# **North Pacific Fishery Management Council**

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### **AGENDA**

### **Rural Community Outreach Committee**

September 13, 2011
9 am – 4 pm
Conference room, Anchorage (Old) Federal Building – Council office
605 W. 4<sup>th</sup> Avenue, Suite 205 (2<sup>nd</sup> floor)
Anchorage, AK

Listen-only teleconference line: (907)271-2896

- I. Review and approve agenda
- II. Updates from staff
  - Review of June 2011 Council motion on outreach
  - Outreach budget update (T)
  - Update from NMFS on tribal consultations; letter from Council to NMFS
- III. Project specific outreach ongoing
  - Review of Bering Sea chum salmon bycatch outreach to-date and schedule;
     discussion of need for further outreach
  - Review of Gulf of AK Chinook salmon bycatch outreach and schedule
  - Review of Northern Bering Sea Research Plan outreach and project status
- IV. Project specific outreach potential new projects
  - Gulf of AK halibut PSC changes
  - Other (e.g., Gulf Pacific cod season changes, revisions to halibut charter regulations)

LUNCH - On your own (12 - 1 pm)

- V. General outreach: discussion of several topics that may improve outreach and communication with rural communities in Alaska
  - Holding Council meetings in different locations in Alaska
  - Whether to have Council members attend various regional meetings (not issuespecific) to provide a presence, provide updates, and respond to questions
  - Participation at AFN on an annual basis? In what capacity?
  - Young Fishermen's Summit
  - Council may want to seek a place on the ASMI (Alaska Seafood Marketing Institute) December agenda to talk about management measures that should enhance marketing Alaska seafood as wild and sustainable
  - Outreach to the AK legislature
- VI. Timing & need for next meeting (wrap-up)
  - Location, timing, and agenda for next meeting
  - Discussion of new member to fill Jennifer Hooper's spot

# **NPFMC Committees & Workgroups**

(Revised September 19, 2011)

### Council/Board of Fisheries Joint Protocol Committee

Updated: 8/10/07

Council: Board:
Dave Benson Vince Webster
Ed Dersham John Jensen
Eric Olson Mel Morris

### **Council Coordination Committee**

[Designated and renamed by Magnuson Act reauthorization April 2007]

Appointed: 4/05 CFMC: NPFMC: Updated: 7/23/09 C: Carlos Farchette C: Eric Olson ED: Miguel Rolón **ED: Chris Oliver GMFMC**: PFMC: C: Robert Shipp C: Dan Wolford **ED: Steve Bortone** ED: Don McIsaac SAFMC: MAFMC: C: Richard Robins C: David Cupka ED: Chris Moore ED: Bob Mahood NEFMC: WPFMC: C: Rip Cunningham C: Manuel Deunas Staff: Chris Oliver ED: Paul Howard **ED: Kitty Simonds** 

### **Council Executive/Finance Committee**

Updated: 8/10/07

Eric Olson (Chair)
Jim Balsiger (NMFS) Alt. Glenn Merrill
Dave Hanson (PSMFC)
Cora Campbell (ADFG)
Roy Hyder (ODFW)
Staff: Chris Oliver/Dave Witherell/Gail Bendixen

Eric Olson (Chair)
Jim Balsiger (NMFS) Alt. Glenn Merrill
Dave Hanson (PSMFC)
Cora Campbell (ADFG)
Roy Hyder (ODFW)

# Bering Sea Crab Advisory Committee

Appointed 4/25/07	Sam Cotten (Chair)	Lenny Herzog
	Jerry Bongen	Kevin Kaldestad
Revised 11/15/07	Steve Branson	Frank Kelty
	Florence Colburn	John Moller
	Linda Freed	Rob Rogers
	Dave Hambleton	Simeon Swetzof
	Phil Hanson	Ernest Weiss
Staff: Mark Fina	Tim Henkel	

# NPFMC Committees & Workgroups

(Revised September 19, 2011)

# Bering Sea Salmon Bycatch Workgroup

Appointed: 3/07	Stephanie Madsen (Co-chair) Eric Olson (Co-chair) Becca Robbins Gisclair John Gruver	Jennifer Hooper Paul Peyton Mike Smith Vincent Webster (BOF)
Staff: Diana Stram	Karl Haflinger	vincont wooster (BOI)

# **Comprehensive Economic Data Collection Committee**

Appointed: 12/07 Updated: 2/9/09	John Henderschedt (Chair) Bruce Berg Michael Catsi	Brett Reasor Glenn Reed Ed Richardson
Staff: Mark Fina	Dave Colpo Paula Cullenberg	Mike Szymanski Gale Vick

# **Charter Management Implementation Committee**

Appointed: 6/11	Seth Bone Stan Malcolm Ken Dole	Kent Huff Tim Evers Andy Mezirow
Staff: Jane DiCosimo	Richard Yamada	•

# **Crab Interim Action Committee**

[Required under BSAI Crab FMP]

# **Ecosystem Committee**

Updated: 10/22/07	Stephanie Madsen (Chair)
	Jim Ayers
	Dave Benton
Status: Active	Doug DeMaster/Bill Karp
	Dave Fluharty
	John Iani
Staff: Diana Evans	Jon Kurland
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# NPFMC Committees & Workgroups (Revised September 19, 2011)

# **Enforcement Committee**

Updated: 7/03	Roy Hyder (Chair)
	Lisa Lindeman/Garland Walker, NOAA-GC
	Martin Loefflad, NMFS
Status: Active	Sherrie Meyers/Ken Hansen, NMFS-Enforcement
	Glenn Merrill, NMFS
	Stefanie Moreland, ADF&G
	CAPT Greg Sanial, USCG
Staff: Jon McCracken	Jon Streigel, AK F&W Protection

# Halibut Charter Stakeholder Committee

Appointed: 1/06	Seth Bone	Larry McQuarrie
Revised: 3/29/10	Robert Candopoulos	Scott Meyer
Status: Idle, pending direction	Ricky Gease	Stephanie Moreland
	John Goodhand	Rex Murphy
	Kathy Hansen	Peggy Parker
	Dave Hanson (Chair)	Charles "Chaco" Pearman
Staff: Jane DiCosimo	Dan Hull	Greg Sutter
	Chuck McCallum	

# IFQ Committee

Reconstituted: 7/31/03 Updated: 11/09	Bob Alverson Rick Berns Julianne Curry Tim Henkel	Jeff Kauffman Don Lane Kris Norosz Paul Peyton
Staff: Jane DiCosimo	Dan Hull (Chair) Don Iverson	Jeff Stephan Phil Wyman

# **Non-Target Species Committee**

Appointed: 7/03 Updated: 8/10/07 Staff: Jane DiCosimo, NPFMC/ Olav Ormseth, AFSC	Dave Benson (Chair) Julie Bonney John Gauvin Ken Goldman Karl Haflinger Michelle Ridgway	Janet Smoker Paul Spencer Lori Swanson Anne Vanderhoeven Jon Warrenchuk	
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# NPFMC Committees & Workgroups

(Revised September 19, 2011)

# **Observer Advisory Committee**

Reconstituted: 1/20/11	Bob Alverson	Michael Lake
Updated: 1/25	Jerry Bongen	Todd Loomis
Status: Active	Julie Bonney	Paul MacGregor
	Kenny Down	Brent Paine
	Dan Falvey	David Polushkin
Staff: Chris Oliver/	Kathy Hansen	Darren Stewart
Nicole Kimball	Dan Hull (Chair)	Ann Vanderhoeven

# **Pacific Northwest Crab Industry Advisory Committee**

Appointed: 12/10	Keith Colburn Kevin Kaldestad	Vic Sheibert Dale Swartzmiller
	Garry Loncon	Gary Stewart
	Steve Minor (Chair)	Tom Suryan
	Gary Painter	Elizabeth Wiley
	Kirk Peterson	Arni Thomson, Secretary
Staff: Diana Stram	Rob Rogers (Vice Chair)	(non-voting)

### **Rural Outreach Committee**

Appointed: 6/09	Eric Olson (Chair) Paula Cullenberg Duncan Field Tim Andrew Tom Okleasik Ole Olsen
Staff: Nicole Kimball	Pete Probasco

# Steller Sea Lion Mitigation Committee

Appointed: 2/01	Larry Cotter (Chair)	Steve MacLean
Updated: 11/09	Jerry Bongen	Stephanie Madsen
*	Julie Bonney	Max Malavansky, Jr
[formerly SSL RPA Committee;	Kenny Down	Gerry Merrigan
renamed February 2002]	John Gauvin	Mel Morris
	Pat Hardina	Art Nelson
Staff: Steve MacLean	Sue Hills	Glenn Reed
Advisor: Dan Hennen	Frank Kelty	Beth Stewart
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Groundfish Workplan
Priority actions revised in February 2007, status updated to current

General Priority Priority (innoparticular orden)		Specific priority actions *****	Related to managemen gobjective	Status (updated 9-20-11)	Oct	Feb	20°	12
Prevent Overfishing		continue to develop management strategies that ensure sustainable yields of target species and minimize impacts on populations of incidentally-caught species	5	Aggregate ABC/OFL for GOA 'other species' in Apr 08 BSAI skates TAC breakout in Oct 2009 remaining other species mgmt addressed under ACLs; final action in Apr 10				
	b.	evaluate effectiveness of setting ABC levels using Tier 5 and 6 approaches, for rockfish and other species	4	AFSC responding to CIE reviews as part of harvest specifications process				
	C.	continue to develop a systematic approach to lumping and splitting that takes into account both biological and management considerations	5	BSAI Pcod split discussion in Oct 2011 report from non-target species committee in Dec 09				
Preserve Food Web	a.	encourage and participate in development of key ecosystem indicators	10	ecosystem SAFE presented annually; Al indicator synthesis for 2011; EBS indicator synthesis begun in 2010				
	b.	Reconcile procedures to account for uncertainty and ecosystem considerations in establishing harvest limits, for rockfish and other species	11	report from non-target species committee in Dec 09 AFSC discussion paper Jun 2011, consider during harvest specifications				
	C.	develop pilot Fishery Ecosystem Plan for the Al	13	FEP brochure published Dec 07 FEP updates, AI report for 2012				
Manage Incidental Catch and Reduce Bycatch and	a.	explore incentive-based bycatch reduction programs in GOA and BSAI fisheries	15	partially addressed in BSAI salmon bycatch EIS, Tanner crab Kodiak closures (C action Oct 2010); GOA pollock / Chinook final action Jun 2011  GOA Chinook 2nd analysis - discuss Dec 2011,  BS chum initial review Apr 2012,  IBQ discussion paper Oct 2011				
Waste	b.	explore mortality rate-based approaches to setting PSC limits in GOA and BSAI fisheries	20	partially addressed in BSAI salmon bycatch EIS analysis of BSAI crab bycatch limits in 2012				
	C.	consider new management strategies to reduce incidental rockfish bycatch and discards	17	partially addressed in rockfish program				
	d.	develop statistically rigorous approaches to estimating bycatch in line with national initiatives	14, 19	National Bycatch Report update in Dec 07; new National Bycatch Report under development				
	e.	encourage research programs to evaluate population estimates for non-target species	16	Part of research priorities, adopted in June 2007				
	f.	develop incentive-based and appropriate biomass- based trigger limits and area closures for BSAI salmon bycatch reduction, as information becomes available	14, 15, 20	bycatch limit for Chinook adopted Apr 09; initial review chum bycatch analysis in Apr 2012				
	g.	assess impact of management measures on regulatory discards and consider measures to reduce where practicable	17	partially addressed by arrowtooth MRA analyses (Council action: GOA - Oct 07, BSAI - Oct 10)				

# **Groundfish Workplan**

Priority actions revised in February 2007, status updated to current

General Priority		Specific priority/actions	greiated to managemen t objective	/	2000	Z011		20	)12	
order)					Oct	Dec	Feb	Apr J	un O	ct Dec
Reduce and Avoid Impacts to Seabirds and	a.	continue to participate in development of mitigation measures to protect SSL through the MSA process including participation in the FMP-level consultation under the ESA	23	RPA from final NMFS Biological Opinion implemented by Secretarial action for Jan 2011						
Marine Mammals	b.	recommend to NOAA Fisheries and participate in reconsideration of SSL critical habitat	23							
wallillal5	C.	monitor fur seal status and management issues, and convene committee as appropriate	24, 25							
	d.	program	22	Council action, seabird avoidance measures in 4E in Jun 08						
Reduce and Avoid	a.		26	NMFS researching GOA closed areas (Sanak & Albatross), Council review in 2011						
Impacts to Habitat	b.	consider Bering Sea EFH mitigation measures	27	Council action on measures in June 07 BS flatfish trawl sweep mods required in Oct 09 EFH 5-year review/omnibus amds approved Apr 2011 discussion on Bristol Bay red king crab Dec 2011 Northern BS Research Plan white paper Spring 2012						
	Ċ.	consider call for HAPC proposals on 3-year cycle	27	HAPC cycle changed to 5 years, adopted Apr 2011 HAPC skate nurseries initial review Oct 2011						
	d.	request NMFS to develop and implement a research design on the effects of trawling in previously untrawled areas	27	Part of research priorities, adopted in June 2007 Also part of NBSRA research plan development						
Promote Equitable and Efficient Use	a.	explore eliminating latent licenses in BSAI and GOA	32	Council action on trawl LLP recency in Apr 08 GOA fixed gear latent licenses in Apr 09						
of Fishery	b.	consider sector allocations in GOA fisheries	32, 34	Final action GOA Pcod sector allocations Dec 09 Reauthorization of GOA rockfish program, Jun 2010						
Increase Alaska Native	a.	Develop a protocol or strategy for improving the Alaska Native and community consultation process	37	protocol presented in Jun 08 annual review of protocol						
Community Consultation	b.	Develop a method for systematic documentation of Alaska Native and community participation in the development of management actions	37	outreach plan for chum salmon in Feb-Mar 2011 Outreach Committee meeting Sep 2011						
Quality, Monitoring	a.	expand or modify observer coverage and sampling methods based on scientific data and compliance needs	38, 39	Council action in Apr 08 to improve program. Oct 10 to restructure program next phase of electronic monitoring EFP 2010; report in 2011						
and Enforcement	b.	explore development programs for economic data collection that aggregate data	40	final action, salmon bycatch data collection Dec 09 partially addressed in BSAI Amd 80						
-	C.	modify VMS to incorporate new technology and system providers	41	Council action, VMS exemption for dinglebar gear, Jun 08						

DR	AFT NPFMC THREE-MEETING OUTLOOK - updated 9/1	9/11
September 26 -October 4, 2011 Unalaska, AK	December 5 -13, 2011 Anchorage, AK	January 30 -February 7, 2012 Seattle, WA
Observer Program: Review Restructuring Regulations; OAC Report	Sport Halibut 2010 Catch: <i>Update</i> Halibut Subsistence: <i>Update</i> Charter halibut CSP discussion paper: <i>Committee</i>	AFA Vessel Replacement Sideboards: <i>Discussion Paper (T)</i> IPHC Report
GOA Halibut PSC: Initial Review; white paper on IBQs	GOA P.cod Jig Fishery Management: Final Action (T)	
GOA pollock D-season: <i>Discussion paper</i>	GOA Chinook Bycatch All Trawl Fisheries: Discussion Paper (T)	Northern Bering Sea Research: Discussion paper
Salmon FMP: Initial Review; Workshop Report	Salmon FMP: Final Action	
CQE vessel use caps: Initial Review/ Final Action CQE in Area 4B: Initial Review Area 4B Fish-up: Discussion/Direction BS & Al P.cod split: Discussion paper	CQE in Area 4B: <i>Final Action</i>	Halibut/sablefish IFQ changes: Discussion paper (T) Halibut/Sablefish IFQ Leasing prohibition: Discussion paper (T)
2. Cara and a production paper	GOA Flatfish Trawl Sweep Modifications: Initial Review	GOA Flatfish Trawl Sweep Modifications: Final Action BSAI Flatfish specification flexibility: Discussion Paper (T)
BS Freezer longliners: Catch Monitoring and Enforcement regs	BS Freezer longliners: <i>Discussion paper on vessel replacement</i> ; Groundfish PSEIS: <i>Discuss schedule</i>	
Crab EDR Revisions: Initial Review	Crab EDR Revisions: Final Action BSAI Crab: Report from stakeholders HAPC - Skate sites: Initial Review	BSAI Tanner Crab rebuilding plan: Initial Review (T) HAPC - Skate sites: Final Action
BSAI Crab SAFE Report: Approve catch specifications Pribilof BKC Rebuilding Plan: Final Action	The Grand diese manual review	
Tanner Crab Rebuilding: Review Alternatives	BS Habitat Conservation Area Boundary: Review	ITEMS BELOW FOR FUTURE MEETINGS Crab PSC numbers to weight: Discussion paper
Groundfish harvest specifications: Adopt proposed specifications	Groundfish SAFE Report: Adopt final harvest specifications	Crab bycatch limits in BSAI groundfish fisheries AI P.cod Processing Sideboards: Initial Review Halibut Migration Model review; workshop report: Review (April)
	BBRKC spawning area/fishery effects: Updated Disc paper (T)	BSAI Chum Salmon Bycatch: Initial Review in April BSAI halibut PSC limit: Discussion paper
	Halibut mortality on trawlers EFP: Review/Approve (T)	GOA comprehensive halibut bycatch amendments: Disc paper Grenadiers: <i>Discussion paper (April)</i>
	1 - 400	MPA Nominations: Discuss and consider nominations
- Aleutian Islands	CVC Colden Vina Crah	F. L

Al	- Aleutian	Islands

AFA - American Fisheries Act BiOp - Biological Opinion

BSAI - Bering Sea and Aleutian Islands

BKC - Blue King Crab BOF - Board of Fisheries

CQE - Community Quota Entity

CDQ - Community Development Quota

EDR - Economic Data Reporting EFP - Exempted Fishing Permit

EIS - Environmental Impact Statement

EFH - Essential Fish Habitat

GOA - Gulf of Alaska

GKC - Golden King Crab GHL - Guideline Harvest Level

HAPC - Habitat Areas of Particular Concern

IFQ - Individual Fishing Quota IBQ - Individual Bycatch Quota

MPA - Marine Protected Area

PSEIS - Programmatic Suplimental Impact Statement

PSC - Prohibited Species Catch RKC - Red King Crab

ROFR - Right of First Refusal

SSC - Scientific and Statistical Committee SAFE - Stock Assessment and Fishery Evaluation

SSL - Steller Sea Lion TAC - Total Allowable Catch

**Future Meeting Dates and Locations** December 5 -13, 2011 in Anchorage

January 30- Feb 7 2012 - Reannaissance Hotel, Seattle

March 26-April 3, 2012 Hilton Hotel - Alaska June 4 - June 12, 2012 Kodiak Best Western October 1-Oct 9, 2012 - Hilton Hotel, Anchorage

December 3 - Dec 11, 2012 - Anchorage

### AGENDA D-2 OCTOBER 2011

# NPFMC/NMFS Action - updated 9/18/11

				2011				2012								
Action	Status	Staffing	Sept	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	June	July	Aug	Sep	Oct
Blue = Post Counci	Action, Rulemaking								State.	111/5	THE STATE OF					
Halibut Catch sharing plan	Preparation of Final Rule	NMFS 90% Council 10%					See N	MFS Man	agement	Report						
BSAI crab arbitration, C- shares, cod sideboards	Preparation of Final Rule	NMFS 80% Council 20%					See N	MFS Man	agement	Report						
Litigation workload	Ongoing	NMFS 90% Council 10%			11/2		. A	MFS Man		and the same of th						
Am 80 lost vessel replacement	Proposed and Final Rule	NMFS 90% Council 10%		1.5				MFS Man							10.0	
BSAI Chinook Salmon EDR	Proposed and Final Rule	NMFS 90% Council 10%					127	MFS Man								
GOA Rockfish Program	Preparation of Final Rule	NMFS 90% Council 10%						MFS Man								
GOA Pcod Sector Split	Preparation of rulemaking package	NMFS 90% Council 10%	100	73.	V			MFS Man								
12 month 20% halibut sablefish QS	Proposed and Final Rule	NMFS 100% Council 0%				112	200	MFS Man			1.1					
Tanner crab bycatch in the GOA	Preparation of rulemaking package	NMFS 90% Council 10%					See N	MFS Man	agement	Report						
Scallop ACL plan amendments	NOA comments thru 9/9	NMFS 50% Council 50%			9.		See N	MFS Man	agement	Report						
BSAI Arrowtooth Flounder MRAs	Preparation of rulemaking package	NMFS 90% Council 10%					See N	MFS Man	agement	Report						*
Observer Program restructuring	Preparation of SOC draft and rulemaking package	NMFS 80% Council 20%					See N	MFS Man	agement	Report						
BSAI Crab Emerg relief	Preparation of rulemaking package	NMFS 90% Council 10%					See N	MFS Man	agement	Report						
New CQE communities	Preparation of rulemaking package	NMFS 90% Council 10%					See N	MFS Man	agement	Report						
3A CQE D class purchase	Preparation of rulemaking package	NMFS 90% Council 10%				-1	See N	MFS Man	agement	Report	4 3	1	•			
EFH Amendments	Preparation of rulemaking package	NMFS 90% Council 10%						MFS Man								
Halibut/sablefish Hired Skipper	Preparation of rulemaking package	NMFS 80% Council 20%						MFS Man								
BSAI Crab IFQ/IPQ application	Preparation of rulemaking package	NMFS 90% Council 10%						MFS Man								
Chinook salmon bycatch in GOA pollock fishery	Preparation of rulemaking package	NMFS 90% Council 10%						MFS Man								
Remove inactive Halibut/Sablefish QS	Final Rule	NMFS 100% Council 0%						MFS Man								

Action	Status	Staffing	Sept	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	June	July	Aug	Sep	Oct
Green=project unde	erway															
Outreach activities	Committee meetings; ongoing projects	NMFS 10% Council 90%				N. Contraction										1415
Prib BKC rebuilding	Final Action in Oct	NMFS 50% Council 50%	18.0		V											
BSAI Chum Salmon Bycatch	Final Action in April	NMFS 50% Council 50%														
CQE in Area 4B	Initial Review in Oct	NMFS 10% Council 90%														
CQE Vessel Use Caps	Final Action in Oct	NMFS 10% Council 90%														
Halibut D shares in 4B "fish-up"	Discuss in October	NMFS 90% Council 10%														
Al processing sideboards	unscheduled	NMFS 10% Council 90%							7							
GOA halibut PSC limits	Initial Review in Oct	NMFS 20% Council 80%														
BSAI Crab Economic Data Collection	Initial Review in Oct	NMFS 20% Council 80%														
BS Tanner Crab Rebuilding Plan	Review alternatives in Oct	NMFS 50% Council 50%														
GOA Flatfish Trawl Sweeps	Initial Review in Dec	NMFS 10% Council 90%														
Skate Egg Concentrations HAPC	Initial Review in Dec	NMFS 50% Council 50%					444									
BS and Al Pacific cod split	Discussion paper in October	NMFS 10% Council 90%							V.							
Salmon FMP Revisions	Initial Review in Oct	NMFS 80% ADF&G 10% Council 10%				100										
GOA P. cod jig mgmt	Final Action in Dec	NMFS 50% Council 50%											4			

Action	Status	Staffing	Sept	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	June	July	Aug	Sep	Oct
Yellow = Project ini	tiated but not yet fully i	underway														
Grenadiers	Future discussion paper	NMFS 90% Council 10%														
Groundfish ACL uncertainty	Future Analysis	NMFS 90% Council 10%														
MPA nomination process	Discuss in future	NMFS 40% Council 60%														
4A halibut retention with sablefish	Discussion paper for future meeting	NMFS 0% Council 100%			1											
Pots for GOA sablefish	Discussion paper for future meeting	NMFS 20% Council 80%	-													
Area 4	Discussion paper for future meeting	NMFS 20% Council 80%														
Increase use caps for A sablefish	Discussion paper for future meeting	NMFS 20% Council 80%														
Crab bycatch limits in BSAI groundfish fisheries	Discussion paper for future meeting	NMFS 20% Council 80%														
Chinook salmon bycatch in the GOA - Longer term Amendment	Initial review in future; Discuss in December	NMFS 20% Council 80%														
NBSRA Research Plan	Report in Feb	NMFS 90% Council 10%														
BSAI Freezer longliner replacement	Discuss in December	NMFS 20% Council 80%														
AFA vessel replacement sideboards	Discuss in Feb	NMFS 80% Council 20%														
BSAI flatfish specification flexibility	Discuss in Feb	NMFS 90% Council 10%														
GOA pollock D-season	Discussion paper in October	NMFS 20% Council 80%														
BSAI FLL catch accounting	Discuss in October	NMFS 90% Council 10%														
GOA P.cod A-season dates	Discussion paper in Dec	NMFS 20% Council 80%														

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Action	Status	Staffing	Sept	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	June	July	Aug	Sep	Oct
Purple=Potential ne	w project															
SSL management measures	RPA in Effect	NMFS 50% Council 50%		i se												
BB RKC Spawning Area	Discuss in December	NMFS 60% Council 40%														
PSEIS Review	Receive update in Dec	NMFS 30% Council 70%									Allera					
BSAI crab control rules and uncertainty	Ongoing evaluation	NMFS 33% ADF&G 33% Council 34%						9.1								
Halibut IBQs	Discuss in October	NMFS 10% Council 90%														
BSAI Crab PSC to Weight	Discuss in future	NMFS 30% Council 70%														
BSAI Halibut PSC limit	Discussion paper at future meeting	NMFS 20% Council 80%														
Halibut CSP Amendment	Discussion paper in December	NMFS 20% Council 80%														
BSAI Crab 5-year review changes	Stakeholder report	?														

### **Rural Community Outreach Committee Meeting Report**

September 13, 2011

9 am - 4 pm

Conference room, Anchorage (Old) Federal Building – Council office 605 W. 4<sup>th</sup> Avenue, Suite 205, Anchorage, AK Teleconference line: (907)271-2896

Committee: Eric Olson (Chair), Tim Andrew, Paula Cullenberg, Duncan Fields (on phone), Ole Olsen, Tom Okleasik, Don Rivard (for Pete Probasco). **Staff:** Chris Oliver, Nicole Kimball.

Other Participants: Jason Anderson (BUC), Art Nelson (Bering Sea Fishermen's Association), Art Ivanoff, Sarah Melton (NPFMC), Jane DiCosimo (NPFMC), Steve MacLean (NPFMC), Gabrielle Aberle (NMFS AKR), Sally Bibb (NMFS AKR), Henry Mitchell, Glenn Reed (PSPA), Neil Rodriquez (CVRF), Dorothy Childers (AMCC), Kevin O'Sullivan (DCCED), Becca Robbins-Gisclair (YRDFA).

Participants by phone: Sarah Ellgan (NMFS AKR), Julie Raymond-Yakoubian (Kawerak, Inc.), Laurie McNicholas (Nome Nugget), Mary McDowell (PSPA), KJ Mushovic (USFWS), Chuck McCallum, Richard Tuluk (CVRF).

### I. Review and approve agenda

Introductions were made, and the agenda was approved without changes. Tim Andrew, Natural Resources Director for the Association of Village Council Presidents (AVCP), replaced Jennifer Hooper (AVCP) on the committee.

### II. Updates from staff

Review of June 2011 Council motion on outreach

Nicole Kimball (NPFMC) reviewed the committee's tasking from the Council, per the chum salmon bycatch motion in June 2011. While the committee's purview is to develop ways to improve outreach and communication with rural communities overall, the Council specifically asked the committee to determine whether and what type of further outreach is recommended on the chum salmon bycatch action.

Outreach budget update

Chris Oliver (NPFMC) reported on the outreach budget. The Council earmarked \$80k per year to apply to various Council outreach activities. In 2011, about half of that funding was spent, primarily on travel and expenses associated with the chum salmon bycatch meetings in rural Alaska. Due to the five-year budget cycle, the Council can carry over the remaining funds to the following year (2012). In sum, the Council is in a good financial position to consider future regional meetings and additional outreach activities in the coming year. Staff time/salaries are not funded by the outreach budget, and the Council cannot afford to hire a full-time staff person dedicated to outreach at this time. Staff are subsuming outreach efforts in addition to their analytical duties.

One member reminded the committee of a previous idea to evaluate whether the Council could contract with individuals in several regions as rural community liaisons, such that they would assist in distributing Council information; act as a point person for people in the region; help organize any Council outreach meetings occurring in the region; and host teleconferences (act as a hub) that the Council organizes. The Chair agreed to add this idea to the host of outreach activities for consideration under agenda item IV.

Sally Bibb (NMFS AKR) reported on tribal consultation issues. Sally provided background on when and how NMFS started getting involved in tribal consultation through the halibut subsistence issue, and the development of the halibut subsistence working group. In 2009, NMFS received several requests and concerns from tribes on the process for tribal consultation, which spurred a November 2009 meeting in which tribal representatives met with NMFS to discuss how to make improvements. At the same time, President Obama released a policy that requires each Department to develop a plan to meet the tribal consultation requirements of E.O. 13175.

NMFS AKR reviewed and commented on a draft tribal consultation policy in June from the Department of Commerce (DOC), but this policy has not yet been finalized or released. However, the draft did not provide specific guidelines for each agency and region on how to fulfill the consultation responsibilities, and no additional funding is anticipated to meet the mandate. At this time, there is no plan for NMFS AKR to hire a tribal liaison; NMFS AKR staff has subsumed these tasks.

The two primary issues on which NMFS has received recent requests for tribal consultation are salmon bycatch (Chinook and chum) and the Northern Bering Sea Research Area research plan. On June 1, NMFS conducted a consultation with 6 tribes from the Norton Sound area on the chum salmon bycatch proposed action. As requested by the Council, the summary report of the June 1 consultation will be presented to the Council at the next meeting at which chum salmon bycatch is on the agenda (initial review of the analysis is scheduled for April 2012). The next step is for NMFS to conduct a follow-up teleconference, likely in early October, for all tribes in the region that wish to participate.

Sally and Nicole also reported on the letter sent from the Council to NMFS in June, per a Council motion, asking for clarification as to the Council's responsibilities with regard to tribal consultation. Often tribes write to both the Council and NMFS requesting consultations. NMFS responded in a letter (August 17, 2011) that it is has been their understanding that NMFS is the Federal agency responsible for tribal consultations, but that a legal opinion from NOAA GC has been requested. This issue may be elevated to the national level (DOC GC), which would have implications for Councils in other regions. Sally also noted that the Council's outreach activities to-date, and information provided by Council staff, have helped facilitate tribal consultations, and that it is important to have the analysts of a project involved in the consultations. One member noted that in reviewing the questions asked at the June 1 tribal consultation on chum salmon bycatch, most appeared to be clarifying, as opposed to technical, questions.

One member asked whether any future funding may be attached to the DOC policy for the Alaska region, since the Alaska region has significantly more tribes than any other region. Sally noted that thus far, that request has not been successful, but that the issue was highlighted in the NMFS AKR comments on the draft DOC policy, in recognition that a new policy inherently creates new expectations.

One member noted that the requirement is for consultation, which can spur frustration if it is not well understood how tribal comments and input are used or addressed after the consultation, recognizing that there is not a requirement for a change in action as a result of the consultation. Members questioned how the information received at a consultation is fed back into the agency's review of a Council recommendation for the SOC to approve a particular action. Sally related that it is very difficult to affect the outcome if the consultation occurs after the Council has taken action; thus, it is more valuable to start the consultation process early in the development of an action that the Council is considering. NMFS also attempts to highlight issues for the Council that are brought up in the tribal consultation process, and provide a tribal summary impact statement to the Council prior to its making a recommendation to the Secretary of Commerce.

One member highlighted that the comments and input received in a tribal consultation are addressed differently through NMFS than the normal public comment process during rulemaking. It is a unique opportunity for tribes to have their concerns and comments considered. One of the reasons the Council has focused on rural outreach is to promote two-way communication with tribes and receive direct input well prior to Council action. The committee agreed that providing information about the proposed action and the Council and regulatory processes, and helping individuals and communities understand how an issue may potentially affect them, is a way to facilitate tribal consultations and to receive meaningful input into the Council process prior to decision-making. It was also noted that the Alaska Sea Grant educational workshops on NEPA and fisheries management have also been successful outreach tools.

Committee members supported formalizing the reporting of tribal consultation issues and reports from NMFS to the Council as part of the staff presentations or agency reports, which NMFS intends to do. At least two members also supported additional seats on the Council for tribal representatives, but the committee did not make a recommendation to this effect.

### III. Project specific outreach - ongoing

Review of Bering Sea chum salmon bycatch outreach to-date and schedule; discussion of need for further outreach

Nicole provided a review of the outreach efforts to the date on the chum salmon bycatch action and the June 2011 outreach report on that action. Committee members recognized the successes of those efforts, and supported future such efforts, in particular the opportunity for rural residents and Council members to have direct, two-way communication. The committee also recognized the efficiency and efficacy of the statewide teleconference held in May 2010, in which the public could call in, listen to the presentation, ask questions directly of analysts, and have their comments documented as a part of the outreach report to the Council on chum salmon bycatch.

The committee recommended holding a second statewide teleconference in either late winter or spring 2012, in order to update the public as to the revised alternatives and options and discuss preliminary results of the revised draft analysis, which is scheduled for review at the April 2012 Council meeting. The committee discussed how it is a relatively inexpensive outreach tool that reaches a broad base of stakeholders that might not be able to attend a Council meeting. The committee did not think a second round of outreach meetings in rural communities is warranted at this stage, although several noted that the Council should consider attending a few large regional meetings in the coming year (e.g., AVCP, TCC, Bering Straits conference), and/or holding a public hearing in an evening session of one of those meetings, in order to receive further feedback. The AVCP annual meeting is in Bethel, October 11 – 13, but they are also holding a special convention on salmon in March 2012. Don Rivard (USFWS) also noted that he will be providing updates on this issue to the Federal Subsistence Regional Advisory Councils (RACs) that are meeting in Bethel, Aniak, and Fairbanks this winter.

Review of Gulf of AK Chinook salmon bycatch outreach and schedule

Diana Evans (NPFMC) reported on the Council's final action on GOA Chinook salmon bycatch in June 2011. She reported that Council staff provided presentations on this issue at two RAC meetings (Southeast and Southcentral) prior to June, and included summaries of the questions and comments received at those meetings in the final action analysis. NMFS will also be sending out information on this action, and a reminder of the opportunity for tribal consultation, to all Alaska tribes and Native corporations as part of their regular process in developing the proposed rule (early 2012). One member noted that this issue needs to be part of the committee's outreach planning in the next 9 to 12 months, as it will substantially impact the pollock trawl fleets in rural communities of the western GOA. Outreach for

this issue was added to the list of outreach activities to be prioritized by the committee at the end of the meeting. A meeting with the Federal Subsistence RAC in this region, as well as industry meetings with the Sand Point, King Cove, and Kodiak trawl fleets, was suggested.

Staff also noted that a discussion paper on a second amendment related to GOA Chinook salmon bycatch is scheduled for review at the December 2011 Council meeting. Council action at that meeting will help determine the schedule for this new analysis.

Review of Northern Bering Sea Research Plan outreach and project status

Steve MacLean (NPFMC) reported on the Council's action regarding the NBSRA research plan at the June 2011 Council meeting. In June, based on substantial public testimony, the Council moved to stop working on the research plan and instead initiated a discussion paper (from the AFSC) summarizing past research on the area, providing information on areas most sensitive for subsistence resources, and categorizing areas within the research area that may be the most feasible for or attractive to commercial bottom trawl fisheries. The paper is also expected to determine whether some of the interest in commercial fisheries could occur in the existing Modified Gear Trawl Zone. A draft discussion paper is scheduled for Council review in February. As a result of this change in direction and public testimony, a subsistence and community workshop, planned for September 2011 in Nome, has been postponed.

One member, who attended the first subsistence and community workshop on the NBSRA in early 2010, suggested that the outreach plans developed for the salmon bycatch actions would be a good model for the NBSRA action, which include having Council members and staff attend regional meetings in rural areas. Another member suggested that we should utilize a workgroup concept as much as possible, with a broad cross-section of constituent, to guide the development of the plan.

The committee discussed whether staff should be developing an outreach plan for the action at this time, given the Council's delayed timeline and the uncertainty surrounding the future development of a research plan. Some members thought the outreach should be developed now, in conjunction with the discussion paper; others noted that rural stakeholders' input will be considered during the development of the discussion paper, and thought it more prudent to wait for Council direction in February.

In sum, staff agreed to start developing an outreach plan such that it is ready to be implemented, should the Council decide to move forward with the development of the research plan. The committee also agreed that this issue should be scheduled during Council meetings located in Alaska. The discussion paper is currently scheduled for review in February 2012, in Seattle.

### IV. Project specific outreach – potential new projects

Gulf of AK halibut PSC changes

Jane DiCosimo (NPFMC) provided an overview of the Council's proposed action to reduce the current GOA halibut PSC limits (2,000 mt for commercial trawl fisheries and 300 mt for commercial fixed gear fisheries, targeting groundfish). Reductions of 5%, 10%, or 15% are proposed, and the action is on an accelerated timeline. The Council has noticed the public of its interest in identifying a preliminary preferred alternative at the October 2011 Council meeting, with final action in December, for implementation in 2012. Unlike the BSAI, changing the GOA PSC limits is part of the annual harvest specifications process. A proposed future action could also change the process of revising the PSC limits in the GOA to a regulatory process, similar to the BSAI.

The committee was interested in the type of information provided in the initial review draft analysis, and staff reported that it includes analysis of potential impacts on all user groups (guided sport, subsistence, personal use, unguided sport, communities, and commercial halibut and groundfish fisheries). The committee questioned whether all user groups appear equally represented at Council meetings, and noted that the charge of the committee is to ensure that all groups have equal opportunity to access the Council and have their concerns considered within the process.

One member stated that the halibut bycatch reduction issue interfaces with several other ongoing GOA halibut issues at the Council (e.g., catch share plan, stock rebuilding, etc.), and he suggested the committee plan a general outreach effort for GOA halibut issues. However, the accelerated schedule for PSC reductions in 2012 precludes the ability to implement an outreach plan prior to this particular action.

One member discussed the use of the ADF&G advisory committee process, and questioned whether the Council could make use of that process to solicit input from various regions. Staff noted that the Council previously identified the ADF&G advisory committees as a way to bring information to the Board of Fisheries (BOF), and the BOF is the conduit to the Council. Another member noted that the Federal Subsistence Regional Advisory Councils are a valuable forum to coordinate with on halibut issues, as they include subsistence, personal use, sport, and commercial fishermen. One member noted that the committee should ultimately be developing an improved system for the Council to interact with stakeholders overall, as opposed to developing specific outreach plans for individual issues. The committee should be addressing systemic change, and the foremost gap identified is how to have people participate directly with the Council when they may be informed about a meeting and the issues, but they cannot travel to the meeting in person.

The committee closed the issue by suggesting that the Council target three large, regional meetings in the GOA, to provide a presentation on the slate of halibut issues being addressed by the Council. The Council may also want to include information on other related issues that affect the fixed gear fleet (e.g., GOA Pacific cod sector split, changes in the jig fishery). Outreach would be scheduled no earlier than 2012.

Other (e.g., Gulf Pacific cod season changes, revisions to halibut charter regulations)

Sarah Melton (NPFMC) provided an update on the Council action to change the A season Pacific cod dates in the GOA. The Council is scheduled to review this analysis in December 2011. The committee did not identify a need for outreach on this issue.

# V. General outreach: discussion of several topics that may improve outreach and communication with rural communities in Alaska

• Holding Council meetings in different locations in Alaska

Chris Oliver reminded the committee that the Council's standard operating procedures require that the Council hold one meeting in Alaska annually that is outside of Anchorage. The Homer Chamber of Commerce has contacted the Council as a potential meeting location, and Juneau has been considered. Nome was reported as a very successful meeting. The Council must consider logistics, including the number of flights available and accommodations. For the Dutch Harbor meeting, for example, the Council had to add additional flight service, and due to the limited accommodations, the agenda had to be pared down because not all staff or constituencies could find a place to stay. The perverse effect, at times, is that meeting in a location other than Anchorage prevents a number of the public from participating. However, there are several locations outside of Anchorage that could likely support a Council meeting.

The committee recommended evaluating several Alaska communities not on the regular Council rotation, to either replace an Anchorage meeting or an Alaska meeting that is outside of Anchorage (typically Sitka, Kodiak, and Dutch Harbor). The communities suggested included Homer, Fairbanks, Bethel, Barrow, and Kotzebue. One member suggested smaller communities such as Dillingham, Unalakleet, or Kiana. One member noted that if villages are willing to work with you, even smaller communities can host a large meeting. The timing of the meeting is also critical; one cannot count on various alternative housing accommodations year-round (e.g., USFWS and ADF&G bunkhouses are not typically available in the summer).

Paula Cullenberg noted that Alaska Sea Grant (Marine Advisory Program) is attempting to schedule educational workshops prior to the BOF or the Council meetings in more rural locations. One is scheduled in Dutch Harbor prior to the Council's October meeting; and others in Cordova and Petersburg for the BOF. These workshops help prepare community residents for the type of issues on the agenda, the Council and BOF processes, how to provide public testimony, etc.

The committee also recognized the necessity of planning a Council meeting several years in advance, and the difficulty in timing issues relevant to that meeting location when it comes up on the cycle. However, the committee discussed that holding meetings in alternative locations is the only way to provide an opportunity for more rural people to attend and directly participate in the Council process. While recognizing this objective, the committee also wanted to work in the future on finding additional ways to access Council meetings (provide real-time testimony) if one cannot attend in person.

 Whether to have Council members attend various regional meetings (not issue-specific) to provide a presence, provide updates, and respond to questions

The committee generally supported having individual Council members and staff attend regional meetings on a more regular basis, in order to provide information to the public on all Council issues, as opposed to a specific action. The committee discussed what type of meetings would best reach rural fishermen, and most agreed it is a difficult group to target. Suggestions included the Alaska Forum on the Environment (sponsor a session, hold a workshop); ADF&G advisory committee meetings; the Alaska Federation of Natives (AFN) annual meeting; the tribal providers and rural providers conferences (sponsored by BIA); the Tanana Chiefs Conference, and the Association of Village Council Presidents annual meeting.

One member noted that the public might be better able to plan if the Council scheduled all of the issues relevant to the Bering Straits in Nome every three years, and all Southeast fishery issues in Sitka every three years, etc., similar to the BOF.

Participation at AFN – on an annual basis? In what capacity?

The committee discussed annual participation at AFN, for a few Council members and staff, as it is a valuable forum for Alaska Natives across the state to discuss issues and concerns and pass resolutions. It is a significant outreach opportunity, to either staff a booth or take a more aggressive approach and travel to specific communities prior to AFN. There may also be Council Advisory Panel members willing to participate, or stakeholders that have participated in the process in the past. There is no booth space available for 2011, and the Council would need to budget \$3,500 for a government-sponsored booth.

• Young Fishermen's Summit

Alaska Sea Grant organizes this event, with additional funding from CDQ groups, NOAA, and the Council. This event provides professional and technical training to young fishermen (e.g., marketing,

business management, safety, regulations). In the past, Council participation has been via funding and providing presentations on the Council's responsibilities, actions, and process upon request. The next summit is scheduled for February 13 - 15 in Juneau. Paula (Alaska Sea Grant) emphasized that this forum has provided very interesting discussion topics and exchanges between young halibut fishermen, Council staff, and Council members. The committee recommended maintaining the same type of Council support for the summit that has occurred in the past.

Council may want to seek a place on the ASMI (Alaska Seafood Marketing Institute)
 December agenda to talk about management measures that should enhance marketing Alaska seafood as wild and sustainable

One member suggested that the Council be more involved with ASMI, as it appeared that many ASMI participants (and customers) do not understand Alaska fisheries management. It was suggested that the Executive Director of the Council, and/or Council members, attend the ASMI meeting in December and talk generally about recent management measures and the various mechanisms the Council uses to maintain the sustainability of the stocks. This would allow ASMI to understand the link between the Council's actions and product quality. Chris noted that the Council's involvement to date has been in the global trust certification process. The committee did not make a recommendation on this issue.

### • Outreach to the AK legislature

One member suggested that the Council increase or improve outreach to the Alaska legislature, recognizing that this may be more of an internal issue for the Council Executive Director to consider. The committee discussed the advantages of providing information to the legislative fisheries committee and at fisheries luncheons, and in being more intentional about providing direct information throughout the year, as opposed to only being reactive to legislative requests. The committee did not have any recommendations on this issue.

### • Community liaison concept

The committee discussed the rural community liaison concept from agenda item II, and suggested the Council consider the viability of this approach. The primary objective would be to have several individuals work under contract with the Council, which would improve communications and information dissemination between rural community members and the Council, without hiring a full-time staff person based in Anchorage.

The committee also discussed the possibility of having Council staff host a 'coffee hour' during a Council meeting, specifically for rural stakeholders to convene, discuss issues, and ask questions of staff regarding meeting process (e,g., which room to be in for each agenda item, how to testify, questions on analyses).

### • Miscellaneous

One member noted that while they represent subsistence users, they recognized that the Council's mission is not to manage or ensure opportunities for subsistence fisheries – that is the mission of other agencies. The Council is primarily responsible for managing commercial fisheries offshore, and while it must consider the impacts of its actions on all users, it is designed and responsible for that primary authority.

Another member noted that the fundamental issue is one of access. The Council should strive to hear from everyone in an equal manner, and provide an equal opportunity for that input. The primary question

should be whether the committee and Council are working to facilitate rural people's participation in the process.

One member suggested using social media as an outreach tool, specifically developing and maintaining a Council Facebook page. The main question is whether it would be used solely for disseminating information from the Council, or also for receiving public comment. If for input, the public could use the page to comment on a Council issue during the allotted comment period prior to a Council meeting (i.e., responses to comments would not be generated). Chris noted that the Council has asked staff to evaluate allowing public comment by email on various agenda items. One would submit comment by email to a central location that staff would need to sort by agenda category and provide to the Council.

### VI. Outreach Priorities

In addition to the recommendations and suggestions throughout the meeting, the committee organized outreach efforts into short-term and long-term priorities as follows.

### **Short-term priorities:**

- Bering Sea chum salmon PSC reduction. Conduct a statewide teleconference in spring 2012 (after the next initial review draft analysis is completed), to explain the changes of the restructured motion from June 2011 and the timeline. No further outreach meetings to be scheduled in rural locations specifically for this action unless there are wholesale changes to the alternatives and options in April 2012. Schedule final action at a meeting located in Alaska, either Anchorage or a Bering Sea community.
- 2. GOA Chinook salmon PSC reduction. Include outreach in the planning process for the development of the proposed rule.
- 3. Northern Bering Sea Research Area. If the Council commences with developing a research plan, then outreach should be conducted in tandem with the development of the plan. The committee recommends drafting an outreach plan such that it is ready to be implemented if the Council initiates a research plan in February 2012.
- 4. GOA halibut issues. Develop an outreach plan on broader halibut issues for the GOA. Target two to three regional meetings for a couple of Council members and staff to attend, present, and answer questions. Examples include King Cove, Sand Point, Kodiak, and/or the Southeast Conference.
- 5. Participation at AFN. Develop a NOAA/Council partnership to attend annually, starting in 2012.
- 6. Evaluate the feasibility of holding Council meetings in Alaska locations that are outside of the normal rotation (suggestions included Homer, Fairbanks, Bethel, Barrow, Kotzebue, Dillingham, Unalakleet, and Kiana). Consider holding a 'coffee hour' meet-and-greet for rural participants (self-selecting, open to anyone), during the Council meetings. Consider holding an evening session during a Council meeting to solicit feedback on ways to improve outreach.

### Longer-term priorities:

- 1. Rural community outreach liaison. Evaluate how it would work and be funded.
- 2. ASMI and legislative outreach.

- 3. Council members and staff attend well established regional conferences and summits on a more regular basis, to discuss general Council issues (not project-specific).
- 4. Develop social media outreach (e.g., Council Facebook page, Twitter account, etc, for Council issues).

### VII. Timing & need for next meeting (wrap-up)

Location, timing, and agenda for next meeting

The committee recommended meeting again in the spring of 2012, and possibly in a rural location such as Kotzebue or Bethel. If in Bethel, it may be able to be scheduled in conjunction with the AVCP's state of the salmon convention in March 2012.

# Southeast Alaska Fishermen's Alliance

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September 30, 2011

North Pacific Fishery Management Council Eric A. Olson, Chairman 605 W. 4<sup>th</sup> Avenue, Suite 306 Anchorage, Alaska 99501-2252

Re: Agenda Item D-2 Staff Tasking,/ Initial Review of Revisions to the Salmon FMP, Amendment 12, IREA, September 2011

Dear Chairman Olson and Council Members.

Southeast Alaska Fishermen's Alliance (SEAFA) has been following the development of the Salmon FMP and was unable to attend the salmon FMP workshop in Anchorage as we were in Seattle for the Observer committee meeting the following day and we didn't submit comments earlier as we waited for the workshop committee notes and to listen to the Salmon FMP Council presentation and discussion hoping that would provide additional clarification. We do support the ultimate goal of the State of Alaska managing the salmon fishery.

We still have concerns about the adequacy of the analysis for the Salmon FMP and would ask that during staff tasking you request staff to include in the analysis information on the following issues:

1. In the West Area clarify the salmon FMP prohibition on commercial salmon fishing in the EEZ? (EA p. 16 and September 28, 2011 revised Council motion.) This prohibition assumes the removal of the three net fisheries from the FMP would result in deferring management of commercial salmon net fisheries to the State of Alaska. However, this is not clearly stated, and there should be an explicit statement that the historical commercial salmon net fisheries in these three areas would be authorized under deferred management to the State of Alaska. For example on page 15 it states that Applicable to Alternatives 2-4: In areas were the Salmon FMP applies, management under any alternative would be deferred to the State of Alaska, but then you explicitly remove the areas of the historical net

fisheries from the salmon FMP so what gives the State of Alaska authority for management of the historical net fisheries?

2. We have the same concern regarding the removal in the FMP of all mention of sport fisheries in the West Area. With no explicit deferral of management to the State of Alaska for the sport/recreational fisheries in the EEZ, by what authority does the State of Alaska have to manage the fishery with enforceable bag limits and management measures in the EEZ? And is the State of Alaska sport fish management only enforceable upon recreational boats registered with the State of Alaska as is the case with commercial fishing vessels? The analysis should expand upon this so that a reasonable individual can provide a recommendation to the Council on maintaining or removing the sport fisheries from the scope of the FMP. Current sport fish blogs are already stating that if the FMP moves forward as written there will be no bag limits/management measures for the sport fishery within the EEZ. The analysis should fully explain the sport fishery situation and how if it is removed from the salmon FMP, it will be managed to comply with the NS#1 ACL requirements. (http://forums.outdoorsdirectory.com/showthread.php/105453-North-

Pacific-Fishery-Management-Council-Salmon-FMP)

- 3. What does the removal of the sport fishery from the Salmon FMP in the West Area: (EA p. 38) mean in terms of compliance with the MSA National Standard #1, overfishing definition requirements and the acceptance of the State of Alaska escapement goal salmon management program as an alternative to the implementation of Annual Catch Limits (ACLs) under FMP guidelines? Will sport fisheries be required to be in compliance with the alternative management regime, to the extent that commercial fisheries are required to be in compliance? And will this compliance with NS#1 include sport fisheries in State waters?
- 4. In the EA Fishery Impact Statement section of the document page 54 it states, "While the FMP asserts and reserves Federal authority and oversight of the salmon management in the EEZ, the FMP defers regulation to the State of Alaska. How is the FMP deferring regulation of the sport fish salmon management if they are completely taken out of the FMP, unless the EA and the Council motion includes a statement that explicitly includes the sport fisheries.
- 5. In the Council's revised preferred alternative #3, as applied to the East Area, as adopted on September 28th, (C-1(b), "the FMP would still apply to the directed commercial salmon troll fishery and the sport fishery in federal waters, and the management would continue to be deferred to the

State of Alaska." Directed commercial salmon net fisheries in SEAK are however, prohibited in the East Area Federal waters EEZ. Management of commercial net fisheries inside state waters is deferred to the State of AK. These net fisheries are managed by the State of Alaska (outside the scope of the FMP), with allocation and harvest of Chinook, as well as some sockeye and coho salmon, falling under provisions of the Pacific Salmon Treaty. (EA p. 58). Additional information on the management of these net fisheries is provided on page 59. There is little to no information on the management of sport fisheries in SEAK state waters and inclusion under the provisions of the Pacific Salmon Treaty.

- 6. In the Fishery Impact Statement discussion, EA pages 91-96 relative to the MSA National Standard #8, economic impacts to communities, there is little to no information on the sport fisheries' impacts to communities and there needs to be additional information on the commercial impacts to communities as referenced in the request in the Salmon Workshop Report of September 14, 2011. There is virtually no description or characterization of the sport fisheries, compared to the region by region characterization of the commercial salmon fisheries (EA, pages 56-86), documented by fish ticket data, for a twenty year time period, 1990-2010. Data available for sport fisheries, although based only on mail-in surveys, logbooks and portside samples should be included to provide estimates of catches and the numbers and types of sport fish anglers in state waters and rivers. Estimated catches, for only the EEZ sport fishery, are based on logbook data, and they are provided for only two years, 2008-2009. At a minimum the same time frame for data used for the commercial fishery should be used for the sport fishery.
- 7. A council member in discussion of the FMP raised the issue of the new lines for the EEZ, we are also concerned about this issue for the net fisheries in the East area and how does the inside EEZ donut holes interact with the prohibition on net fisheries in the East area? We would recommend that the area management biologists for the different fisheries double check that there are not any unintended consequences to the current management of the commercial fisheries.
- 8. In the Draft Salmon FMP Appendix 3 there are some errors that staff should check on before submitting the document for public review. Page 22 the description of the allocation to the troll fishery is inaccurate as the removals for the drift gillnet and seine fisheries has moved to a percentage allocation and is no longer a fixed number. Page 40 Coho Salmon Allocation last sentence of the first paragraph should read ADF&G may NOT make

inseason adjustments to attempt to achieve these historical harvest allocation guidelines." Not being the missing word and very important within this regulation. Page 50 it states that there were no direct marketing landings made for 2009 or 2010, this should be double checked for accuracy, it's possible the data is confidential but to have zero direct marketing landings would be surprising.

9. Throughout the document when describing the king salmon allocation between gear groups in the East Area it should be written as the actual regulation is written with the net fishery allocations being removed first and then an 80% troll and 20% sport fishery allocation split on the remaining all gear treaty quota.

In closing, I would mention that many of these same issues and requests for clarification were raised this week in public testimony.

Thank you for your time and consideration of our comments.

Sincerely,

Kathy Hansen

**Executive Director** 

Jothyn LA-

### **D-2 Staff Tasking**

### October 4, 2011

The Council recognizes that the NMFS proposed rule regarding the Pacific cod sector split has provided maximum flexibility to the Board of Fisheries in adjusting their state GHL and parallel cod fisheries.

In taking final action on the sector split, the Council supported providing increased opportunity to the jig fleet and considered that fishery as the primary tool for the Council and the board to provide true entry level opportunity.

The Council requests the board to consider these goals during their deliberations on their proposals before them. The Council recognizes that the board will be balancing these goals with the desire of the board to fully harvest state managed GHLs and address state management considerations of the effects of the sector split.

The Council further recommends that board considerations at this October meeting for the jig fishery in 2012 be focused on state water considerations relative to the NMFS proposed rule and any longer term solutions be a separate discussion, following a joint protocol meeting on Pacific cod fisheries, at a time when the board chooses.

The Council further requests the board to consider options that will provide jig opportunity concurrently in state and federal waters when the regulations allow and the board and state managers find it implementable.