

MEMORANDUM

TO: Council, SSC and AP Members

FROM: Clarence G. Pautzke
Executive Director



ESTIMATED TIME
1 HOUR

DATE: February 1, 2000

SUBJECT: Research Priorities

ACTION REQUIRED

Discuss and identify research priorities.

BACKGROUND

During their November meetings, the Groundfish Plan Teams reviewed and endorsed the list of research priorities developed by the SSC and approved by the Council in February 1999 (Item C-7(a)). The Teams also highlighted the following items for priority consideration:

1. More research is needed to understand pollock movements within the GOA and BSAI.
2. Some of our stocks are disproportionately harvested across large areas of the GOA and BSAI due to area closures, other management actions, or fishery behavior. Additional analysis should be undertaken to examine potential effects of disproportional harvesting.
3. More information is needed on "other species." Observer data should be collected and analyzed for individual species. Better estimates of abundance are needed. Lastly, life history data is limited for many of the species in this complex.
4. Mapping of benthic habitat (both bottom type and living substrate) is important for more precise density estimates for many species.
5. Better distribution and improved availability of information would be beneficial to the public and scientists.
6. Data rescue. For example, it would be helpful for some assessments if existing logbook data were entered and available.

After receiving comments from NMFS and the SSC at this meeting, the Council will forward the priorities to NOAA for use in preparing its annual budget.

C-8 RESEARCH PRIORITIES

The SSC updated the list of research priorities from last year by incorporating Plan Team recommendations and its own new thoughts. The SSC emphasizes that this list is not inclusive of all needed research nor is it prioritized; rather it represents a compilation of research ideas recognized by the SSC as deserving attention by NMFS, ADF&G, IPHC, other agencies, and institutions of higher learning. The SSC wants to emphasize the new importance of sea lion and pollock related research in C.9.

A. Critical Assessment Problems

1. **Rockfish:** There is a general need for better assessment data, particularly investigation of stock structure and biological variables.
 - a) *Supplement triennial trawl survey biomass estimates with estimates of biomass or indices of biomass obtained from alternative survey designs.*
 - b) *Obtain age and length samples from the commercial fishery, especially for Pacific ocean perch, northern rockfish, and dusky rockfish.*
 - c) *Increase capacity for production ageing of rockfish so that age information from surveys and the fishery can be included in stock assessments in a timely manner.*

2. **Walleye pollock:** There is a continuing need for research on stock structure as it relates to assessment. There is a critical need for a tagging study to focus on stock interactions. We continue to emphasize the need for age-structured assessments of recognized stock units. As the Bering Sea pollock population has declined, the forecasts of future pollock recruitment have undergone greater scrutiny. Research on alternative forecasting methods is needed

The SSC believes that the magnitude of the catch, size and age structure of the EBS stock harvested in the Russian zone in the vicinity of the transboundary area is needed. It may be necessary to consider fishing removals from the Russian zone and their impact on EBS pollock mortality in the estimates of ABC and TAC.

Assessment of the status of the Gulf of Alaska resource is critically dependent upon results of resource surveys. Currently, these surveys are conducted every three years. Various ways of supplementing the triennial survey data should be evaluated. The relationship between fish in Prince William Sound to those in the Gulf of Alaska needs to be elucidated.

3. **Crab research:** Research should be expanded on handling mortality, stock structure and life history parameters.
4. **Age- and length-structured assessments:** These assessments integrate several data sources using some weighting scheme. Little research has gone into evaluation of different weighting schemes, although the weight can have a large effect on the assessment results. Research is needed on which weighting schemes are robust to uncertainties among the different data sources. Age structured assessments depend upon age determination techniques and ongoing age validation is needed.

Correct model specification is critical to stock assessment. Further research is needed on model performance in terms of bias and variability. In particular, computer simulations, sensitivity studies, and retrospective analyses are needed. As models become more complex in terms of parameters, error structure, and data sources, there is a greater need to understand how well they perform.

5. **Life history information, e.g., growth and maturity data, is incomplete for a number of stocks.** This information is essential for determination of ABC, OFL and preferred fishing mortality rates. Maturity data are lacking for: Pacific cod, Dover sole, other flatfish, sablefish, and many species of rockfish. Life history and distributional patterns of Greenland turbot are lacking. To better understand sablefish recruitment variability, additional information on the geographical distributional and movement of juvenile sablefish is needed.
6. **Identification of the origin of chum and chinook salmon stocks captured incidentally in the groundfish fisheries is needed.** The chum salmon stocks in particular are recognized as a mixture of Asian and North American origin. Resolution of stock origin is important in the consideration of bycatch management.
7. **There is need for information about stock structure and movement of walleye pollock, Atka mackerel, Pacific cod, POP, and other rockfish.**
8. **Further research is needed about management strategies that provide for conservation of aquatic resources.** Topics that need attention include: which measure of biomass should be used in biomass-based adjustment of ABC and OFL; what measure of average recruitment to use in $B_{40\%}$; the effect of seasonality in spawning, recruitment, and harvest on optimal harvest rate; adaptive management schemes which are designed to provide understanding of multispecies interactions and spatial population dynamics. One objective is to develop multispecies analysis of stocks.
9. **Presentation of uncertainty in stock assessments is often lacking or incomplete.** Further research is needed into which methods are most appropriate for capturing uncertainty in the status of populations.
10. **Management measures such as time-area closures and other restrictions are frequently imposed, but rarely rescinded.** Studies are needed to evaluate the effectiveness of management measures on conserving populations, achieving management goals and assessing other ecosystem effects.

B. Stock survey concerns

1. Conservation of aquatic resources in the North Pacific is critically dependent on a consistent time series of trawl, hydroacoustic, and longline surveys. The continuity of these series must remain one of the highest priorities of NMFS and the Council. Data analysis should be expanded to include non-target, non-FMP species.
2. Explore ways for inaugurating or improving surveys to assess rockfish (including nearshore pelagics), pollock, squid and Atka mackerel.
3. Expand bottom trawl surveys in the Gulf of Alaska and Bering Sea to include slope areas that encompass the population range of Greenland turbot, rockfish, thornyheads, and sablefish.
4. Conduct surveys of the Aleutian Islands management area to assist in the assessment of groundfish stocks found in this region.
5. Improve surveys for Bering Sea crab complementary to the existing Bering Sea crab/groundfish survey (e.g. Norton Sound, Pribilof Islands, St. Matthew Island, and Bristol Bay).
6. Direct observation (e.g. submersible and dive surveys) offers unique opportunities to directly examine gear performance, fish behavior in the proximity of gear, gear related habitat impacts, and differences of fish density between trawlable and nontrawlable habitat.
7. There is a continuing need to perform gear calibration and fish observation studies to validate indices of abundance (e.g. fishing longline and trawl gear side-by-side, and fishing different baits on longline gear over the same stations).
8. Within the EEZ are seamounts that are unsampled for groundfish, halibut, and crab abundance. Surveys that sample these seamounts may improve estimates of total abundance in the EEZ, particularly for sablefish and rockfish stocks.
9. Data from annual ADF&G crab surveys should be examined and their usefulness for assessing groundfish abundance in near-shore areas should be evaluated. Dialogue between ADF&G and NMFS assessment scientists regarding ways of gaining more useful groundfish data from this survey should be encouraged.

C. Expanded Ecosystem Studies

1. Because of the importance of marine mammal and seabird considerations in fisheries management, further studies are needed on interactions among fisheries, marine mammals, and seabird populations. In particular relationships among oceanographic conditions, conditions and animal condition and health should be explored. Research should be done on sources of age-specific fish mortality.
2. Effort is needed on status of stocks and distribution of forage fishes, such as capelin, eulachon, and sand lance. Forage fish are an important part of the ecosystem, yet little is known about these stocks. The Lowell-Wakefield Symposium (October 1996) presented current research on forage fishes.

3. Studies of the effects of harvesting and processing activities on the ecosystem and habitat should be instituted. For example, studies contrasting species diversity and abundance in the red king crab savings area with that in adjacent regions.
4. Trophic dynamics research should be undertaken on the relationships among critical species, e.g., Pacific cod and its prey (including shrimp and crabs). The feasibility of constructing multispecies models using ongoing collection of gut contents data should be investigated.
5. Groups of species in the rockfish and flatfish families are now managed as "species complexes." Research should be expanded on the question of biological linkages among the components of "species complexes" that justify this management approach. Further, are there other, unidentified groups of species that are ecologically related and could be managed as a unit?
6. Studies are needed to identify essential habitat for groundfish and forage fish species in the Gulf of Alaska and Bering Sea. This identification is required by the MSFCMA and would benefit from field studies conducted across a matrix of spatial temporal, and life history stages. Mapping of nearshore and shelf habitat should be continued for FMP species.
7. Expand studies of distribution, abundance, and productivity of seabird populations and ensure that data are collected in ways that provide for rigorous analyses of seabird/marine mammal/oceanographic/fisheries interactions. The majority of data on seabirds in Alaska was collected during the 1970s (through OCSEAP); the quantity of data collected afterwards has been insufficient to adequately examine these interactions.
8. Multivariate statistical analysis of the time series of annual survey data may identify which species regularly occur in assemblages. Mapping these assemblages through space and time may reveal changes in the distribution and abundance of the species of the Eastern Bering Sea. These mappings and trajectories may be applicable to adaptive management approaches suggested for exploring ecosystem concerns. Although related analyses were started by NMFS in the late 1970's, they have not been conducted in recent years. Recent advances in spatial statistics may prove fruitful tools for re-examining these existing data.
9. Uncertainty about the relationship between the Steller sea lion population and groundfish fisheries has taken an elevated significance. With this uncertainty as to the extent of factors affecting Steller sea lions, it is critically important to investigate the effects of mitigation measures on the sea lions, the fisheries, and the ecosystem. The monitoring must be based on an experimental design that provides information about the interaction of fisheries and Steller sea lions. Five questions are central to future work:
 - (a) What is the distribution of fish in relation to areas used for fishing, and what are the seasonal changes?
 - (b) What is the distribution of fish in fishing areas before and after fishing?
 - (c) How do Steller sea lions use pollock in relations to pollock distributions?
 - (d) How does the Steller sea lion's pollock feeding habits influence sea lion population dynamics?
 - (e) Does the fishery effect Steller sea lions in other ways (e.g., behavioral disturbance)?

D. Social and economic research

There is a critical need for the development and continued maintenance of basic social and economic information databases on the fisheries and fisheries dependent communities of GOA and BS/AI. This information is required for establishing a baseline to be used in the evaluation of the impacts of alternative management measures.

- 1. There is a need to develop a cross section-time series of data on:**
 - a) Exvessel and wholesale prices (information is needed on actual transactions and sources of variability).**
 - b) Inventories and exports (greater detail on product form, volume, and transactions prices).**
 - c) Cost of variable inputs to fishing**
 - d) Patterns of ownership in fishing and processing operations (concentration, vertical integration, foreign participation).**
 - e) Employment and earnings for crew and skippers**
 - f) Patterns of employment/unemployment, earnings, transfer payments in fishery dependent communities, and**
 - g) The location where goods and services are purchased.**

- 2. There is a need for economic analyses of:**
 - a) The demand for fisheries products (exvessel, wholesale, international, and retail markets)**
 - b) Production functions for catch and processing**
 - c) Regional models of economic activity in fishery dependent communities,**
 - d) An assessment of the cumulative efficiency and equity consequences of management actions that apply time/area closures**
 - e) An assessment of the consequences of the halibut/sablefish IFQ program (changes in product markets, characteristics of quota share markets, changes in distribution of ownership, changes in crew compensation, etc.)**
 - f) Estimates of the net economic benefits of recreation and subsistence harvests, and,**
 - g) And improved representation of fleet behavioral response to alternative fishing opportunities to provide better prediction of how fishing effort will shift in response to time/area closures.**

- 3. Research pertinent to assessment of the social impacts of actions contemplated by the Council include:**
 - a) Fishery/Community Linkages: Field research aimed at capturing the full array of linkages between fisheries and social and economic life in fishery dependent communities.**
 - b) Social Assessments: Selected community and industry assessments should be conducted to establish baseline conditions underlying social problems identified by the Council and the Advisory Panel. As appropriate, these projects can be extended to generate time series information.**
 - c) Social Impacts: Social impact and policy research should be conducted regarding the identification and potential effects of alternative management actions.**

- d) **Develop better methods for determining the social costs and benefits of management actions (e.g. through the use of non-market valuation techniques).**

E. Bycatch problems

1. **Research on gear modification and other methods for reducing bycatch should be expanded.**
2. **A better quantification of discard mortality rates is needed, especially for halibut and crab.**
3. **Data on size/age and sex of crabs taken as bycatch are needed to assess impacts.**
4. **Comprehensive evaluations are needed of single and multiple time/area closures and other bycatch management measures.**
5. **Develop better methods for assessing the social costs of bycatch.**
6. **Identify sources of variability in actual and estimated bycatch rates.**
7. **Collect bycatch information in the directed halibut fisheries using observer coverage. Current logbook information is inadequate to quantify this bycatch.**

F. Fishery Monitoring

1. **Inseason management and stock assessment are critically dependent on catch estimates. There is a need to conduct ongoing analyses of the accuracy and precision of catch estimates in all fisheries. An analysis of the utility of fishery logbook information should be conducted. In particular, determine if it is possible to gain insight into fleet performance from such information. Examine feasibility for developing a representative CPUE index and determine if it is proportional to stock size**
2. **Evaluate sampling procedures used by observers and various catch estimation procedures.**
3. **Development of catch and bycatch sampling procedures for individual vessel accountability programs.**

D-1(c) CHINOOK BYCATCH PSC

Dave Ackley, ADF&G, presented the EA/RIR for the proposed amendment to minimize chinook salmon bycatch in groundfish trawl fisheries of the Bering Sea and Aleutian Islands. Public testimony was provided by Dan Albrecht, Dorothy Childers, Joe Sullivan, and Jennifer Chris. The Council is scheduled to take final action on the amendment at this meeting. Current regulations include a prohibition on trawling in designated chinook salmon savings areas (CHSSA) upon attainment of an estimated catch of 48,000 chinook prior to April 15. No restrictions on bycatch are in place after April 15.

Among alternatives proposed in the amendment are activation of a prohibition on trawling in the CHSSA at any time in the calendar year after the 48,000 fish cap is reached, reduction of the cap from 48,000 to 36,000 fish with trawl closures triggered upon attainment of cap prior to April 15; seasonal allocation of the cap, change in the accounting year for the cap, and annual closure of specific "hot spots".