

430 "C" Street, Suite 303 Anchorage, Alaska 99501 Phone (907) 278-3567





King Cove

Nelson Lagoon

December 1, 1977

Presented to The North Pacific Fishery Management Council

The Aleutian/Pribilof Islands non-profit association serving the Native people throughout the entire Aleutian/Pribilof Region realizing that fisheries has been our livelihood for hundreds of years and that these same areas our people have lived in and fished will continue to be our main source of income in the changing world aheadwe have established a Fisheries Cooperative within our non-profit organization.

### RESOLUTION 77-12

WHEREAS, The Board of Directors of the Aleutian/Pribilof Islands Association, Inc., deems it important and necessary to take advantage of all human, economic and environmental resources available to its people and within its region, and

WHEREAS, it is known that the most valuable resource available to the residents of the Aleutian/Pribilof region is the fisheries and the by-products of the fisheries, and

WHEREAS, it is felt that in order to take full advantage of the fisheries potential in the Aleutian/Pribilof region that immediate steps be taken to set up an office, council, and/or regional fisheries cooperative, so as to become totally familiar with, and to take full advantage of, all State and Federal programs associated with, or concerning fisheries, fisheries development, and/or fisheries marketing potentials.

NOW THEREFORE, BE IT RESOLVED, by the full Board of Directors of the Aleutian/Pribilof Islands Association, Inc., that there be caused to be formed, a fisheries office, or regional fisheries council, or a regional fisheries cooperative, to better serve the people of the Aleutian/Pribilof region, and further, the Executive Director is instructed to begin working on this project and that the Executive Director has full authority to implement this program.

Our mission is to represent, participate, watch dog legislation, and oversee the interests of our people in the Aleutian and Pribilof Fisheries. We intend to assist our people in obtaining training, learning new technology and changing their methods with the demand of the times.

One primary thrust at this time is to train our Native people to fish these waters with their own boats. Boats designed for the rough waters of area A, of the Bering Sea as well as throughout the Chain. Our goal is to have ten - 90 + feet vessels operating in the Pribilof's with the most modern and sophisticated equipment within two years and at least 20 smaller vessels of the 40 to 60 ft., class within a 3-5 year period supported by a floating processor competitive with anything now afloat.

We look to cooperative financing and training agreements with our foreign neighbors in becoming fully operational throughout the region. We intend to fully and completely fish these waters. No longer will we sit back comfortably while the rest of the world carries away our livelihood.

Arrangements are now being negotiated for foreign fishing interests to teach our people ground fishing techniques and to serve aboard our vessels as teachers and consultants in the realm of bottom fishing.

A planning group will meet in March to outline the details of our upcoming Bottom Fisheries Conference to be held in Anchorage in February of 1979, representation is expected from all International Fishing countries. The emphasis will be on new techniques and practices in bottom fishing. Training opportunities will highlight this conference.

If Americans are to become active in the Bottom Fishing Industry it is imperative that proper docking facilities be built as soon as possible particularly in the Pribilof's.

We see ahead great opportunities for international cooperative fishing ventures and intend that the Aleutian Fisheries Cooperative will be right in the middle of what happens.

We will push hard for the development of docking facilities in the Pribilof's and at least one dry dock for our vessels built central to the Aleutian Fishing Fleet within the next two years.

We expect to represent approximately 13 fisheries, 11 villages along the Chain and about 800 fishermen in the months ahead.

It is important to note that though domestic concerns may be somewhat leary of joint ventures with foreign nations, this country must face the fact that without the expertise and technical assistance of those nations who know bottom-fishing, this domestic fishing may never become competitive in the world market. Along these lines we have insisted on domestic ownership, but have opened our arms to foreign financial and technical assistance.

From the foregoing comments we hope you draw the same conclusion we do: Alaskans will be active in bottom fishing in a matter of months. If a domestic bottom-fishery is to be born and live, the Government must be of assistance in providing opportunities for cooperative ventures and the physical plants and facilities necessary to dock and maintain such a fleet. We must prepare now for tomorrow.

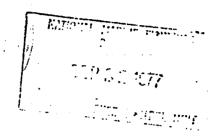
One major decision we hope to get from The North Pacific Fishery Managment Council is a recommendation to close area A to foreign fishing now as called for in the 200 mile limit law.



## National Coalition for Marine Conservation, Incorporated

SEP 28 1977 Tr

CHRISTOPHER M. WELD. SECRETARY
18th FLOOR
100 FEDERAL STREET
BOSTON, MASSACHUSETTS 02110
617-338-2909



September 14, 1977

Mr. Richard Gardner
U.S. Department of Commerce, NOAA
Office of Coastal Zone Management
Page Building No. 1
3300 Whitehaven Street, N.W.
Washington, D.C. 20235

Re: Proposed Marine Sanctuary in Georges Bank Area

Dear Dick:

Further to our conversation of September 9, I would like to reiterate our position in favor of the concept of marine sanctuaries while again sounding our concern that the management of sanctuaries in offshore areas must not in any way impair or impinge upon the authority or freedom of action of the Regional Fishery Management Councils.

The Coalition began urging NOAA to implement the Marine Sanctuaries Act as early as 1974, because we saw the establishment of sanctuaries as a means of diverting ocean dumping and offshore mineral development from areas essential to maintaining high natural biological productivity or at least minimizing the adverse environmental impact in ecologically sensitive areas from which such activities could not be excluded. We saw sanctuaries also as a logical and desirable extension of wildlife refuges and national parks, and we continue to favor the designation of areas, such as the area immediately adjacent to Cape Lookout, North Carolina, for that purpose.

At the same time, we are deeply concerned that a whole new grant of authority which apparently includes the power to regulate fishing and fish habitats will have the effect of limiting Councils even before the concept -- which is a novel one -- is given a fair

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Mr. Richard Gardner September 14, 1977 Page Two

trial. In our opinion the enforceability of fishery management regulations largely depends upon the degree to which the need for and feasibility of, the regulations is accepted by the fishermen. In the absence of a general will to comply only a vast, impractical and thoroughly unpopular surveillance effort will assure general compliance. We submit that unless the fishermen are made a part of the management regime in the manner permitted by the Council system no such general will to comply can be assured.

At an early period in the effort to get a 200 mile limit, it became obvious that the establishment of extended jurisdiction would be tied to federal fishery resource management authority. The fishermen acceded to this linkage only when they were assured that the fishing industry would have a substantial say in how the fisheries were to be managed. This is the bed from which the concept of the Regional Councils sprang, and with this in mind I read Section 303(b) and (c) as an encouragement to the Councils to be imaginative and innovative in their choice of how fisheries are to be regulated. (So far as marine sanctuaries are concerned, it is relevant also to note that the term "marine resources" -- which is used in the definition of "conservation and management" -- is defined to include "any habitat of fish".) In our view anything which tends to inhibit that ability to be innovative is inconsistent with the intent of the Act.

Specifically, 16 U.S.C. 1431(f) is the source of most of our misgivings concerning the proposed designation of Georges Bank as a marine sanctuary. This section requires that the Secretary of Commerce consult with "other interested Federal agencies" before issuing any regulations "controlling activities permitted within sanctuaries", which raises the spectre of additional steps being added to the bureaucratic nightmare attendant to the implementation of a fishery management plan. The phrase "regulations to control any activities permitted within the designated marine sanctuary" clearly creates overlapping authorities under the Marine Sanctuaries and Fishery Conservation and Management Act, and the requirement that any "authorization issued pursuant to any other authority" be certified as "consistent" with the purposes of the Marine Sanctuaries Act would obviously include regulations implementing a management plan.

It would appear reasonable to suppose that activities permitted by the New England Regional Management Council would be "consistent with the purposes" of the Marine Sanctuaries Act so long as the term "conservation" as used therein is understood to mean "conservation" as the term is used in the Fishery Conservation and Management Act (i.e., "wise use" as opposed to "preservation"), particularly in view of the fact that the Secretary of Commerce is responsible for promulgating regulations under either act. However, the term is not defined in the Marine Sanctuaries

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Act and could come to mean something quite different. Moreover, responsibilities have a way of changing hands as agency functions are reshuffled from time to time, and it is at least conceivable that the two acts could in time come to be administered by different agencies.

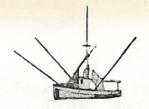
For these reasons we strongly urge that consideration be given to the adoption of a regulation which provides that any fishing activity conducted in any part of a marine sanctuary that lies within the Fishery Conservation Zone shall be deemed to be consistent with the purposes of the Marine Sanctuaries Act if it is consistent with regulations promulgated pursuant to the Fishery Conservation and Management Act. We further recommend the adoption of a regulation defining the term "conservation" as used in the Marine Sanctuaries Act, at least so far as it relates to the management of fish stocks and fish habitats, in a manner which is consistent with the term as it is used in the Fishery Conservation and Management Act.

In the absence of an unequivocable clarification of fishery management authority, it is doubtful that the designation of Georges Bank as a marine sanctuary would be desirable or that this organization could support such a designation.

Sincerely yours,

Christopher M. Weld Executive Vice President

CMW:cjb



### ALASKA TROLLERS ASSOCIATION

P.O. BOX 5825 KETCHIKAN, ALASKA 99901 907–225–9638

Mister Chairman, members of the Council, my name is Jon Rowley. I have seined, gillnetted and trolled in S.E. Alaska for sixteen years. I initiated and am presently the Director of the Alaska Troller's Association Logbook Program.

Two years ago the Alaska Troller's Association realized that reliable data on our fishery and the ecology of the Eastern Gulf of Alaska is sparse. We initiated a Logbook Program hoping to make real contributions to the ocean science of the area and to gain a scientific understanding of the resource we are harvesting. The results of our Logbook Program show that we are in a position to make meaningful contributions to management decisions that are designed to maximize protection for both the resource and the fishery. Once we identify and document problem areas, we are confident that our fishermen will accept conservation measures as they are needed.

The Alaska Troller's Association began their Logbook Program in 1976 with 53 fishermen participating. The Alaska Sea Grant Program, National Marine Fisheries Service, and the Alaska Department of Fish and Game cooperated by providing technical and scientific expertise. The results have been excellent from a scientific standpoint, but especially considering the atmosphere of cooperation that the project has acheived between the fishermen and the scientific community.

The success of the 1976 program led to an improved Logbook and increased participation (160 fishermen) in 1977. Participating agency scientists are enthusiastic about the number, variety, and quality of observations in the Logbooks. As you know, the cost of putting research vessels to sea for an extended period of time is prohibitive. Through our Logbook Program we are providing over 150 point data sources every day from April through September from Dixon Entrance to the Central Gulf of Alaska.

The data from the 1977 Logbooks when subjected to statistical analysis and compared with the 1976 data will begin to show trends and correlations. We may begin to get a handle on the complex ecological interrelationships of the area. Important

to us is an understanding of biological, oceanographic, and meteorlogical factors affecting salmon abundance, distribution and behavior.

The Troll Management Plan as formulated by the North Pacific Fisheries Management Council is disappointing to me for several

1. The Alaska Troller's Association was not asked to participate in the drafting process.

2. We were not asked to review the plan during the drafting stages.

3. The drafting team did not review our 1976 Logbook data

even though it was available.

4. The fish ticket data reporting system used to compile the catch statistics upon which many of the Plan's conclusions are founded is grossly inaccurate and should not be regarded as "scientific evidence".

5. The radical proposal to close waters north of Cape Spencer will unnecessarily disrupt the fishery and totally alienate the fishermen from the management and scientific communities.

6. Because of the acrimony that will be felt by fishermen towards scientists, I am afraid we will lose our Logbook Program if waters north of Cape Spencer are closed.

The catch stastistics are grossly inaccurate. An explanation of the fish ticket reporting system will clarify the matter. A fisherman delivers his fish to a cold storage after a "trip" of 6 to 10 days. A troller may fish in several Alaska Department of Fish and Game statistical areas during one trip. The fish are weighed by cold storage personnel and the weight slips are sent to the office. While the fisherman scrubs down his boat, the cold storage bookkeeper receives the weight slip and proceeds to make out the fish ticket recording weight per species and dollar value. When the fisherman arrives in the office to receive his check and fish ticket he is often not asked where he fished. It is often the bookkeeper who must guess where the guy was fishing. If you will look closely at the catch statistics appendixed in this plan you will notice in some years there is more fish reported caught in 114 (Icy Straits) than area 157 (Fairweather Grounds). Anyone even peripherally involved with the S.E. Alaskan Troll fishery will recognize this data as absolute nonsense, because there is negligible effort in Area 114. If a Fairweather boat happened to deliver in Ketchikan the fish would most likely show up as being caught in Area 101.

The A.D.F.&.G. catch data is unreliable, so many of the conclusions in the Troll Plan must be rejected. The most dramatic of these is the statement that based on landing data only 6% of the average

annual troll coho catch comes from waters outside of three miles. Based on my experience, I suggest the actual figure is closer to 60%. In fact, a closure of waters north of Cape Spencer could eliminate the troll coho fishery if oceanographic conditions were such that most of the cohoes in the eastern Gulf of Alaska were feeding north of Cape Spencer as has happened in 1967 and 1968.

and the

Appended to this testimony are graphs that show the relative importance of the various ports to H.P.C. trollers during the coho seasons since 1967. These graphs show that

1. Pelican cold storage has consistently received the larger percentage of H.P.C. coho deliveries.

2. Coho distribution in S.E. Alaska each year is variable (dependent on oceanographic conditions)

Area closures do not adjust to variable oceanographic conditions. Oceanographic monitoring should be an integral part of salmon management once research has established the basic correlations.

I am quite confident that if the status quo can be maintained in the fishery the trollers will introduce, both collectively and individually, conservation practices that will be much more effective than the radical measures prescribed by the Troll Plan as presently drafted. There is already strong indication that trollers will frown heavily on fishermen that deliver trips of small fish.

Education is always a prerequisite to viable conservation measures. I have observed and been impressed with a new degree of sensitivity towards the resource since the implementation of our logbook program.

Mortality of shakers is largely a question of how much care each individual fisherman takes in releasing the fish. An education program by this Association on the importance of releasing fish with care would substantially reduce mortality. We would also like to conduct a thorough study during the season of mortalities attributable to different types of hooks. Funding generated by our logbook program has ennabled us to hire Dr. Stephen Fried, whose area of specialization is fish ecology and behavior. He is enthusiastic about getting out on boats and doing several in depth studies, including shaker mortality and ways to reduce it.

### HABITAT

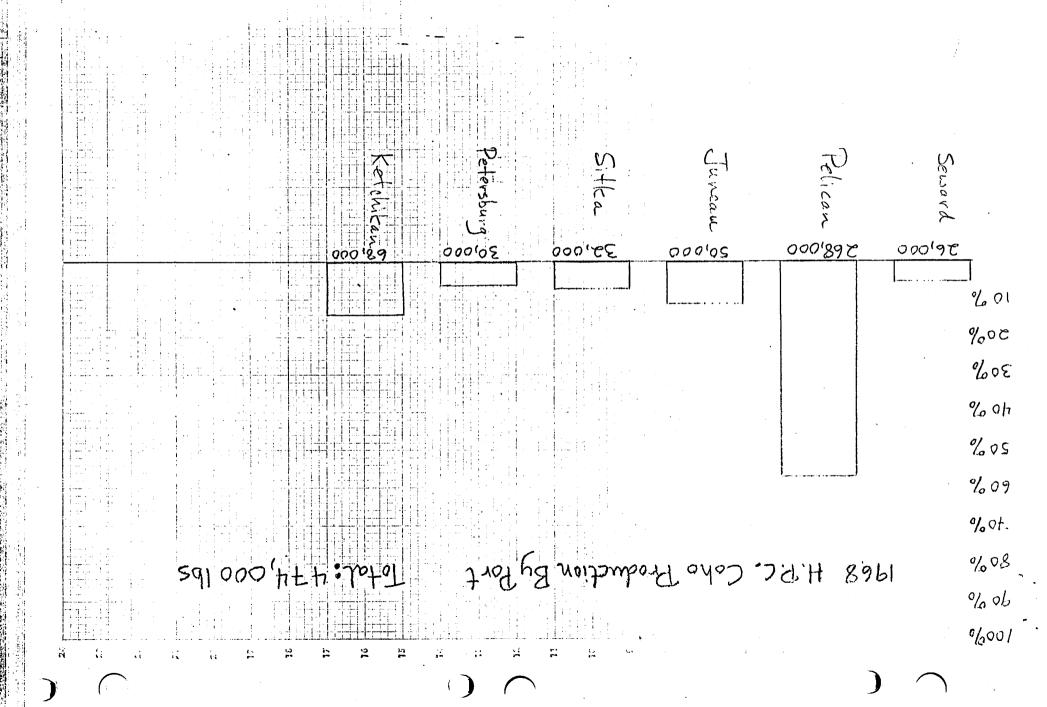
While acknowledging that habitat degradation reduces salmon populations, the Plan does not propose a habitat management scheme or address the Council's responsibilities in this area. If the Council is responsible for managing a species "the full extent of its range", a comprehensive management plan would provide for managing spawning and rearing habitat as well as the fishery. It is pointless to regulate a fishery for escapement if that escapement is to be impacted by habitat degradation. The issue is exceedingly com-

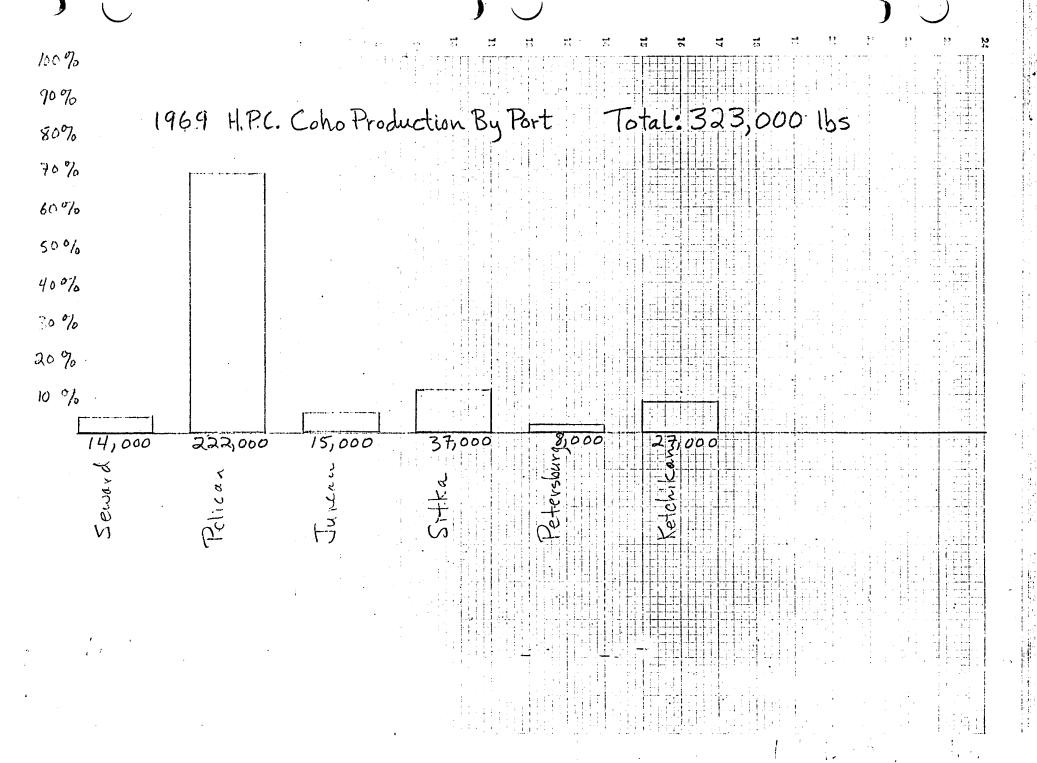
plex because of agencies with overlapping jurisdiction. One possibility would be to create through legislative means "salmon management zones" contiguous to all anadromous fish streams. Primary management would be given to A.D.F.&G., N.M.F.S., or the North Pacific Fisheries Management Council.

It is inconsistent to see severely restrictive management scheme proposed for the troll fishery while a green light is given to a large open-pit molybdenum mine development south of Ketchikan that will eventually virtually eliminate king salmon production in as many as three rivers (Wilson, Blossom, and Keta). I suggest it would behoove the Council to address the consequences of this type of development vis-a-vis the fisheries resource.

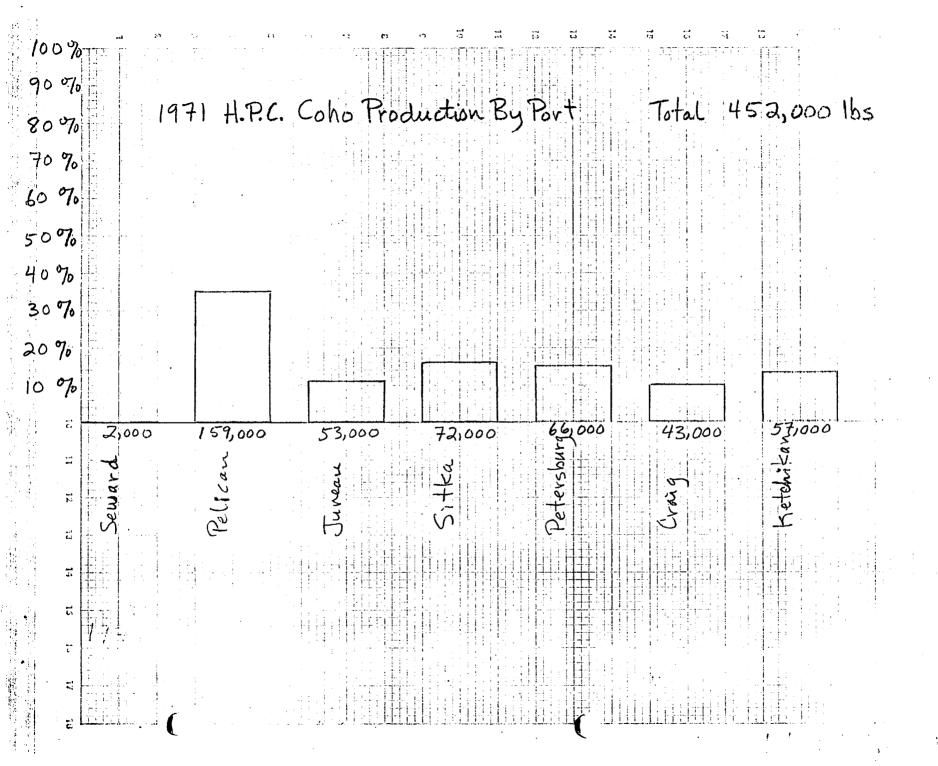
In view of the depleted S.E. Alaska king salmon stocks it would seem appropriate to nominate all S.E. Alaska king salmon rivers and estuaries for sanctuary status.

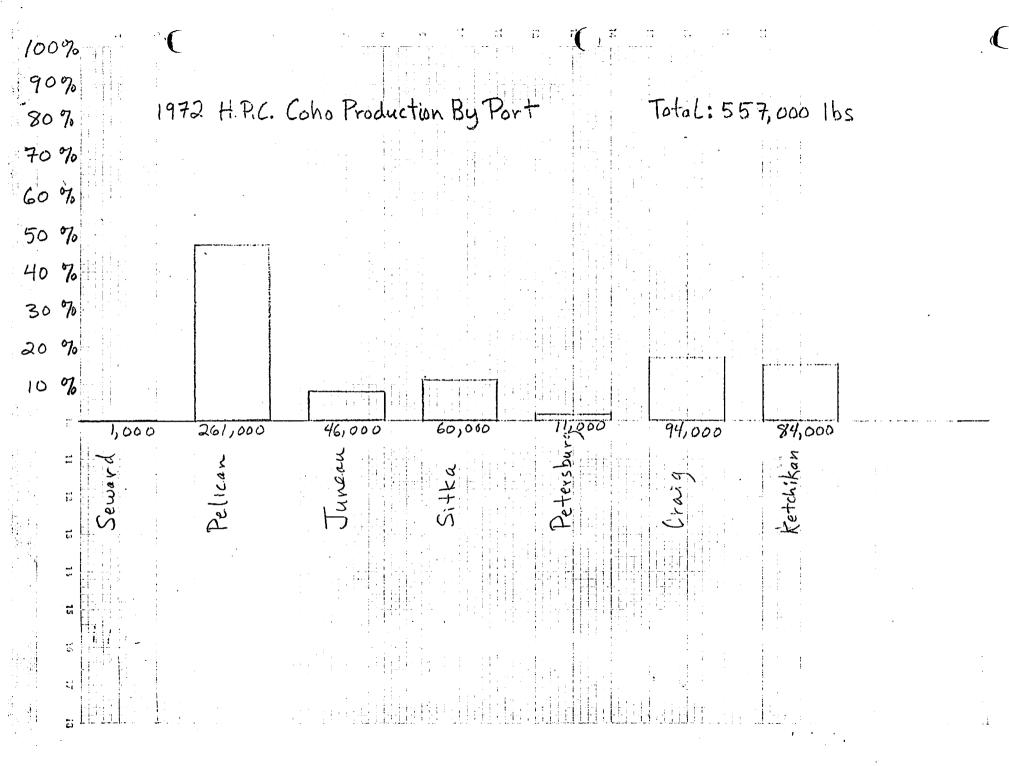
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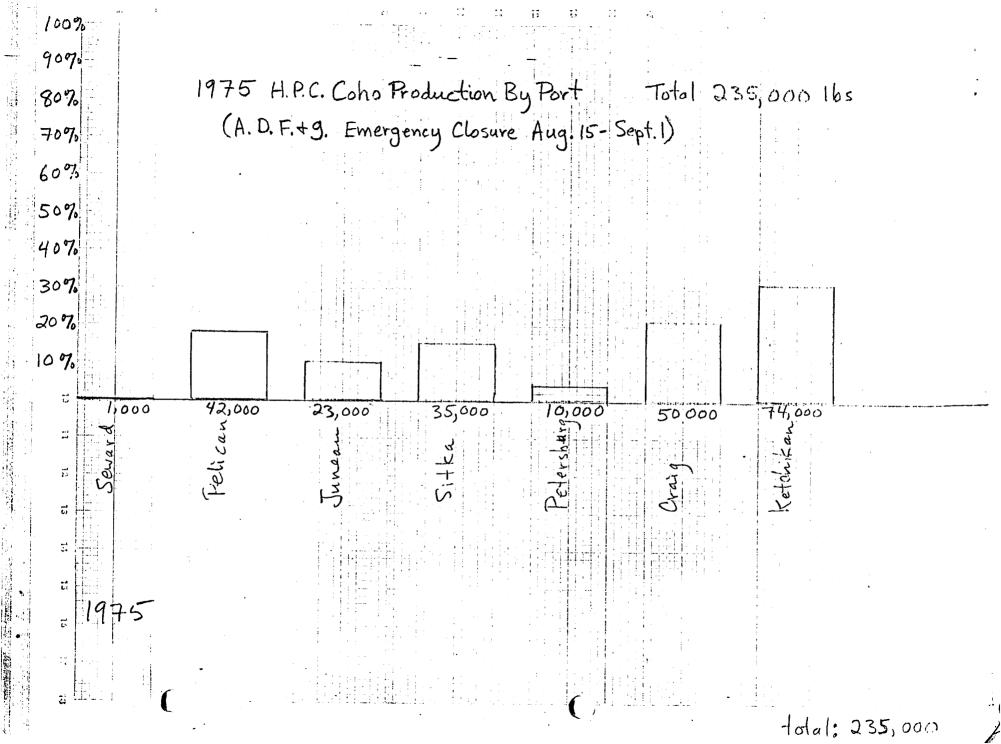




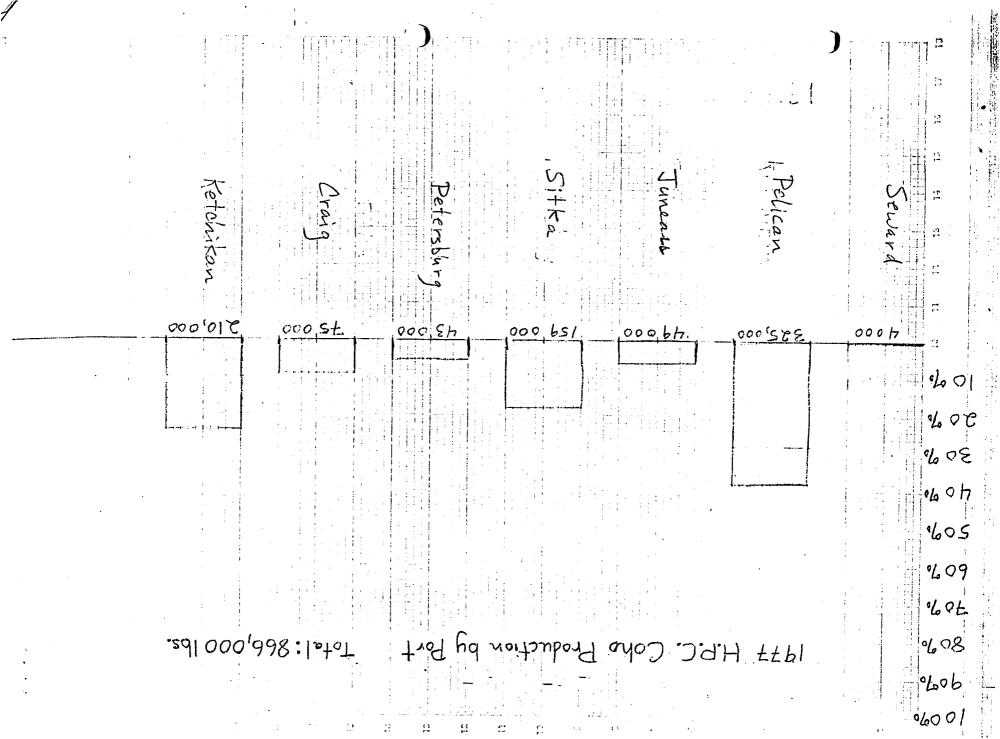
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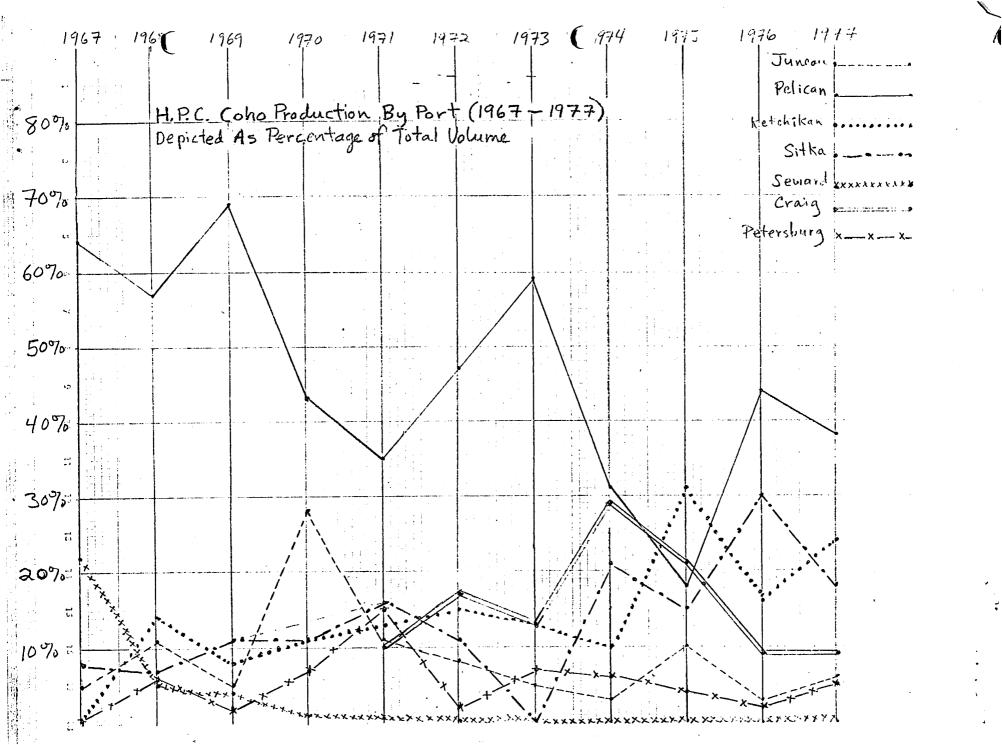
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#### Ed Linkous

December 1, 1977, Statement to the North Pacific Fishery Management Council

### Anchorage, Alaska

Represent ATA

You have heard from the SSC, Advisory Panel

Your problems are not solved

Data base

What we are doing

Caustic remarks

They have come from both sides, partially justified.

Appreciate support

Our remarks were predicated

Frustrations

Fears

Personal cost

Criticism of Trollers justified because: we did not understand process full unprepared

Learing process for all of us

Dr. Alverson's flow diagram addresses the problem of interaction

### Council responsibilities

- 1. Adequate time frame
- 2. Adequate goals and objectives that addresses have been reviewed Biological and Socio economic
- 3. Self Policing for small fish

Commend all who have been a part of the system -- especially the drafting team.

**GENTLEMEN:** 

ON BEHALF OF THE ALASKA TROLL LEGAL FUND, MAY I SAY HEPE
THAT WE APPRECIATE HAVING THE OPPORTUNITY TO COMMENT ON THE

DRAFT TROLL PLAN AND TO PRESENT TO YOU A SUMMARY OF THE

ECONOMICAL AND SOCIOLOGICAL DATA WHICH WE HAVE BEEN ABLE TO

COSTOF

COMPILE AND WHICH IS INCLUDED IN THE "INDUSTRY'S APPRAISAL OF THE

ALASKA SALMON TROLL PLAN". WE BELIEVE IT IS INFORMATION VITAL

TO YOUR DECISION-MAKING PROCESS.

I AM SARA HEMPHILL AND I AM REPRESENTING THE ALASKA
TROLL LEGAL FUND. THE FUND, IF YOU RECALL, REPRESENTS A VARIETY
OF INTERESTS INCLUDING TOWNSPEOPLE, FISHERMEN, PROCESSORS AND
CONSUMERS ACROSS THE NATION. THE FOCUS OF MY TESTIMONY IS THE
ECONOMIC AND SOCIAL CONSIDERATIONS WHICH NECESSARILY FIGURE INTO
THE TRANSPORTERS
CONSIDERATION AND ADOPTION OF A PROPOSED FISHERY MANAGEMENT PLAN.

FIRST, I FOCUS MY COMMENTS ON THE LEGISLATIVE HISTORY |

FOR THE F.C.M.A., NOTING THE PURPOSES AND POLICY OF THE

LEGISLATION. SECONDLY, I WANT TO BRIEFLY REVIEW THE DATA WHICH

HAS BEEN COMPILED IN THE LAST FEW MONTHS THROUGH THE COOPERATIVE

EFFORTS OF FISHERMEN, INDUSTRY, CONSUMERS AND OTHER INTERESTED

PERSONS. AS WE ARE AWARE, THE STATE OF THE ART OF QUALIFYING

IN DOLLARS AND CENTS, THE ECONOMIC AND SOCIAL COSTS OF GOVERNMENT

BY THE ACT, NEVERTHELESS, MANDATES THAT SUCH INFORMATION BE "ACHIEVED"

BY THE COUNCIL AND BECOME A BASIS FOR ANY DECISION TO PROMULGATE

A PROPOSED MANAGEMENT PLAN. IS NOT AN ENVIABLE ASSIGNMENT.

# FINDINGS, PURPOSES, AND POLICY OF THE F.C.M.A.

UNDER THE F.C.M.A., THE MAIN PURPOSE FOR THE LEGISLATION APPEARS, SOMETIMES, TO BE FORGOTTEN. WITHOUT INTENDING TO BE PRESUMPTUOUS. I WANT TO REMIND ALL THOSE CONCERNED THAT THE ORIGINAL AND PRIMARY FOCUS OF THE ACT, THE RAISON D'ETRE FOR THE LEGISLATION, IS THE PRESERVATION AND ENHANCEMENT OF OUR DOMESTIC FISHING INDUSTRY, BOTH COMMERCIAL AND RECREATIONAL.

THE ACT, THE RAISON DETRE FOR THE LEGISLATION IS THE PRESERVATION AND ENHANCEMENT OF THE DOMESTIC FISHING INDUSTRY, BOTH COMMERCIAL AND RECREATIONAL.

THE LEGISLATIVE HISTORY IS REPLETE WITH DISCUSSION

FOCUSING ON THE DEPRESSED STATE OF THE DOMESTIC COMMERCIAL

FISHING INDUSTRY AND NOTING THE GROSS IMBALANCE BETWEEN CONSUMER

DEMAND AND DOMESTIC CAPACITY AND CONSEQUENTLY, INTEREST IN HARP

WATERS OFF OUR COASTS.

FOR EXAMPLE, THE SENATE REPORT NOTES

<sup>1/</sup> THE SCOPE OF THE MANAGEMENT PLANS UNDER F.C.M.A. IS ADDRESSED AT TWO DIFFERENT PLACES IN THE ACT: (A) AT SECTION 2, FINDINGS, PURPOSES AND POLICY AND (B) TITLE III SEC. 301(A) AND 303(B), THE NATIONAL STANDARDS FOR THE PLANS.

<sup>2/</sup> SEE: HOUSE REPORT, COMMITTEE ON MERCHANT MARINE AND FISHERIES, NO. 94-445, AUG. 20, 1975: BACKGROUND AND NEED FOR THE LEGISLATION, II; AND SENATE REPORT, COMMITTEE ON COMMERCE NO. 94-416, SEPT. 11, 1975; ISSUES (4) THE IMPORTANCE OF FISHERIES TO THE UNITED STATES; HOUSE REPORT, COMMITTEE OF CONFERENCE, NO. 94-948, MARCH 24, 1976.

I stated as a will an weather all

AND ENFORCED TO PREVENT OVERFISHING WHILE ACHIEVING, ON A CONTINUING BASIS, THE OPTIMUM YIELD FROM EACH FISHERY. THE TERM "OPTIMUM" IS DEFINED IN THIS CONTEXT (IN SECTION 3(18) TO MEAN THE AMOUNT OF FISH FROM A FISHERY WHICH, IF PRODUCED, WILL BENEFIT TO THE NATION (ESPECIALLY IN TERMS OF FOOD PRODUCTION AND RECREATIONAL OPPORTUNITIES) AND WHICH IS PRESCRIBED FOR THAT FISHERY ON THE BASIS OF THE MAXIMUM YIELD SUSTAINABLE THEREFROM (A BIOLOGICAL MEASURE) AS MODIFIED BY ANY RELEVANT ECONOMIC, SOCIAL, OR ECOLOGICAL FACTOR." (EMPHASIS ADDED)

ANOTHER FACTOR WHICH IS ADDRESSED AT SEVERAL

PLACES IN THE ACT AS BEING A REQUISITE CONSIDERATION FOR THE

MANAGEMENT OF FISHERY RESOURCES IS THAT OF BASING ANY MANAGEMENT

PLANS ON THE BEST SCIENTIFIC INFORMATION AVAILABLE. THE

SENATE REPORT STATES CLEARLY THAT SCIENTIFIC INFORMATION

INCLUDES ECONOMIC AND SOCIAL INFORMATION. THE SENATE REPORT

COMMENT BEARS REPEATING:

"THE SECOND STANDARD STATES THAT MANAGEMENT AND CONSERVATION MEASURES SHALL BE BASED UPON THE BEST SCIENTIFIC INFORMATION AVAILABLE. THIS MUST ALSO BE RECOGNIZED AS ONE OF THE MOST IMPORTANT STANDARDS."

"AS JUST STATED, A BASIC MANAGEMENT OBJECTIVE IS TO HARVEST A STOCK OF FISH AT THE LEVEL OF OPTIMUM AT PAGE 12, THAT AS A RESULT OF THE INCREASE IN THE U.S.

CONSUMPTION OF FISH AND FISHERY PRODUCTS, THERE IS AN ADVERSE

BALANCE OF PAYMENTS UP 43% OVER THE 1972 FIGURES AND 318% SINCE

1960.

THE IMPETUS BEHIND EXTENSION OF JURISDICTION FROM

12 TO 200 MILES WAS THE NEED FOR A STOPGAP MEASURE IN ORDER

TO INSURE PRESERVATION OF OUR RESOURCES DURING THE ARDUOUS

AND DRAWNOUT LAW OF THE SEA NEGOTIATIONS. THE NATIONAL MANAGEMENT

PROGRAM OF THE FISHERY RESOURCES FOLLOWED AS AN INTEGRAL PART OF

THIS EXTENSION OF JURISDICTION. BUT NOTE I SAID FOLLOWED. THE

MANAGEMENT PROGRAM BECAME POSSIBLE AND NECESSARY ONEY AS A

RESULT OF THE JURISDICTIONAL EXTENSION. IN ITS DISCUSSION OF

NATIONAL STANDARDS FOR THE PROMULGATION OF THE PLANS, THE

CONFERENCE REPORT FOLLOWS THE VERBAGE OF THE SENATE REPORT AND

STATES:

"THESE STANDARDS, OR BASIC OBJECTIVES FOR A
VIABLE CONSERVATION AND MANAGEMENT PROGRAM FOR THE
NATION'S FISHERY RESOURCES, ARE DESIGNED TO ASSURE
THAT MANAGEMENT PLANS AND REGULATIONS TAKE INTO
ACCOUNT THE VIABILITY OF FISH RESOURCES, THE
INDIVIDUALITY OF FISHERMEN, THE NEEDS OF CONSUMERS
AND THE OBLIGATIONS TO THE GENERAL PUBLIC, NOW AND
IN GENERATIONS TO COME. THE FIRST OF THESE NATIONAL
STANDARDS IS REGARDED BY THE CONFEREES AS BEING OF
PARTICULAR IMPORTANCE. IT DECLARES THAT CONSERVATION
AND MANAGEMENT MEASURES SHALL BE DESIGNED, IMPLEMENTED,

UTILIZATION. IF LITTLE IS KNOWN ABOUT THE SIZE OF THE STOCK OR ENVIRONMENTAL EFFECTS ON OTHER STOCKS OF SIMILAR RELATIONSHIPS, HOWEVER, EVEN THE BEST MANAGEMENT SCHEME WILL FAIL. THEREFORE ANOTHER PRIMARY GOAL MUST BE TO ACHIEVE THE BEST AVAILABLE SCIENTIFIC INFORMATION ABOUT THE STOCKS. THE TERM "SCIENTIFIC INFORMATION" IS MEANT TO INCLUDE NOT ONLY BIOLOGICAL AND ECOLOGICAL DATA BUT ALSO ECONOMIC AND SOCIOLOGICAL INFORMATION AS WELL." (EMPHASIS ADDED)

THE ACT CLEARLY MANDATES THAT ECONOMIC AND SOCIOLOGICAL DATA BE CONSIDERED BY THOSE WHO ARE DRAFTING A PROPOSED ALSO THE STATED PURPOSE FOR THE LEGISLATION AND THUS CREATION OF UNBIASED MANAGEMENT PLANS IS THE REHABILITATION AND PRESERVATION OF A VARIED AND VIABLE U.S. COMMERCIAL AND CREATIONAL FISHING INDUSTRY. THE DRAFT TROLL PLAN FALLS

ALARMINGLY SHORT OF THESE STANDARDS and purposes. These standards and purposes. WISH TO POINT FINGERS OR MONDAY MORNING QUARTERBACK. ECONOMIC AND SOCIAL DATA I only want to be certain that The best decision is made - box that AS TESTIMONY IN PELICAN AND OTHER SOUTHEASTERN we need

information, ALASKAN CITIES AND THAT OF JIM FERGUSEN TODAY POINTS OUT, THE SOCIAL AND ECONOMIC IMPACT ON AREA RESIDENTS OF A CLOSURE OF THE FAIRWEATHER GROUNDS WILL BE OVERWHELMING. THOUGH QUALIFYING SUCH POTENTIAL CONSEQUENCES IS FAR FROM EASY THE PROBLEM CAN NO LONGER BE IGNORED. UNDER THE LAW YOU ARE BOUND TO CONSIDER AND AT THE VERY LEAST ESTIMATE THE COST OF

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tion a part THE DEMISE OF PELICAN WHICH HERETOFORE IT WOULD APPEAR YOU SIMPLY HAVE NOT BEEN ABLE TO DO. TWO HUNDRED AND FIFTEEN PEOPLE LIVE IN PELICAN; EACH IS SIGNIFICANTLY DEPENDENT ON FAIRWEATHER TROLL SALMON. VIRTUALLY ALL WOULD BE FORCED TO RELOCATE IF THIS RESOURCE BECAME UNAVAILABLE.

I TRUST THAT ORAL TESTIMONY COUPLED WITH THE INDUSTRY APPRAISAL HAS HELPED TO FILL SOME OF THE GAPS WHICH EXIST IN THE DRAFT PLAN GIVING YOU A VIVID PICTURE OF WHAT LIFE WILL BE LIKE IN PELICAN UPON ADOPTION OF EITHER OPTION I OR II. AS THE APPRAISAL INDICATES, TROLL CAUGHT SALMON IS THE SINGLE MOST IMPORTANT COMPONENT OF PELICAN'S ECONOMIC STRUCTURE. REVENUES GENERATED FROM THE SUMMER TROLL FISHING TRAFFIC KEEP THE CITY RUNNING TWELVE MONTHS A YEAR.

AS FAR AS THE IMPACT OF SUCH ACTION ON INDIVIDUAL TROLLERS IS CONCERNED THE FUND IN CONJUNCTION WITH THE ALASKA TROLLER'S ASSOCIATION AND THE HALIBUT PRODUCER'S COOPERATIVE SENT OUT QUESTIONAIRES TO TROLLERS IN ORDER TO BEGIN TO EVALUATE THESE MEMBERS OF THE COMMUNITY. ONE OF THE QUESTIONS WE ASKED WAS AN ESTIMATE OF THEIR COST TO MOVE INTO ANOTHER FISHERY OR OUT OF FISHING ALTOGETHER. WITH AN AVERAGE CAPITALIZATION IN OF \$100,000 FOR BOTH GEAR AND VESSELS OVER HALF ESTIMATED BETWEEN \$50,000 and \$100,000 TO MOVE TO ANOTHER FISHERY. THE MAJORITY OF THOSE WHO RESPONDED AT ALL TO THE QUESTION OF MOVING OUT THE FISHERY ALTOGETHER STIMATED A COST OF BETWEEN \$100,000 - \$500,000. THAT IS A

was as well as I staged

STAGGERING SUM. I VENTURE TO SAY THAT FEW AMERICANS WOULD EVER CONTEMPLATE SUCH A CHANGE, AND YET THE OPTIONS OF THE LARFT PLAN WOULD FORCE SUCH A SITUATION ONTO NOT ONLY THE RESIDENTS OF PELICAN BUT ON TROLLERS UP AND DOWN THE COAST WHO EARN THE MAJORITY OF THEIR INCOME FROM THE FAIRWEATHER GROUNDS.

RESTRICTIONS WON'T STOP AT PELICAN'S CITY LIMITS OR EVEN
LISIANSKI INLET, THE STATE BORDERS NOR THE PACIFIC NORTHWEST.
RESTRICTION OF TROLL CAUGHT SALMON WILL IMPACT ON CONSUMERS
ACROSS THE NATION AND ABROAD. LETTERS FROM SMOKERS AND
PROCESSORS RAISE A SINGLE CRY; THAT THERE IS A GREAT DEMAND FOR
THE TROLL CAUGHT SALMON WHICH CANNOT BE SATISFIED WITH
ANOTHER PRODUCT. THE SIGNIFICANCE OF TROLL SALMON IN THE
MOUSTRY IS BEST EVALUATED IN DOLLARS RATHER THAN POUNDS DUE
TO THE PREMIUM PRICE IT COMMANDS IN THE MARKET. FOR ONE
COMPANY, VITA FOODS, IT IS ESTIMATED THAT TROLL SALMON
AMOUNTS TO SEVERAL MILLION DOLLARS OF THEIR GROSS REVENUES.
THIS IS AN ELEMENT WHICH CANNOT BE IGNORED DURING YOUR
DELIBERATIONS.

TWO OTHER ISSUES BEAR MENTIONING. FIRST IS THE ENHANCEMENT QUESTION. HATCHERY PRODUCTION OF CHINOOK AND COHO, TO AN EXTENT, HAS PROVEN SUCCESSFUL - BOTH BIOLOGICALY AND ECONOMICALLY. YET VIRTUALLY NONE IS BEING UNDERTAKEN IN SOUTHEASTERN ALASKA, A CURIOUS SITUATION GIVEN THE STATE'S

CONCERN OVER THEIR CONCLUSION THAT THE RESOURCE IS DEPLETED. WE BELIEVE THAT SUCH A PROGRAM SHOULD BE GIVEN SERIOUS CONSIDERATION BEFORE OTHER DRASTIC MEASURES ARE TAKEN. THE SUCCESS WHICH HAS FOLLOWED THE TRANSPORT PROGRAM ON THE COLUMBIA RIVER ILLUSTRATED GENPHICALLY THAT THE GREATEST THREAT TO THE RESOURCE OCCURS BEFORE THE OUT-MIGRATING FISH EVER REACH THE OCEAN. IT IS ESTIMATED THAT THE RETURNS IN THE FUTURE, BECAUSE OF THE TRANSPORT PROGRAM ON THE COLUMBIA WILL SHOW THAT SIGNIFICANTLY MORE FISH ARE AVAILABLE FOR OCEAN HARVEST. I NOTE THAT ONLY A SMALL NUMBER OF THESE WILL BE TAKEN IN ALASKA.

SECONDLY, THE HIGH SEAS GILLNET FISHERY LANDED. HAS HAD AT THE PAST A SIGNIFICANT IMPACT ON THIS CARCH OF CHINGS 15,000,000 POUNDS OF SALMON LAST YEAR; THE TOTAL FOR ALL OF RESOURCE.

THIS CONCLUSION IS BOKENE 342 PHILLIPPY THE SIXULTION WHERE SOUTHEASTERN ALASKA WAS 3,500,000 POUNDS. THIS YEAR WITH THE RECORD RUNS CE SALMON THE FISHERMEN THROUGHOUT THE AREA THIS SITUATION WOULD REPORTED LITTLE OR NO NET-MARKED FISH. HARVESTING has been CERTAINLY SUGGEST THAT THE RESOURCE WAS IMPACKED BY CAUSES OTHER THAN THE TROLL EFFORT.

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WHEN THE SCORE IS TALLIED IT APPEARS THAT PROMULGATION

AT THIS TIME PLANE PLA

PORCE

THE TROLL FISHERMEN HAME CLEARLY INDICATED AT THE PUBLIC HEARINGS AND THROUGH THEIR ASSOCIATIONS THAT THEY ARE NOT ONLY PREPARED BUT ARE EAGER TO WORK WITH EACH OTHER AND

WITH THE REGULATORY AGENCIES TO CONTINUE TO COLLECT DATA AND INFORMATION.

THUS THOUGH THEY HAD APPEARED TO MANY TO BE THE CRUX TO THE PROBLEM IN FACT THE TROLLERS CAN BE PART OF THE SOLUTION. STANDARD SEVEN OF THE ACT CALLS FOR ECONOMIZING ON RESEARCH AND STUDIES. THE HOWSF MERCHANT MARINE AND FISHERIES REPORT NOTES THAT THIS STANDARD HAS BEEN IGNORED BY MOST COUNCILS. THE TROLLERS OFFER A UNIQUE VEHICLE TO FACILITATE THE COMPILATION OF PERTINENT DATA. ON BEHALF OF THE FUND AND THE ATA I EXTEND AGAIN THEIR INVITATION TO YOU TO USE THEIR VESSELS FOR OBSERVATION AND MONITORING.

THE ASPECT OF THE FISHING INDUSTRY WHICH HISTORICALLY
HAS BEEN PASSED-OVER BY THE MANAGERS OF THE RESOURCE IS THE
HUMAN ELEMENT. THE RESOURCE WHICH THE ACT WAS DESIGNED TO
PROTECT IS THE FISHERMEN THEMSELVES.

THANK YOU FOR YOUR TIME AND ATTENTION, I AM HAPPY TO ANSWER ANY QUESTIONS I CAN.

If I may I would like to offer a pushed Connect. task summer I dien't laugh at your comment this ugard to fishinen using Therio hands & hot in jost but And you made Judu stand sest-coast creature, and Misurald with wolled with u The past Bix months المهجن . I am with mitst, business 080 -9smarted 100 optimenti for the sesone

#### Statment of

### Mr. H. Nakamura, Vice-President,

North Pacific Longline and Gill-net Association, Japan.

Prepared for Public Hearings before the North Pacific FIshery Management Council on the Draft Fishery Management Plans for Groundfish

Mr. CHairman, members of the Council, Ladies and gentlemen:

I am much homored and happy to be able to attend this public hearing this afternoon at this beautiful city of Anchorage from Japan and wish to express my sincere gratitude for your kindness and understanding in giving me this opportunity to make some comments on behalf of Japanese longliners on the groundfish longlining in the NOrth Pacific Ocean.

- 1. Japanese longliners suffered a great financial loss in 1977 due to the reduction on sablefish quota in the Gulf of Alaska, and in this light, we respectfully request that in establishment of OY and FAC for 1978 in the Gulf of Alaska on the sablefish at least the same 22000 mt level for 1977 be maintained.
- 2. If our understanding is correct with respect to one of NPFMC resolutions which indicates allocation of quota for particular species according to INPFC statistical areas, we would simply have to ask for continuation of the provisions madevas before covering the entire region of the Gulf of Alaska.

Japanese scientists support this request from biological point of view that the resource of sablefish in the North Pacific is Believed to constitute one stock and it should be treated as such.

Moreover, we seriously doubt feasibility of such statistical arrangements because if the quota is to divided into respective statistical areas, the longline association of Japan would certainly face extreme difficulty in making their plans for fishing in 1978 as the application of which whould necessitate them to apportion the quota equally for individual member vessels on limited set length of vesseldays, to the extent that fishing operations cannot be conducted.

- 3. In regard to foreign longling with sablefish as target in the Gulf of Alaska seaward of the 500 m isobath, we should like earnestly to seek the possibility of your considering moving the west end of the closed area from 141 W further to the east.
  - 4. As has been agreed upon in one of NPFMC recommendations, we will be most grateful if Sablefish fishing at Davidson Bank(166.04W-166 00W) is permitted for Japanese longlining.
  - 5. We are also grateful for your decision made in one of RC recommendations to the effect that foreign longliners may operate in the area landward of the 500 m isobath, west of 157 W targeting on Pacific cod. However, our request on this matter would be to codify 15000 mt catch of pacific cod specifically allocated to the longliners in the pertinent paragraphs of the Regulations.

North Pacific Longline and Gillnet Association respectfully submits the above statements to your attention and consideration and urgently asks these may be taken into account in your deliberations at this Council meetings.

Signed by H. Nakamura, Vice-President,
North Pacific Longline-Gillnet Association,

for Yoshiro Okazaki, President,
North Pacific Longline-Gillnet Association,
Tokyo, Japan.

# TESTIMONY OF J. G. FERGUSON PRESIDENT, PELICAN COLD STORAGE COMPANY, SEATTLE

# PRESENTED TO THE NORTH PACIFIC FISHERIES MANAGEMENT COUNCIL

### **GENTLEMEN:**

MY NAME IS JIM FERGUSON. I AM PRESIDENT OF THE PELICAN COLD STORAGE COMPANY.

I WOULD LIKE TO THANK THE COUNCIL FOR HOLDING THE PUBLIC HEARING IN PELICAN

RECENTLY. I WOULD ESPECIALLY LIKE TO THANK THE COUNCIL MEMBERS AND STAFF WHO

TOOK THE TIME FROM THEIR BUSY SCHEDULE TO ATTEND THE HEARING IN PELICAN.

I APPRECIATE THE OPPORTUNITY TO PRESENT MY VIEWS ON THE FISHERY MANAGEMENT PLAN AND ENVIRONMENTAL IMPACT STATEMENT FOR COMMERCIAL TROLL FISHERIES OFF THE COAST OF ALASKA.

PELICAN COLD STORAGE COMPANY IS THE LARGEST EMPLOYER IN PELICAN. IN

ADDITION TO A COLD STORAGE FACILITY, WHICH INCLUDES A FISH HOUSE AND CRAB PLANT,

WE OPERATE A GENERAL STORE, THE LOCAL UTILITY AND THE STANDARD OIL MARINE DOCK.

WE ALSO OPERATE A STANDARD OIL MARINE DOCK IN ELFIN COVE.

THE PLANT ORIGINALLY OPERATED 6 TO 9 MONTHS A YEAR PRIMARILY ON TROLL SALMON AND HALIBUT. RECENTLY WE HAVE BEEN FORCED TO OPERATE 12 MONTHS A YEAR TO COVER OUR RAPIDLY INCREASING COSTS AND DECREASING MARGINS IN THE PROCESSING OF FISH.

PELICAN IS THE LARGEST TROLL SALMON PORT IN THE WORLD. OTHER SEAFOOD

COMPANIES MAY OPERATE MORE THAN ONE PLANT LOCATION AND HAVE MORE TROLL SALMON

TO SELL THAN PELICAN, BUT NO OTHER SINGLE PORT HAS THE TONNAGE OF TROLL FISH THAT PELICAN PROCESSES ON AN AVERAGE YEAR. AS A RESULT OF THIS PRODUCTION AND THE CLOSENESS TO CAPE SPENCER, THE PROPOSED FISHERY PLAN WILL AFFECT PELICAN MORE THAN ANY OTHER COMMUNITY. THE PLAN STATES THAT ONLY 15% OF THE TROLL FISH ARE CAUGHT IN THE OFFSHORE AREA. THE PLAN DOES NOT STATE THAT 50 TO 60% OF PELICAN'S TROLL FISH ARE TAKEN IN THE OFFSHORE AREA. THESE 50 TO 60% OF THE LANDINGS REPRESENT A MAJOR SHARE OF OUR PROFIT POTENTIAL EACH YEAR. IF WE CUT BACK ON THE MAJORITY OF OUR TROLL LANDINGS. IT WILL BECOME VERY DIFFI-CULT TO MEET OUR FIXED COSTS. AS THE COUNCIL MEMBERS AND STAFF WHO ATTENDED THE HEARING IN PELICAN MORE THAN LIKELY NOTICED, PELICAN HAS A RESIDENT TROLL FLEET, BUT WE DO NOT HAVE GILL NET BOATS, SEINE BOATS, CRAB BOATS OR HERRING BOATS THAT HOME PORT IN PELICAN. WE ARE REQUIRED TO MAKE IT ATTRACTIVE ENOUGH SO OUTSIDE FISHING BOATS WILL TRAVEL TO PELICAN TO FISH. IF YOU CLOSE THE MOST PRODUCTIVE FISHING GROUNDS, WE WILL BE UNABLE TO ATTRACT THE NECESSARY OUTSIDE VESSELS WHICH ARE REQUIRED FOR THE CONTINUING OPERATION OF THE COMPANY. AF FIRST, ONE COULD SAY, YOU HAVE OTHER FISHERIES. I ASK MYSELF, "WHAT OTHER FISHERIES COULD PICK UP SUCH A VOID?" HALIBUT IS NOT GOING TO DO IT. BLACK COD IS NOW IN TROUBLE. DUNGENESS CRAB AND KING CRAB ARE NO WINNERS THE PAST THREE YEARS IN SOUTHEASTERN. SNOW CRAB IS MARGINAL AT BEST. THE HERRING FISHERY IS PRODUCTIVE BUT SPOTTY. THE GROUNDFISH POTENTIAL IN NORTHERN SOUTH-EASTERN ALASKA IS QUESTIONABLE FOR THE NEXT 4 TO 5 YEARS. THE RESULTS FROM THE R/V JOHN N. COBB ON THE 35 DAY RESEARCH CRUISE THIS PAST SUMMER WERE MOST DISAPPOINTING, ESPECIALLY FROM YAKUTAT TO CAPE SPENCER. ADDITIONAL RESEARCH IS NEEDED IN THIS AREA FOR AN ACCURATE ASSESSMENT OF THE POTENTIAL.

WE HAVE RECENTLY ADVERTISED IN THE SITKA AND JUNEAU PAPERS FOR POLLOCK

AND GRAY COD FISHERMEN, BUT TO DATE WE HAVE NOT RECEIVED A POUND OF FISH,

CONTINUED..../

AND WE ARE OFFERING 34¢ PER POUND FOR GRAY COD AND 5¢ PER POUND FOR POLLOCK.

THE LARGE COLD STORAGE BUILDINGS AND SUPPORT EQUIPMENT IN PELICAN ARE GREAT ASSETS THAT COULD BECOME VERY SERIOUS LIABILITIES WITHOUT ENOUGH PROFITABLE PRODUCTION. THIS COMPANY WAS BUILT FOR TROLL SALMON, ALL OTHER FISHERIES WERE OF SECONDARY IMPORTANCE. NOW IT APPEARS THE STATE AND FEDERAL GOVERNMENTS ARE ATTEMPTING TO ISSUE REGULATIONS THAT WILL FORCE US OUT OF BUSINESS.

THE LIFE STYLE OF THE TROLL FISHERMEN IS A VERY IMPORTANT SUBJECT THAT SHOULD NOT BE TAKEN LIGHTLY. THE INDEPENDENCE, AND BELIEVE ME, I HAVE BEEN DEALING WITH THEM FOR18 YEARS NOW, AND THEY ARE AN INDEPENDENT LOT, IS SOMETHING THAT SHOULD BE PRESERVED. THE FISHERY PLAN AND THE ENVIRONMENTAL IMPACT STATEMENT DOES NOT TAKE THIS UNDER CONSIDERATION.

FOR A FISHERY TO BE PRODUCTIVE AND HEALTHY, IT MUST GROW AND ATTRACT NEW FISHERMEN, BOTH YOUNG AND OLD. IF THIS PLAN IS ADOPTED AS PRESENTED IN OPTIONS I OR II, IT WILL BECOME DIFFICULT TO ATTRACT NEW EMPLOYEES, FISHERMEN, AND INVESTORS IN THE COMPANY AND INDUSTRY. WE HAVE 140 DIFFERENT STOCKHOLDERS, AND I AM SURE THAT IF THIS PLAN GOES THROUGH AS PRESENTED IN OPTIONS I OR II, THE PRICE OF OUR STOCK WILL DECREASE. THIS IS NOT A SMALL PROBLEM FOR THE 140 STOCKHOLDERS.

THE SUGGESTED MANAGEMENT PLAN HAS A NUMBER OF AREAS IN WHICH I FEEL VERY UNCOMFORTABLE. A NUMBER OF THEM HAVE ALREADY BEEN DISCUSSED IN THE WEEK OF PUBLIC HEARINGS. IF WE COULD TURN TO THE PLAN, IN THE SUMMARY IN THE FRONT OF THE PLAN, PAGE 8 (ROMAN NUMERAL) AT THE TOP OF THE PAGE, THE LAST SENTENCE IN THE FIRST PARAGRAPH. "NO STATISTICS ARE AVAILABLE ON TOTAL ANNUAL EMPLOYMENT AND LABOR INCOME RELATING TO FISH PROCESSING." THERE ARE SEVERAL PLACES TO FIND THE NECESSARY INFORMATION: THE FIRST PLACE I WOULD START WITH WOULD BE OUR OFFICE.

CONTINUED..../

WE WILL BE MORE THAN HAPPY TO CO-OPERATE WITH THE STATE AND FEDERAL STAFF TO PROVIDE THIS INFORMATION FROM OUR OPERATION AND I FEEL MOST OF THE OTHER SEAFOOD COMPANIES IN THIS FISHERY WOULD DO THE SAME.

THE OBJECTIVES OF THE PLAN AS OUTLINED ON PAGE 92 STATE THAT THE DOLLAR VALUE OF THE SALMON FISHERY MUST BE CONSIDERED. THE WAY THIS PLAN IS WRITTEN, THE POUNDS OF SALMON ARE THE MAJOR CONSIDERATION, THE QUALITY OR VALUE TO THE FISHERMEN AND INDUSTRY IS NOT ADDRESSED. AS A RESULT, THE POUNDAGE ONLY FIGURES GIVE A VERY DISTORTED VIEW OF THE ENITRE FISHERY. IF WE COULD LOOK TO PAGE 75, LAST PARAGRAPH, LAST SENTENCE, "APPLYING THESE PERCENTAGES TO THE CURRENT ALASKA TROLL FISHERY CATCH OF CHINOOK WOULD INCREASE THE AVERAGE ANNUAL YIELD OF 3.5 MILLION POUNDS TO 5.7 -6.9 MILLION POUNDS." I HAVE PROJECTED THE VALUE OF THE RESOURCE INTO DOLLARS RETURNED TO THE INDUSTRY. IF 3.5 MILLION POUNDS OF TROLL FISH WERE TAKEN AT TODAY'S PRICES, THE TOTAL VALUE WOULD BE \$12,425,000.00, BASED ON A WHOLESALE PRICE FOB DOCK SEATTLE OF \$3.55 PER POUND.

IF THE SAME FISH WERE NOT CAUGHT AS TROLL AND WERE ALLOWED TO MATURE TO AN AVERAGE WEIGHT OF 6,300,000 POUNDS AND TAKEN AS NET FISH IN THE COLUMBIA RIVER FISHERY, THEIR VALUE WOULD BE \$11,970,000.00. THIS IS BASED ON 50% BEING NUMBER ONE GRADE, \$2.10 PER POUND AND 50% NUMBER TWO GRADE AT \$1.70 PER POUND. (NUMBER TWO DUE TO WATERMARKS AND POOR MEAT COLOR.) THIS IS A LOSS TO THE INDUSTRY OF \$455,000.00.

ANOTHER WAY TO FIGURE THE SAME THING ON A FISH BY FISH BASIS IS: IF YOU CATCH 100 KING SALMON IN THE TROLL FISHERY WITH A 15 POUND AVERAGE, THE VALUE AT THE PROCESSOR WHOLESALE LEVEL WOULD TOTAL \$5,325.00. IF THE SAME 100 KING SALMON WERE ALLOWED TO TRAVEL TO THE COLUMBIA RIVER AND WERE TAKEN IN THE NET FISHERY AT 20 POUNDS PER FISH, THEY WOULD HAVE A VALUE OF \$3,800.00 (50% NUMBER CONTINUED.../

1

ONE GRADE @ \$2.10, 50% NUMBER TWO GRADE \$1.70). The EFFECT WOULD BE A LOSS TO THE INDUSTRY OF \$1,525.00 OR \$15.25 PER FISH. IN ADDITION, WE WOULD HAVE UNHAPPY CUSTOMERS DUE TO A POOR GRADE AND A POTENTIAL LOSS OF FUTURE SALES.

THE MAJOR WEAKNESS IN MANY OF THE FISHERY PLANS AND ENVIRONMENT IMPACT STATEMENTS IS THE ECONOMIC CONSIDERATION. I AM NOT SURE IF THE STAFFS ARE NOT PRESENTED WITH THE DATA, OR THAT THE DOLLAR VALUE TO THE FISHERMEN, PROCESSOR, STATE AND INDUSTRY AS A WHOLE IS CONSIDERED UNIMPORTANT. IN ANY EVENT, ADEQUATE ECONOMIC CONSIDERATIONS WERE NOT TAKEN INTO ACCOUNT WHEN THE TROLL PLAN WAS DRAWN UP.

NOW IF WE COULD TURN TO PAGE 84, NOTE THE SENTENCE ON THE FIFTH LINE FROM THE BOTTOM OF THE PAGE, "AN UNDETERMINED NUMBER OF--" I THINK WE SHOULD KNOW HOW MANY FISH WILL BE INTERCEPTED BY CLOSING THE FAIRWEATHER GROUNDS AND/OR ALL TROLLING WEST OF CAPE SPENCER. IF THE AMOUNT OF FISH CAUGHT BY THE CANADIAN TROLL FLEET AMOUNTED TO 50% OF THOSE FISH NORMALLY CAUGHT BY FAIRWEATHER FISHERMEN, I WOULD CONSIDER IT A POOR MANAGEMENT DECISION TO CLOSE THE FISHING NORTH AND WEST OF CAPE SPENCER AND TURN THE FISH OVER TO A FOREIGN FISHERY. IF WE COULD TURN TO PAGE 102, I DIFFER WITH THE STATEMENT IN THE SECOND COMPLETE SENTENCE STARTING ON LINE 3. "THE LONG RUN ECONOMIC IMPACT SHOULD BE MINIMAL--". THE LONG RUN IMPACT COULD BE THE END OF A \$7 MILLION INVESTMENT BY ONE COMPANY PLUS OTHER BUSINESSES AND HOMES IN PELICAN. I HARDLY CALL THAT MINIMAL.

ON ANOTHER SUBJECT, THE UNDERWATER CLEARCUTTING BY FOREIGN FISHING FLEETS
SHOULD BE A MAJOR CONSIDERATION WHEN CONSIDERING THE TROLL FISHERY. WE HAVE
BEEN ADVISED THAT THE NUMBER OF NET MARKS ON TROLL SALMON OFF OF CAPE FAIRWEATHER
HAS BEEN CONSIDERABLY REDUCED THIS PAST YEAR. WITH THE INCREASED OBSERVER PROGRAM,
I AM HOPEFUL THAT THE NUMBER OF NET MARKED TROLL SALMON WILL CONTINUE TO DECREASE.

CONTINUED..../

OTHER AREAS CONCERN ME THAT I WILL NOT GO INTO DETAILS ON AT THIS TIME.

THEY ARE THE FACT THAT ALASKA STOCKS MAKE UP LESS THAN 10% OF THE OFFSHORE

HARVEST, THAT THE TAKU RIVER RUN DURING 1977 WAS THE HIGHEST IN 18 YEARS, THE

PROBLEM OF GEAR CONCENTRATIONS IF THE AREAS NORTH OF CAPE SPENCER ARE CLOSED,

THE EFFECTS OF HEAVY SPORTS AND COMMERCIAL FISHING CLOSE TO THE SPAWING STREAMS

AND THE FACT THAT REPRESENTATIVES OF THE DEPARTMENT OF FISH AND GAME HAVE

STATED IN ALASKA PUBLICATIONS THAT THE COASTAL RIVERS NORTH OF CAPE SPENCER ARE

IN GOOD CONDITION WITH HIGH ESCAPEMENTS THE PAST SEASON.

BASICALLY, I THINK THE PLAN IS BIASED AND UNSOUND. IT NEEDS ADDITIONAL WORK IN MANY AREAS, ESPECIALLY THE SOCIAL-ECONOMIC ENVIRONMENTAL CONSIDERATIONS. THE 1977 DATA SHOULD ALSO BE INCLUDED. OUR COMPANY IS FIGHTING FOR ITS SURVIVAL DUE TO THE PROPOSED PLAN'S RESTRICTIONS.

THE PELICAN COLD STORAGE COMPANY MOTTO IS "CLOSEST TO THE FISH". IF THIS PLAN IS ADOPTED UNDER OPTION ONE OR TWO, WE STILL MAY BE CLOSEST TO THE FISH, BUT THE FISHERMEN WILL NOT BE ALLOWED TO HARVEST MOST OF THE RESOURCE AND WE WILL NOT BE ALLOWED TO PROCESS THEIR CATCHES AT A GREAT LOSS TO THE COMMUNITY, THE COMPANY AND DOMESTIC FISHERY.

I URGE THE COUNCIL TO CONSIDER ADDITIONAL ALTERNATIVES FOR THE COMMERCIAL TROLL FISHERIES PLAN OFF THE COAST OF ALASKA AND TO REQUEST THE DRAFT TEAM TO DRAW UP A NEW ENVIRONMENTAL IMPACT STATEMENT THAT GIVES MORE DETAILS OF THE EFFECTS ON THE LOCAL COMMUNITY, INDUSTRY AND THE FUTURE OF THE ESTABLISHED PRODUCER AND PROCESSOR.

I APPRECIATE THE OPPORTUNITY TO PRESENT THESE COMMENTS AND I WILL ATTEMPT TO ANSWER ANY QUESTIONS WHICH YOU MAY HAVE.

Lee Krause, 🖨 🕏

December 1, 1977 Statement to the North Pacific Fishery Management Council

Anchorage, Alaska

Gentlemen:

I did not plan on testifying at this time, but after hearing Mr. McKernan's statements, I wish to address the Council on this matter.

The Trollers are very much aware of the declining stocks and the need for proper management, all we are really asking for is qualified data and the right to be involved in management decisions.

Mr. McKernan stated we were trying to intimidate the drafters of this plan. He is right!

The Trollers have spent in approximately \$25,000 trying to defeat a plan that calls for closure of 75% of the State to protect 5 or 6 thousand fish which the plan states will be available later on in the troll fisheries.

To even attempt this plan without any social-economic data was a waste of time and money.

I hope we have intimidated the drafters of this plan enough so that in the future we can work more constructively.

## Statement at North Pacific Fishery Management Council on Dec. 1st 1977 by Mr. Shoji Ono representing Tanner Crab Fishery Industry of japan

Mr. Chairman, the Members of the Council, my name is Shoji Ono.

I deeply appreciate that today we are given the opportunity for the third time to speak on our views regarding the Tanner crab fishery of Japan.

Our representatives have already stated our comments to your Council at the meetings of Aug. 24th and Sept. 22nd 1977 and I would like to summarize our statement of Aug. 24th.

- 1. The tanner crab resources in the eastern Bering Sea are rich
- 2. This O.Y. should be determined on a rational basis.
- 3. The Japanese fishery should be allowed to operate in the same areas of water as last year, and also be permitted an allocation of C. bairdi.
- 4. In order to maintain a high market price for C. bairdi in Japan, it is necessary for us to continue producing and supplying our own products of C. bairdi.

And, on Sept. 22nd furthermore, we expressed to you the following with additional points.

If you adopt severe regulation for Japanese fishery, it is likely to deal a fatal blow, not only to our own fishery, but also it would ruin the C. bairdi market which you are expecting.

For the reason, we hoped you would reconsider and increase the catch quota.

Today, what I wish to say, among mentioned points, is our comment about the market which was mentioned as No. 4. point on Aug. 24th and Sept. 22nd meeting. I believe it should be paid attention.

And I would like to stress the following point. S.S.C. and A.P. were held here before the R/C meeting.

We heard you had discussion about new regulation of fishing ground for us, which content is that the south boundary is 57,10° North latitude in the area between 164° and 168,45°W.

Our comment for this is as follows. Firstly, this area used to be covered with drifting ice early and essential stage of our operation period.

Secondly, the crab distribution in this fishing ground is uneven, and the quality of the crab is not good for the reason of thrender meat, so that we cannot expect effective operation in the area so called dip.

Under these facts, we hope you understand enough that this area scarcely brings any merit to our operation.

In order to manage our operation and maintain the market, we hope to be allowed to operate in the water north 56° N over. In this case, in the area between 56° and 58° N which has been used as our important fishing ground. I consider a certain kind of regulation will happen to our operation in the east area which is the highly concentrated area of C. bairdi and in our important fishing ground.

However, regarding that west area between  $56^{\circ}$  and  $58^{\circ}$  N, we wish to be recognized as needing the area north of  $56^{\circ}$  N for escaping from drifting ice and continuing our operation.

According to PMP plan, in the area west of  $173^{\circ}$  W, it is stated to allow to operate north of  $56^{\circ}$  N, but actually this near area west of  $173^{\circ}$  W is deep so that the range being possible to operate is narrow.

Therefore, it is slightly effective to deliver us from the difficulty of our operation.

Finally, I should like to request again that in order to survive our traditional fishery, which has been developing and managing for many years, and to expand the market which you are looking forward to, you allow us to allocate C. bairdi and operate our boats in the area of the water North of 56° N.

Thanks for sparing your precious time and your attention.

Statement at North Pacific Fishery Management Council on Dec. 1st, 1977, by Mr. Shoji Ono, Representing Tanner Crab Fishery Industry of Japan.

Mr. Chairman, the members of the Council, I am Shoji Ono.

I deeply appreciate that today we are given the opportunity for the third time to speak on our views as regards the Tanner Crab Fishery of Japan.

Our representatives had already stated to your Council at the time on Aug. 24th and Sep. 22nd, 1977, and I would like to summarize again here on Aug. 24th's statements as follows:

- 1. The Tanner Crab resources in the eastern Bering Sea are quite rich.
- 2. This O.Y. should be determined on the basis of the Rational grounds.
- 3. The Japanese fishery should be allowed to operate in the same area of waters as last year, inclusive of the allocation of the catch quota of C. Bairdi.
- 4. To stabilize and realize high market price for C. Bairdi in Japan, it is necessary for us to continue producing and supply our own products of C. Bairdi

And, on Sep. 22nd, furthermore, we expressed to you the following with additional points:

If you adopt severe regulation for Japanese fishery, it is likely to deal a fatal blow, not only to our own fishery, but also it would ruin the C. Bairdi market which you are expecting.

For that reason, we hoped you would reconsider and increase the catch quota.

What I wish to say today was fully expressed by the above points.

Finally, I should like to request again that in order to make survive our traditional fishery, which has been developing and managing for many years, and moreover, to expand the market which you are looking forward to, you allow us to allocate C. Bairdi and operate our boats in the area of waters north of 56° North Lattitude.

Thank you for your sparing precious time and your attention.

20/ latitude (2) longtitude 235 Statement at North Pacific Fishery Management Council on Dec. 1st 1977 by mr Shoji one representing tanner crack Fishery Industry of Japan. me Chairman the members of the Council My Shoji Ono. I deaply appreciate that today we are given the opportunity for the third time to speak on our views regarding the tanner crab Fishery of Japan. Our representatives have already stated our comments to your Council at the meetings of Aug. 2 with and Sep. Wind 1997, and I would like to summanize our statement of Day . 2xth. The taxaer crab resources in the eastern Being Sea one with 2. This D.Y. should be determined on a ratinal basis. 3. The Japanese fishery should be allowed to great in the same areas of water as last your, and also be permitted an allocation of C. lairdi 4. In order to maintain a high pois market price for C bairdi in Japan, it is necessary for us to continue producing and suppling our own products of C bairdi.

and 168 450 west. Ja - Accordang to 59 10 Newth Soft took a in the area destroom of bishing ground for is which content is that the south We heard you had direcussion about now regulation S. S. C and A. P. were holes have so before the Fle mosting. And I would have to the following point I stelieve it should be paid attomtion At is one comment about the marked which was monthined Today, as what I wish to say, coroug mentioned points. in varia the coth gusta. for the reson was hoped you would reconside and you are expecting. but also it would muson the a cound morbet which It you adopt severa requilation by dapenear frakeny. It is to dear frake blow, not only to dear frake blow, not only to dear over frakeny. And, on det send, fuethermore, no expressed to you. 

Our comment fir-chis is as fellows. Firstly, - this area used to be covered with drifting ice. early and essential stage of our operation period. Secondly, the crab distribution in this fishing ground is unexan. and the quality of the crab is not good for the reason of thrender meat, so that we cannot expect effective operation in this area so called dip, Under these facts, we hope you to understance enoughly -that this area scarcely bring any men't to our operation. In order to manage our operation and maintain the market, we hope to be allowed to greate in the water north the north In this case, in the area between it and 58° north which has been used und of up important fishing ground,
a consider the two whapper security socialette to be regulated to our operation in the sacras east, area which is the meet dense place of C. bairdi and cops our important fishing ground However regarding that west area west area between 56° and 58° month, we wish to be recognized to need the area north of 56° north for escaping from difting ice and continuing our operation,

According to pmp plan, in the area west of 1730 west, it stated
to allow to operate north of \$60 north latitude,
but actually, this near area west of 173° west letitude is cleep
so that the range being possible to operate is narrow
Therefore, it is be slightly effective to delieve as from the diffically of our operation.
Finally, I should like to request again that, on order to
make survive our traditional fishery, which has been
developing and managing for many years, and
to expand the market which you are looking forward to,
you allow us to allocate C hairlé and opente our bonts in the area of water north of 56° north.
Thank for sparing you precious time and your attention,
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Staement of Thomas A. Casey, General Manager, United Fishermen's Marketing Association, Kodiak, Alaska delivered to the North Pacific Fishery Management Council, December 1, 1977, in Anchorage, Alaska.

I have bad news for Don McKernan, the National Marine Fisheries Service, and the State Department. The United States cannot afford for them to play Japanese Santa Claus with Alaska fish this year.

The U.S. trade deficit will exceed \$30 billion in 1977. That's more than a 200% increase over 1976's, \$9.3 billion deficit.

Japan, on the other hand, will record a \$16 billion trade surplus in its current fiscal year ending March 31, 1978. Half of that surplus will come at the expense of the United States economy. And U.S. Deputy Special Trade Representative Wolf, speaking in Washington on November 17, has predicted that even if Japan reduces its balance of payments surplus by \$3 billion next year, the U.S. will still register a \$10 billion trade deficit with Japan in 1978.

This is clearly not the time for another Don McKernan, bargain-basement give-away of Alaska fisheries. Instead, the Japanese should be encouraged to buy from Americans the Alaska fish that Japanese consumers demand. Japan has more purchasing power today than she's ever had since WW II. Since January 1, the Japanese Yen has increased in value 18% against the American Dollar.

This means that Japanese importers can buy for 82¢ today what cost them \$1 on New Years Day 1977.

And Japan has more Dollars with which to buy Alaska Tanner crab than any other time since 1945. In fact, Japan's Gold and Foreign Currency reserves now exceed \$20 billion.

Some people have argued that if the U.S. cuts-off the Japanese Tanner crab fleet from the bairdi grounds in the Bering Sea, the Japanese will react by stopping all imports of Tanner crab from Alaska. This was not the case with King Crab. The U.S. stopped Japanese King Crab fishing in Alaska waters in 1975. Yet, just last month the Japanese bought more than 3 million pounds of processed King Crab from Americans in Dutch Harbor, Alaska. The value of this transaction was over \$10 million...to the benefit of the U.S. trade account. This large purchase of U.S. King Crab by Japanese buyers occurred while the ex-vessel price payed to U.S. fishermen reached an all-time high of 90¢ per pound in Dutch Harbor.

You can be sure that the Japanese have more than enough Dollars to buy the Tanner crab that their consumers want in 1978.

I told you earlier that the U.S. Dollar has suffered an 18% devaluation against the Yen this year. The U.S. is not the only victim of this loss.

King Khalid of Saudi Arabia and the Shah of Iran took a bath with the Americans when the Dollar collapsed. You see, the King and the Shah accept only U.S.

Dollars for their oil. And the Dollars they've received in the past year are buying much less industrial and technological equipment in Japan and Germany where the King and the Shah do a lot of business today.

I'm sure that the King and the Shah aren't going to continue losing money on the U.S. Dollar much longer. In January, when OPEC meets to set 1978 oil prices, you can be sure, despite their public statements to the contrary, that Iran and Saudi Arabia will want more dollars for each of their barrels of oil.

By giving Japan opilio Tanner crab from the Bering Sea , instead of making Japan buy U.S. Tanner crab from Alaska fishermen and processors, we are increasing the likelihood of Japan exporting some opilio Tanner crab back to the U.S. (they've done it before)...forcing the U.S. trade account further into the red... causing a further devaluation of the U.S. Dollar...which encourages a further increase in oil prices...which further threatens U.S. economic growth.

Japan sold 1,536,000 pounds of canned Tanner crab meat abroad from January to August this year. That's almost a 400% increase over 1975's 442,000.

As we increase the Bering Sea opilio Tanner quota for Japan, she will ship more Tanner crab back to us. And that's not good for our economy now.

The Council and the Secretary should remember that the 200-mile limit law defines Optimum Yield of any species as that amount "which will provide the greatest overall benefit to the Nation." I believe that Japan's 1978 opilio Tanner crab quota should not be increased. For by increasing Japan's quota we are unnecessarily risking more trade problems at a time our Nation is extremely vulnerable.

So I encourage Don McKernan, NMFS, and State to send a stack of McDonald's gift certificates to the Japanese this Christmas...instead of another 8,000 tons of Alaska Tanner crab.

Our economy cannot afford a multi-million dollar Christmas gift for Japan this year. And I encourage Don, NMFS, and State to adjust their Christmas spirit accordingly.

## Tom Casey Dee 1 1977

I've got bed News for DON McKernery, NMFS, and the State Separtment. The UNITED STATES TREASURY con't efford to let them playing Tapanese Sonta Claus with Alaska fish this year. The U.S. trade defect will exceed \$30 billion in 1977. That's More than a 200% increase over 1976's, \$9,3 billion defecit.

defecit with lopa in 1978. will extill register a \$10 tade . 2.15 oft and impositely by Subtemp if depar reduces its that half y on Nov 17 in Washington that even Trade to tolt has pudited economy. And U.S. Sepuly special. at the oxpose of the 21.5. Half of that surplus will be fiscal year ending March 31, 1978. Hade swrplus in their current Lapan will pur a \$16 billion

This is clearly not the time for a Don McKernen Baszain pasement give-away of valuable Alaska fisheries. Instead, the Vapanese should be made to Duy alaska fish... Japan has more purchasing power today Than she's ever had since WWI. En Sier Jan 1 alone the Supanese of has increased in value 1870 Milles That weary that Japanese importers of alaska The Tanser crab need only shell-out 824 wath

of their curring to purchase the same smount of alaska Jannes crub they paid \$1 for at the start of this to buy alasta Tanner crose My than anytime since 1945. In fact, Japani Gold and foreign Currency reserves now exceed #20 billion, a post wrott regal.
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crab that its consumers demand in 1978. I told you earlier that the U.S. & his sufferred an 1870 devoluation against the 半. 椰树 姐妹 栀豆科 安 一面十 The US. is not the only viction of this devaluation. King Khilid of Sandi arabia and the Shah of I van lose when the \$ drops in value, too The King of the Sheh accept only US \$ for their oil.

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theater 45. scoromic growth oil prios... which fuller an converge a further mercae in of the U.S. \$ ... \$ which Causing a further dessaluetion further who set not ... forcing the U.S. trade account Opil Tarmen back to the N.S. the litihood of lapan opporting Ales for we are increasing Japan Suy Millanon wall from crab intead of waters By giving depose 1/00000

Colmil & the Surphy should remember Up from 442,000 lbs near 108 4 1,536,000 173,07 11 7738 will provide the greatest N to gusta 3 anner crab-185 opilio VIELD Earlie to the Netion Will crab Lack to the ant of any fishery not god year from OPTIMUM 200- mile Vagan Chyunt Afthis He Colins 10 & +11 1/2 MILE HOROAD defenes muchase asser apar

gift contificates this thoughten 8000 tone MMFS and State to send StAN bounded Jud general Don, Valverable. our Mation is economically frede problems at atme By increasing their quater. 1978. Grata me them 12,300 mt in solding former frage for Jens Hit works

of Alaska Tannes crab. Our economy cannot afford a multi-million dollar Xmas gift for Vapun this year. And we urge for their Kinas Aprits accordingly.

submitted 0 900 12/1/77 by Met Morning

## Pacific Pearl

AN Anniac COMPANY

November 30, 1977

TO THE NORTH PACIFIC REGIONAL COUNCIL

Gentlemen:

Subject: Domestic Tanner Crab Allocation

The purpose of this letter is to express Pacific Pearl's position regarding the 1978 Domestic Tanner Crab quota. Pacific Pearl is now and always has been firmly in favor of soundly based biological quotas designed to protect the renewable seafood resources in Alaska.

The intent of the Fisheries Management and Conservation Act of 1976 clearly established domestic industry's preferential right to harvest Tanner Crab to the industry's capability and desire within the biologically based parameters of seasons, quotas, sex and size limitations. Recent reports have indicated some disparity as to the amount of Chionoecetes bairdi which could be safely harvested from the Bering Sea area during the 1978 season. These estimates have ranged from between 60 to 105 million pounds. It is the firm conviction of Pacific Pearl's production and marketing personnel as well as the company's top management that domestic industry is fully capable of processing and marketing up to 145 million pounds of C. bairdi during 1978.

It would be a grave mistake and contrary to the purpose of the Fisheries Management and Conservation Act of 1976 to allow any foreign government any portion of this catch in view of domestic industry's capabilities and desire to both process and market whatever production is available.

Sincerely,

William K. Deshler

President

WKD:1p

PACIFIC PEARL SEAFOODS BELLEFIELD OFFICE PARK C-10220 1450 114th AVENUE S.E. BELLEVUE, WASHINGTON 98004 (206) 453-4600 TELEX 32-0068

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ในที่นึ่งได้รับทักษณ์ สารไปเกล้าสุด ของราช กรุ่งเป็นเป็น เมื่อ กระบาน และ เ

Jonath II

Report to the North Pacific Fisheries Management Council De Decol, 1977 haurence Cotter 360 June que My name is harry Cotter. I am a representative of the International Longshore men and Warehousemen's Union, and a Trustee to the Alaska Cold Storage: ILWU Health and Welfare and Pension Trust Funds. Commence of the state of the st Due to the reccomendations given this morning by the S.S.C. and A.P. committees, the status of the Fairweather Troll Plan appears to have been altered from a plan dominated by a potential closure to a plan dominated by , an intensive statistical research effort. In view of the extreme economic consequences of a troll closure in the Fairweather area, and massive statistical information effort is imperative before any major regulating plan - i.e. a closure - should be put into effect. The ILWU supports this concept entirely. . We also support the concept of limited entry on the Fairweather Grounds, a 28 inch size limit, and los book reccording. I would also like to make one suggestion to the council reguarding the gathering of pertinent information as to the Fairweather Grounds: You should endevor to create a task force, - place en board observers, or whatever is nocessary to determine the extent of the

Nonage ment plans for the Fair weather Grounds sactus di vestigationi de de la Etleson ett obulsni bro gidenottolon zitt i stositisoum of lishues aft sovoahsa ( ti susiled I stratus tradu of tus establis cut all resuled girlenestaben a Il enough tast si reals noisulanos sit showerd restract aft ro to refer that somes a bomper year っくー Prites retri OSLD 2: +I ESPI of ESPI most fround is of started servers of star of sufferestri 21 +I No. 271 25PI ( bro, Azit GOC, HTG HTBI Azit GOO, OH ETPI THSGF. In 1972 SHO,000 Pich were taken, J. 70 THE 1971 140,000 Pish were taken by the Tapanese High Seas Willia Fishery In fish and the fish narvesfed by the relationship between Tairweather Grounds