUNCIL

	NMFS CENTRAL OFFICE	NMFS ALASKA REGION
OBJECT CLASS	EST. <u>8/20/7</u> 6	EST. <u>9/28/76</u>
Salaries Non-Govt Voting Members Reimb. to other Federal Agencies Staff	\$ 21.4 -0- 37.9 1/	\$ 32.0 4.0 ₂ / 45.0
Sub-Total	\$ 59.3	\$ 81.0
Benefits (9.6%)	5.7	8.0
COLA (Staff & Alaska Members of Counc	cil) <u>9.5</u>	18.0
Total Salaries & Benefits	\$ 74.5	\$ 107.0
Travel	50.0	162.0
Trans. of Things	15.0	21.0
Rents	10.0	15.0
Communications	5.0	5.0
Utilities	1.3	1.0
Printing	6.0	10.0
Non-Fed Contracts Operational Fisheries Development & Feasibility Studies, Etc.	5.0 -0-	15.0 200.0
Supplies	4.0	5.0
Capital Equipment	6.0	10.0
Non-Capital Equipment	5.0	5.0
Tax and Insurance	1.0	2.0
TOTAL	\$ 182.8	\$ 558.0

^{1/ (1 -} GS15, 1 - GS13, 2 - GS11, 1 - GS6, 2 - GS5 equivalent)
Salaries for Council Staffs planned at 81.25%
1st Quarter Lapse of 50%, 2nd Quarter Lapse of 25%.

^{2/} Lapse for first 6 months = 35%; Lapse for second 6 months = 15%

SALARIES		•	•	
Staff GS15-8	\$ 37,800			
GS13-5	26,000			
GS11-6	19,000			
GS11-4	17,900			
GS6-5	11,300			
GS5-4	9,800		•	
GS5-4	9,800			
	\$131,600 >	1.05(pay rais	e) = $\frac{$138,000}{2}$	= \$ 69,000
		Less s	alary lapse (35%) - <u>24,150</u>

Non-Gov't. Voting Members (GS18) (\$37,800 annual or \$44,850 (rounded to \$45,000) \$18.17/hr.)

4 Council Meetings - 6 days each = 24 days x 8 hrs. = 192 hours each 192 x \$18.17 = \$3,488.64

4 Public Hearings - 3 days each = 12 days x 8 hrs. = 96 hours each 96 x \$18.17 = 1,744.32

Douglas B Eaton - Kodiak, AK
Prof. Donald L. McKernan - Seattle, WA.
Elmer Rasmuson - Anchorage, AK
Harold E. Lokken - Seattle, WA.
Henry L. Eaton - Kodiak, AK
Clement Tillion - Halibut Cove, AK

6 x \$5,232.96 = \$31,397.76 (rounded to \$32,000.00)

\$5,232.96

Reimb. to other Federal Agencies : Estimate = \$4,000.00

TRAVEL	·			B	र					
Council Members	(12 members	- all	except i	Mr. 🎢	iffe,	Mr.	Nakatsu	&	Adm.	Hayes)

COUNTETT TICHIBETS (TE MEMBERS	, , , , , , , , , , , , , , , , , , ,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		• ,
There will be 6 public hearings- it is estimated that each Council member will attend 4 public meetings(3 days each meeting). Average air fare:		Public Hearings 4 round trips \$200.00 x 4 800.00	Council Meetings 4 trips- 6 days each Average P \$70.00 x 24	3 days <u>each</u>
		,200.00	\$ <u>30,24</u>	<u> 0.00</u>
Advisory Committee (20 members) Average air fare: 20 Committee members: It is estimated that each Committee member will attend 3 Council meetings and 3 Public Hearings	3 round <u>trips</u> \$200.00 <u>x 3</u> 600.00 <u>x 20</u> \$12,000 e Total <u>\$24</u>	3 round trips \$200.00 x 3 600.00 x 20 \$12,000	3 trips 6 days each \$70.00 X 18 \$1,260 x 20 \$25,200 \$37,80	3 each 3 days each \$70.00 x 9 \$ 630 x 20 \$12,600
Scientific & Statistical Committee	(10 member	s)		
Average air fare: 10 Committee members:	$\frac{\text{x 3}}{600.00}$	3 round <u>trips</u> \$200.00 <u>x 3</u> 600.00 <u>x 10</u> \$6,000	3 trips 6 days each \$70.00 x 18 \$1,260 x 10 \$12,600	3 trips 3 days each \$70.00 x 9 \$ 630 x 10 \$6,300

Total \$12,000.00 \$18,900.00

TRAVEL - Continued

Council Staff

Travel

Per Diem

4 new appointees - \$500.00 each (Average air fare)

(non-local) \$ 2,000

Actual subsistence while occupying temporary quarters

\$1,500 each x 4= \$.6,000

Operational travel:

\$6,000.00

\$ 6,000

(includes job interviews)

Total: \$8,000.00 \$12,000

SUMMARY OF TRAVEL COSTS: (rounded to nearest thousand)	Travel	Per Diem	<u>Total</u>
Council Members	\$19,000	\$30,000	\$49,000
Advisory Committee	24,000	38,000	62,000
Scientific & Statistical Committee	12,000	19,000	31,000
Council Staff	8,000	12,000	20,000
Total	\$63,000	\$99,000	\$162,000

TRANSPORTATION OF THINGS

Household Goods for 4 new appointees at \$5,000.00 each = \$20,000.00

Operational Costs _____1,000.00

Total \$ 21,000.00

RENTS

Office Space - 1,250 square feet (Est. of \$20.00 per sq. ft. per year)

\$20.00 x 1,250

Annual rent $\frac{$25,000}{2}$ (6 months) = \$12,500.00

Equipment Rental (IBM Typewriters, etc.)

2,000.00

Miscellaneous

500.00

Total

\$15,000.00

COMMUNICATIONS

7 telephones @ \$15.00/month = \$105.00/month

Toll Charges: 500.00/month

 $\frac{$605.00}{month} \times 5 \text{ months} = $3,025.00$

Postage, etc.

1,975.00

Total

\$5,000.00

UTILITIES

Nominal

\$1,000.00

PRINTING

Printing of Fishery Management Plans, etc. (500 copies)

\$10,000.00

NON-FEDERAL CONTRACTS

Secretarial Help at Public Hearings \$2,000.00

Recording and transcribing minutes

of public hearings 7 Council Meetings

8,000.00

Janitorial Service

5,000.00

Total Operational

\$15,000.00

Fisheries Development & Feasibility Studies (Vessel charters will cost approximately \$2,000.00/day)

\$200,000.00

SUPPLIES Office furniture, stationery, etc.	\$ 5,000.00
CAPITAL EQUIPMENT (Depreciable items - generally over \$200.00) Typewriters, calculators, vehicle, etc.	\$10,000.00
NON-CAPITAL EQUIPMENT (Non-depreciable items under \$200.00) Estimated Cost	\$ 5,000.00
TAX AND INSURANCE Estimated costs are included since the Councils are non-Federal entities and are subject to taxation and are not self-insured.	\$ 2,000.00

FY77 BUDGET ESTIMATES (FIRST 6 MONTHS) NORTH PACIFIC FISHERY MANAGEMENT COUNCIL

JECT CLASS	Initial Grant Application 8/20/76	Proposed Revision 10/6/76
Salaries Non-Govt Voting Members Reimb. to other Federal Agencies Staff	\$ 21.4 -0- 37.9 1/	\$ 55.0 10.0 45.02/
Sub-Total	\$ 59.3	\$ 110.0
Benefits (9.6%)	5.7	11.0
COLA (Staff & Alaska Members of Coun	cil) <u>9.5</u>	23.0
Total Salaries & Benefits	\$ 74.5	\$ 144.0
Travel	50.0	233.0
Trans. of Things	15.0	21.0
Rents	10.0	15.0
Communications	5.0	5.0
Cilities	1.3	1.0
Printing	6.0	10.0
Non-Fed Contracts Operational Social Studies	5.0 -0-	15.0 200.0
Supplies	4.0	5.0
Capital Equipment	6.0	10.0
Non-Capital Equipment	5.0	5.0
Tax and Insurance	1.0	2.0
TOTAL	\$ 182.8	\$ 666.0

^{1/ (1 -} GS15, 1 - GS13, 2 - GS11, 1 - GS6, 2 - GS5 equivalent)
 Salaries for Council Staffs planned at 81.25%
 lst Quarter Lapse of 50%, 2nd Quarter Lapse of 25%.

^{2/} Lapse for first 6 months = 35%;

BACKUP FOR FY77 BUDGET ESTIMATES NORTH PACIFIC FISHERY MANAGEMENT COUNCIL (FIRST 6 MONTHS)

ANNUAL

aff	Rate		
GS15-8	\$ 37,800		
GS13-5	26,000		
GS11-6	19,000		
GS11-4	17,900		. :
GS6-5	11,300		
GS5-4	9,800		
GS5-4	9,800		
	\$131,600 x 1.0	05(pay raise) = $\frac{$138,000}{2}$ = \$ 69,000	
•		Less salary lapse (35%) -24,150	
		\$ 44,850 (rounded to \$45,00	0)
No Gov't. Voti	ng Members (GS18) (\$37,800 annual or \$18.17/hr.)	
6 Council Mee	tings - 6 days each	= 36 days x 8 hrs. = 288 hours each	

6 Council Meetings - 6 days each = 36 days x 8 hrs. = 288 hours each 288 x \$18.17 = \$5,232.96

4 Public Hearings - 3 days each = 12 days x 8 hrs. = 96 hours each 96 x \$18.17 = $\frac{1,744.32}{$6,977.28}$

There will be 6 public hearings - it is estimated each Council member will attend 4 (3 days each including travel time)

Douglas B. Eaton - Kodiak, AK
Prof. Donald L. McKernan - Seattle, WA
Elmer Rasmuson - Anchorage, AK
Harold E. Lokken - Seattle, WA
Henry L. Eaton - Kodiak, AK
Clement Tillion - Halibut Cove, AK -- 6 x \$6,977.28 = \$41,863.68
(rounded to \$42,000.

Working time of Council members - other than attendance at meetings - 15 days each = 120 hrs. $120 \times 18.17 = 2,180.00$ $2,180.00 \times 6 = 13,080.00$ (rounded to \$13,000.00

Stal Salaries for Non-Gov't Voting Members =

\$55,000

\$13,000.

Reimb. to other Federal Agencies: Estimate (Ref. Section 302(f)(7)(c)-- P.L.94-265)

\$10,000.00

BENEFITS = 9.6% x \$110,000 = \$10,560.00 (rounded to 11,000.00)

COLA

\$110,000 - 18,000 (Salaries of Mr. Lokken and Mr. McKernan)

 $$92,000 \times 25\% = $23,000$

BACKUP FOR FY77 BUDGET ESTIMATES NORTH PACIFIC FISHERY MANAGEMENT COUNCIL (FIRST 6 MONTHS)

RAVEL

Council Members (12 members - all except Mr. Riffe, Mr. Makatsu & Adm. Hayes)

•	There will be 6 Council meetings
	\$14,400.00 \$9,600.00 <u>x 12 x 12</u>
	\$30,240 \$10,080
	\$24,000.00 \$40,320.00
٠	
	Special travel of Council members not related to meetings or hearings 2,000.00 3,000.00
•	Total \$26,000.00 \$43,320.00
<u>.</u> .	Advisory Committee (25 members) 4 round 4 round 4 trips 4 each
	Average air fare:
	25 Committee members: $\begin{array}{c ccccccccccccccccccccccccccccccccccc$
	It is estimated that each Committee \$42,000 \$21,000 member will attend 4 Council meetings
	and 4 Public Hearings Total \$40,000.00 \$63,000
	Scientific & Statistical Committee (10 members)
	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$
e.	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$
K.	
	Total \$16,000.00 \$25,200.00

(FIRST 6 MONTHS)

TRAVEL -	Continued
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Council Staff

4 new appointees - \$500.00 each (Average air fare) (non-local) $\frac{x}{52,000}$

Travel

Actual subsistence while occupying temporary quarters

\$1,500 each x 4 = \$6,000

Per Diem

Operational travel:
(includes job interviews)
Total:

\$ 6,000

<u>6,000</u>

tal: \$8,000

\$12,000

SUMMARY OF TRAVEL COSTS:	Travel	Per Dier	<u>Total</u>
(rounded to nearest thousand) Council Members	\$26,00	900, \$43,000	\$69,000
Advisory Committee	40,00	63,000	103,000
Scientific & Statistical			,
Committee	16,00	00 - 25,000	41,000
Council Staff	8,00	00 12,000	20,000
Total	\$90,00	3143,000	\$233,000

MORTH PACIFIC FISHERY MANAGEMENT COUNCIL

(FIRST 6 MONTHS)

TRANSPORTATION OF THINGS

Household Goods for 4 new appointees at \$5,000.00 each = \$20,000.00

Operational Costs

1,000.00

Total

\$ 21,000.00

RENTS

Office Space - 1,250 square feet (Est. of \$20.00 per sq. ft. per year) \$20.00

x 1,250

Annual rent

 $\frac{$25,000}{2}$ (6 months) = \$12,500.00

Equipment Rental (IBM Typewriters, etc.)

2,000.00

Miscellaneous

500.00

Total

\$15,000.00

COMMUNICATIONS

7 telephones @ \$15.00/month = \$105.00/month Toll Charges: 500.00/month

 $$605.00/month \times 5 months = $3,025.00$

Postage, etc.

1,975.00

Total

\$5,000.00

UTILITIES

Nominal

\$1,000.00

PRINTING

Printing of Fishery Management Plans, etc. (500 copies)

\$10,000.00

NON-FEDERAL CONTRACTS

Secretarial Help at Public Hearings

\$2,000.00

Recording and transcribing minutes of public hearings 7 Council Meetings

8,000.00

Janitorial Service

5,000.00

Total Operational

\$15,000.00

Special Studies

Optimum escapement and forecasting in Bristol Bay \$100,000

Economic - Social Studies 100.000

\$200,000.00

BACKUP FOR FY77 BUDGET ESTIMATES NORTH PACIFIC FISHERY MANAGEMENT COUNCIL (FIRST 6 MONTHS)

SUPPLIES Office furniture, stationery, etc.	\$ 5,000.00
CAPITAL EQUIPMENT (Depreciable items - generally over \$200.00) Typewriters, calculators, vehicle, etc.	\$10,000.00
NON-CAPITAL EQUIPMENT (Non-depreciable items under \$200.00) Estimated Cost	\$ 5,000.00
TAX AND INSURANCE Estimated costs are included since the Councils are non-Federal entities and are subject to taxation and are not self-insured.	\$ 2,000.00

FY 77 BUDGET ESTIMATES (SECOND 6 MONTHS) REGIONAL FISHERY MANAGEMENT COUNCILS BY OBJECT CLASS

Fx1:JMM:8/20/76

OBJECT CLASS	NEW	ENGLAND	MID	ATLANTIC	<u>s.</u>	ATLANTIC	CAI	RIBBEAN	GU	LF	<u> P</u>	ACIFIC	<u>W.</u>	PACIFIC	!	N.PACIFIC	<u>TO</u>	TAL
Salaries Non-Govt Voting Members Staff 1/	\$	37.1 60.6	\$	40.4 60.6	\$	24.5	\$	12.3	\$	30.6 60.6		21.4 60.6	\$	21.4		\$ 21.4 60.6	\$	209.1 484.8
Sub-Total	\$	97.7	\$	101.0	\$	85.1	\$	72.9	\$	91.2	\$	82.0	\$	82.0	:	\$ 82.0	\$	693.9
Benefits (9.6%)		9.4		9.7		8.2		7.0		8.8		7.9		7.9		7.9		66.8
COLA (Staff Only)					_		_	4.6	_		. ,	<u> </u>		7.6	400	15.2	_	27.4
. Total Salaries & Benefits	\$	107.1	\$	110.7	\$	93.3	\$	84.5	\$	100.0	\$	89.9	\$	97.5	:	\$ 105.1	\$	788.1
Travel		43.6		47.5		32.4		21.6		39.6		34.2		40.0		50.0		308.9
Trans. of Things		2.5		2.5		2.5		3.5		2.5		2.5		5.0		5.0		26.0
Rents		8.0	-	8.0		7.5		8.6		7.5	,	8.0		9.0		10.0		66.6
Communications		3.0		3.0		3.0		3.0		3.0		3.0		5.0		5.0		28.0
Utilities		1.0		1.0		1.0		1.1		1.0		1.0		1.2		1.3		. 8.6
Printing		2.0		2.0		1.5		1.0		2.0	٠,	. 1.5		1.0		2.0		13.0
Non-Fed Contracts		6.0		6.0		5.0		4.5		5.0		5.0		4.5		5.0		41.0
Supplies		-		_		-		-		-		-		-9		"		1-
Capital Equipment		-		-		-		n 		-		-		-				(<u>+</u>
Non-Capital Equipment		-		-	*		•	-		-		-		-		-		-
Tax and Insurance		1.0		1.0	_	1.0	_	1.0	_	1.0	<u>.</u>	1.0	· •	1.0	13	1.0	_	8.0
TOTAL	\$	174.2	\$	181.7	\$	147.2	\$	128.8	\$	161.6	\$	146.1	\$	164.2		\$ 184.4	\$	1,288.2

^{1/} (1 - GS15, 1 - GS13, 2 - GS11, 1 - GS6, 2 - GS5 equivalent)

Section (

FY77 BUDGET ESTIMATES (FIRST 6 MONTHS) REGIONAL FISHERY MANAGEMENT COUNCILS BY OBJECT CLASS

Fx1:JMM:8/20/76

OBJECT CLASS	NEW E	NGLAND	MID ATLA	NTIC	<u>s</u>	ATLANTIC	CAR	IBBEAN	GULF		PAC	IFIC	<u>W.</u>	PACIFIC	N.PA	CIFIC	TOTAL	•
Salaries Non-Govt Voting Members	\$	37.1 37.9	•	40.4 37.9	\$	24.5 37.9	\$	12.3 37.9	\$	30.6 37.9	\$ _	21.4 37.9	\$	21.4 37.9	\$	21.4 37.9	\$ 	209.1 303.2
Staff 1	, 	75.0		78.3	\$	62.4	\$	50.2	\$	68.5	\$	59.3	\$	59.3	\$	59.3	\$	512.3
Sub-Total	\$	7.2	•	7.5	•	6.0		4.8		6.6		.5,7		5.7		5.7		49.2
Benefits (9.6%)		7.2		,,,,		•		2.8			٠		-	4.7	_	9.5		17.0
COLA (Staff Only)				85.8	\$	68.4	s	57.8	\$	75.1	\$	65.0	\$	69.7	\$	74.5	\$	578.5
Total Salaries & Benefits	\$	82.2		47.5	•	32.4	Ť	21.6		39.6		34.2		40.0		50.0		308.9
Travel		43.6		7.5		7.5		10.5		7.5		7.5		15.0		15.0		78.0
Trans. of Things		7.5		8.0		7.5		8.6		7.5		8.0		9.0	,	10.0		66.6-
Rents		8.0				3.0		3.0		3.0		3.0		5.0		5.0		28.0
Communications		3.0		3.0		1.0		1.1		1.0		1.0		1.2		1.3		8.6
Utilities		1.0		1.0		4.5		3.0		6.0		4.5		3.0		6.0		39.0
Printing		6.0		6.0				4.5		5.0		5.0		4.5		5.0		41.0
Non-Fed Contracts		6.0		6.0	•	5.0		2.0		3.0		2.0		2.0		4.0		21.0
Supplies		3.0		3.0		2.0		5.0		5.0		5.0		5.0		6.0		41.0
Capital Equipment		5.0) '	5.0		5.0				5.0		5.0		5.0		5.0		40.0
Non-Capital Equipment		5.0)	5.0		5.0		5.0				1.0		1.0		1.0		8.0
Tax and Insurance	_	1.0	<u> </u>	1.0	<u> </u>	1.0	٠ -	1.0	-	1.0	<u> </u>		•				•	
TOTAL	\$,171.	3	178.	3	142.3		123.1		158.7	7	141.2	:	160.4		182.8		1,258.6

^{[1 -} GS15, 1 - GS13, 2 - GS11, 1 - GS6, 2 - GS5 equivalent) (2)
Salaries for Council Staffs planned at 81.25%.
1st Quarter Lapse of 50%, 2nd Quarter Lapse of 25%.



FY77 BUDGET ESTIMATES

NEW ENG	AND MID ATLA			
NEW EN	IL.	8.08		
OBJECT CLASS	74.2	9.5		
Salaries Non-Govt Voting Mbrs	90			
Staff 5	172.7			
c.h-Total	16.6			
(9.6%)				
Benefits (Staff Only) COLA (Staff Only)	789.3			
Total Salaries & Benefits \$	87.2	9.		
	10.0	10.6		
Travel	16.0	16.0		
Trans. of Things	6.0	6.0		
Rents	2.0	2.0	6.	
Communications		0.8		
Utilities	8.0	12.0	10.0	
printing	ORIAL, ETG12.0	3.0	2.0	
Printing Non-Fed Contracts LJANITE	3.0	5.0	5.0	
- enlies	5.0	5.0	5.0	
, rauipment	5.0	2.0	2.0	2.1
Capital Equipme	2.0	360.5 \$	289.5	251.9 ,
Tax and Insurance	\$ 345.5	\$ 3001-		
		56, 2 - GS5 equivale	nt)	
TOTAL	1 - GS	56, 2 - 655 644		

U (1 - GS15, 1 - GS13, 2 - GS11, 1 - GS6, 2 - GS5 equivalent)

Salaries for Council Staffs planned at 81.25%

FY77 BUDGET ESTIMATES REGIONAL FISHERY MANAGEMENT COUNCILS BY OBJECT CLASS

Fx1:JMM:8/20/76

OBJECT CLASS	NEW	ENGLAND	MIC	ATLANTIC	<u>s</u> .	ATLANTIC	CA	RIBBEAN	GULF		<u>P#</u>	ACIFIC	W. F	PACIFIC	<u>N.</u>	PACIFIC	<u>TOT</u>	AL
Salaries Non-Govt Voting Kbrs Staff 1/	\$ _	74.2 98.5	\$	80.8 98.5	\$	49.0 98.5	\$	24.6 98.5	\$	61.2 98.5	\$	42.8 98.5	\$ 	42.8 98.5	\$	42.8 98.5	\$ _	418.2 788.0
Sub-Total	\$	172.7	\$	179.3	\$	147.5	\$	123.1	\$	159.7	\$	141.3	\$	141.3	\$	141.3	\$	1,206.2
Benefits (9.6%) COLA (Staff Only)		16.6	-	. 17.2	_	14.2	_	11.8 7.4		15.4	_	13.6		13.6 12.3	•	13.6 24.7		116.0
Total Salaries & Benefits	\$	189.3	\$	196.5	\$	161.7	\$	142.3	\$	175.1	\$	154.9	\$	167.2	\$	179.6	\$	1,366.6
Travel		87.2		95.0		64.8		43.2		79.2		68.4		80.0		100.0		617.8
Trans. of Things	•	10.0		10.0		10.0		14.0		10.0		10.0		20.0		20.0		104.0
Rents		16.0		16.0		15.0		17.2		15.0		16.0		18.0		20.0		133.2
Communications		6.0		6.0		6.0		6.0		6.0		6.0		10.0		10.0		56.0
Utilities		2.0		2.0		2.0		2.2		. 2.0		2.0		2.4		2.6		17.2
Printing		8.0		8.0		6.0		4.0		8.0		6.0		4.0		8.0	•	52.0
Non-Fed Contracts $\mathcal{L}_{\mathcal{S}^{RP}}^{\mathcal{F}_{\mathcal{S}^{CP}}}$	وأهام	€ 1€]12.0		12.0		10.0		9.0		10.0		10.0		9.0		10.0		82.0
Supplies		3.0		3.0		2.0		2.0		3.0		2.0		2.0		4.0		21.0
Capital Equipment		5.0		5.0		· 5.0		5.0		5.0		5.0		5.0		6.0		41.0
Non-Capital Equipment		5.0		5.0		5.0		5.0		5.0		5.0		5.0		5.0		40.0
Tax and Insurance		2.0		2.0	-	2.0	_	2.0		2.0	_	2.0		2.0	_	2.0	_	16.0
TOTAL	\$	345.5	\$	360.5	\$	289.5	\$	251.9	\$	320.3	\$	287.3	\$	324.6	\$	367.2	\$	2,546.8

^{1/ (1 -} GS15, 1 - GS13, 2 - GS11, 1 - GS6, 2 - GS5 equivalent) Salaries for Council Staffs planned at 81.25% 1st Quarter Lapse of 50%, 2nd Quarter Lapse of 25%.

3.11 mell be available surplier fur spiceal contracts (560,000 remod).



The following mailing list was used to mail informational letters to interested constituents (copy following this page). Many of the people on the list will probably be the same ones the Council will want to consider as advisers.

The list is by no means to be considered complete or as a recommendation for any particular person. In fact, as a mailing list it is still incomplete and suggestions from Council members to improve it will be greatly appreciated.

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