

North Pacific Fishery Management Council

Harold E. Lokken, Chairman
Jim H. Branson, Executive Director

Suite 32, 333 West 4th Avenue
Post Office Mall Building



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Anchorage, Alaska 99510

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EXECUTIVE DIRECTOR'S REPORT

Finances

The regular monthly financial report and report of contract status is included in Tab 3.

We have reported our estimated excess for FY78 to NOAA and, through adjustment in the letter of credit, have established our contractual obligations at approximately \$3,000 less than estimated by the Council when it developed the FY78 budget. Generally speaking we are in excellent financial shape.

GAO Review

We have been advised that the U.S. General Accounting Office will do a review of Council operations beginning the week of July 10th. They expect to be here all of that week and probably part of the following week with a task group of three. The review has been requested by the House Subcommittee on Fisheries and Merchant Marine (Leggett, Forsythe). They're interested in our operating methods, start-up problems, relationships with ADF&G and NMFS and they want to review our relationship with and the development of some specific fishing industries, particularly crab in Alaska. They have requested, both from us and NMFS, a quantity of background material on Council operation. It might be useful to have some of the Council members talk to the review team while they are in Anchorage.

Council MAFAC Recommendations

We have received a reply to our recommendation that James Campbell and Ron Skoog be appointed to MAFAC. The reply (enclosed) is an acknowledgement and an assurance that even if we do not have a Council member seated on MAFAC we will be asked to work with the group.

Update on FMP's and Council Requested PMP Revisions

Copies of the wires sent to the Secretary and to Administrator Leitzell requesting amendments to the PMP's for blackcod in the Gulf of Alaska to bring them in line with the still pending FMP were sent to you in the June 14th mailing. The latest information, (June 20) is that the revision notice is currently in General Council for review, they hope to have it to the Federal Register by the 21st, possibly have the changes in effect by July 1st or 2nd. General Council has insisted on a 10-day notice to the foreigners after publication in the Federal Register before the changes become effective. That will be almost five weeks after the Council made the request for the change in the PMP.

I've been unable to get an official estimate of when the FMP for the Gulf of Alaska Groundfish Fishery will be implemented. Unofficial estimates indicate mid-July or the end of July. That will be over a year since I handcarried copies of the plan to Washington for publication in the Federal Register to begin the public review, nine months since the plan was sent to the Secretary as a Council recommendation for her 60-day review.

The FMP for Tanner crab will finish its 45-day notice of proposed rulemaking June 30th. We should have our recommended changes to the proposed regulations to NMFS well before that date. We can presume that it will take at least another month to six weeks before it is implemented. NOAA's record of coordination and cooperation with the Council in implementing

management plans and requested changes to regulations and PMP's, has been dismal. The Council has worked hard and made a lot of progress since its creation in October 1976, but we have yet to accomplish the first step in the primary duty mandated by the FCMA of 1976. That is, the development and implementation of fishery management plans. To date we have spent \$813,000 on Council operations, we have a total of \$1,599,000 either spent or obligated for contracts and other plan development work. We have not managed to implement a single FMP. The Council developed a schedule for plan development and has managed to meet all of our self-imposed deadlines. The delays have come directly from the Central Office of NMFS/NOAA. Unless we can streamline the review, approval and implementation process, it will not be possible to manage the resources off Alaska on a real time basis. Data used in the plans will be two years old and actual regulatory changes will be so far behind events that seasons will be over and resources depleted before they are implemented, if the past record is any sample of what we can expect.

Council Resolution on Reduction of Allocation to Those Nations Restricting Imports from the United States of Similar Species

This resolution, passed by the Council in February 1978, has been supported by the Caribbean, Mid-Atlantic, New England, South Atlantic and the Pacific Councils. The Gulf of Mexico Council supported the intent, but felt that it was not in their purview, under the FCMA, to address such a resolution. The resolution was not brought before the Western Pacific Council for comment.

Next Council Chairman's Meeting

The next Council Chairman's meeting has been set for Hilo, Hawaii, October 24th and 25th. The North Pacific Council is scheduled to meet on October 26th and 27th. There is a MAFAC meeting following the Chairman's meeting on the 26th and 27th to which the Council Chairmen have been

invited. The Council may wish to consider shifting the North Pacific's October meeting to November 2nd and 3rd. This would still give us a full four weeks before the next scheduled meeting November 30th and December 1, the last of the year.

Bering Sea Shrimp Plan

We need to designate a lead agency and a plan development team for the Bering Sea shrimp Fishery Management Plan at this meeting.

High Seas Salmon Plan (Troll Salmon)

The PDT plans to meet with Mike Hershberger in Juneau next week. We have directions for re-write from the SSC and some individual SSC members. The rewrite will be fairly extensive and it may be impossible to have it ready for the Council prior to the July meeting. If we can't make the July meeting it will not be in effect at the start of the 1979 season. If that happens we must either consider mid-season implementation or delaying the plan until 1980.

Staff Travel

I spent a very informative seven days in Norway and 3 days in Denmark immediately following the last Council meeting. I hope to have a summary report of the entire trip for you sometime in the very near future. We saw a great deal of up-to-date fishing technology, but perhaps the most useful and interesting part of the trip were the insights into the direction Norway has taken with management as it relates to their smaller coastal communities and the policy they have adopted in relationship to distant water fisheries and self-contained factory trawlers. I will expand on this at a later date.

Mark Hutton took some well deserved leave early in the month and Mike Hershberger handled the flow of work for the Council during our absence.

June 20, 1978

NORTH PACIFIC FISHERY MANAGEMENT COUNCIL
Statement of Income and Expense
June 1 - 20, 1978

Income

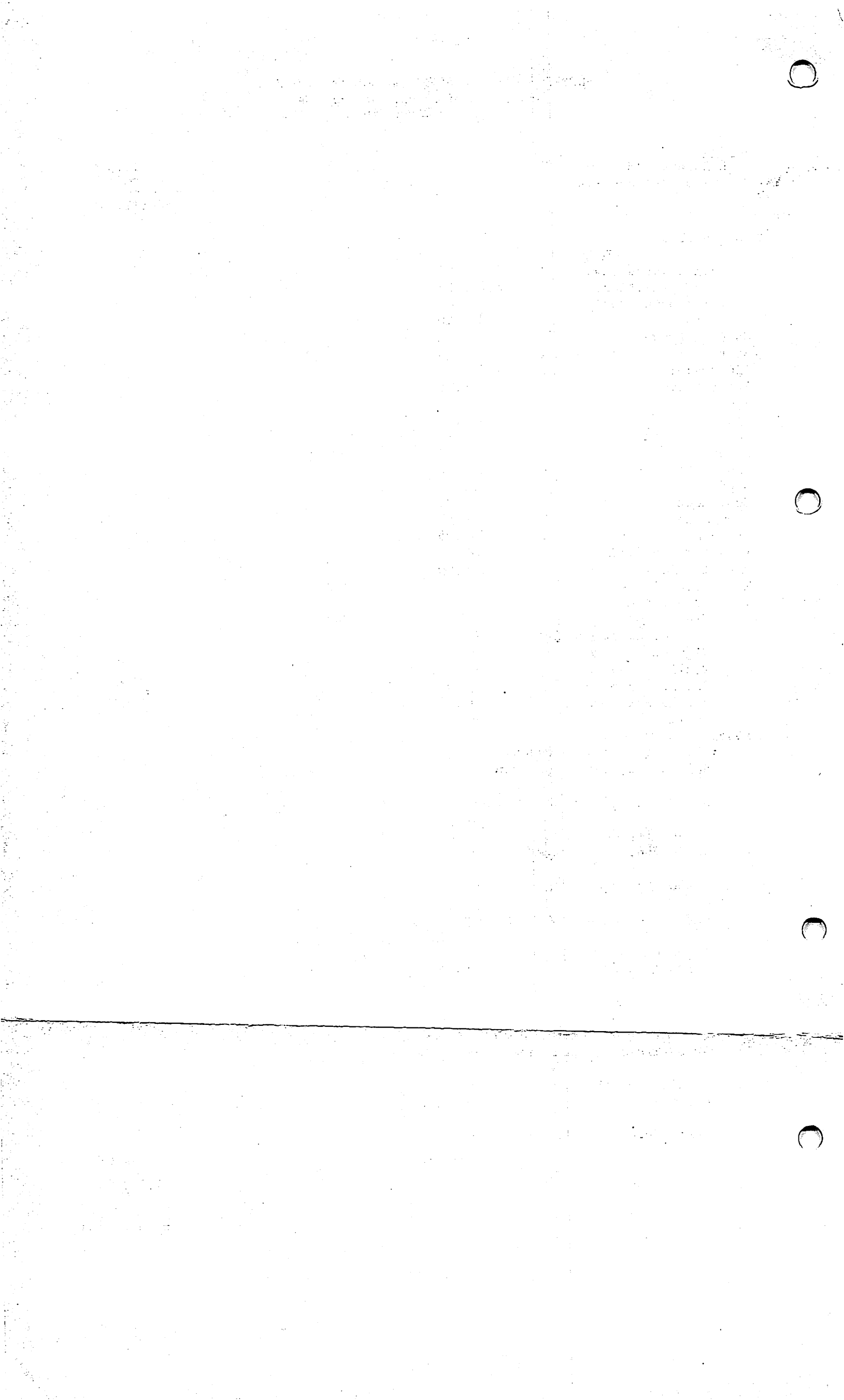
Cash Balance, May 30, 1978	66,811.34
Miscellaneous deposits	<u>25.00</u>
	66,811.34

Expenditures

Council compensation	2,740.80
Staff compensation	15,279.84
Parttime compensation	--
Benefits	2,757.10
Council travel	2,429.01
AP travel	3,688.65
SSC travel	1,757.10
Staff travel	28.55
Freight	--
Rents	4,390.42
Communication	1,506.97
Printing	--
Contracts	844.50
Supplies	968.30
Equipment	205.73
Insurance	--
Training	292.95
Pass through funds	--
Miscellaneous	360.00
Management Plans	
Tanner crab	--
King crab	--
Gulf of Ak groundfish	21.00
High seas salmon	--
Troll salmon	--
Bering Sea clam	101.68
Bering Sea herring	131.00
Shrimp	--
Research Contracts	
University of Washington, Salmon Continent of Origin	--
ADF&G, Groundfish Observer	--
University of Alaska, Joint Ventures Analysis	--
ADF&G, Computer Program	--
ADF&G, Bering Sea herring	--
Dames & Moore, Socio-Eco Herring Study	5,376.84
ADF&G, Salmon Tag Recovery Program	1,601.60
ADF&G Troll Logbook Data	--
ADF&G, Troll Salmon Observer	--
Tetra Tech, Clam Harvest	--

Total Expenditures	<u>44,482.04</u>
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Net Income	<u><u>22,329.30</u></u>
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NO.	TITLE & CONTRACTOR	AMT OF CONTRACT	PERIOD OF CONTRACT	REPORTS RECEIVED OR DUE	GRANT NO.	PAYMENTS MADE OR DUE	BILLING STATUS
77-1	ADF&G - Dev. & Writing of Mgt. Plans	\$60,000	3-1-77 to 9-30-78	None required	04-7-158-44026	9-9-77 - \$7,601.82 2-17-78 - 11,693.25 5-11-78 - 11,841.84	
77-4	University of Washington Continent of Origin	\$44,500	10-1-77 to 9-30-78	1-15-78 received 4-27-78 received 7-27-78 Due	4-7-158-44145	2-9-78 - 5,454.27 4-13-78 - 16,795.25	
77-5	ADF&G Observer Program Groundfish	\$100,000	9-30-77 to 9-30-79	1-17-78 project reviewed Progress report 5-26-78	4-7-158-44145	5-16-78 - 5,152.11	
78-1	University of Alaska Sea Grant - Joint Venture Investigation	\$33,431	1-16-78 to 6-15-78	3-20-78 received 5-22-78 6-22-78 Prog. Rept.	04-7-158-44145	4-24-78 - 1,931.21 5-12-78 - 194.52	Pending Final Report
78-2	ADF&G Pass Thru Funding	\$25,000	10-1-77 to 9-30-78	None required	4-8-M01-16		Billing past due
78-3	State of Alaska Pass thru Funding Office of Governor	\$25,000	10-1-77 to 9-30-78	None required	4-8-M01-16	5-4-78 - 5,830.79	
78-4	Fisheries Information System - ADF&G	\$197,600	3-1-78 to 3-31-79	6-30-78 Quarterly Report Due	04-7-158-44145	5-15-78 - 1,382.82	
78-5	Herring Biology Study - ADF&G	\$103,000 - 1st year funded \$137,000 - 2nd year		5-24-78 Progress Report Due	04-7-15-44145	5-15-78 - 7,004.27	
78-6	Herring Socioeconomic Study - Dames & Moore	\$ 80,826		7-24-78 Interim Formal Report	04-7-15-44145	5-16-78 - 18,512.56 6-6-78 - 5,376.84	
78-7	Tag Recovery Program	\$ 79,300	5-1-78 4-1-79	9-25-78	04-7-15-44145	6-15-78 - 2,347.40	
78-8	Troll Salmon Logbook Analysis	\$ 10,688	4-12-78 9-30-78	9-30-78 Final Report	04-7-15-44145		
78-9	Troll Observer Program - ADF&G	\$ 36,210	5-26-78 4-30-79	7-24-78 Interim Progress Report	04-7-15-44145		
78-10	Clam Study - Eastern B.S. - Tetra Tech, Inc.	\$107,550	5-26-78 11-20-78	7-21-78	04-7-15-44145		



NORTH PACIFIC FISHERY MANAGEMENT COUNCIL
Grant #04-8-M01-16
Financial Status Report for the Month of June 1978

	<u>Budgeted</u>	<u>Expended to Date</u>	<u>Balance</u>	<u>Monthly Expenditures</u>
Salaries				
Staff	177,000.00	127,936.43	49,063.57	22,977.16
Council	55,800.00	26,266.00	29,534.00	5,253.20
Parttime	10,000.00	270.00	9,730.00	38.00
Benefits	51,357.00	24,346.60	27,010.40	3,950.87
Travel				
Council members				
Council meetings	59,200.00	21,476.26	37,723.74	5,510.09
Special Travel	10,000.00	--	10,000.00	--
Advisory Panel				
Council meetings	82,000.00	22,365.51	59,634.49	4,479.22
SSC				
Council meetings	32,800.00	14,320.09	18,479.91	3,619.24
Special travel	5,000.00	--	5,000.00	--
Staff	25,000.00	5,407.03	19,592.97	28.55
Freight	1,000.00	160.12	839.88	--
Rents	55,000.00	37,384.96	17,615.04	7,035.12
Communication	13,000.00	12,670.64	329.36	2,525.72
Printing	2,000.00	260.06	1,739.94	--
Contracts	18,000.00	14,063.31	3,936.69	1,539.00
Supplies	6,000.00	5,289.30	710.70	1,137.64
Equipment	5,000.00	3,543.59	1,456.41	403.73
Insurance	1,500.00	151.00	1,349.00	--
Training	800.00	647.95	152.05	292.95
Pass through funds	50,000.00	5,830.89	44,169.11	--
Management Plans				
Tanner crab	12,500.00	2,339.98	10,160.02	126.89
King crab	25,000.00	801.58	24,198.42	--
Gulf groundfish	12,500.00	2,475.29	10,024.71	215.93
High seas salmon	25,000.00	--	25,000.00	--
Troll salmon	25,000.00	12,806.59	12,193.41	187.24
Clam	25,000.00	2,418.98	22,581.02	101.68
Bering Sea groundfish	25,000.00	2,033.31	22,966.69	125.00
Herring	25,000.00	901.08	24,098.92	316.61
Travel				
Council	39,360.00	453.81	38,906.19	--
Advisory Panel	82,000.00	--	82,000.00	--
SSC	32,800.00	--	32,800.00	--
Staff	36,900.00	1,785.28	35,114.72	--
Total	1,026,517.00	348,405.64	678,111.36	59,863.84
Total Grant Receivable, Beginning of Month		844,500.00		
Drawdown to date for month		80,000.00		
Increases to grant for month		--		
Grant Receivable End of Month (LOC)		764,500.00		
Cash in Bank, beginning of month		<71,438.81>		
Receipts for month		80,025.00		
Disbursements for month		94,991.83		
Cash in Bank, End of month		<86,405.64>		

NORTH PACIFIC FISHERY MANAGEMENT COUNCIL

Grant #04-158-44145

Financial Status Report for the Month of June 1978

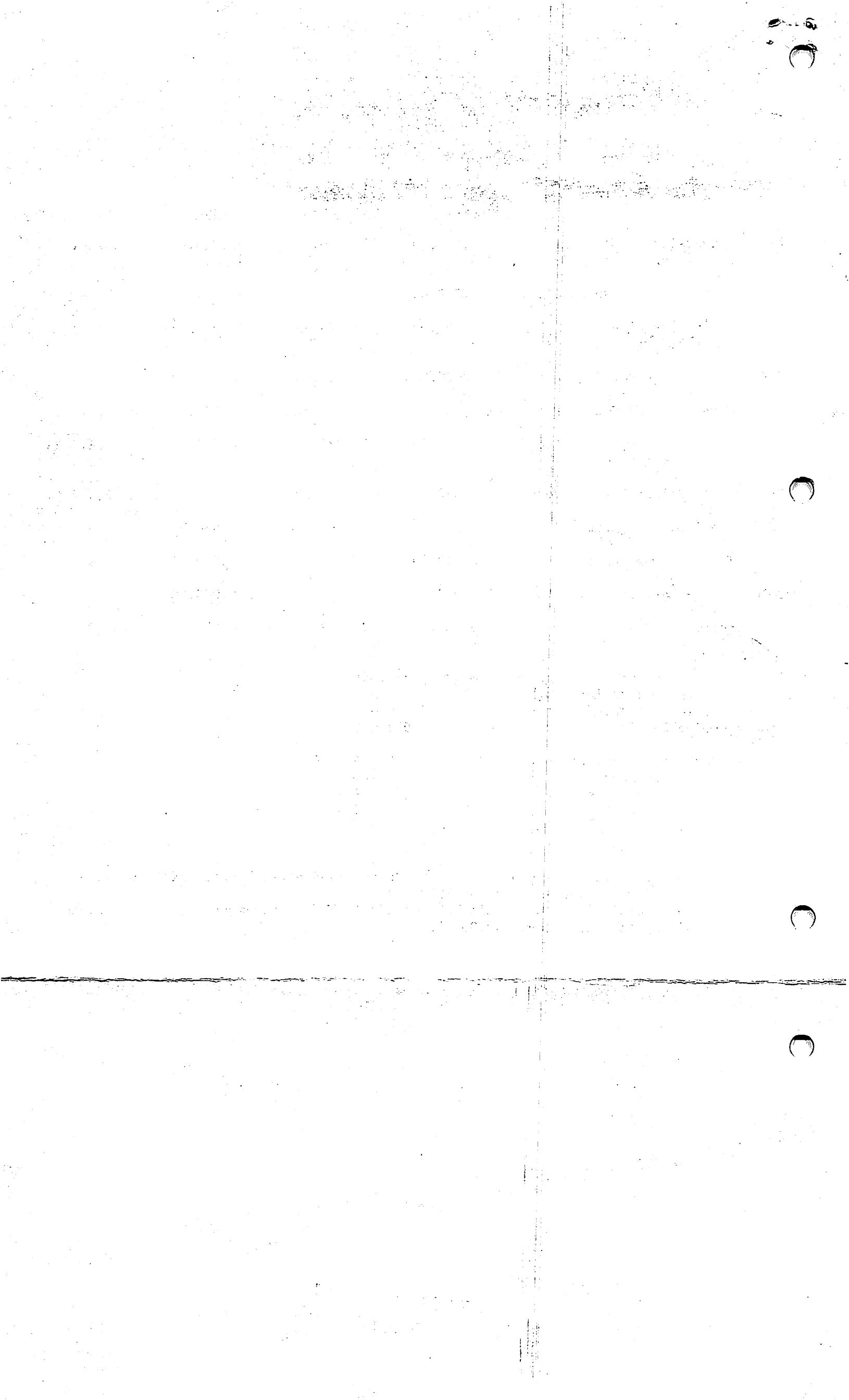
	<u>Budgeted</u>	<u>Expended to Date</u>	<u>Balance</u>	<u>Monthly Expenditures</u>
77-4 University of Washington, Salmon Continent of Origin	44,500.00	22,250.00	22,250.00	--
77-5 ADF&G, Groundfish Observer	100,000.00	5,152.11	94,847.89	--
78-1 University of Alaska Joint Ventures Analysis	33,431.00	2,125.83	31,305.17	--
78-4 ADF&G, Computer Program	+*197,600.00	1,382.82	196,217.18	--
78-5 ADF&G, Bering Sea Herring	**103,000.00	7,004.27	95,995.73	--
78-6 Dames & Moore, Socio-Eco Herring Study	80,826.00	46,189.29	34,636.71	27,676.73
78-7 Troll Salmon Tag Recovery	79,300.00	3,148.20	76,151.80	2,402.40
78-8 Troll Logbook Data	10,668.00	--	10,668.00	--
78-9 Troll Salmon Observer	36,210.00	--	36,210.00	--
78-10 Clam - Eastern Bering Sea	<u>100,000.00</u>	<u>--</u>	<u>100,000.00</u>	<u>--</u>
Total	785,535.00	87,252.52	698,282.48	30,079.13

Total Grant Receivable, Beginning of Month	572,068.00
Drawdown to Date for Month	--
Increase to Grant for Month	--
Grant Receivable, End of Month	572,068.00
Cash in Bank, Beginning of Month	30,826.61
Receipts for Month	--
Disbursements for month	30,079.13
Cash in Bank, End of Month	747.48

+ Exceeds FY78 budget - contract and funds approved after budget okayed by NOAA

* Funding for two years, FY78 and FY79

** An additional \$137,000.00 will be included in FY79 programmatic budget, making total for this contract \$240,000.00



7-xxx1
 NORTH PACIFIC FISHERY MANAGEMENT COUNCIL
 Grant #04-7-158-44026
 Financial Status Report for the Month of June 1978

	<u>Budgeted</u>	<u>Expended to Date</u>	<u>Balance</u>	<u>Monthly Expenditures</u>
FY77 operating expenses	No budget	269,181.56	--	--
77-1 ADF&G, Writing and Development of Management Plans	60,000.00	31,116.91	28,883.09	--
Totals	--	300,298.47	--	--

Total Grant Receivable, Beginning of Month	75,400.00
Drawdown to date for month	--
Increases to grant for month	--
Grant Receivable, End of Month (LOC)	75,400.00

Cash in Bank, Beginning of Month	142,501.53
Receipts for month	--
Disbursements for month	--
Cash in Bank, End of month	142,501.53

PACIFIC FISHERY MANAGEMENT COUNCIL

526 S. W. Mill Street

Portland, Oregon 97201

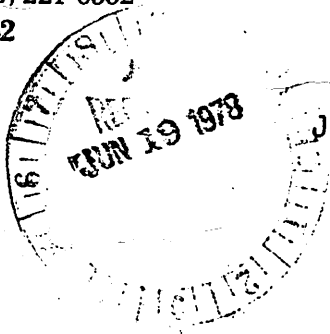
Phone: Commercial (503) 221-6352

FTS 8-423-6352

#3
6/78

EXECUTIVE DIRECTOR
Lorry M. Nakatsu

IRMAN
John W. McKean



June 14, 1978

Mr. Terry Leitzell
Assistant Administrator for Fisheries
National Marine Fisheries Service
Washington, D. C. 20235

Dear Terry:

The Pacific Fishery Management Council solicits your cooperation and assistance in providing adequate and direct funding of the U.S. observer program.

The National Marine Fisheries Service has the responsibility of placing scientific observers on foreign vessels authorized to fish in the U.S. Fishery Conservation Zone, but their present program in waters that come within the purview of the Pacific Council calls for a sampling program in 1978 only slightly above the 20 percent level of sampling conducted in 1977. The Council considers this projected level of program activity to be inadequate. The situation will worsen if hake quotas are increased in 1979 as they are likely to be and no limitations are placed on the number of vessels for a particular area and time. With increasing numbers of vessels and a fixed number of observers, sampling coverage will actually decrease.

The FCMA mandates that foreign fees be based in part on the "cost of fishery conservation and management, fishery research, administration, and enforcement." The Council feels that the collected fees should be earmarked specifically for the purposes for which they were intended, and strengthening the observer program is certainly an appropriate use of these monies. Accordingly, fees should not be deposited in the General Fund of the U.S. Treasury where they are of little use to the National Marine Fisheries Service or the Councils.

The Council is aware of the prevalent concern in the National Marine Fisheries Service that if the observer program and other programs associated with the monitoring of foreign fishing activities, i.e., enforcement, are funded directly through the collection of foreign fees, their regular budget may be reduced by OMB by a commensurate amount, thereby seriously affecting their other programs. Of course, we do not wish to see this occur and arrangements will need to be worked out, perhaps by legislation, so that this will not happen.

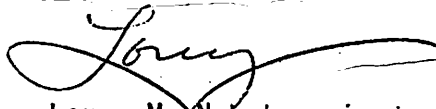
There are precedents in the federal system where funds collected in the form of assessments have been dedicated for specific purposes, as in the case of S-K funds for fishery-related programs where a portion of the duties collected on fishery imports has been set aside for the promotion

Mr. Terry Leitzell
June 14, 1978
Page 2

and development of the U.S. fisheries. We hope a similar type of arrangement can be worked out to strengthen the observer program.

The Pacific Council respectfully requests your support in these matters.

Sincerely,



Lorry M. Nakatsu
Executive Director

cc: Pacific Council Members
Other Regional Councils

pw



AGENDA ITEM #3

JUNE 1978

**UNITED STATES DEPARTMENT OF COMMERCE
National Oceanic and Atmospheric Administration**

National Marine Fisheries Service
Washington, D.C. 20235

JUN 14 1978

Mr. Jim H. Branson
Executive Director
North Pacific Fishery
Management Council
P. O. Box 3136DT
Anchorage, Alaska 99510

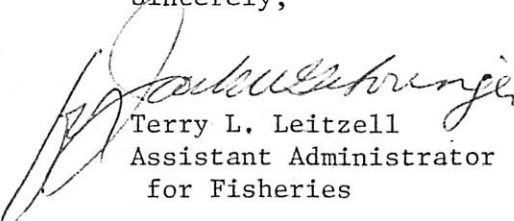
Dear Jim:

Thank you for your letter to Secretary Kreps of May 26, 1978, recommending Dr. Ronald Skoog and Mr. James Campbell for appointment to the Marine Fisheries Advisory Committee (MAFAC) as a possible replacement for Senator Clem Tillion whose term expires on June 30, 1978.

I am pleased that you feel Senator Tillion's membership on MAFAC was of great benefit to the operation of the North Pacific Fishery Management Council. We, too, benefitted from the perspective of the Council which he was able to provide, as were the representatives from the other Councils who attended MAFAC. We expect to continue this interchange whether it is through official appointment to the committee or through invited representation and participation by the Councils.

I appreciate your recommendations and we will certainly consider them in making the new appointments to MAFAC.

Sincerely,


Terry L. Leitzell
Assistant Administrator
for Fisheries



UNIVERSITY OF WASHINGTON
SEATTLE, WASHINGTON 98195

College of Fisheries
WH-10

received 6-12-78
Anchorage

June 6, 1978

Mr. Jim Branson
North Pacific Fisheries Management Council
P.O. Box 3136 DT
Anchorage, Alaska 99510

Dear Jim:

The attached are the recommendations of the
SSC.

Would you please distribute as suggested.

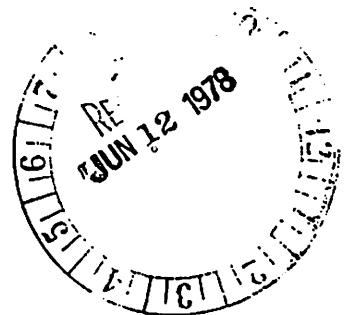
Sincerely,



Donald E. Bevan

DEB/aw

CC: D. L. Alverson



North Pacific Management Council
Salmon Plan Development Team

D. E. Alverson

From: *fr* D. L. Alverson, Chairman Scientific and Statistical Committee
Subject: Modification of High Seas Salmon Management Plan (North Pacific Fisheries Council)

The Scientific and Statistical Committee believes that the High Seas Salmon Management Plan needs considerable modification before it can be considered an acceptable document from the standpoint of its technical information and conclusions. The following items need to be addressed.

1. Establishment of Maximum Sustainable Yield

It was the decision of the SSC that the maximum sustainable yield should be computed independently for the areas west of Cape Suckling and east of Cape Suckling. In addition to describing the method of calculating MSY, i.e., the aggregate surplus from the various river systems involved, we think it would be highly desirable for the authors of the plan to incorporate the tables (4) defining the major river systems contributing king and coho to the offshore fisheries for the two areas involved. The listing should also provide some concept of the relative importance of the river systems to the salmon fisheries of the two areas. Hence, although MSY is ultimately calculated as an average for each of the two areas, the reader will have some concept of the complexity of the problems and importance or lack of importance of a single system versus a river system complex.

2. Allowable Biological Catch

We gave considerable attention to the allowable biological catch and the need to calculate this on the basis of the average surplus assumed to prevail for the mix of river systems involved. The authors should point out, however, that in dealing with an ABC comprised of a number of stock units it is expected that some of these units will be overfished while others may be underfished. Some concept, however, of the overall state (composite stock) should be noted. After establishing the overall ABC, then one can proportionate into the ABC that part identified for the inside net and line fisheries versus that expected for the area under the Regional Council's control.

3. Stock Identification

From our perspective, considerably more information should be incorporated into the Plan identifying the stocks presumed to prevail or exist in the off-shore fisheries. This should be more than a listing of the States and British Columbia. It should, in fact, give some attention to the various tagging experiments that have been conducted in the past and a summary of the conclusions derived from such experiments. It should be made clear that the stock complex in the offshore area off Alaska is not well identified and that it is indeed a mixed stock fishery for which considerably more information needs to be acquired before one can realistically define the consequences of its exploitation on Alaska stocks. Regardless, the authors can point out that some king salmon stocks under exploitation from the areas under the Pacific Council as well as the North Pacific Council management responsibility are in a state of depletion; hence the need to restrict further expansion of the fishery.

4. Supporting Data

Much of the supporting data in the first plan should be reincorporated into the second draft. If necessary, much of this could be placed in the appendices. However, we need to have all the relevant information identified that is pertinent to the decision process. In particular, information which justifies the size limits and seasons should be available or referenced. There also needs to be a fuller explanation given concerning the nature of the inside fisheries under the management of the State of Alaska. This perhaps could be incorporated in the description of the fisheries section or in the section identifying management actions; i.e., the reader should be able to see the total package in terms of management actions associated with the stocks exploited in the offshore area. This would seem to include management measures taken by the State of Alaska for the inshore areas, management measures taken by the Pacific Council to control the offshore fisheries, and finally a short synopsis of the management agencies and measures involved in controlling the inshore fisheries.

5. Limited Entry

There needs to be an addition to the limited entry section pointing out that to be effective in terms of controlling the rate of fishing, control of overall effort needs to be taken into consideration.

CC: SSC
AP

UNIVERSITY OF WASHINGTON
SEATTLE, WASHINGTON 98195

College of Fisheries

WH-10

June 14, 1978

Dr. Abby H. Gorham
Assistant Professor of Marine Economics
University of Alaska
C/O Jim Branson
North Pacific Fisheries Management Council
P.O. Box 3136
Anchorage, Alaska 99510

Dear Abby:

I would suggest that in your discussion paper on Joint Ventures that greater attention be given to the Council's ability to estimate what volume of domestic processing will occur. It would seem to me that if we agree with all the assumptions implied in Alternative I an Alternative III is certainly as likely as your Alternative II. Alternative III might be:

<u>YEAR</u>	<u>MSY</u>	<u>OY</u>	<u>DAH</u>	<u>JOINT VENTURES</u>	<u>FAC</u>
1	500	50	50	0	0
2	500	60	60	0	0
3	500	75	75	0	0
4	500	80	80	0	0

ALTERNATIVE III

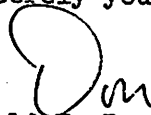
<u>YEAR</u>	<u>HARVESTING INCOME \$</u>	<u>GROSS BENEFITS HARVESTING SECTOR ONLY \$</u>	<u>HARVESTING & PROCESSING INCOME COMBINED \$</u>	<u>GROSS BENEFITS HARVESTING SECTORS & PROCESSING COMBINED \$</u>
1	50		150	
2	60		180	
3	75		225	
4	80	265	240	795

I would also suggest some examination of the assumption of equal ex-vessel prices for joint ventures and domestic processing. It seems to me that this is the area where the real competition will be. The offshore processor, because of his lower cost of operation (no FDA, OHSA, etc.) will be able to pay the

JUN 19 1978

most to fishermen. Therefore, the gross benefits to the harvesting sector will be greater under joint ventures and of course, if we believe Sig Jaeger's analysis, the net benefits will be even higher. In my view there are two extreme possibilities, first the joint ventures can siphon all the fishermen and domestic processing will not develop on those species that have a foreign allowable catch, or the other extreme will be that neither domestic harvesters or processors are brought into the act and foreign processing and harvesting will continue as it is. Clearly ~~the~~ same position in between these two extremes will provide the greatest benefit to the domestic industry.

Sincerely yours,



Donald E. Bevan
Associate Dean

DEB/aw