



AGENDA ITEM B-4
16200
15 May 1987

1. U. S. COAST GUARD ENFORCEMENT FOR 1987.

a. U. S. Coast Guard enforcement efforts for calendar year 1987, through 30 April, have totalled 198 cutter days and 523 aircraft patrol hours, covering more than 3 million square miles of ocean. To date, a total of 44 reports of violation and written warnings have been issued to foreign fishing vessels operating off Alaska.

2. SIGNIFICANT ENFORCEMENT ISSUES. Since the last report to the Council, the Coast Guard has investigated several enforcement incidents, the three most significant of which are described below:

a. FOREIGN NATIONALS WORKING ABOARD U.S. FISHING VESSELS. The Coast Guard has recently investigated several U.S. fishing vessels which either had large numbers of foreign nationals working in the processing lines or foreign nationals acting as skipper of the vessel.

1) The first case involved a large processor which had 20 foreign nationals aboard who could provide no proof of U.S. citizenship and for whom the Immigration and Naturalization Service (INS) had no record of legal entry into the country. INS is still looking into this matter.

2) The second incident involved two U.S. trawlers which were found with foreign nationals in command. Coast Guard documentation regulations require u.s. vessels over 200 gross tons to have a licensed U.S. master, and vessels under 200 gross tons to have a U.S. citizen in command. The documentation for both vessels was invalidated for a period of about a week.

3) The last incident involved a longline vessel found with five illegal aliens on board. All five are being processed by INS for deportation.

These incidents raise many concerns regarding proper documentation and crewing of U.S. vessels, in some cases contrary to INS regulations, and the potential circumvention of the spirit and intent of the Magnuson Act by some of these vessels.

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b. FISHING VESSEL "MINNOW" ILLEGALLY FISHING FOR HALIBUT.

On 1 May the Coast Guard received word that a U.S. fishing vessel was fishing for halibut off Kodiak, some three days prior to the scheduled IPHC opening. The vessel was located by Coast Guard C-130 and identified as the MINNOW. Coast Guard cutter RUSH diverted to the area and boarded the MINNOW, finding a considerable quantity of frozen halibut in the vessel's holds. The vessel was escorted to Kodiak where it's catch of 84,000 pounds (processed weight) was inventoried and sold. The cutter STORIS later retrieved some MINNOW's gear left on the grounds, shaking the live fish and donating the rest to local charitable organizations in Kodiak. The five mexican nationals found working on board MINNOW were determined by INS to be illegal aliens and are being processed for deportation.

c. SOVIET TRAWLERS APPARENTLY ILLEGALLY FISHING INSIDE THE U.S. EEZ. On 16 April two Soviet stern trawlers, the OZYORNE KLUCHI and MYS OTRADNYI, were sighted east of the Soviet claimed U.S/USSR Convention Line of 1867, and within the U.S. EEZ. At the time of the sightings, the OZYORNE KLUCHI appeared to have nets in the water and steam coming from its meal plant. The MYS OTRADNYI, while not observed with nets in the water, did have a full cod end on deck with steam emitting from its meal plant. Details of the incident, including photographs, were forwarded to the State Department which brought this to the attention of the Soviet Embassy in Washington.

3. COAST GUARD INPFC ENFORCEMENT ACTIVITY PLANNED FOR 1987.

a. The Coast Guard plans to conduct cutter and aircraft patrols in the North Pacific Ocean with primary emphasis on enforcing the provisions of the International Convention for the High Seas Fisheries of the North Pacific Ocean. Patrol coverage will also be dedicated to monitoring the activities of the squid gillnet fleets from Japan, South Korea, and Taiwan.

b. These patrol activities are expected to commence in June and terminate in September. We will keep the Council advised of any significant incidents encountered during these patrols.

4. FISHING VESSEL DOCUMENTATION. While not an enforcement issue per se, numerous U.S. fishing vessels boarded during the past two months have been found with inaccurate or expired vessel documentation. As a reminder, Coast Guard regulations require that documented U.S. vessels, while operating, maintain current and original documentation on board.

5. MFCMA INFRACTIONS. The following is a summary of Magnuson Act enforcement action taken since the last report to the Council:

a. 1 March 1987. USCGC MIDGETT issued a written warning to the South Korean processor HAN IL HO for failure to maintain it's Daily Joint Venture Log for every day the vessel operated within the U.S. EEZ.

b. 2 March 1987. USCGC MIDGETT issued a written warning to the South Korean processor No. 70 OYANG HO for failure to maintain it's Daily Joint Venture Log for every day the vessel operated within the U.S. EEZ.

c. 3 March 1987. USCGC MIDGETT issued a report of violation to the Soviet processor ALEXANDER KRAEV for failure to provide a safe boarding ladder.

d. 3 March 1987. USCGC MIDGETT issued a report of violation to the Soviet Processor DANKO for failure to maintain an accurate set of vessel plans on board.

e. 4 March 1987. USCGC MIDGETT issued a report of violation to the U.S. stern trawler ROSELLA for failure to return prohibited species (halibut) to the sea as soon as possible.

f. 25 March 1987. USCGC MIDGETT issued a report of violation to the Polish processor PARMA for failure to maintain the legibility of it's International Radio Call Sign (IRCS). A written warning was also issued for failure to accurately report the quantity of fish products on board when the vessel entered the U.S. EEZ.

g. 26 March 1987. USCGC YOCONA issued a report of violation to the Chinese processor KAI CHUNG for conducting support operations within the U.S. EEZ without a NMFS observer on board. A written warning was also issued for failure to submit the required vessel reports prior to conducting support operations within the U.S. EEZ.

h. 28 March 1987. USCGC YOCONA issued a report of violation to the Soviet processor POGRANICHNIK STRELNIKOV for failure to properly maintain it's Daily Joint Venture Log. A written warning was also issued for failure to properly submit a required vessel report.

i. 28 March 1987. USCGC MIDGETT issued two reports of violation to the Soviet processor BAGNOVO for two separate counts of failure to properly maintain it's Daily Joint Venture Log.

j. 28 March 1987. USCGC MIDGETT issued one report of violation and two written warnings to the Soviet processor MYS ILMOVYY. The report of violation was issued for failure to maintain a continuous listening guard on channel 16 VHF/FM. The written warnings were issued for failure to have a properly completed MFCMA permit on board and for conducting fisheries operations within the U.S. EEZ without having a NMFS observer embarked on board.

k. 29 March 1987. USCGC MIDGETT issued a report of violation to the Chinese processor GENG HAI for failure to properly maintain its Daily Joint Venture Log. A written warning was also issued for failure to properly submit required vessel reports.

l. 29 March 1987. USCGC MIDGETT issued a written warning to the Polish processor SIRIUS for failure to maintain the legibility of its IRCS.

m. 31 March 1987. USCGC MIDGETT issued a written warning to the Japanese processor ZUIYO MARU for failure to provide a proper boarding ladder.

n. 2 April 1987. USCGC MIDGETT issued two reports of violation to the South Korean processor JOON SUNG HO for failure to accurately report the quantity of fish products on board when the vessel entered the U.S. EEZ and for failure to accurately report the amount of fish products transferred at sea within the U.S. EEZ.

o. 25 April 1987. USCGC STORIS issued a written warning to the South Korean processor No. 603 TAE WOONG for failure to accurately maintain its Daily Joint Venture Log.

p. 30 April 1987. USCGC STORIS issued two written warnings to the Chinese processor YAN YUAN No. 1 for failure to provide a safe boarding ladder and for failure to submit a required vessel report in a timely manner.

- Encl: (1) USCG Patrol Effort/FV Identification/FV Boardings for 1987.
(2) Analysis of Boarding and Enforcement Incidents in 1987.
(3) Surveillance Standard Analysis for 1987.
(4) Boarding Standard Analysis for 1987.

U. S. COAST GUARD PATROL EFFORT
FOR 1987 (THROUGH 30 APRIL)

	CUTTER PATROL DAYS	AIRCRAFT PATROL HOURS	MILES PATROLLED
JANUARY	55	92	8,104
FEBRUARY	58	132	8,389
MARCH	50	151	25,977
APRIL	35	148	15,683
TOTAL	198	523	58,153

FISHING VESSEL IDENTIFICATION
FOR 1987 (THROUGH 30 APRIL)

	JA	KS	PL	UR	TW	US	PRC	TOTAL
JANUARY	37	29	32	04	00	341	03	446
FEBRUARY	187	132	04	27	00	363	08	721
MARCH	145	96	51	89	00	907	11	1,299
APRIL	103	63	20	30	00	543	09	768
TOTAL	472	320	107	150	00	2,154	31	3,234

FISHING VESSEL BOARDINGS
FOR 1987 (THROUGH 30 APRIL)

	JA	KS	PL	UR	TW	US	PRC	TOTAL
JANUARY	04	03	11	00	00	26	01	45
FEBRUARY	11	04	00	07	00	24	01	47
MARCH	08	09	04	12	00	20	02	55
APRIL	02	08	01	00	00	12	01	24
TOTAL	25	24	16	19	00	82	05	171

ANALYSIS OF BOARDING AND ENFORCEMENT INCIDENTS
THROUGH 30 APRIL 1987
(BOARDINGS/INCIDENTS)*

	JA	KS	PL	UR	TW	US	PRC	ALL	% BRDGS RESULT IN INCIDENTS
JANUARY	04/00	03/00	11/03	00/00	00/00	26/01	01/01	45/05	11
FEBRUARY	11/03	04/00	00/00	07/02	00/00	24/02	01/01	47/08	17
MARCH	08/01	09/03	04/02	12/05	00/00	20/01	02/02	55/14	25
APRIL	02/00	08/02	01/00	00/00	00/00	12/00	01/01	24/03	13
TOTAL	25/04	24/05	16/05	19/07	00/00	82/04	05/05	171/30	18

* NOTE: Ratio does not include infractions detected by means other than boarding.

SURVEILLANCE STANDARD ANALYSIS FOR INDEPENDENT
FOREIGN FISHING VESSELS (FFV) THROUGH 30 APRIL 1987

DATES	AVG NO. OF FFV'S ON GROUNDS	NO. OF FFV'S ON GROUNDS SIGHTED	% SIGHTED
1 JAN - 14 JAN	24	9	38
15 JAN - 28 JAN	55	17	31
29 JAN - 11 FEB	98	33	34
12 FEB - 25 FEB	114	65	57
26 FEB - 11 MAR	124	61	49
12 MAR - 25 MAR	124	79	64
26 MAR - 8 APR	133	123	92
9 APR - 22 APR	123	15	12
23 APR - 30 APR	114	39	34

BOARDING STANDARD ANALYSIS FOR INDEPENDENT
FOREIGN FISHING VESSELS (FFV'S) THROUGH 30 APRIL 1987

MONTH	GOAL	ACTUAL BOARDINGS	% ACHIEVED
JANUARY	16	19	100
FEBRUARY	43	23	53
MARCH	54	35	65
APRIL	52	11	21
TOTAL	165	88	53