

# North Pacific Fishery Management Council

Harold E. Lokken, Chairman  
Jim H. Branson, Executive Director

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November 28, 1977

## EXECUTIVE DIRECTOR'S REPORT

### FINANCES

We have received our fiscal year 1978 administrative grant for \$660,500. We have forwarded an amendment to that grant request for \$366,000 to cover management plan development as approved at the August Council meeting. There has been some confusion about management plan development costs, as to whether they should go in administrative or programmatic categories. I believe this has been straightened out.

The programmatic budget for FY 78 was approved by the Council in August for \$420,000. I have delayed sending in this grant request until this Council meeting because some revisions should be considered by the Finance Committee and the Council. The eastern Bering Sea herring study approved at approximately \$80,000 by the Council in August has come in, as a result of the herring study team's work and the contractor, ADF&G, at \$103,000, \$23,000 over the original estimate.

The domestic observer program approved by the Council earlier this year and funded for \$60,000 with the Alaska Department of Fish and Game out of FY 77 funds is written as a two-year contract. We should have another \$26,100 in the FY 78 budget to cover this contract.

We have reduced the amount originally estimated for special consultants, writers, at \$50,000 to \$48,000. The contemplated programmatic grant request now stands at \$481,000.

We established a \$200,000 figure for miscellaneous research contracts to support the preparation of fishery management plans in the budget approved in August. We will have to identify the contracts and projects this is going to be used for or we won't get it. There are several obvious possibilities; the coded wire tag recovery program for the 1978 season estimated by ADF&G at \$79,300; continue the eastern Bering Sea herring study for a second year, estimated at \$137,000, use \$26,100 of it for the second year of the domestic observer program; consider a troll salmon observer program; there appears to be a need for socio-economic studies of the impact of a troll salmon management plan, particularly on some of the smaller communities in southeastern Alaska; or perhaps start studies on limited entry for King crab and shrimp since those management plans are either under development or will be soon.

## BUDGETS

We are working up budgets for FY '79 and '80 and would like to have finance committee review of them at this meeting, particularly in the programmatic areas (contracts, research, etc.).

### Current Expenditures

A breakdown of current expenditures out of FY 77 and FY 78 funds, as well as the current status of grants is contained in a separate summary in this agenda section.

### JOINT VENTURES - PRIMARY PROCESSING

The spring herring season and next year's salmon season are fast approaching and there is going to have to be some basic policy promulgated on joint ventures, and as an associated part of that, what comprises processing. A fisherman and a processor representative visited the office last week to try and get an answer on "processing," I suspect they are the first of many. Briefly, what they want to do is buy red salmon from fishermen in Bristol Bay, do the initial processing aboard a U.S. vessel and then transfer it to a Japanese transport ship for final processing and transport to Japan. They will be buying fish for the Japanese market and want to buy red salmon in the round, gut and gill them aboard the American processor, salt them in boxes and transfer them to a Japanese cargo ship. They have to be freshened

and resalted three or four days after the initial salting, and re-packed in smaller boxes. They want this to be done aboard the foreign vessel. The question is, does the initial gilling and gutting and first salt suffice as "processing?"

Without doubt this same question will surface in relation to the spring herring fishery in Bristol Bay and along the Bering Sea coast.

We have several proposals to consider at this meeting on a joint venture study designed to give us some factual background on this problem.

#### RESEARCH AND SUPPORT CONTRACTS

We have signed contracts (3) with (a) the Fisheries Research Institute for a study of continent of origin of salmon in the Japanese landbased fishery, (b) the Alaska Department of Fish and Game for an observer program on U.S. groundfish trawlers in the Gulf of Alaska, and (c) a contract with the Governor's office for \$25,000 pass-thru money for support to the Pacific Council (the Pacific Council is handling our contracts with Oregon and Washington for their support to the North Pacific Council). We are still tracking the funding of the data enhancement program to ADF&G, which NMFS has decided should be funded directly by them rather than thru the Council. It apparently has been approved along the line and hopefully will be completed in the near future.

## MARINE SANCTUARIES

The marine sanctuary program is drawing considerable fire from such organizations on the National Coalition for Marine Conservation, Incorporated, and several of the New England interests, primarily for fear that it will put another layer of regulation in areas that are, or at least should be, primary management council responsibility. We are trying to follow developments in this field and will keep the Council posted insofar as time allows.

## RECRUITING FOR STAFF ASSISTANT TECHNICAL WRITER POSITION

We have completed a job description for a staff assistant/technical writer, a post currently held on a contract basis by Mike Hershberger, and in late October put ads in the Alaska and Pacific Northwest papers for the position. We have received a great number of responses, over 75 to date, but most appear to be poorly qualified. I hope to make a selection for this position before the end of December and fill it by mid-January. Mike, who is a contender for the permanent position, has a contract until the middle of January.

## PUBLIC HEARINGS ON TROLL SALMON PLAN

In spite of an extremely optimistic schedule for five public hearings in five days in mid-November, apparently all of the scheduled stops

went off reasonably smoothly. I would like to commend Mark Hutton and the rest of the staff for the competence with which they handled logistics and scheduling.

#### STAFF TRAVEL

Mark Hutton attended a State Harbormaster's Conference in Homer on the 10th of November and gave them a presentation on Council activities and possible future expansion in the fishing industry in Alaska.

I would like to thank the Council for the leave granted the Director. I spent two weeks in England and a week on the continent. While in England I had an opportunity to talk to some of the people at the British Foreign office involved in fishery negotiations and in the Government Fisheries Service involved in their surveillance and enforcement program, particularly as it deals with the foreign fishermen off Britain. I also visited the fishing ports of Whitby, Grimsby and Staith. There are some interesting parallels between England and Alaska's problems with foreign fishermen.

While each country in the EEC has extended its jurisdiction over fishery resources, a common management plan remains to be developed for the overlapping resources. Its expected that management regimes or plans will be developed by EEC at Brussels, but to date there is no mechanism for this. The problem of boundaries, transboundary stocks, historical rights, etc., is complex enough to make Alaska's problems look rather pleasant.

In the enforcement and surveillance business, Britain has a remarkable number of similar problems and methods. Their fisheries observers, a rather small group of 18 ex-mariners, work with the Navy, who furnish the ships and aircraft for surveillance and enforcement. They have similar problems with cooperation between agencies and continually rotating personnel that the United States has. They have concentrated on riding the patrol ships, with short training sessions for the aerial arm. They were quite proud that their limit for fines had been raised to 50,000 pounds very recently. I didn't have the heart to tell them that we had collected fines in excess of \$700,000 for single violations.

They are currently building computer programs for their sighting and catch information, an attempt to keep abreast of greatly expanding problems and increased data flow. All in all, I would say that they are at least a year behind the Alaska Region of National Marine Fisheries Service.

While I was in England one of the current news stories was a joint venture with Russian ships and English fishermen. British fishermen out of the channel and north sea ports were delivering directly to Soviet factory ships within the British CFZ. The people in the British fishery agency were quite pleased with this development, they felt that anything that compensated the British fishermen for the loss of

his grounds off Iceland, Canada, and Spitsbergen was a step in the right direction and they apparently had had no complaints from any of the British shorebased processors. The bulk of the fish being delivered to the Soviets, however, was mackerel which (after a relatively small amount going to the human food markets) is a reduction fish in the British Isles.

A later visit to the major distant water fishing port in England, Grimsby on the Humber River, gave some indication of why they were relieved to see some of their fishermen out. The docks are still crowded with distant and medium water trawlers and seiners (Scottish seiners) that normally fish the Iceland, Canadian and Spitsbergen grounds. There is a tremendous capital investment tied up for lack of fishing grounds. Large factory stern trawlers, distant water side trawlers, seiners, etc.

I spent some time in the smaller fishing port of Whitby, in northern Yorkshire, where most of the landings are made by day boats. A unique type of small fishing boat, the coble, one of the reasons I visited this port, was developed for the fishery in this area. Using either longlines or diver trammel gillnets, they leave port before daylight, set their gear within a few miles of the port and are back in by noon to sell. The catch is approximately 80 percent cod (judging from my one day's observations) with the rest a mixture of small flatfish, haddock, shark, etc. The boats range between 28 and 35 feet in



length, are fished by one or two men (the gear is baited ashore by paid workers) and the fish are delivered gutted and gilled, carefully handled and boxed. There were two buyers on the dock the morning I watched the operation and the average price paid for codfish in the one and one half to five pound range, which was the bulk of the catch, was half a pound per stone. That figures out at slightly over six cents per pound. The average delivery ran about 300 pounds.

NORTH PACIFIC FISHERY MANAGEMENT COUNCIL  
Budget Summary--FY78, FY79, FY80  
\$K

I. <u>ADMINISTRATIVE</u>	<u>FY78</u>	<u>FY79</u>	<u>FY80</u>
Compensation--Council Members	96	115(A)	127(A)
--Staff-part time etc.	187	261(B)	312(B)
Benefits			
--Council (9.6%)	8	12(C)	13(C)
--Staff (26%)	46	68(D)	81(D)
Travel			
--Council Members	100	125	136
--Staff	71	95	105
--S & S Committee Members	71	89	98
--Advisory Panel	164	210	231
Contracts--Operations only (janitor, recorder etc.)	30	38	42
Contracts (pass thru money)	50	50	50
Transportation of things	3	4(E)	4(E)
Rents	63	69	76
Communication	41	50	55
Printing	82	121	133
Supplies	8	9	10
Non Capital Equipment	2	3	5
Capital Equipment	3	4	6
Insurance & Taxes	<u>2</u>	<u>3</u>	<u>3</u>
TOTAL Administrative	1,027	1,326	1,487
II <u>PROGRAMMATIC</u>			
Contracts	<u>481</u>	<u>500</u>	<u>510</u>
III. TOTAL BUDGETS	<u>\$1,508</u>	<u>\$1,826</u>	<u>\$1,997</u>

FY 79 VARIANCES

- (A) & (C) 10% ONLY was added but we are currently paying salaries to 4 Council members and this could be up to 7 by FY79
- (B) & (D) 10% inflation plus addition of two staff members for a total extra of \$55,000 salaries and benefits. These two positions have not been decided but probably will be a Staff position and a clerical position.
- (E) Moving expenses have not been budgeted for any new employees but may need an additional \$10,000.

FY 80 VARIANCES

- (A) & (C) Same as FY 79
- (B) & (D) 10% inflation plus addition of one staff member (position not fully identified) at \$25,000 plus benefits.

## NORTH PACIFIC FISHERY MANAGEMENT COUNCIL

## FMP Budget Detail

\$K

All expenses for the North Pacific Fishery Management Council FMP's have been included in the Administrative budget. Following is an average breakdown of each FMP for FY 78. All expenses for FY 79 and FY 80 have been adjusted with a 10% inflation expense. The plans listed are the eleven the Council has undertaken to manage by FY 80. By FY 80 all eleven plans should be either in the final draft or revision stage.

The plans are:

Tanner	77-78
King	78-79
Dungeness	79-80
Gulf of Alaska Groundfish	77-78
Bering Sea Groundfish	78-79
High Sea Salmon	
Troll Salmon	77-78
Clam	78-79
Halibut	79-80
Shrimp	79-80
Scallop	79-80

The estimated cost as of FY 78 for each plan is as follows:

Travel - Council	5
Staff	5.5
S & S Committee	3.5
Advisory Committee	10
Printing	10
Postage	3.5
Council Salaries	5
Benefits	.3
Rent of equipment & meeting halls	1.05
Supplies	.2
Recording of public hearings	1.5
Freight	.2
TOTAL COST PER MANAGEMENT PLAN	<u>\$45.75</u>

NORTH PACIFIC FISHERY MANAGEMENT COUNCIL  
PROGRAMMATIC BUDGET FY 78, FY 79, FY 80  
\$K

Programmatic Costs for the North Pacific Fishery Fishery Management Council, ie. contracts to states, universities, and others are just an estimate based on the FY 78 budget which is detailed as requested. The Council feels the the possible needed data to develop and write a FMP is unknown until the Management Plan writing team has had the opportunity to research the available data. At that time it is decided just what and how much research is needed and how to fund these contracts.

Research Contracts - FY 78

Joint Ventures - analysis	40,000
Eastern Bering Sea Herring Study	103,000* —
Socio-Economic Study - Western Alaska Herring	50,000
Miscellaneous research contracts to support preparation fo fishery management plans	200,000 —
Special consultants, writers	48,000
Balance required Alaska Department of Fish and Game contract for Observer Program #77-5	<u>40,000</u>
<b>TOTAL FY78 PROGRAMMATIC BUDGET</b>	<u><u>481,000</u></u>
<b>PROGRAMMATIC BUDGET FY 79</b>	<u><u>500,000</u></u>
<b>PROGRAMMATIC BUDGET FY 80</b>	<u><u>510,000</u></u>

BACKUP FIGURES FOR  
NORTH PACIFIC FISHERY MANAGEMENT COUNCIL  
FY78

Salaries: (Includes step-raises and projected 7.05 % C.S.)

Executive Director	\$ 45,000
Assistant Executive Director	32,500
Administrative Officer	20,000
Executive Secretary	21,950
Clerk-typist	14,000
Clerk-typist	14,000
Writer	<u>30,000</u>

Benefits - 26%  
Parttime, overtime

\$ 177,000
46,000
<u>10,000</u>
\$ 233,000

Total

Council:

5 Paid members x 10 Council meetings x 4 days	45,680
6 public hearings x 5 x 228.40 x 5	33,260
Working time other than scheduled meetings: 15 days x 228.40 x 5	<u>17,130</u>

Total

96,000

Backup for FY78 Budget Estimate  
 NORTH PACIFIC FISHERY MANAGEMENT COUNCIL  
 December 17, 1977

CPA 9711  
 Council (25 members)  
 There will be 10 Council meetings  
 and 10 public hearings. It is  
 estimated that each Council  
 meeting will attend 10 meetings  
 at \$75 each including travel.  
 There will be 10 public hearings  
 at \$75 each including travel.

	Council	Travel	Public
Meetings	10 round	10 trips	8 round
			10 trips
	2,000.00		2,000.00
	x 10		x 8
	20,000.00		16,000.00
	x 12		x 12
	240,000.00		192,000.00
			24,000.00
			216,000.00

	Per Diem
Council Meetings	Public Hearings
10 trips	8 each -
3 days	3 days
each	each
Average Rate =	Per Diem
\$70.00	\$70.00
x 30	x 24
\$2,100.00	\$1,680.00
x 12	x 12
\$25,000.00	\$20,160.00
	\$45,360

meetings of hearing

7,000.00  
 22,160.00

Advisory Panel (25 members)

8 each  
 3 days  
 each

	<u>Travel</u>		<u>Per Diem</u>	
<u>Scientific and Statistical Committee (10 members)</u>	10 round trips	8 round trips	10 trips 3 days each	8 trips 3 days each
Average Air Fare:	<u>\$200.00</u>	<u>\$200.00</u>	<u>\$ 70.00</u>	<u>\$ 70.00</u>
	x 10	x 8	x 30	x 24
	2,000.00	1,600.00	2,100.00	1,680.00
	x 8	x 10	x 8	x 10
	16,000.00	16,000.00	16,800.00	16,800.00

It is estimated that at each Council meeting 80% or 8 SSC members attend and it is expected that each will attend an average of 4 public hearings.

TOTAL	<u>\$32,000.00</u>	<u>\$33,600.00</u>
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	<u>Travel</u>	<u>Per Diem</u>
Council Staff		
Operational Travel	\$ 9,000.00	\$ 13,000.00
Public Hearing Travel	24,000.00	25,200.00
.40 hearings x 3 Staff = x \$200 = travel budget; (120) days x \$70 x 3 staff = per diem budget)		
TOTAL	<u>\$33,000.00</u>	<u>\$28,900.00</u>

SUMMARY OF TRAVEL COSTS: (rounded to nearest thousand)	<u>Travel</u>	<u>Per Diem</u>	<u>Total</u>
Council Members	\$ 47,200	\$ 51,360	\$ 98,560
Advisory Committee	80,000	84,000	164,000
Scientific and Statistical Committee	32,000	33,600	55,600
Council Staff	<u>28,000</u>	<u>23,900</u>	<u>51,900</u>
TOTAL	<u>\$187,200</u>	<u>192,860</u>	<u>\$370,000</u>



Backup for FY78 Budget Estimates  
 NORTH PACIFIC FISHERY MANAGEMENT COUNCIL  
 November 27, 1977

Transportation of Things

Management Plan	\$ 2,000.00	
Operational Costs	<u>1,000.00</u>	
Total		\$ 3,000.00

Rents

Office Space - 1800 square feet	27,000.00	
Equipment Rental		
Copier III, Mag Card, Telecopier, Word Processor, misc. office equipment	25,000.00	
Miscellaneous		
Meeting room (Council, public hearing)	<u>11,000.00</u>	
Total		\$63,000.00

Communications

Telephones = \$176.60 +		
Toll charges of \$500/month =	8,000.00	
Postage	<u>33,000.00</u>	
Total		\$41,000.00

Printing

Management Plan	80,000.00	
Newsletter - 4 pages x 500 copies x 4 =	800.00	
Miscellaneous printing	<u>1,200.00</u>	
Total		\$82,000.00

Non-Federal Contracts

Public Hearings, etc.	12,000.00	
Janitorial Service \$150 x 12	1,800.00	
PA - Recorder \$1600 x 10	<u>16,000.00</u>	
Total		\$30,000.00

Supplies

Office furniture, stationary, etc.		8,000.00
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Capital Equipment (Depreciable items -  
generally over \$200.00)

Typewriters, calculators, vehicle, etc.		2,000.00
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Non-capital Equipment (Non-depreciable items -  
under \$200.00)

Estimated Cost		3,000.00
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Insurance, Liability, Workman's Comp.

Estimated costs are included since the Councils are non-Federal entities and are subject to taxation and are not self-insured.		1,500.00
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Training

Civil Service and GSA Courses		800.00
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Programmatic Budget

FY78

Research Contract		
Joint Ventures	\$ 40,000	
Socio-economic	50,000	
Eastern Bering Sea	103,000	
Observer Program	26,000	
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Total		\$ 481,000

FY79

Total		500,000
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FY80

Total		510,000
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#3

Washington, D.C. 20235

November 17, 1977.

Mr. Elmer Rasmuson  
Box 600  
Anchorage, Alaska 99510

Dear Elmer:

Your letter to Secretary Kreps of November 4, 1977, resigning from the North Pacific Fishery Management Council has been referred to me for reply since we have responsibility for working with the Councils on a daily basis.

On behalf of the Secretary, I regretfully accept your resignation, but cannot quarrel with your reasons for resigning. After devoting many years as an active and effective participant in a variety of fisheries matters, you certainly deserve to slow down a bit. I agree with you that some real strides have been made in setting up the pattern for the operation of the Council. It has been a productive first year in spite of a number of problems with which we were faced, and the progress made would not have been possible without the participation and leadership of members such as you. You will be sorely missed.

We appreciate your offer to serve on the Council until your successor has been appointed and wish to take you up on it. We will move as quickly as possible with the selection process and will advise you at once when your successor has been named.

I have personally enjoyed our long association in INPFC, the Council, and other fisheries matters. We have not always agreed, but I believe we have respected one another's opinions and acted in what we believed to be the best interest of the resource. I look forward to our continued association even if not as frequently as in the past. If, as you suggest, some specific project should come up in which we could benefit by your expertise, we will certainly call on you.

Good luck, Elmer.

Sincerely,

Robert W. Schoning  
Acting Deputy Assistant  
Administrator for Fisheries



bc: F3 F31 FAK F11 FNW A GC ExecSec(2)  
Exec Director, North Pacific Fishery Mgt. Council (all with incoming)

NMFS:F:PSBENTZ:kb:11/17/77

ELMER RASMUSON  
BOX 600  
ANCHORAGE, ALASKA 99510

November 4, 1977

AW  
See that FAM, FM  
give copy

The Honorable Juanita M. Kreps  
Secretary of Commerce  
Washington, D. C. 20230

Dear Secretary Kreps:

It is with great regret that I have come to the conclusion that I must tender my resignation from the North Pacific Regional Fishery Management Council.

I have served as chairman of this Council for the past year and believe that we have made some real strides in setting up the pattern for the operation of the Council. I have enjoyed the work and I appreciate the honor of being selected to participate in implementing our country's decision to establish a comprehensive fishery management program with extended jurisdiction. Nevertheless, the pressures on my time, both in traveling and in meetings, are too difficult for me to maintain.

I have been chairman for a number of years of the U.S. Section of the International North Pacific Fisheries Commission and I am really retiring from active service in fisheries matters. If there is some specific project on which I could be of help, I would be glad to work on it but not on the continuous basis that I have the past year.

Since the Council should not be left without a full membership, I would be happy to serve until you have made the appointment of my successor.

Sincerely yours,

*Elmer Rasmuson*